listed in the index, some information is not publicly available, i.e., CBI or other information whose disclosure is restricted by statute. Certain other material, such as copyrighted material, is not placed on the Internet and will be publicly available only in hard copy form. Publicly available docket materials are available either electronically in www.regulations.gov or in hard copy during normal business hours at the Air Protection Division, U.S. Environmental Protection Agency, Region III, 1650 Arch Street, Philadelphia, Pennsylvania 19103. Copies of the State submittal are available at the Virginia Department of Environmental Quality, 629 East Main Street, Richmond, Virginia 23219.

FOR FURTHER INFORMATION CONTACT: Asrah Khadr, (215) 814–2071, or by email at khadr.asrah@epa.gov.

SUPPLEMENTARY INFORMATION: For further information, please see the information provided in the direct final action, with the same title, that is located in the “Rules and Regulations” section of this Federal Register publication.

Dated: May 7, 2015.
William C. Early, Acting Regional Administrator, Region III.

[FR Doc. 2015–12349 Filed 5–22–15; 8:45 am]
BILLING CODE 6560–50–P

FEDERAL COMMUNICATIONS COMMISSION

47 CFR Parts 1, 27, and 73
[AU Docket No. 14–252; GN Docket No. 12–268; DA 15–606]

Incentive Auction Task Force Releases Initial Clearing Target Optimization Simulations

AGENCY: Federal Communications Commission.

ACTION: Proposed rule.

SUMMARY: The Incentive Auction Task Force provides the results of several staff simulations of the initial clearing target optimization procedure proposed in the Auction 1000 Comment PN and/or Comment PN as discussed further in this under the Supplementary Information. In this document, the Federal Communications Commission’s (Commission) Incentive Auction Task Force seeks comment on the data and analyses released in this document and the attached Appendix.

DATES: Submit comments on or before June 3, 2015.

ADDRESSES: You may submit comments, identified by the docket numbers in this proceeding, AU Docket No. 14–252 and GN Docket No. 12–268, by any of the following methods:

- Commercial overnight mail (other than U.S. Postal Service Express Mail and Priority Mail): Federal Communications Commission, 9300 East Hampton Dr., Capitol Heights, MD 20743.
- U.S. Postal Service (First-class, Express, and Priority): Federal Communications Commission, 445 12th St. SW., Washington, DC 20554.
- Hand-delivered/Courier: Federal Communications Commission, 445 12th St. SW., Room TW–A325, Washington, DC 20554. The filing hours are 8:00 a.m. to 7:00 p.m. All hand deliveries must be held together with rubber bands or fasteners. Any envelopes and boxes must be disposed of before entering the building.

Instructions: All submissions received must include the agency name and docket number or Regulatory Information Number (RIN) for this document. All comments received will be posted without change to ECFS at http://fcc.gov/ecfs/, including any personal information provided. For detailed instructions on submitting comments and additional information on the rulemaking process, see the “Public Participation” heading of the SUPPLEMENTARY INFORMATION section of this document. Docket: This document is in AU Docket No. 14–252 and GN Docket No. 12–268. For access to the docket to read background documents or comments received, go to ECFS at http://fcc.gov/ecfs/.

FOR FURTHER INFORMATION CONTACT: Madelaine Maior of the Wireless Telecommunications Bureau, Broadband Division, at (202) 418–1466 or email to madelaine.maior@fcc.gov.

SUPPLEMENTARY INFORMATION:
Availability of Documents

FCC Information relating to the Incentive Auction will be posted to and available on the LEARN Web site at: http://www.fcc.gov/learn. This document was released on May 20, 2015, and is available electronically at https://apps.fcc.gov/edocs_public/attachment/DA-15-606A1.pdf and https://apps.fcc.gov/edocs_public/attachment/DA-15-606A2.pdf. The complete text of this document as well as any comments and ex parte submissions will also be available for public inspection during regular business hours in the FCC Reference Center (CY–A257) at the Federal Communications Commission, 445 12th Street SW., Washington, DC 20554. These documents will be available electronically in ASCII, Microsoft Word, and/or Adobe Acrobat.

Public Participation
Pursuant to §§ 1.415 and 1.419 of the Commission’s rules, 47 CFR 1.415, 1.419, interested parties may file comments on or before the dates indicated on the first page of this document. Comments may be filed using the Commission’s ECFS. See Electronic Filing of Documents in Rulemaking Proceedings, 63 FR 24121 (1998).

Paper Filers: Parties who choose to file by paper must file an original and one copy of each filing. If more than one active docket or rulemaking number appears in the caption of this proceeding, filers must submit two additional copies for each additional docket or rulemaking number. Filings can be sent by commercial overnight courier, or by first-class or overnight U.S. Postal Service mail. All filings must be addressed to the Commission’s Secretary, Office of the Secretary, Federal Communications Commission.

People with Disabilities: To request materials in accessible formats for people with disabilities (braille, large print, electronic files, audio format), send an email to fcc504@fcc.gov or call the Consumer & Governmental Affairs Bureau at 202–418–0530 (voice), or 202–418–0432 (tty).

I. Synopsis

1. The clearing target selection procedure proposed in the Auction 1000 Comment PN would, inter alia, impose a nationwide cap on impairments. To


2. Impairments are the result of assigning TV stations to channels in the 600 MHz Band in order to accommodate market variation. Expanding the Economic and Innovation Opportunities of Spectrum Through Incentive Auctions, GN Docket No. 12–268, Report and Order, 29 FCC Rcd 6567, 6604–6607, paras. 81–87 (2014) (‘‘Auction 1000 Comment PN’’). See Expanding the Economic and Innovation Opportunities of Spectrum Through Incentive Auctions, GN Docket No. 12–268, Second Report and Order and Further Notice of Proposed Rulemaking, 29 FCC Rcd 13071 (2014) (adopting methodology for use during the incentive auction to predict inter-service interference between impairing TV stations and licensed wireless services in the 600 MHz Band).
conduct the simulations, the staff applied the clearing target selection procedure proposed in the Auction 1000 Comment PN, with the following exceptions reflecting the range of comments in response to the Comment PN. Instead of accommodating impairments up to 20 percent, the simulations apply a standard of up to (but not equal to) the equivalent of one license block nationwide, as measured by weighted population (“weighted-pops”). The simulations also apply equal weighting to impairments regardless of whether they are in the uplink or downlink portion of the band. The data and information we release are illustrative only. The Commission will adopt final decisions regarding initial clearing target selection procedure in a forthcoming Auction 1000 Procedures PN.

3 Auction 1000 Comment PN, 29 FCC Rcd at 15762–69, paras. 27–45.
4 “Weighted-pops” refers to the proposed approach of weighting the population in a given PEA based on an index of area-specific prices from prior auctions and counting population in each block in the PEA. See id., 29 FCC Rcd at 15766–67, para. 36, 15803, paras. 162–63. The standard applied in the simulations would allow impairments at a smaller percentage of impaired-weighted-pops at higher clearing targets and a larger percentage of impaired-weighted-pops at lower clearing targets. We note that “the equivalent of one block nationwide” does not mean that one block would be impaired in each market, but rather that the total number of impaired-weighted-pops cannot exceed the equivalent weighted-pops of one block nationwide in the aggregate. For example, under the clearance target proposed, the band plans adopted in the Incentive Auction R ﬃ 0, the equivalent of one block under an 84 megahertz clearing target would be approximately 14 percent of total weighted-pops nationwide, the equivalent of one block under a 114 megahertz clearing target would be approximately 11 percent, and the equivalent of one block under a 126 megahertz clearing target would be 10 percent.
5 This variation from the Comment PN eliminates the proposed weighting on impairments in the downlink band, under which a downlink impairment would be counted as impairing the corresponding uplink band, but an uplink impairment would not be counted as impairing the corresponding downlink band. Auction 1000 Comment PN, 29 FCC Rcd at 15762, para. 29. We also note that the simulations apply a 10 percent standard for treating a county’s entire population as impaired for the purposes of applying the primary objective; the Comment PN proposed a range between 10 and 20 percent. See id.
7 Auction 1000 Comment PN, 29 FCC Rcd at 15753–54, para. 7.
8 We emphasize that this proposal remains pending and has not been adopted by Industry Canada. We also note that, although Canada’s Consultation indicates it is considering pursuing a joint repacking plan with the United States, for purposes of the simulations we do not assume a joint repacking plan. See Consultation on Repurposing the 600 MHz Band, Spectrum Management and Telecommunications, Industry Canada, SLPB–005–14, para. 41 (rel. December 18, 2014), http://www.ic.gc.ca/eic/site/smt-gst.nsf/eng/sf/10901.html (“Consultation on Repurposing the 600 MHz Band”).
9 See Incentive Auction R ﬃ 0, 29 FCC Rcd at 6677–80, paras. 246–57.
10 We anticipate the Commission will have the data necessary to make these calculations in advance of the incentive auction, however. We note that including the predicted interference from Mexican stations would increase the impairment level in each of the scenarios. The simulations do reflect predicted interference from Canadian TV stations into the United States.
11 “High-demand markets” is defined as the 40 largest PEAs by population. Auction 1000 Comment PN, 29 FCC Rcd at 15770, para. 51. These markets are considered high-demand because the geographic areas they cover have historically generated the highest average prices per MHz-pop in prior spectrum license auctions and accounted for a substantial fraction of total auction revenues. Id.
12 Auction 1000 Comment PN, 29 FCC Rcd at 15765–66, paras. 35–36. The Appendix refers to (1) as “protecting the duplex gap” and the alternative approach as “not protecting the duplex gap.”
13 In each of the simulations, at least 93.4 percent of licenses are Category 1 licenses, and Category 2 licenses comprise at most 1.4 percent of total possible licenses. Under the Comment PN proposal, “Category 1” licenses are licenses that contain impairments affecting between zero and 15 percent of the population in a PEA, “Category 2” licenses are licenses that contain impairments affecting greater than 15 percent but less than or equal to 50 percent of the population, and licenses with impairments affecting more than 50 percent of the population would not be offered in the auction. See Auction 1000 Comment PN, 29 FCC Rcd at 15797–98, paras. 145–46.
the Wireless Telecommunications Bureau and the Incentive Auction Task Force.\textsuperscript{17}

A. Ex Parte Rules—Permit-But-Disclose Proceeding

7. Pursuant to § 1.1200(a) of the Commission’s rules, this matter shall be treated as a “permit-but-disclose” proceeding in accordance with the Commission’s ex parte rules. Persons making ex parte presentations must file a copy of any written presentation or a memorandum summarizing any oral presentation within two business days after the presentation (unless a different deadline applicable to the Sunshine period applies). Persons making oral ex parte presentations are reminded that memorandum summarizing the presentation must (1) list all persons attending or otherwise participating in the meeting at which the ex parte presentation was made, and (2) summarize all data presented and arguments made during the presentation. If the presentation consisted in whole or in part of the presentation of data or arguments already reflected in the presenter's written comments, memorandum or other filings in the proceeding, the presenter may provide citations to such data or arguments in his or her prior comments, memorandum, or other filings (specifying the relevant page and/or paragraph numbers where such data or arguments can be found) in lieu of summarizing them in the memorandum. Documents shown or given to Commission staff during ex parte meetings are deemed to be written ex parte presentations and must be filed consistent with rule § 1.1206(b). In proceedings governed by rule § 1.49(f) or for which the Commission has made available a method of electronic filing, written ex parte presentations and memoranda summarizing oral ex parte presentations, and all attachments thereto, must be filed through the electronic comment filing system available for that proceeding, and must be filed in their native format (e.g., .doc, .xml, .ppt, searchable .pdf). Participants in this proceeding should familiarize themselves with the Commission’s ex parte rules.

B. Paperwork Reduction Analysis

8. This document does not change, or propose to change, the information collection requirements subject to the Paperwork Reduction Act of 1995 (“PRA”), Public Law 104–13, contained in the Incentive Auction R&O.\textsuperscript{18} As a result, no new submission to the Office of Management and Budget is necessary to comply with the PRA requirements. In addition, it does not contain any new or modified “information collection burden for small business concerns with fewer than 25 employees,” pursuant to the Small Business Paperwork Relief Act of 2002, Public Law 107–198, see 44 U.S.C. 3506(c)(4).

C. Regulatory Flexibility Analysis

9. The actions in this document have not changed, or proposed to change, the Final Regulatory Flexibility Analysis (“FRFA”), which was set forth in the Incentive Auction R&O.\textsuperscript{19} Thus, no supplemental FRFA is necessary.

\textsuperscript{18} See Incentive Auction R&O, 29 FCC Rcd at 6893, paras. 808–09.

\textsuperscript{19} See Incentive Auction R&O, 29 FCC Rcd at 6893, para. 807.
Appendix

1. **Overview**

<table>
<thead>
<tr>
<th>Scenario</th>
<th>Nationwide Impairment Threshold</th>
<th>Nationwide Impairment</th>
<th>Nationwide Licenses Available</th>
<th>Nationwide Unimpaired Number of Licenses</th>
<th>Nationwide Unimpaired Category 1</th>
<th>Nationwide Unimpaired Category 2</th>
<th>Nationwide Licenses Not Offered</th>
<th>Nationwide Licenses Not Offered</th>
<th>High-Demand Markets**</th>
<th>High-Demand Markets**</th>
<th>PEA Analysis</th>
</tr>
</thead>
<tbody>
<tr>
<td>1 (40-50% participation)</td>
<td>84</td>
<td>14%</td>
<td>13.1%</td>
<td>2654</td>
<td>2535</td>
<td>46</td>
<td>142</td>
<td>247</td>
<td>222</td>
<td>9</td>
<td>24</td>
</tr>
<tr>
<td>1 (40-50% participation; protecting Duplex Gap)</td>
<td>84</td>
<td>14%</td>
<td>16.7%*</td>
<td>2631</td>
<td>2500</td>
<td>50</td>
<td>161</td>
<td>241</td>
<td>224</td>
<td>9</td>
<td>30</td>
</tr>
<tr>
<td>2 (50-60% participation)</td>
<td>114</td>
<td>11%</td>
<td>9.1%</td>
<td>3469</td>
<td>3334</td>
<td>50</td>
<td>135</td>
<td>329</td>
<td>302</td>
<td>13</td>
<td>18</td>
</tr>
<tr>
<td>2 (50-60% participation; protecting DG)</td>
<td>114</td>
<td>11%</td>
<td>11.5%*</td>
<td>3434</td>
<td>3282</td>
<td>56</td>
<td>164</td>
<td>321</td>
<td>298</td>
<td>17</td>
<td>22</td>
</tr>
<tr>
<td>3 (60-70% participation)</td>
<td>126</td>
<td>10%</td>
<td>4.1%</td>
<td>3886</td>
<td>3753</td>
<td>48</td>
<td>126</td>
<td>373</td>
<td>355</td>
<td>13</td>
<td>14</td>
</tr>
<tr>
<td>3 (60-70% participation; protecting DG)</td>
<td>126</td>
<td>10%</td>
<td>4.4%</td>
<td>3884</td>
<td>3750</td>
<td>45</td>
<td>131</td>
<td>373</td>
<td>355</td>
<td>12</td>
<td>15</td>
</tr>
</tbody>
</table>

* The highlighted cells indicate impairment that exceeds the standard considered so these clearing targets would not be chosen and the initial clearing target would be lowered.

**“High-demand markets” is defined as the 40 largest PEAs by population.
II. Number of Licenses Available in the Forward Auction Nationwide and in High-Demand Markets (Not Protecting the Duplex Gap)
III. Weighted MHz Available in the Forward Auction Nationwide and in High-Demand Markets (Not Protecting the Duplex Gap)

![Diagram showing Weighted MHz: Nationwide and High-Demand Markets](image-url)
IV. Weighted MHz-Pops Available in the Forward Auction Nationwide and in High-Demand Markets (Not Protecting the Duplex Gap)
V. Impact of Protecting the Duplex Gap - Comparison of Forward Auction License Available in the Top 20 Peas.
DEPARTMENT OF DEFENSE

Defense Acquisition Regulations System

48 CFR Parts 204, 232, 239, and Appendix F to Chapter 2

RIN 0750−A154

Defense Federal Acquisition Regulation Supplement: Uniform Procurement Identification (DFARS Case 2015−D011)

AGENCY: Defense Acquisition Regulations System, Department of Defense (DoD).

ACTION: Proposed rule.

SUMMARY: DoD is proposing to amend the Defense Federal Acquisition Regulation Supplement (DFARS) to comply with the uniform procurement identification procedures implemented in the Federal Acquisition Regulation (FAR).

DATES: Comments on the proposed rule should be submitted in writing to the address shown below on or before July 27, 2015, to be considered in the formation of a final rule.

ADDRESSES: Submit comments identified by DFARS Case 2015−D011, using any of the following methods:

• Regulations.gov: http://www.regulations.gov. Submit comments via the Federal eRulemaking portal by entering “DFARS Case 2015−D011” under the heading “Enter keyword or ID” and selecting “Search.” Select the link “Submit a Comment” that corresponds with “DFARS Case 2015−D011.” Follow the instructions provided at the “Submit a Comment” screen. Please include your name, company name (if any), and “DFARS Case 2015−D011” on your attached document.

• Email: osd.dfars@mail.mil. Include DFARS Case 2015−D011 in the subject line of the message.

• Fax: 571−372−6094.


Comments received generally will be posted without change to http://www.regulations.gov, including any personal information provided. To confirm receipt of your comment(s), please check www.regulations.gov, approximately two to three days after submission to verify posting (except allow 30 days for posting of comments submitted by mail).

FOR FURTHER INFORMATION CONTACT: Jennifer Johnson, telephone 571−372−6176.

SUPPLEMENTARY INFORMATION:

I. Background

DoD is proposing to revise the DFARS to comply with the uniform procurement identification procedures implemented in the FAR through final rule 2012−023 (79 FR 61739, effective November 13, 2014). The final FAR rule implemented a uniform award identification system among various procurement transactions across the Federal Government, as recommended by the Government Accountability and Transparency Board. DFARS coverage of uniform procurement identification must be synchronized with the FAR coverage so that the identification numbers of DoD issued contracts, orders, and other procurement instruments will comply with FAR subpart 4.16 as amended by final FAR rule 2012−023.

II. Discussion

This rule proposes to make the following amendments to the DFARS and its Appendix F:

• Subpart 204.70, Uniform Procurement Instrument Identification Numbers, is amended to relocate all text to subpart 204.16 and to revise the relocated text to comply with FAR subpart 4.16. Subpart 204.70 is reserved.

• Subpart 232.9, Prompt Payment, is amended to clarify the task and delivery order numbers for use on invoices and receiving reports.

• Subpart 239.74, Telecommunications Services, is amended to remove text on the type of procurement instrument.

• Appendix F, Material Inspection and Receiving Report, is amended to clarify the task and delivery order numbers for use on receiving reports.

III. Executive Orders 12866 and 13563

Executive Orders (E.O.s) 12866 and 13563 direct agencies to assess all costs and benefits of available regulatory alternatives and, if regulation is necessary, to select regulatory approaches that maximize net benefits (including potential economic, environmental, public health and safety effects, distributive impacts, and equity). E.O. 13563 emphasizes the importance of quantifying both costs and benefits, of reducing costs, of harmonizing rules, and of promoting flexibility. This is not a significant regulatory action and, therefore, was not subject to review under section 6(b) of E.O. 12866, Regulatory Planning and Review, dated September 30, 1993. This rule is not a major rule under 5 U.S.C. 804.

IV. Regulatory Flexibility Act

DoD does not expect this proposed rule to have a significant economic impact on a substantial number of small entities within the meaning of the Regulatory Flexibility Act, 5 U.S.C. 601, et seq., because the rule implements procurement instrument identification procedures that are similar to procedures DoD has used for many years. However, an initial regulatory flexibility analysis has been performed and is summarized as follows:

DoD is proposing to amend the Defense Federal Acquisition Regulation Supplement (DFARS) to comply with the uniform procurement identification procedures implemented in the Federal Acquisition Regulation (FAR) through final FAR rule 2012−023.

Final FAR rule 2012−023 implemented a uniform award identification system among various procurement transactions across the Federal Government, as recommended by the Government Accountability and Transparency Board. DFARS coverage of uniform procurement identification must be synchronized with the FAR coverage so that the identification numbers of DoD issued contracts, orders, and other procurement instruments will comply with FAR subpart 4.16 as amended by final FAR rule 2012−023.

DoD does not expect this rule to have a significant economic impact on a substantial number of small entities within the meaning of the Regulatory Flexibility Act, 5 U.S.C. 601, et seq. The proposed rule affects all DoD contractors who will receive new task or delivery orders against DoD-issued contracts, purchase orders, calls against DoD-issued blanket purchase agreements, orders against DoD-issued basic ordering agreements, and certain types of contracts beginning in fiscal year 2016. At this time, the exact number of small entities is unknown.

The projected recordkeeping is limited to that required to properly record contract and other procurement instrument identification numbers and input them in documents (e.g., invoices) as required under Government contracts. Preparation of these records requires clerical and analytical skills to create the documents and input them into the appropriate electronic systems.

The rule does not duplicate, overlap, or conflict with any other Federal rules.