Enhancement Filing to be effective 11/16/2015.

Dated: September 17, 2015.
Nathaniel J. Davis, Jr.,
Deputy Secretary.

BILLING CODE 6717–01–P

DEPARTMENT OF ENERGY

Federal Energy Regulatory Commission

[DOCKET No. AD06–6–000]

Joint Meeting of the Nuclear Regulatory Commission and the Federal Energy Regulatory Commission; Notice of Joint Meeting of the Federal Energy Regulatory Commission and the Nuclear Regulatory Commission

The Federal Energy Regulatory Commission (FERC) and the Nuclear Regulatory Commission (NRC) will hold a joint meeting on Wednesday, October 21, 2015 at the headquarters of the Federal Energy Regulatory Commission, 888 First Street, NE., Washington, DC 20426. The meeting is expected to begin at 9:00 a.m. and conclude at approximately 11:30 a.m. Eastern Time. Members of the public may attend the open session. Commissioners from both agencies are expected to participate.

The format for the joint meeting will consist of discussions between the two sets of Commissioners following presentations by their respective staffs. In addition, representatives of the North American Electric Reliability Corporation (NERC) will attend and participate in this meeting.

The technical conference will be transcribed. Transcripts of the technical conference will be available for a fee from Ace-Federal Reporters, Inc. (202) 347–3700 or 1 (800) 336–6646. There will be a free Webcast of the conference. The webcast will allow persons to listen to the technical conference, but not participate. Anyone with Internet access can listen to the conference by navigating to the Calendar of Events at www.ferc.gov and locating the technical conference in the Calendar. The technical conference will contain a link to its webcast. The Capital Connection provides technical support for the webcast and offers the option of listing to the meeting via phone-bridge for a fee. If you have any questions, please visit www.CapitolConnection.org or call 703–993–3100.

Pre-registration is not required but is highly encouraged for those attending in person. Attendees may register in advance at the following Web page: https://www.ferc.gov/whats-new/registration/10–21–15-NRC-form.asp. Attendees should bring a photo ID and allow time to pass through building security procedures. There is no fee to attend the open meeting.

Commission conferences are accessible under section 508 of the Rehabilitation Act of 1973. For accessibility accommodations please send an email to accessibility@ferc.gov or call toll free 1–866–208–3372 (voice) or 202–502–8659 (TTY); or send a fax to 202–208–2106 with the required accommodations.

Questions about the meeting should be directed to Sarah McKinley at sarah.mckinley@ferc.gov or by phone at 202–502–8368.

Dated: September 17, 2015.
Nathaniel J. Davis, Jr.,
Deputy Secretary.

BILLING CODE 6717–01–P

DEPARTMENT OF ENERGY

Federal Energy Regulatory Commission

[DOCKET No. EF15–9–000]

Before Commissioners: Norman C. Bay, Chairman; Philip D. Moeller, Cheryl A. LaFleur, Tony Clark, and Colette D. Honorable; Bonneville Power Administration; Order Approving Rates on an Interim Basis and Providing Opportunity for Additional Comments

1. In this order, we approve the Bonneville Power Administration’s (Bonneville) proposed 2016 wholesale power and transmission rates on an interim basis, pending our further review. We also provide an additional period of time for the parties to file comments.

I. Background

2. On July 29, 2015, Bonneville filed a request for interim and final approval of its wholesale power rates and transmission rates in accordance with

1 The proposed wholesale power rates for which Bonneville seeks approval for the period October 1, 2015 through September 30, 2017, include: Priority Firm Power Rate (PF–16); New Resource Firm Power Rate (NR–16); Industrial Firm Power Rate (IP–16); Firm Power Products and Services Rate (FPP–16); and Power General Rate Schedule Provisions (GRSPs).

2 The proposed transmission rates for which Bonneville seeks approval for the period October 1, 2015 through September 30, 2017, include: Formula Power Transmission Rate (FPT–16.1); Formula

Continued
the Pacific Northwest Electric Power Planning and Conservation Act (Northwest Power Act) and Part 300 of the Commission’s regulations.4

Bonneville projects that the filed rates will produce average annual power revenues of $2.861 billion, and average annual revenues from transmission and ancillary services rates of $1.085 billion. Bonneville asserts that this level of annual revenues is sufficient to recover its costs for the 2016–2017 rate approval period, while providing cash flow to ensure at least a 95 percent probability of making all payments to the United States Treasury in full and on time for each year of the rate period.

II. Notice of Filing


4. Iberdrola Renewables, LLC (Iberdrola) filed a motion to intervene and protest. Iberdrola asserts that Bonneville’s oversupply Rate, OS–16, violates the Northwest Power Act by incorrectly allocating Bonneville’s power costs to Bonneville’s transmission customers.6 Iberdrola quotes Northwest Power Act section 7(g) as saying all costs of fish and wildlife measures, as well as all costs associated with the sale of or inability to sell excess power, must be allocated to power customers.6 Iberdrola continues that, although Bonneville states that oversupply costs occur because wind generators have been interconnected to its system, the oversupply costs are actually caused by Bonneville having too much generation and not enough load, and having fish-protection restrictions on spillage that require Bonneville to pay someone to take the excess generation.9 Finally, Iberdrola argues that if Bonneville wishes to extend the use of the Oversupply Management Proposal (OMP) for the 2016–17 rate period, it should submit those rates to the Commission for review and approval under Federal Power Act section 211A.10

5. Avista Corporation, Portland General Electric Company, Puget Sound Energy, Inc, and PacifiCorp (collectively Joint Commenters) filed Joint Comments requesting that the Commission reject Bonneville’s proposed allocation of oversupply costs to transmission customers and deny Bonneville’s application for confirmation and approval of the OS–16 Rate.11 The Joint Commenters request that the OS–16 Rate should be rejected as a permanent solution to Bonneville’s purported oversupply.12 The Joint Commenters also request that the Commission not rely on its prior OS–14 rate determinations in reviewing the OS–16 rate,13 and that Bonneville’s proposed allocation of oversupply costs to transmission is based on the flawed premise that interconnectedness of, or scheduling of transmission for, generation in Bonneville’s Balancing Authority Area causes oversupply.14 The Joint Commenters also assert that it is Bonneville’s reliance on OMP and its failure to take all reasonable actions to avoid excess spill that lead to the erroneous conclusion that transmission of displaceable generation interconnected to Bonneville’s Balancing Authority Area causes oversupply.15 The Joint Commenters further assert that the Northwest Power Act16 and Transmission System Act17 cost allocation standards prohibit the allocation of oversupply costs to transmission rates.18

III. Discussion

A. Procedural Matters

6. Pursuant to Rule 214 of the Commission’s Rules of Practice and Procedure,19 the timely, unopposed motions to intervene serve to make the entities that filed them parties to this proceeding.

7. Rule 213(a)(2) of the Commission’s Rules of Practice and Procedure20 prohibits an answer to a protest or an answer unless otherwise ordered by the decisional authority.

B. Standard of Review

8. Under the Northwest Power Act, the Commission’s review of Bonneville’s regional power and transmission rates is limited to determining whether Bonneville’s proposed rates meet the three specific requirements of section 7(a)(2) of the Northwest Power Act: 21

(A) They must be sufficient to assure repayment of the federal investment in the Federal Columbia River Power System over a reasonable number of years after first meeting Bonneville’s other costs;

(B) they must be based upon Bonneville’s total system costs; and

(C) insofar as transmission rates are concerned, they must equitably allocate the costs of the federal transmission system between federal and non-federal power.

9. Commission review of Bonneville’s non-regional, non-firm rates also is limited. Review is restricted to determining whether such rates meet the requirements of section 7(k) of the Northwest Power Act,22 which requires that they comply with the Bonneville Project Act, the Flood Control Act of 1944, and the Federal Columbia River Transmission System Act. Taken together, those statutes require that Bonneville’s non-regional, non-firm rates:

(A) Recover the cost of generation and transmission of such electric energy, including the amortization of investments in the power projects within a reasonable period;

(B) encourage the most widespread use of Bonneville power; and

References:

5 80 FR 46,983 (Aug. 8, 2015).
6 Iberdrola Protest at 3.
7 Id. at 4.
8 Id. at 5.
9 Id. at 6.
10 Id. at 7–8; 16 U.S.C. 824j–1(1) (2012).
11 Joint Commenters at 18.
12 Id. at 14–17.
15 18 U.S.C. 839e(a)(2) (2012). Bonneville also must comply with the financial, accounting, and ratemaking requirements in Department of Energy Order No. RA 6120.2.
(C) provide the lowest possible rates to consumers consistent with sound business principles.

10. Unlike the Commission’s statutory authority under the Federal Power Act, the Commission’s authority under sections 7(a) and 7(k) of the Northwest Power Act does not include the power to modify the rates. The responsibility for developing rates in the first instance is vested with Bonneville’s Administrator. The rates are then submitted to the Commission for approval or disapproval. In this regard, the Commission’s role can be viewed as an appellate one: to affirm or remand the rates submitted to it for review.

11. Moreover, review at this interim stage is further limited. In view of the volume and complexity of a Bonneville rate application, such as the one now before the Commission in this filing, and the limited period in advance of the requested effective date in which to review the application, the Commission generally defers resolution of issues on the merits of Bonneville’s application until the order on final confirmation. Thus, the proposed rates, if not patently deficient, generally are approved on an interim basis and the parties are afforded an additional opportunity in which to raise issues with regard to Bonneville’s filing.

12. The Commission declines at this time to grant final confirmation and approval of Bonneville’s proposed wholesale power and transmission rates. The Commission’s preliminary review nevertheless indicates that Bonneville’s wholesale power and transmission rates filing appears to meet the statutory standards and the minimum threshold filing requirements of Part 300 of the Commission’s regulations. Moreover, the Commission’s preliminary review of Bonneville’s submittal indicates that it does not contain any patent deficiencies. The proposed rates therefore will be approved on an interim basis pending our further review. We note, as well, that no one will be harmed by this decision because interim approval allows Bonneville’s rates to go into effect subject to refund with interest; the Commission may order refunds with interest if the Commission later determines in its final decision not to approve the rates.

13. In addition, we will provide an additional period of time for parties to file comments and reply comments on issues related to final confirmation and approval of Bonneville’s proposed rates. This will ensure that the record in this proceeding is complete and fully developed.

The Commission orders:

(A) Interim approval of Bonneville’s proposed wholesale power and transmission rates is hereby granted, to become effective on October 1, 2015, through September 30, 2017, subject to refund with interest as set forth in section 300.20(c) of the Commission’s regulations pending final action and either their approval or disapproval.

(B) Within thirty (30) days of the date of this order, parties who wish to do so may file additional comments regarding final confirmation and approval of Bonneville’s proposed rates. Parties who wish to do so may file reply comments within twenty (20) days thereafter.

(C) The Secretary shall promptly publish this order in the Federal Register.

Issued: September 17, 2015.

Nathaniel J. Davis, Sr.,
Deputy Secretary.

DEPARTMENT OF ENERGY
Southeastern Power Administration

Kerr-Philpott System

AGENCY: Southeastern Power Administration, (Southeastern), Department of Energy.

ACTION: Notice of interim approval.

SUMMARY: The Deputy Secretary, Department of Energy, confirmed and approved, on an interim basis new rate schedules VA–1–C, VA–2–C, VA–3–C, VA–4–C, DEP–1–C, DEP–2–C, DEP–3–C, DEP–4–C, AP–1–C, AP–2–C, AP–3–C, AP–4–C, NC–1–C, and Replacement–2–B. These rate schedules are applicable to Kerr-Philpott power sold to existing Southeastern Power Administration (Southeastern), were transferred to and vested in the Secretary of Energy, By Delegation Order No. 00–037.00A, effective December 6, 2001, the Secretary of Energy delegated to Southeastern’s Administrator the authority to develop power and transmission rates, to the Deputy Secretary of Energy the authority to confirm, approve, and place in effect such rates on interim basis, and to the Federal Energy Regulatory Commission (FERC) the authority to confirm, approve, and place into effect on a final basis or to disapprove rates developed by the Administrator under the delegation. This rate is issued by the Deputy Secretary pursuant to that delegation order.

BACKGROUND

Power from the Kerr-Philpott Projects is presently sold under Wholesale...