Residual Heat Removal System flowrate through the IRWST and CR screens. Part of the justification for granting the exemption was provided by the review of the amendment. Because the exemption is necessary in order to issue the requested license amendment, the NRC granted the exemption and issued the amendment concurrently, rather than in sequence. This included issuing a combined safety evaluation containing the NRC staff’s review of both the exemption request and the license amendment. The exemption met all applicable regulatory criteria set forth in 10 CFR 50.12, 10 CFR 52.7, and Section VIII.A.4 of appendix D to 10 CFR part 52. The license amendment was found to be acceptable as well. The combined safety evaluation is available in ADAMS under Accession No. ML16307A355. Identical exemption documents (except for referenced unit numbers and license numbers) were issued to the licensee for VEGP Units 3 and 4 (COLs NPF–91 and NPF–92). The exemption documents for VEGP Units 3 and 4 can be found in ADAMS under Accession Nos. ML16307A281 and ML16307A302, respectively. The exemption is reproduced (with the exception of abbreviated titles and additional citations) in Section II of this document. The amendment documents for COLs NPF–91 and NPF–92 are available in ADAMS under Accession Nos. ML16307A274 and ML16307A276, respectively. A summary of the amendment documents is provided in Section III of this document.

II. Exemption

Reproduced below is the exemption document issued to Vogtle Unit 3 and Unit 4. It makes reference to the combined safety evaluation that provides the reasoning for the findings made by the NRC (and listed under Item 1) in order to grant the exemption:

1. In a letter dated August 11, 2016, the licensee requested from the Commission an exemption to allow departures from Tier 1 information, with corresponding changes to Appendix C of the Facility COLs as described in the licensee’s request dated August 11, 2016. This exemption is related to, and necessary for, the granting of License Amendment No. 63, which is being issued concurrently with this exemption.

2. As explained in Section 5.0 of the NRC staff’s Safety Evaluation this exemption meets the eligibility criteria for categorical exclusion set forth in 10 CFR 51.22(c)(9). Therefore, pursuant to 10 CFR 51.22(b), no environmental impact statement or environmental assessment needs to be prepared in connection with the issuance of the exemption.

3. As explained in Section 5.0 of the NRC staff’s Safety Evaluation this exemption meets the eligibility criteria for categorical exclusion set forth in 10 CFR 51.22(c)(9). Therefore, pursuant to 10 CFR 51.22(b), no environmental impact statement or environmental assessment needs to be prepared in connection with the issuance of the exemption.

4. This exemption is effective as of the date of its issuance.

III. License Amendment Request

By letter dated August 11, 2016, the licensee requested that the NRC amend the COLs for VEGP, Units 3 and 4, COLs NPF–91 and NPF–92. The proposed amendment is described in Section I of this Federal Register notice.

The Commission has determined for these amendments that the application complies with the standards and requirements of the Atomic Energy Act of 1954, as amended (the Act), and the Commission’s rules and regulations. The Commission has made appropriate findings as required by the Act and the Commission’s rules and regulations in 10 CFR chapter I, which are set forth in the license amendment.

A notice of consideration of issuance of amendment to facility operating license or combined license, as applicable, proposed no significant hazards consideration determination, and opportunity for a hearing in connection with these actions, was published in the Federal Register on September 27, 2016 (81 FR 66308). No comments were received during the 30-day comment period.

The Commission has determined that these amendments satisfy the criteria for categorical exclusion in accordance with 10 CFR 51.22(b). Therefore, pursuant to 10 CFR 51.22(b), no environmental impact statement or environmental assessment need be prepared for these amendments.

IV. Conclusion

Using the reasons set forth in the combined safety evaluation, the staff granted the exemption and issued the amendment that the licensee requested on August 11, 2016. The exemption and amendment were issued on December 29, 2016, as part of a combined package to the licensee (ADAMS Accession No. ML16307A260). Dated at Rockville, Maryland, this 3rd day of January 2017.

For the Nuclear Regulatory Commission.

Jennifer Dixon-Herrity, Chief, Licensing Branch 4, Division of New Reactor Licensing, Office of New Reactors.

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SECURITIES AND EXCHANGE COMMISSION


Self-Regulatory Organizations; The Depository Trust Company; Notice of No Objection To Advance Notice Filing Relating To Processing of Transactions in Money Market Instruments

January 9, 2017.


3 MMI are short-term debt securities issued by financial institutions, large corporations, or state and local governments that generally mature 1 to 270 days from their original issuance date, and include, but are not limited to, commercial paper, banker’s acceptances, and short-term bank notes. Most MMI trade in large denominations (typically, $250,000 to $50 million) and are purchased by institutional investors.
The Advance Notice was published for comment in the Federal Register on November 9, 2016. The Commission did not receive any comments on the Advance Notice. This publication serves as notice of no objection to the Advance Notice.

I. Description of the Advance Notice

The Advance Notice is a proposal by DTC to modify (i) the DTC Rules, By-laws and Organization Certificate ("Rules"), (ii) the DTC Settlement Service Guide ("Settlement Guide"), and (iii) the DTC Distributions Service Guide ("Distributions Guide"), to change the way in which DTC processes transactions in money market instruments ("MMI"). The proposal would affect DTC’s processing of issuances of MMI securities as well as maturity presentments, income presentments, principal presentments, and reorganization presentments (collectively, “presentments” and with issuances of MMI securities, “MMI Obligations”).

Specifically, DTC proposes to: (i) With respect to delivery of MMI securities, require purchasers of the securities (or their custodian, if applicable) to acknowledge that they agree to receive the securities via DTC’s Receiver Authorized Delivery (“RAD”) system before DTC processes the transaction; (ii) with respect to cash, require an issuing and paying agent (“IPA”) of an MMI issuer to acknowledge its funding obligations for MMI presentments before DTC processes the transaction, except in limited circumstances where there are no funding obligations; (iii) implement an enhanced process to check certain MMI transactions against DTC’s risk management controls (referred to as “MMI Optimization”); (iv) eliminate the largest provisional net credit risk management control; and (v) eliminate DTC’s receive versus payment net additions control, as described below. In addition, the proposal would amend DTC’s Distributions Guide to conform to the proposed changes.

A. Background

Today, according to DTC, when an issuer issues MMI securities at DTC, the IPA for that issuer sends issuance instructions to DTC electronically, which results in crediting the applicable MMI securities to the DTC account of the IPA. The MMI securities are then delivered by DTC to the accounts of the applicable DTC participants ("Participants") that are purchasing the issuance, typically as custodians for individual investors, in accordance with their purchase amounts. The IPA’s delivery instructions may be free of payment or, most often, for payment (i.e., delivery versus payment or “DVP”). Unlike deliveries free of payment, DVP transactions are subject to DTC’s risk management controls for both the IPA and the receiving Participants, which means they are monitored for Net Debit Cap and Collateral Monitor sufficiency.

When MMI securities of a particular acronym mature, the current presentment process involves DTC automatically sweeping the matured positions from the applicable Participant accounts and debiting the settlement account of the applicable IPA for the amount of the matured position, with corresponding credits made to the settlement accounts of the deliverers.

Because presentments are currently processed automatically at DTC, IPAs have the option to refuse to pay (“RTP”) for maturing MMI Obligations to protect against the possibility that an IPA may not be able to fund settlement because it has not received funds from the relevant issuer. An IPA that refuses payment for a presentment (i.e., refuses to make payment for the delivery of matured MMI securities for which it is the designated IPA and/or pay interest or dividend income on MMI securities for which it is the designated IPA) must notify DTC of its RTP. An IPA may notify DTC of an RTP until 3:00 p.m. ET on the date of the affected presentment.

Under the current Rules, the effect of an RTP is for DTC to reverse all processed MMI security deliveries of that MMI acronym, including issuances, related funds credits and debits, and presentments, which means that the securities would fail to settle. This reversal of processed (but not yet settled) transactions could override DTC’s risk management controls (i.e., Collateral Monitor and Net Debit Cap) and could result in a Participant’s account having, unexpectedly, a net debit balance that exceeds its Net Debit Cap and/or having insufficient collateral to secure its settlement obligations throughout the day. Thus, RTPs can create uncertainty and pose systemic risk with respect to a Participant’s and, ultimately, DTC’s ability to complete end-of-day net funds settlement.

Currently, to mitigate the risks associated with an RTP, the Rules and the Settlement Guide provide for the Largest Provisional Net Credit control (“LPNC Control”). Under the LPNC Control, DTC withholds from each Participant’s Net Debit Cap the two largest intraday net MMI credits owed to that Participant. The MMI credits withheld are not included in the calculation of the Participant’s Collateral Monitor or its net debit balance. This provides protection in the event that processed (but not yet settled) MMI transactions are reversed by DTC as a result of an RTP.

According to DTC, its Rules and procedures relating to settlement

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8 An affirmative MMI funding acknowledgement by the IPA would not be required where the aggregate amount of an issuer’s delivery of MMI securities that had been approved in RAD exceeds the aggregate amount of presentments because payment for those securities would fully fund the presentments. In such a case, the IPA would be deemed to have provided a funding acknowledgement and DTC would process the transactions, subject to risk management controls.

9 DVP transfers at DTC are structured so that the completion of delivery of securities to a Participant in end-of-day settlement is contingent on the receiving Participant satisfying its end-of-day net settlement obligation, if any. The risk of Participant failure to settle is managed through risk management controls that would enable DTC to complete settlement despite the failure to settle of the Participant, or affiliated family of Participants, with the largest net settlement obligation. The two principal controls are the Net Debit Cap and Collateral Monitor. The largest net settlement obligation of a Participant or affiliated family of Participants cannot exceed DTC liquidity resources, based on the Net Debit Cap, and must be fully collateralized, based on the Collateral Monitor.

10 MMI of an issuer are designated by DTC using unique four-character identifiers referred to as acronyms. An MMI issuer can have multiple acronyms representing its securities. MMI transactions and other functions relating to MMI are done on an “acronym-by-acronym” basis.

processing for the MMI program were designed to limit credit, liquidity, and operational risk for DTC and Participants. In connection with ongoing efforts by DTC to evaluate the risk associated with the processing of MMI Obligations, DTC has determined that the risks presented by intra-day reversals of processed MMI Obligations should be eliminated to prevent the possibility that a reversal could override DTC’s risk controls and heighten liquidity and settlement risk. DTC also states that eliminating intra-day reversals of processed MMI Obligations would enhance intra-day finality and allow for the elimination of the LPNC Control, which creates intra-day blockage and affects liquidity through the withholding of settlement credits.

B. Proposed Changes

The proposal would eliminate provisions for intra-day reversals of processed MMI Obligations based on an IPA’s RTP or issuer insolvency of which DTC becomes aware, as described below.

Pursuant to the proposal, DTC would no longer automatically process MMI Obligations. DTC’s processing of MMI Obligations involves the delivery of cash and/or securities. With respect to securities, DTC would require purchasers of MMI issuances (or their custodian, if applicable) to acknowledge in RAD that they agree to receive the MMI securities before DTC processes the transaction. With respect to cash, an IPA would make an MMI funding acknowledgement using a new DTC platform designed to accept such acknowledgments. When an MMI funding acknowledgement is received, DTC would attempt to process transactions in the acronym(s) for which the funding acknowledgement pertains.

If the IPA has provided an MMI funding acknowledgement for the full amount of presentments, then all transactions in that acronym would be sent to the normal DTC processing system and tested against DTC’s risk management controls. If the IPA provides an MMI funding acknowledgement for only partial funding of the presentments, then DTC would undertake the proposed “MMI Optimization” process to determine whether risk management controls would be satisfied by all deliverers and purchasers of the acronym and determine whether all parties would maintain adequate positions to complete the applicable transactions. However, as long as the issuances that could satisfy deliverer and purchaser risk controls for that MMI acronym are equal to or greater than the maturing presentments of that acronym, the applicable transactions (i.e., those that pass risk controls) could be processed without an IPA’s funding acknowledgement.

If DTC does not receive the necessary acknowledgments from both the IPA and purchasers for an acronym for which maturing MMI Obligations are due on that day and/or DTC is aware, through ordinary business channels, that the issuer of an acronym is insolvent (“Acronym Payment Failure”), then DTC would not process transactions in the acronym.

In the event of an Acronym Payment Failure, DTC would: (i) Prevent further issuance and maturity activity for the acronym in DTC’s system; (ii) prevent deliveries of MMI securities of the acronym and halt all activity in that acronym; (iii) set the collateral value of the MMI securities in the acronym to zero for purposes of calculating the Collateral Monitor of any affected Participant; and (iv) notify Participants of the Acronym Payment Failure via DTC’s current notification process.

Notwithstanding the occurrence of an Acronym Payment Failure, the IPA would remain liable for funding pursuant to any MMI funding acknowledgment previously provided for that business day.

A “Temporary Acronym Payment Failure” would occur when an IPA notifies DTC that it temporarily refuses to pay income presentments, and only income presentments, for an acronym, which typically would be due to an issuer’s inability to fund income presentments on that day. A Temporary Acronym Payment Failure would only be initiated if there are no maturity presentments, principal presentments, and/or reorganization presentments on that business day. DTC would require the issuer and/or IPA to resolve such a situation by the next business day.

In the event of a Temporary Acronym Payment Failure, DTC would: (i) Temporarily devalue to zero all of the issuer’s MMI securities for purposes of calculating the Collateral Monitor, unless and until the IPA acknowledges funding with respect to the income payments on the following business day; (ii) notify Participants of the delayed payment; and (iii) block from DTC’s systems all further issuances and maturities by that issuer for the remainder of the business day on which notification of the Temporary Payment Failure was received by DTC. An IPA would not be able to avail itself of a Temporary Acronym Payment Failure for the same acronym on consecutive business days.

The Commission understands that the proposal would not: (i) Decrease the total number and value of transactions that would pass DTC’s risk controls throughout the processing day; or (ii) increase the volume of transactions that would fail to settle. The Commission also understands that the proposal would reduce blockage caused by DTC. Non-MMI transactions and fully funded MMI transactions would likely have a reduction in blockage as a result of the elimination of the LPNC Control. The elimination of the LPNC Control would no longer withhold billions of dollars of settlement credits as it does today, thus permitting MMI transactions subject to the LPNC Control to process earlier in the day. Moreover, it is expected that the value and volume of MMI transactions recycling due to failure to meet DTC’s risk management controls during the late morning and afternoon periods would be reduced, as a result of such transactions being held outside of DTC’s processing system while they await the necessary acknowledgments.

Similar to the LPNC Control, the RVPNA Control is used to prevent a Participant from delivering free of value or undervalued any MMI securities that were received for payment on the same day. For example, under DTC’s current rules, if Participant A delivers MMI securities to Participant B for payment, and then Participant B delivers the same MMI securities to Participant C free of payment (subject to risk management controls), the delivery to Participant C is final when the securities are credited to Participant C. DTC would, therefore, be unable to reverse the delivery to Participant C and, thus, DTC could not reverse the delivery from Participant B to Participant A. The RVPNA Control protects DTC against being unable to reverse such transactions of MMI securities in the event of an RTP by the IPA. Because DTC would no longer permit the reversal of processed MMI transactions, DTC would no longer need the RVPNA Control.

12 The procedures applicable to MMI settlement processing are set forth in the Settlement Guide. Supra note 6.

13 For purposes of RVPNA, MMI securities are considered undervalued if they are delivered for less than 10 percent below market value.
II. Discussion and Commission Findings

Although the Act does not specify a standard of review for an advance notice, its stated purpose is instructive: To mitigate systemic risk in the financial system and promote financial stability by, among other things, promoting uniform risk management standards for systemically important financial market utilities and strengthening the liquidity of systemically important financial market utilities.\(^{15}\) Section 805(a)(2) of the Act authorizes the Commission to prescribe risk management standards for the payment, clearing, and settlement activities of designated clearing entities and financial institutions engaged in designated activities for which it is the Supervisory Agency or the appropriate financial regulator.\(^ {16}\) Section 805(b) of the Act states that the objectives and principles for the risk management standards prescribed under Section 805(a) shall be to:

- Promote robust risk management;
- Promote safety and soundness;
- Reduce systemic risks; and
- Support the stability of the broader financial system.\(^ {17}\)

The Commission has adopted risk management standards under Section 805(a)(2) of the Act\(^ {18}\) and Section 17A of the Exchange Act\(^ {19}\) (“Clearing Agency Standards”).\(^ {20}\) The Clearing Agency Standards require registered clearing agencies to establish, implement, maintain, and enforce written policies and procedures that are reasonably designed to meet certain minimum requirements for their operations and risk management practices on an ongoing basis.\(^ {21}\) Therefore, it is appropriate for the Commission to review proposed changes in advance notices against the objectives and principles of these risk management standards as described in Section 805(b) of the Act and in the Clearing Agency Standards.

A. Consistency With Section 805(b) of the Act

The Commission believes that the proposed changes in the Advance Notice are consistent with the objectives and principles described in Section 805(b) of the Act.\(^ {22}\)

First, the Commission believes that the changes proposed in the Advance Notice promote robust risk management. Under the proposal, DTC would no longer automatically process MMI presentments. Instead, before it processes a presentment, DTC would require purchasers of MMI issuances (or their custodian, if applicable) to acknowledge in RAD that the purchasers agree to receive the MMI securities before DTC processes the transaction. The proposal would also require the applicable IPA to provide an MMI funding acknowledgment, as applicable. The MMI funding acknowledgment would be a commitment by the IPA to make the applicable funds available to DTC. Although the proposed changes would establish new requirements before DTC would process such MMI transactions, the Commission believes that the benefits of eliminating the risk of a potential override of DTC’s risk management controls from an RTP supports such requirements.

DTC also would employ the proposed MMI Optimization, which would, for MMI transactions that await funding, continually test the net effect of transactions, across multiple MMI issuers, on receiving and delivering Participants’ risk controls and then process the transactions once the controls are met. MMI Optimization would help maximize processing and facilitate more timely settlement of transactions, thus reducing risks that transactions may not settle.

Second, the Commission believes that the changes proposed in the Advance Notice promote safety and soundness. Currently, as described above, if DTC were to reverse MMI transactions because of an RTP, the reversal could override DTC’s risk management controls. The Advance Notice would eliminate RTPs and resulting reversals of MMI transactions, and thus eliminates this opportunity to override DTC’s risk management controls.

Third, the Commission believes that the Advance Notice helps reduce systemic risk. As described above, DTC would no longer automatically process MMI presentments. Rather, DTC would require purchasers to authorize delivery via RAD and IPAs to provide a funding acknowledgment before processing MMI presentments, as applicable. Because these changes would eliminate the risk of reversals due to an RTP, the changes would mitigate the risk of a potential override of DTC’s risk management controls. In turn, this would reduce DTC’s exposure to potential failures, promote DTC’s safety and soundness, as discussed above, and thereby reduce the systemic risk to the financial system.

Fourth, the Commission believes that the Advance Notice promotes the stability of the broader financial system. As described above, the LPNC Control currently withholds from each Participant the two largest intraday net MMI credits out of all of the MMI credits owed to that Participant in order to protect DTC from a Participant breaching its Net Debit Cap or having insufficient collateral in the event of a reversed because of an RTP. However, withholding the credits makes them unavailable to the Participant, which can cause blockage (i.e., the failure of a transaction to process because of insufficient liquidity) for the Participant. Meanwhile, the RVPNA Control limits a Participant’s ability to deliver MMI that the Participant is also due to receive that day. By preventing Participants from delivering certain MMI securities, the RVPNA Control creates blockage. Because DTC would no longer process MMI transactions without a purchaser’s RAD acknowledgement and an IPA’s MMI funding acknowledgement, as applicable, RTPs and resulting intraday reversals no longer present the risk that the LPNC and RVPNA Controls are meant to address. As such, DTC would eliminate these controls. This change would make available to Participants the intraday credits that were previously withheld, which would decrease intraday liquidity blockage for the Participant and enable DTC to process MMI transactions earlier. Thus, Participants would have less exposure to intraday reversals that increase liquidity and settlement risk and a more complete view of their actual intraday net debit and credit balances.

For the above reasons, the Commission believes that the changes proposed in the Advance Notice promote robust risk management, promote safety and soundness, reduce systemic risks, and support the stability of the broader financial system consistent with Section 805(b) of the Act.\(^ {23}\)

B. Consistency With Rule 17Ad–22(d) of the Exchange Act

The Commission also believes that the Advance Notice is consistent with the Clearing Agency Standards, in particular Rule 17Ad–22(d)(12) under the Exchange Act.\(^ {24}\) Rule 17Ad–22(d)(12) requires DTC to establish, implement, maintain and enforce written policies and procedures

\(^{15}\) See 12 U.S.C. 5461(b).

\(^{16}\) 12 U.S.C. 5464(a)(2).

\(^{17}\) 12 U.S.C. 5464(b).


\(^{21}\) Id.

\(^{22}\) Id.

\(^{23}\) 12 U.S.C. 5464(b).

\(^{24}\) 17 CFR 240.17Ad–22(d)(12).
reasonably designed to ensure that final settlement occurs no later than the end of the settlement day; and require that intraday or real-time finality be provided where necessary to reduce risks.\(^{25}\) Through this proposal, DTC would no longer process MMI transactions automatically but, rather, would first require an IPA’s funding acknowledgment and a purchaser’s RAD acknowledgment, as applicable. Where a funding acknowledgement is provided, DTC would no longer permit an RTP, thus eliminating the risk of an intraday reversal of a processed MMI transaction. Additionally, the proposal would eliminate the LPNC and RVPNA Controls, which would help eliminate the blockage caused by the LPNC Control’s withholding of Participants’ two largest net credits for MMI controls, which would help eliminate the LPNC and RVPNA Controls, which would help eliminate the trading of Electronic Complex Orders. The proposed rule change was published for comment in the Federal Register on December 2, 2016.\(^{26}\) On December 23, 2016, NYSE Arca filed Amendment No. 1, which supersedes the original proposal in its entirety. The Commission has received no comments regarding the proposed rule change.

Section 19(b)(2) of the Act\(^ {4}\) provides that, within 45 days of the publication of notice of the filing of a proposed rule change, or within such longer period up to 90 days as the Commission may designate if it finds such longer period to be appropriate and publishes its reasons for so finding or to which the self-regulatory organization consents, the Commission shall either approve the proposed rule change, disapprove the proposed rule change, or institute proceedings to determine whether the proposed rule change should be disapproved. The 45th day after publication of the notice for this proposed rule change is January 16, 2017.

The Commission is extending the 45-day time period for Commission action on the proposed rule change. The Commission finds that it is appropriate to designate a longer period within which to take action on the proposed rule change so that it has sufficient time to consider and take action on the proposed rule change.

Accordingly, pursuant to Section 19(b)(2)(A)(ii)(I) of the Act,\(^{5}\) the Commission designates March 2, 2017, as the date by which the Commission should either approve or disapprove or institute proceedings to determine whether to disapprove the proposed rule change (File Number SR–NYSEArca–2016–149).

For the Commission, by the Division of Trading and Markets, pursuant to delegated authority.\(^{6}\)

Eduardo A. Aleman,
Assistant Secretary.