I. What is the background for this action?

On February 14, 2014, and October 27, 2014, MDEQ submitted a request to incorporate revisions to the Part 4 rule in Michigan’s SO₂ SIP. Specifically, the revisions to the Part 4 rule includes the removal of obsolete rule language, added definitions, and the consolidation of certain provisions for sources located in Wayne County.

MDEQ published a Notice of Public Information in several newspapers and provided a 30-day public comment period on September 30, 2012, October

II. What did Michigan submit?

III. What action is EPA taking?

IV. Incorporation by Reference

V. Statutory and Executive Orders Reviews

VI. Tables

VII. Appendix

Docket: All documents in the docket are listed in the www.regulations.gov index. Although listed in the index, some information is not publicly available, e.g., CBI or other information whose disclosure is restricted by statute. Certain other material, such as copyrighted material, will be publicly available only in hard copy. Publicly available docket materials are available either electronically in www.regulations.gov or in hard copy at the Environmental Protection Agency, Region 5, Air and Radiation Division, 77 West Jackson Boulevard, Chicago, Illinois 60604. This facility is open from 8:30 a.m. to 4:30 p.m., Monday through Friday, excluding Federal holidays. We recommend that you telephone Charles Hatten, Environmental Engineer, (312) 886–6031 before visiting the Region 5 office.

FOR FURTHER INFORMATION CONTACT:

Charles Hatten, Environmental Engineer, Control Strategies Section, Air Programs Branch (AR–18J), Environmental Protection Agency, Region 5, 77 West Jackson Boulevard, Chicago, Illinois 60604, (312) 886–6031, hatten.charles@epa.gov.

SUPPLEMENTARY INFORMATION:

Throughout this document whenever “we,” “us,” or “our” is used, we mean EPA. This supplementary information section is arranged as follows:

I. What is the background for this action?

II. What did Michigan submit?

III. What action is EPA taking?

IV. Incorporation by Reference

V. Statutory and Executive Orders Reviews

ENGLISH NATIONAL PROVISIONS AND QUASI-REGULATORY MEASURES

<table>
<thead>
<tr>
<th>Name of SIP provision</th>
<th>Applicable geographic or non-attainment area</th>
<th>State submittal date</th>
<th>EPA Approval date</th>
<th>Comments</th>
</tr>
</thead>
</table>
The term “power plant” means a single structure devoted to steam or electric generation, or both, and may contain multiple boilers.

A “sulfur recovery plant” is any plant that recovers elemental sulfur from any gas stream.

The term “used oil” means any fuel that is produced from used oil, as defined in R 299.9109(p). To allow incorporation by reference of the definition contained in R 299.9109(p) into the new definition of “used oil,” MDEQ requested an October 27, 2014, supplement to its submission that EPA approve R 299.9109(p) into the Michigan SIP. Rule R 299.9109(p), in the Hazardous Waste Management regulations of Michigan’s Administrative Code, states, “used oil means any oil which has been refined from crude oil, or any synthetic oil, which has been used and which as a result of the use, is contaminated by physical or chemical impurities.” EPA finds that inclusion of the definition of used oil at R 299.9109(p) is consistent with the Federal used oil regulation in 40 CFR part 279 (subpart A, Definitions). Rule 299.9109(p) became effective in Michigan on September 11, 2000.

EPA finds these revisions acceptable for approval into the Michigan SIP.

R336.1401 (Rule 401); “Emission Sulfur Dioxide From Power Plants”

The existing rule 401 addressed SO₂ emissions from power plants. Table 41 and Table 42, respectively, contain percent sulfur-in-fuel and equivalent SO₂ concentration limits. To streamline the structure of rule 401, MDEQ combined the equivalent SO₂ concentration limits in Table 42 with the percent sulfur-in-fuel limits in Table 41, and thus, developed a “new” Table 41—“Fuel and SO₂ Emission Limitations for Power Plants.” This change did not revise the existing emission limits for SO₂.

Subsections (1a) and (2) through (7) of the existing rule 401 included interim requirements which allowed existing sources an extension of time, until January 1, 1980, for compliance. The state has requested removal of the obsolete rule language.

To improve clarity, MDEQ added a “new” Table 42 into rule 401 applicable to power plants located in Wayne County. MDEQ did not revise any of the sulfur limits applicable to sources in Wayne County in this SIP revision. Lastly, the revisions to rule 401 added requirements for power plants in Wayne County that burn used oil. The requirements for burning used oil at power plants provide a percent sulfur-in-fuel and equivalent SO₂ concentration limits. Rule 401 limits the maximum sulfur content for burning used oil to one percent, and the equivalent SO₂ concentration limit is 300 parts per million by volume (ppmv). The SO₂ concentration limit of 300 ppmv, by comparison, is more stringent than the existing SIP limit of 400 ppmv for power plants in Wayne County burning crude and heavy fuel oils.

EPA finds the revisions acceptable for approval into Michigan’s SIP.

R336.1402 (Rule 402), Emissions Limitation of SO₂ From Fuel-burning Equipment at Stationary Sources Other Than Power Plants

The existing SIP contains emission limitations and prohibitions on emitting SO₂ from fuel-burning equipment at stationary sources other than power plants. MDEQ’s submission will move the fuel and SO₂ concentration limitations applicable only to fuel-burning equipment at stationary sources located in Wayne County, other than power plants, into rule 402. MDEQ also amended rule 402, adding sub-rules 402(3)—402(5). These sub-rules address the applicability determination, sulfur-in-fuel content and equivalent SO₂ concentration limitations, and recordkeeping and reporting requirements for fuel-burning equipment at Wayne County stationary sources other than power plants.

MDEQ did not revise any of the requirements that apply to fuel-burning equipment at stationary sources located in Wayne County, other than power plants, in this SIP revision. EPA finds these revisions acceptable for approval into Michigan’s SIP.

R336.1404 (rule 404), Emission Limitation of SO₂ and Sulfuric Acid Mist From Sulfuric Acid Plants

The existing SIP addresses emission of sulfur bearing compounds from sulfuric acid plants.

Similar to rules 401 and 402, MDEQ amended rule 404 by incorporating the sulfur limit applicable to sulfuric acid plants located in Wayne County into rule 404. Thus, any sulfuric acid plants located in Wayne County must continue to comply with the SO₂ concentration emission limitation of 6.5 pounds of acid produced.

MDEQ did not revise any of the requirements that apply to sulfuric acid plants located in Wayne County in this SIP revision. EPA finds these revisions acceptable for approval into Michigan’s SIP.
MDEQ amended Part 4 by adding rules 405, 406, and 407 to address emission of sulfur compounds from certain types of facilities or operations at a stationary source located within Wayne County. Rule 405 specifies various sulfur compound emission limits applicable sulfur recovery plants. Rule 406 contains prohibitions on hydrogen sulfide emissions from sources located in Wayne County. Rule 407 contains sulfur compound limits that apply to any process and fuel burning equipment at Wayne County stationary sources not otherwise addressed in Part 4.

MDEQ did not revise any of the sulfur limits that apply to plants located in Wayne County. The revisions to Part 4 centrally locate all the sulfur limits approved in the Michigan SIP in one place. The revisions also expand the applicability of the rule to restrict the emission of SO₂ from fuel-burning equipment.

EPA is approving Michigan’s Part 4 SIP revision as it relates to Rule 401a, Rule 401, Rule 402, Rule 404, Rule 405, Rule 406, and Rule 407. However, EPA is taking no action, at this time, on MDEQ’s revision to R 336.1420 (Rule 420), pertaining to the Federal CAIR SO₂ trading program which is no longer in effect. The portion of the SIP revision submission that relates to CAIR is severable, and does not affect the stringency of the remainder of the SIP submission which EPA is approving into the Michigan SIP.

III. What action is EPA taking?

EPA is approving Michigan’s February 14, 2014, and October 27, 2014, requests to revise Michigan’s SIP revision to incorporate SO₂ limits found in Michigan’s Air Pollution Control Rules at Chapter 336, Part 4, “Emissions Limitations and Prohibitions—Sulfur Bearing Compounds.” EPA is approving this rule for administrative and SIP strengthening purposes. EPA will take no action on the provisions pertaining to the Federal Clean Air Interstate Rule (CAIR) SO₂ trading program because CAIR is no longer in effect. EPA is also approving Michigan rule 299.9109, which defines the term “used oil” into Michigan’s SIP.

The revision provides clarity to the Part 4 rule by adding definitions, removing obsolete language referring to the WCAQMD Ordinance (1969) from the Michigan SIP.

It should be noted that EPA is not taking action in this document to address compliance with the 2010 national ambient air quality standard for SO₂. SIPs addressing current nonattainment areas in the state for the 2010 SO₂ standard are due April 4, 2015, and will be addressed in a separate rulemaking.

We are publishing this action without prior proposal because we view this as a noncontroversial amendment and anticipate no adverse comments.

However, in the proposed rules section of this Federal Register publication, we are publishing a separate document that will serve as the proposal to approve the state plan in part if relevant adverse written comments are filed. This rule will be effective June 16, 2015 without further notice unless we receive relevant adverse written comments by May 18, 2015. If we receive such comments, we will withdraw this action before the effective date by publishing a subsequent document that will withdraw the final action. We then will address all public comments in a subsequent final rule based on the proposed action. The EPA will not institute a second comment period. Any parties interested in commenting on this action should do so at this time. Please note that if EPA receives adverse comment on an amendment, paragraph, or section of this rule and if that provision can be severed from the remainder of the rule, EPA may adopt as final those of the rule that are not the subject of an adverse comment. If we do not receive any comments, this action will be effective June 16, 2015.

IV. Incorporation by Reference

In this rule, EPA is finalizing regulatory text that includes incorporation by reference. In accordance with requirements of 1 CFR 51.5, EPA is finalizing the incorporation by reference of the Michigan regulations described in the amendments to 40 CFR part 52 set forth below. The EPA has made, and will continue to make, these documents generally available electronically through www.regulations.gov and/or in hard copy at the appropriate EPA office (see the ADDRESSES section of this preamble for more information).

V. Statutory and Executive Order Reviews

Under the CAA, the Administrator is required to approve a SIP submission that complies with the provisions of the CAA and applicable Federal regulations. 42 U.S.C. 7410(k); 40 CFR 52.02(a). Thus, in reviewing SIP submissions, EPA’s role is to approve state choices, provided that they meet the criteria of the CAA. Accordingly, this action merely approves state law as meeting Federal requirements and does not impose additional requirements beyond those imposed by state law. For that reason, this action:

• Is not a “significant regulatory action” subject to review by the Office of Management and Budget under Executive Orders 12866 (58 FR 51735, October 4, 1993) and 13563 (76 FR 3821, January 21, 2011);

• Does not impose an information collection burden under the provisions of the Paperwork Reduction Act (44 U.S.C. 3501 et seq);

• Is certified as not having a significant economic impact on a substantial number of small entities under the Regulatory Flexibility Act (5 U.S.C. 601 et seq);

• Does not contain any unfunded mandate or significantly or uniquely affect small governments, as described in the Unfunded Mandates Reform Act of 1995 (Pub. L. 104–4);

• Does not have Federalism implications as specified in Executive Order 13132 (64 FR 43255, August 10, 1999);

• Is not an economically significant regulatory action based on health or safety risks subject to Executive Order 13045 (62 FR 19885, April 23, 1997);

• Is not a significant regulatory action subject to Executive Order 12211 (66 FR 28355, May 22, 2001);

• Is not subject to requirements of Section 12(d) of the National Technology Transfer and Advancement Act of 1995 (15 U.S.C. 272 note) because application of those requirements would be inconsistent with the CAA; and

• Does not provide EPA with the discretionary authority to address, as appropriate, disproportionate human health or environmental effects, using practicable and legally permissible methods, under Executive Order 12898 (59 FR 7629, February 16, 1994).

In addition, the SIP is not approved to apply on any Indian reservation land or in any other area where EPA or an Indian tribe has demonstrated that a tribe has jurisdiction. In those areas of Indian country, the rule does not have tribal implications and will not impose substantial direct costs on tribal governments or preempt tribal law as specified by Executive Order 13175 (65 FR 67249, November 9, 2000).
Fairness Act of 1996, generally provides that before a rule may take effect, the agency promulgating the rule must submit a rule report, which includes a copy of the rule, to each House of the Congress and to the Comptroller General of the United States. EPA will submit a report containing this action and other required information to the U.S. Senate, the U.S. House of Representatives, and the Comptroller General of the United States prior to publication of the rule in the Federal Register. A major rule cannot take effect until 60 days after it is published in the Federal Register. This action is not a “major rule” as defined by 5 U.S.C. 804(2).

Under section 307(b)(1) of the CAA, petitions for judicial review of this action must be filed in the United States Court of Appeals for the appropriate circuit by June 16, 2015. Filing a petition for reconsideration by the Administrator of this final rule does not affect the finality of this action for the purposes of judicial review nor does it extend the time within which a petition for judicial review may be filed, and shall not postpone the effectiveness of such rule or action. Parties with objections to this direct final rule are encouraged to file a comment in response to the parallel notice of proposed rulemaking for this action published in the proposed rules section of this Federal Register, rather than file an immediate petition for judicial review of this direct final rule, so that EPA can withdraw this direct final rule and address the comment in the proposed rulemaking. This action may not be challenged later in proceedings to enforce its requirements. (See section 307(b)(2)).

List of Subjects in 40 CFR Part 52
Environmental protection, Air pollution control, Incorporation by reference, Intergovernmental relations, Reporting and recordkeeping requirements, Sulfur oxides.

Dated: April 2, 2015.
Susan Hedman,
Regional Administrator, Region 5.

Therefore, 40 CFR part 52 is amended as follows:

PART 52—APPROVAL AND PROMULGATION OF IMPLEMENTATION PLANS

1. The authority citation for part 52 continues to read as follows:

Authority: 42 U.S.C. 7401 et seq.

2. In § 52.1170, in the table in paragraph (c):
   a. Add at the beginning of the table the heading “Hazardous Waste Management”, and under the new heading add an entry for “R 299.9109(p)”. 
   b. Revise the entries under the heading “Part 4. Emission Limitations and Prohibitions—Sulfur-Bearing Compounds”.
   c. Revise the entry for “Wayne County Air Pollution Control Regulations”.
   d. Remove the entry for “Wayne County variance”.

The revisions and additions read as follows:

§ 52.1170 Identification of plan.

* * * * *

(c) * * * 

EPA-APPROVED MICHIGAN REGULATIONS

<table>
<thead>
<tr>
<th>Michigan citation</th>
<th>Title</th>
<th>State effective date</th>
<th>EPA Approval date</th>
<th>Comments</th>
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<td>Comments</td>
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<td>Hazardous Waste Management</td>
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<td>R 299.9109(p)</td>
<td>Used oil</td>
<td>9/11/00</td>
<td>4/17/15, [insert Federal Register citation].</td>
<td></td>
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<tr>
<td>Part 4. Emission Limitations and Prohibitions—Sulfur-Bearing Compounds</td>
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<td></td>
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<td>R 336.1401</td>
<td>Emissions of sulfur dioxide from power plants.</td>
<td>3/11/13</td>
<td>4/17/15, [insert Federal Register citation].</td>
<td></td>
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<tr>
<td>R 336.1401a</td>
<td>Definitions</td>
<td>3/11/13</td>
<td>4/17/15, [insert Federal Register citation].</td>
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<td>R 336.1402</td>
<td>Emission of SO2 from fuel-burning sources other than power plants.</td>
<td>3/11/13</td>
<td>4/17/15, [insert Federal Register citation].</td>
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<td>R 336.1403</td>
<td>Oil- and natural gas-producing or transporting facilities and natural gas-processing facilities; emissions; operation.</td>
<td>3/19/02</td>
<td>4/17/15, [insert Federal Register citation].</td>
<td></td>
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<td>R 336.1404</td>
<td>Emissions of SO2 and sulfuric acid mist from sulfuric acid plants.</td>
<td>3/11/13</td>
<td>4/17/15, [insert Federal Register citation].</td>
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<tr>
<td>R 336.1405</td>
<td>Emissions from sulfur recovery plants located within Wayne county.</td>
<td>3/11/13</td>
<td>4/17/15, [insert Federal Register citation].</td>
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<tr>
<td>R 336.1406</td>
<td>Hydrogen sulfide emissions from facilities located within Wayne county.</td>
<td>3/11/13</td>
<td>4/17/15, [insert Federal Register citation].</td>
<td></td>
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<tr>
<td>R 336.1407</td>
<td>Sulfur compound emissions from sources located within Wayne county and not previously specified.</td>
<td>3/11/13</td>
<td>4/17/15, [insert Federal Register citation].</td>
<td></td>
</tr>
</tbody>
</table>
I. Does this action apply to me?

You may be potentially affected by this action if you are an agricultural producer, food manufacturer, or pesticide manufacturer. The following list of North American Industrial Classification System (NAICS) codes is not intended to be exhaustive, but rather provides a guide to help readers determine whether this document applies to them. Potentially affected entities may include:

- Crop production (NAICS code 111).
- Animal production (NAICS code 112).
- Food manufacturing (NAICS code 311).
- Pesticide manufacturing (NAICS code 32532).

II. What is the Agency’s authority for taking this action?

EPA is taking this action pursuant to section 408(b)(2)(C) of the Federal Food, Drug, and Cosmetic Act (FFDCA), 21 U.S.C. 346a(g)(2)(C). In the Federal Register of May 15, 2009 (74 FR 23046) (FRL–8413–3), EPA finalized the revocation of all of the carbofuran tolerances, effective December 31, 2009. During the objection period, the carbofuran registrant, FMC Corporation, and three grower associations (National Corn Growers Association, National Sunflower Association, and National Potato Council) submitted objections to EPA’s tolerance revocations and requested an administrative hearing. EPA concluded that the regulatory standard for holding an evidentiary hearing had not been met and issued an order in the Federal Register of November 18, 2009 (74 FR 59608) (FRL–8797–6), which denied the objections and requests for hearing and included the Agency’s reasons.

III. What action is the Agency taking?

EPA is revising the tolerance regulations in title 40 of the Code of Federal Regulations (CFR) part 180 to reflect the reinstatement of four import tolerances for carbofuran, in compliance with a decision and order from the D.C. Circuit in National Corn Growers Association v. EPA, 613 F.3d 266 (D.C. Cir. 2010). EPA is also amending 40 CFR part 180 to delete the listings of other carbofuran tolerances that have expired, and thus are no longer valid.

IV. Why is EPA taking this action?

In the Federal Register of July 31, 2008 (73 FR 44864) (FRL–8373–8), EPA proposed to revoke all carbofuran tolerances and provided a 60-day public comment period. The revocations were based on an Agency determination that the risk from aggregate exposure from the use of carbofuran did not meet the safety standard of FFDCA section 408(b)(2). In the Federal Register of May 15, 2009 (74 FR 23046) (FRL–8413–3), EPA finalized the revocation of all of the carbofuran tolerances, effective December 31, 2009. During the objection period, the carbofuran registrant, FMC Corporation, and three grower associations (National Corn Growers Association, National Sunflower Association, and National Potato Council) submitted objections to EPA’s tolerance revocations and requested an administrative hearing. EPA concluded that the regulatory standard for holding an evidentiary hearing had not been met and issued an order in the Federal Register of November 18, 2009 (74 FR 59608) (FRL–8797–6), which denied the objections and requests for hearing and included the Agency’s reasons.

FMC Corporation, in conjunction with the three grower associations, challenged EPA’s decision in the Court of Appeals for the D.C. Circuit. The court upheld EPA’s revocation of all carbofuran domestic tolerances and denial of the hearing requests, but vacated EPA’s revocation of the four import tolerances (bananas, coffee, rice, and sugarcane). The Court of Appeals for the D.C. Circuit also denied the subsequent petition filed by FMC and...