DEPARTMENT OF HEALTH AND HUMAN SERVICES

Centers for Medicare & Medicaid Services

42 CFR Parts 406, 407, and 408

[CMS–4176–NR]

Announcement of Ruling: Implementing United States v. Windsor for Purposes of Entitlement and Enrollment in Medicare Hospital Insurance and Supplementary Medical Insurance

AGENCY: Centers for Medicare & Medicaid Services (CMS), HHS.

ACTION: Notice of CMS ruling.

SUMMARY: This document announces a CMS Ruling that states the CMS policies for implementing United States v. Windsor (“Windsor”), in which the Supreme Court held that section 3 of the Defense of Marriage Act (DOMA), enacted in 1996, is unconstitutional. Section 3 of DOMA defined “marriage” and “spouse” as excluding same-sex marriages and same-sex spouses, and effectively precluded the Federal government from recognizing same-sex marriages and spouses.

DATES: The CMS ruling announced in this document is applicable beginning February 9, 2015, with respect to appeals pending on, initiated, or reopened in accordance with applicable rules after February 9, 2015, for entitlement and enrollment determinations made on or after June 26, 2013. This ruling does not apply to appeals of entitlement and enrollment determinations made before June 26, 2013.

FOR FURTHER INFORMATION CONTACT: Patty Helphenstine (410) 786–0622.

SUPPLEMENTARY INFORMATION: In “Windsor,” (570 U.S. 12, 133 S. Ct. 2675 (2013) (“Windsor”), in which the Supreme Court held that section 3 of the Defense of Marriage Act (DOMA), enacted in 1996 (codified at 1 U.S.C. 7), is unconstitutional. Section 3 of DOMA defined “marriage” and “spouse” as excluding same-sex marriages and same-sex spouses, and effectively precluded the Federal government from recognizing same-sex marriages and spouses.

MEDICARE PROGRAM

Entitlement and Enrollment in Medicare Hospital Insurance (Part A) and Medicare Supplementary Medical Insurance (Part B)

CITATIONS: Sections 216(h), 226, 226A, 1818(c)–(d), 1837(i) and 1839 of the Social Security Act (42 U.S.C. Sections 416, 426, 426–1, 1395i–2, 1395p and 1395r); 42 CFR 406.5, 406.10, 406.13, 406.24, 406.32(c)–(d), 406.33, 406.34, 407.20, 407.22(a)(5), 407.25(c), 407.27(b), 408.22 and 408.24.
BACKGROUND

Section 3 of the Defense of Marriage Act (DOMA), enacted in 1996 (codified at 1 U.S.C. 7), defined “marriage” and “spouse” as follows: “The word ‘marriage’ means only a legal union between one man and one woman as husband and wife, and the word ‘spouse’ refers only to a person of the opposite sex who is a husband or a wife.” However, in June 2013, the United States Supreme Court ruled that Section 3 of DOMA is unconstitutional.

After the Supreme Court’s opinion in Windsor, section 3 of DOMA no longer prohibits the Federal government from recognizing same-sex marriages when administering Federal statutes and programs and no longer controls the definition and recognition of a marital relationship in that context. 

Marital status is relevant to certain Medicare entitlements, premiums, benefits, and enrollment provisions. This Ruling provides binding CMS policy for the application of these provisions in the context of a same-sex marriage.

RULING

This Ruling states the CMS policies for implementing United States v. Windsor, 570 U.S. 12, 133 S. Ct. 2675 (2013) for purposes of certain entitlement, eligibility and enrollment provisions for Medicare. Note that the rules for recognizing a same-sex marriage (and treatment of a same-sex relationship that is not a marriage) for purposes of eligibility and entitlement controlled by Title II of the Social Security Act (the Act) are different than the rules for recognizing a same-sex marriage (and treatment of a same-sex relationship that is not a marriage) for benefits provided under Title XVIII of the Act.

POLICY

Because section 3 of DOMA is unconstitutional, it no longer defines or controls the recognition of a marital relationship by the Federal government. In the absence of controlling law to the contrary, the Department of Health and Human Services (HHS) has adopted a policy of treating same-sex marriages on the same terms as opposite-sex marriages to the greatest extent reasonably possible and of recognizing marriages between individuals of the same sex who were lawfully married under the law of the state, territory, or foreign jurisdiction where the marriage was entered into (“celebration rule”), regardless of where the couple resides.

As a general matter, for determinations made solely under Title II of the Act, we note that rules applicable specifically to Title II of the Act apply. In addition, for determinations made under Title XVIII, we note that rules applicable specifically to Title XVIII of the Act apply.

Title II Provisions

Title II determinations within the scope of this Ruling are eligibility for Medicare based on age or end-stage renal disease under sections 226 and 226A of the Act. Section 216 of the Act explicitly provides the definitions of terms describing the marital relationship and directs recognition and deeming of marital relationships for all of Title II of the Act. As a result, section 216 of the Act is the controlling provision in determining family and marital status for purposes of eligibility for Medicare when eligibility is based on a provision under Title II of the Act. Section 216(h)(1)(A)(i) explicitly controls recognition of a marriage:

An applicant is the wife, husband, widow, or widower of a fully or currently insured individual for purposes of this subchapter if the courts of the State in which such insured individual is domiciled at the time such application file an application, or if such insured individual is dead, the courts of the State in which he was domiciled at the time of death, or, if such insured individual is or was not so domiciled in any State, the courts of the District of Columbia, would find that such applicant and such insured individual were validly married at the time such applicant files such application or, if such insured individual is dead, at the time he died.

The Social Security Administration (SSA) has issued policies interpreting and implementing section 216 of the Act in a manner that treats same-sex marriages on the same terms as opposite-sex marriages to the greatest extent reasonably possible and uses a celebration rule where possible. “Celebration rule” means that a same-sex marriage is recognized and treated as a lawful marriage (where marital status is relevant to a determination of entitlement) if the same-sex marriage was lawful where and when it occurred. Individuals in non-marital same-sex relationships (such as domestic partnerships or civil unions that are not marriages) are not considered married.

The SSA processes applications and initial eligibility determinations under these statutes by applying CMS policy. CMS policy for the implementation of Windsor in the context of these Title XVIII provisions is articulated in the POMS sections issued by the SSA as follows:

• GN 00210.002: Same-Sex Marriage—Determining Marital Status for Title II and Medicare Benefits.
• GN 00210.003: Same-Sex Marriage—Dates States Permitted or Recognized Same-Sex Marriage.
• GN 00210.004: Non-Marital Relationships (Such as Civil Unions and Domestic Partnerships).
• GN 00210.006: Same-Sex Marriages Celebrated in Foreign Jurisdictions.

CMS follows SSA interpretations on the application of section 216(h) to same sex marriages and same sex spouses for purposes of Title II. CMS policy illustrating the application of these policies to determinations made under sections 226 and 226A is articulated in the following POMS sections issued by SSA:

• Entitlement under section 226 and 42 CFR 406.5 and 406.10:
  • GN 00210.100: Same-Sex Marriage and Non-Marital Legal Relationships—Benefits for Aged Spouses.
  • GN 00210.400: Same-Sex Marriage—Benefits for Surviving Spouses.

• Entitlement under section 226A and 42 CFR 406.5 and 406.13:
  • GN 00210.703: Same-Sex Marriage—Medicare Based on End-Stage Renal Disease (ESRD).

Title XVIII Provisions

There are no controlling provisions in Title XVIII of the Act or regulations implementing the Title XVIII provisions within the scope of this Ruling that define or direct recognition or deeming of marital relationships. Therefore, CMS has adopted a policy of interpreting sections 1818(d), 1837(i) and 1839 of the Act in a manner that treats same-sex marriages on the same terms as opposite-sex marriages to the greatest extent reasonably possible and uses a celebration rule where possible.

There are no controlling provisions in Title XVIII of the Act or regulations implementing the Title XVIII provisions within the scope of this Ruling that define or direct recognition or deeming of marital relationships. Therefore, CMS has adopted a policy of interpreting sections 1818(d), 1837(i) and 1839 of the Act in a manner that treats same-sex marriages on the same terms as opposite-sex marriages to the greatest extent reasonably possible and uses a celebration rule where possible.

• Calculation of hospital insurance (Part A) premium under section 1818(d) and 42 CFR 406.32(c):
  • GN 00210.706: Same-Sex Marriage—HI Premium Reduction for Aged and Disabled Individuals.

• Eligibility for a special enrollment period based on enrollment in a group health plan by reason of a spouse’s
Summarized from the document:

**EFFECTIVE DATE**

This Ruling is effective on February 9, 2015, with respect to appeals on, initiated, or reopened in accordance with applicable rules after February 9, 2015, for entitlement and enrollment determinations made on or after June 26, 2013. This ruling does not apply to appeals of entitlement and enrollment determinations made before June 26, 2013.

**Dated:** February 9, 2015

Marilyn Tavenner, Administrator, Centers for Medicare & Medicaid Services.

[FR Doc. 2015–03069 Filed 2–12–15; 8:45 am]

**BILLING CODE 4120–01–P**

**FEDERAL COMMUNICATIONS COMMISSION**

47 CFR Part 73


Television Broadcasting Services; Longview, Texas

**AGENCY:** Federal Communications Commission.

**ACTION:** Final rule.

**SUMMARY:** A petition for rulemaking was filed by KCEB License Company, LLC (“KCEB License”), the licensee of KCEB(TV), channel 51, Longview, Texas, requesting the substitution of channel 26 for channel 51 at Longview. KCEB License filed comments reaffirming its interest in the proposed channel substitution and explained that the channel substitution will replicate KCEB(TV)’s current coverage area on channel 51 and serve 34,104 more persons than the current channel 51 facility. This will eliminate any potential interference with wireless operations in the Lower 700 MHz A Block and facilitate the clearning of the adjacent television band as expeditiously as possible.

**DATES:** Effective February 13, 2015.

**FOR FURTHER INFORMATION CONTACT:** Jeremy Miller, Jeremy.Miller@fcc.gov, Media Bureau, (202) 418–1507.

**SUPPLEMENTARY INFORMATION:** This is a synopsis of the Commission’s Report and Order, MB Docket No. 14–245, adopted February 9, 2015, and released February 9, 2015. The full text of this document is available for public inspection and copying during normal business hours in the FCC’s Reference Information Center at Portals II, CY–A257, 445 12th Street SW., Washington, DC 20554. This document will also be available via ECFS (http://fjallfoss.fcc.gov/ecfs/). To request materials in accessible formats for people with disabilities (braille, large print, electronic files, audio format), send an email to fcc504@fcc.gov or call the Consumer & Governmental Affairs Bureau at 202–418–0530 (voice), 202–418–0432 (tty).


The Commission will send a copy of the Report and Order in a report to be sent to Congress and the Government Accountability Office pursuant to the Congressional review Act, see 5 U.S.C. 801(a)(1)(A).

List of Subjects in 47 CFR Part 73

Television.

Federal Communications Commission.

Barbara A. Kreisman,
Chief, Video Division, Media Bureau.

For the reasons discussed in the preamble, the Federal Communications Commission amends 47 CFR part 73 as follows:

**PART 73—RADIO BROADCAST SERVICES**

■ 1. The authority citation for part 73 continues to read as follows:


   §73.622 [Amended]

■ 2. Section 73.622(j), the Post-Transition Table of DTV Allotments under Texas is amended by removing channel 51 and adding channel 26 at Longview.

[FR Doc. 2015–03168 Filed 2–12–15; 8:45 am]

**BILLING CODE 4712–01–P**