For the Commission, by the Division of Trading and Markets, pursuant to delegated authority.\textsuperscript{19}

Eduardo A. Aleman,
Assistant Secretary.

[FR Doc. 2017–23119 Filed 10–24–17; 8:45 am]
BILLING CODE 8011–01–P

SECURITIES AND EXCHANGE COMMISSION


Self-Regulatory Organizations;
Chicago Stock Exchange, Inc.; Notice of Filing of Amendments No. 1 and No. 2 and Order Granting Accelerated Approval of a Proposed Rule Change, as Modified by Amendments No. 1 and No. 2, To Adopt the CHX Liquidity Enhancing Access Delay on a Pilot Basis

October 19, 2017.

I. Introduction

On February 10, 2017, the Chicago Stock Exchange, Inc. (“CHX” or “Exchange”) filed with the Securities and Exchange Commission (“Commission”), pursuant to Section 19(b)(1) of the Securities Exchange Act of 1934 (“Exchange Act”)\textsuperscript{2} and Rule 19b–4 thereunder,\textsuperscript{3} a proposed rule change, \textsuperscript{4}designated a longer period for Commission consideration of proceedings to determine whether to disapprove the proposed rule change.\textsuperscript{5} On September 19, 2017, the Exchange filed Amendment No. 1 to the proposed rule change. In Amendment No. 1, the Exchange proposed to implement the proposed rule change as a 24-month pilot program, during which time the Exchange would collect and publicly disclose (following the sixth month of the pilot program) the following data: (1) Quote quality statistics, designed to provide comparative data regarding the effect of LEAD on market quality, for each security per trading day and for each period of exceptional volatility (“PEV”) range (“PEV Range”), for the six months immediately preceding the implementation of the pilot program and for the duration of the pilot program; (2) matched trade difference statistics, designed to compare the reliability of CHX quotes with and without the LEAD, for each security assigned to a LEAD MM (“LEAD MM Security”) per trading day and per PEV Range, for the duration of the pilot program; (3) volume statistics, designed to measure the impact of LEAD on execution volume in LEAD MM Securities for the duration of the pilot program; (4) variable processing delay statistics, designed to provide comparative data regarding the variable delay,\textsuperscript{6} between the initial receipt of an order and the time that the order is eligible to be matched by CHX's matching system for the duration of the pilot program; and (5) effective spread statistics, designed to measure the impact of the LEAD on CHX and national market system (“NMS”) effective spreads for the duration of the pilot program.\textsuperscript{7} On October 18, 2017, the Exchange filed Amendment No. 2 to the proposed rule change.\textsuperscript{8} This order approves the proposed rule change, as


\textsuperscript{3}See Securities Exchange Act Release No. 80740, 82 FR 24412 (May 26, 2017) (“OIP”). In the OIP, the Commission invited public comment on thirteen questions. See id. at 24416.


\textsuperscript{5}See Securities Exchange Act Release No. 81415, 82 FR 49433 Federal Register

\textsuperscript{6}On Amendment No. 1, the Exchange also supplemented its rationale for the proposed rule change, provided additional discussion related to the market quality enhancements that it believes would be realized from the proposal, corrected certain errors in the examples set forth in the proposal, and corrected a misstatement by the Exchange in one of its comment letters. Amendment No. 1 is available at https://www.sec.gov/comments/sr-chx-2017-04/chx201704-258344-161106.pdf.

\textsuperscript{7}In Amendment No. 2, the Exchange: (1) Amended the proposal so that the LEAD would apply only during the regular trading session; (2) revised the definition of “Qualified Executions” to measure executions during the regular trading session only; (3) modified its description of its review for compliance with the minimum performance standards to provide that the Exchange would review LEAD MM quoting and trading activity on a monthly basis, and that trading days on which a LEAD MM was prohibited by CHX rules from submitting orders from its trading account would be excluded from such review; (4) modified its description of the data that will be published on its Web site; (5) modified its description of the PEV data that will be collected; and (6) clarified its description of one of the order origin categories into which the variable processing delay will be divided and amended and added delay ranges for which data will be collected. Amendment No. 2 is available at https://www.sec.gov/comments/sr-chx-2017-04/chx201704-264343-161204.pdf.
A LEAD MM would be required to meet the proposed minimum performance standards in return for undelayed access to submit liquidity providing orders and to cancel its offsetting orders. The proposed minimum performance standards require, in addition to the obligations for market
makers required by the Exchange’s current rules, that: (1) A LEAD MM disseminate to the matching system the LEAD Rules ("LEAD Rules") would
apply to other situations where existing orders or portions thereof are treated as incoming
orders, such as: (1) Resting orders that are price slid into a new price point pursuant to the CHX only
subject to a 350 microsecond delay after initial receipt by the Exchange ("Fixed LEAD Period"), and would only be processed after the Exchange’s matching system has evaluated and processed, if applicable, all messages received by the Exchange during the Fixed LEAD Period. A delayed message would retain its original sequence number and would be delayed only once. The LEAD would be applied to all securities traded on the Exchange during the regular trading
session.

The Exchange states that the LEAD is designed to address a lack of resting liquidity in NMS securities on CHX by providing LEAD MMs with a risk management tool that would incentivize LEAD MMs to display larger orders at aggressive prices. To the extent the LEAD would incentivize LEAD MMs to improve the price and size of the prevailing National Best Bid and Offer ("NBBO"), the Exchange asserts that LEAD could reduce transaction costs for retail investors, as wholesale broker-dealers price the majority of the retail orders they handle using the prevailing NBBO, and for institutional investors, as the execution costs for their orders would be reduced if the average NBBO spreads are narrowed.

CHX also proposes to establish a procedure to designate LEAD MMs in a security. Only a market maker could apply to be a LEAD MM in one or more securities, and market makers must receive written approval from the Exchange to be assigned securities as a LEAD MM. LEAD MMs would be selected by the Exchange based on factors including, but not limited to, experience with making markets in securities, adequacy of capital, willingness to promote the Exchange as a marketplace, issuer preference, operational capacity, support personnel, and history of adherence to Exchange rules and securities laws.

Pursuant to proposed CHX Article 16, Rule 4(f)(3)(D), the Exchange would review each LEAD MM’s quoting and trading activity on a monthly basis to determine whether the LEAD MM met the minimum performance standards for each of its LEAD MM Securities. If a LEAD MM’s failure to meet the minimum performance standards during any given month would result in the Exchange: (1) Suspending or terminating a LEAD MM’s registration as a market maker; or (2) suspending or terminating any assignment to the LEAD MM Security. These proposed provisions would not limit any other power of the Exchange to discipline a LEAD MM pursuant to other CHX rules.

CHX Article 20, Rule 8(h) and proposed CHX Article 16, Rule 4(f) (collectively, the “LEAD Rules”) would be introduced as a pilot program that would end 24 months following the implementation of the LEAD. In connection with the pilot program, the Exchange would collect the following data (collectively, the “Pilot Data”): (1) Quote quality statistics for each security

For more details regarding the proposal, please refer to the Notice, Amendment No. 1, and Amendment No. 2, supra notes 3, 12, and 13 respectively.

New incoming orders are orders received by the matching system for the first time. The LEAD would not apply to other situations where existing orders or portions thereof are treated as incoming orders, such as: (1) Resting orders that are price slid into a new price point pursuant to the CHX
only subject to a 350 microsecond delay after initial receipt by the Exchange ("Fixed LEAD
Period"), and would only be processed after the Exchange’s matching system has evaluated and processed, if applicable, all messages received by the Exchange during the Fixed LEAD Period. A delayed message would retain its original sequence number and would be delayed only once. The LEAD would be applied to all securities traded on the Exchange during the regular trading
session.

The Exchange states that the LEAD is designed to address a lack of resting liquidity in NMS securities on CHX by providing LEAD MMs with a risk management tool that would incentivize LEAD MMs to display larger orders at aggressive prices. To the extent the LEAD would incentivize LEAD MMs to improve the price and size of the prevailing National Best Bid and Offer ("NBBO"), the Exchange asserts that LEAD could reduce transaction costs for retail investors, as wholesale broker-dealers price the majority of the retail orders they handle using the prevailing NBBO, and for institutional investors, as the execution costs for their orders would be reduced if the average NBBO spreads are narrowed.

A LEAD MM would be required to meet the proposed minimum performance standards in return for undelayed access to submit liquidity providing orders and to cancel its offsetting orders. The proposed minimum performance standards require, in addition to the obligations for market
makers required by the Exchange’s current rules, that: (1) A LEAD MM disseminate to the matching system the LEAD Rules ("LEAD Rules") would apply to other situations where existing orders or portions thereof are treated as incoming orders, such as: (1) Resting orders that are price slid into a new price point pursuant to the CHX only subject to a 350 microsecond delay after initial receipt by the Exchange ("Fixed LEAD Period"), and would only be processed after the Exchange’s matching system has evaluated and processed, if applicable, all messages received by the Exchange during the Fixed LEAD Period. A delayed message would retain its original sequence number and would be delayed only once. The LEAD would be applied to all securities traded on the Exchange during the regular trading
session.

The Exchange states that the LEAD is designed to address a lack of resting liquidity in NMS securities on CHX by providing LEAD MMs with a risk management tool that would incentivize LEAD MMs to display larger orders at aggressive prices. To the extent the LEAD would incentivize LEAD MMs to improve the price and size of the prevailing National Best Bid and Offer ("NBBO"), the Exchange asserts that LEAD could reduce transaction costs for retail investors, as wholesale broker-dealers price the majority of the retail orders they handle using the prevailing NBBO, and for institutional investors, as the execution costs for their orders would be reduced if the average NBBO spreads are narrowed.
per trading day and per PEV Range,\(^{29}\) for the six months immediately preceding the pilot program date of implementation, and for the duration of the pilot program; (2) matched trade difference statistics, which are designed to provide comparative data regarding how Qualified Orders\(^{30}\) received by CHX would have been handled if LEAD had not been in effect, for each LEAD MM Security per trading day and per PEV Range, for the duration of the pilot program; (3) volume statistics for each LEAD MM Security per trading day for the duration of the pilot program; (4) comparative data regarding the variable delay between the initial receipt of an order and the time at which the order is eligible to be matched by CHX’s matching system for each LEAD MM Security per trading day for the duration of the pilot program; and (5) statistics designed to measure the impact of LEAD on CHX and NMS effective spreads, for each LEAD MM Security per trading day and per PEV Range, for the duration of the pilot program. The Pilot Data is described in more detail below:

1. Daily Quote Quality Statistics

The daily quote quality statistics are designed to show several aspects of CHX and overall market quote quality both pre- and post-implementation of the pilot program. First, the statistics will show the width and the displayed size for both the NBBO and CHX’s BBO during different periods of market volatility. Second, the statistics will display the contribution to the NBBO and CHX’s BBO by the LEAD MM for those different periods of volatility. Finally, the statistics will show the contribution of CHX’s BBO to the overall NBBO. Quote quality statistics are designed to provide comparative data regarding the effect of LEAD on market quality, and would include at a minimum the following data fields (as applicable):

<table>
<thead>
<tr>
<th>Field No.</th>
<th>Field name</th>
<th>Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
<td>Symbol</td>
<td></td>
</tr>
<tr>
<td>1A</td>
<td>Primary Matching Location</td>
<td>C = Chicago (CH2). N = New Jersey (NY4).</td>
</tr>
<tr>
<td>2</td>
<td>TradeDate</td>
<td>Blank = All regular session data. 2 = PEV data greater than or equal to 2s and less than 3s. 3 = PEV data greater than or equal to 3s and less than 4s. 4 = PEV data greater than or equal to 4s and less than 5s. 5 = PEV data greater than or equal to 5s.</td>
</tr>
<tr>
<td>2A</td>
<td>PEVRange</td>
<td></td>
</tr>
<tr>
<td>3</td>
<td>NLMMs</td>
<td>The number of LMMs assigned to this Symbol on this Trade Date.</td>
</tr>
<tr>
<td>4A</td>
<td>TimeRegSessScheduled</td>
<td>The total scheduled time of the regular trading session for this Symbol for this TradeDate.</td>
</tr>
<tr>
<td>4B</td>
<td>TimeRegSessActual</td>
<td>The total actual time of the regular trading session for this Symbol for this TradeDate. Time during regulatory trading halts is not included in this total.</td>
</tr>
<tr>
<td>5</td>
<td>TimeCHXBidPresent</td>
<td>The total time during the regular trading session that CHX has a protected bid.</td>
</tr>
<tr>
<td>5L</td>
<td>TimeCHXBidPresentLMM</td>
<td>The total time during the regular trading session that CHX has a protected bid and one or more LMMs are included in the CHX protected bid price.</td>
</tr>
<tr>
<td>6</td>
<td>TimeCHXBidMissing</td>
<td>The total time during the regular trading session that CHX does not have a protected bid.</td>
</tr>
<tr>
<td>7</td>
<td>TimeCHXBidOnNBB</td>
<td>The total time during the regular trading session that CHX has a protected bid equal to the NBB price.</td>
</tr>
<tr>
<td>7L</td>
<td>TimeCHXBidOnNBBLMM</td>
<td>The total time during the regular trading session that CHX has a protected bid equal to the NBB price and one or more LMMs are included in the NBB price.</td>
</tr>
<tr>
<td>8</td>
<td>TimeCHXBidNamed</td>
<td>The total time during the regular trading session that CHX has a protected bid equal to the NBB price and CHX is shown as the NBB.</td>
</tr>
<tr>
<td>8L</td>
<td>TimeCHXBidNamed</td>
<td>The total time during the regular trading session that CHX has a protected bid equal to the NBB price and CHX is shown as the NBB and one or more LMMs are included in the NBB price.</td>
</tr>
<tr>
<td>9</td>
<td>TimeCHXBidAlone</td>
<td>The total time during the regular trading session that CHX has a protected bid that is the only bid at the NBB price.</td>
</tr>
<tr>
<td>9L</td>
<td>TimeCHXBidAloneLMM</td>
<td>The total time during the regular trading session that CHX has a protected bid that is the only protected bid at the NBB price and one or more LMMs are included in the NBB price.</td>
</tr>
<tr>
<td>10</td>
<td>TimeCHXAskPresent</td>
<td>The total time during the regular trading session that CHX has a protected offer.</td>
</tr>
<tr>
<td>10L</td>
<td>TimeCHXAskPresentLMM</td>
<td>The total time during the regular trading session that CHX has a protected offer and one or more LMMs are included in the CHX protected offer.</td>
</tr>
<tr>
<td>11</td>
<td>TimeCHXAskMissing</td>
<td>The total time during the regular trading session that CHX does not have a protected offer.</td>
</tr>
<tr>
<td>12</td>
<td>TimeCHXAskOnNBO</td>
<td>The total time during the regular trading session that CHX has a protected offer equal to the NBO price.</td>
</tr>
<tr>
<td>12L</td>
<td>TimeCHXAskOnNBO</td>
<td>The total time during the regular trading session that CHX has a protected offer equal to the NBO price and one or more LMMs are included in the NBO price.</td>
</tr>
</tbody>
</table>

\(^{29}\) A PEV means a one second interval during which a percentage change in the NBBO midpoint for the security equalled or exceeded two standard deviations ("\(\sigma\)") from the mean. Each trading day, the Exchange would calculate a reference mean and standard deviation from consecutive one second time intervals during the regular trading session.

\(^{30}\) Generally, “Qualified Orders” are new single-sided orders received by the Exchange during the regular trading session that were delayed.
2. Matched Trade Difference Statistics

The matched trade difference statistics are designed to show how many shares were executed with the LEAD MM proposal implemented and also, hypothetically, how many shares would have been executed had the LEAD MM proposal not been implemented, which would be accomplished by assuming non-LEAD MM orders were executed immediately. In addition, these metrics are aggregated by specific PEV Range so that one can analyze how these executions vary during different periods of volatility. Each Qualified Order would be categorized into one of the following four groups: (1) Group 1: Orders with at least a partial execution upon initial processing by CHX’s matching system.
that would have had the same number of shares executed with or without LEAD; (2) Group 2: Orders with at least a partial execution upon initial processing by the matching system that had fewer executed shares with LEAD than it would have had without LEAD; (3) Group 3: Orders with at least a partial execution upon initial processing by the matching system that had more executed shares with LEAD than it would have had without LEAD; and (4) Group 4: Orders with no executed shares upon initial processing by the matching system with LEAD.\footnote{See proposed CHX Article 20, Rule 8(h)(5)(A).}

Match trade difference statistics would include, at a minimum, the following data fields, as applicable:

<table>
<thead>
<tr>
<th>Field No.</th>
<th>Field name</th>
<th>Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
<td>Symbol</td>
<td></td>
</tr>
<tr>
<td>1A</td>
<td>Primary Matching Location</td>
<td>C = Chicago (CH2), N = New Jersey (NY4).</td>
</tr>
<tr>
<td>2</td>
<td>TradeDate</td>
<td></td>
</tr>
<tr>
<td>2A</td>
<td>PEVRange</td>
<td>Blank = All regular session data. 2 = PEV data greater than or equal to 2s and less than 3s. 3 = PEV data greater than or equal to 3s and less than 4s. 4 = PEV data greater than or equal to 4s and less than 5s. 5 = PEV data greater than or equal to 5s.</td>
</tr>
<tr>
<td>3</td>
<td>InboundTradingAccount</td>
<td>The Trading Account of the inbound order.</td>
</tr>
<tr>
<td>3A</td>
<td>NLMMs</td>
<td>The number of LMMs assigned to this Symbol on this Trade Date.</td>
</tr>
<tr>
<td>4</td>
<td>CapacityCode</td>
<td>This field would include the following codes: Code Meaning A Agency. L LEAD Market Maker. M Market Maker (not LEAD). P Principal. R Riskless Principal.</td>
</tr>
<tr>
<td>4A</td>
<td>ExchangeCode</td>
<td>Code Meaning N Not from an exchange. Y From an exchange.</td>
</tr>
<tr>
<td>6</td>
<td>TimeInForceCode</td>
<td>Code Meaning 0 DAY or equivalent. 3 IOC. 4 FOK. 9 Other (includes auction).</td>
</tr>
<tr>
<td>7</td>
<td>GROUP1_NO</td>
<td>The number of orders (&quot;NO&quot;) in Group 1.</td>
</tr>
<tr>
<td>8</td>
<td>GROUP1_NTS</td>
<td>The total number of orders on all orders (&quot;NTS&quot;) in Group 1.</td>
</tr>
<tr>
<td>9</td>
<td>GROUP1_NSE = GROUP1_NSEW</td>
<td>The total number of shares immediately executed upon initial processing by the Matching System on all orders (&quot;NSE&quot;) in Group 1, which would always be equal to the total number of shares that would have been immediately executed upon initial processing by the Matching System had LEAD not been in effect (&quot;NSEW&quot;).</td>
</tr>
<tr>
<td>10</td>
<td>GROUP2_NO</td>
<td>NO in Group 2.</td>
</tr>
<tr>
<td>11</td>
<td>GROUP2_NTS</td>
<td>NTS in Group 2.</td>
</tr>
<tr>
<td>12</td>
<td>GROUP2_NSE</td>
<td>NSE in Group 2.</td>
</tr>
<tr>
<td>13</td>
<td>GROUP2_NSEW</td>
<td>NSEW on all orders in Group 2.</td>
</tr>
<tr>
<td>14</td>
<td>GROUP3_NO</td>
<td>NO in Group 3.</td>
</tr>
<tr>
<td>15</td>
<td>GROUP3_NTS</td>
<td>NTS in Group 3.</td>
</tr>
<tr>
<td>16</td>
<td>GROUP3_NSE</td>
<td>NSE in Group 3.</td>
</tr>
<tr>
<td>17</td>
<td>GROUP3_NSEW</td>
<td>NSEW on all orders in Group 3.</td>
</tr>
<tr>
<td>18</td>
<td>GROUP4_NO</td>
<td>NO in Group 4.</td>
</tr>
<tr>
<td>19</td>
<td>GROUP4_NTS</td>
<td>NTS in Group 4.</td>
</tr>
<tr>
<td>20</td>
<td>GROUP4_NSEW</td>
<td>NSEW on all orders in Group 4.</td>
</tr>
<tr>
<td>21</td>
<td>LMMProvideOrderExecutedAheadOfDelayedNonLMMProvideOrder</td>
<td>Frequency at which an LMM provider order ranked on the CHX book executes ahead of a precedent non-LMM order (with the same side and price as the LMM order) that would have been immediately ranked on the CHX book if it had originated from a LEAD MM Trading Account, but was delayed.</td>
</tr>
</tbody>
</table>

3. Volume Statistics

The volume statistics are designed to show how the adoption of the LEAD by market makers changes over time as well as how much volume these new market makers execute over time. Generally, this data will concisely indicate CHX’s ability to attract new market makers to the LEAD MM program. For each LEAD MM Security, the Exchange would collect the following: (1) Daily number of LEAD MMs assigned; (2) total single-sided volume on CHX; (3) total market wide

\footnote{NSE and NSEW exclude executions that resulted or would have resulted after initial processing by the matching system, such as when the orders are executed after being ranked on the CHX book. See Amendment No. 1, supra note 12, at 27.}
single-sided volume; \( \text{12A} \) total single-sided volume on CHX attributed to LEAD MMs as providers; and (5) the primary matching location for the security.

4. Variable Processing Delay Statistics

The variable processing delay statistics are designed to indicate how variable delays are distributed between orders from LEAD MMs and other market participants. All exchanges experience delays to some degree during periods of high order volume. These statistics will highlight discrepancies in delays experienced by orders from LEAD MMs and other market participants. These statistics would be divided into three order origin categories: (1) Orders from CHX participants that are not LEAD MMs; (2) liquidity taking orders from LEAD MMs; and (3) undelayed liquidity providing orders from LEAD MMs. For each order origin category, the Exchange would collect the following: (1) The number of orders with a variable delay less than 50 microseconds, and the average delay time; (2) the number of orders with a variable delay equal to or greater than 50 microseconds but less than 150 microseconds, and the average delay time; (3) the number of orders with a variable delay equal to or greater than 150 microseconds but less than 250 microseconds, and the average delay time; (4) the number of orders with a variable delay equal to or greater than 250 microseconds but less than 350 microseconds, and the average delay time; and (5) the number of orders with a variable delay equal to or greater than 350 microseconds, and the average delay time.\(^{34}\)

5. Effective Spread Statistics

The effective spread statistics are designed to track both the CHX and overall market effective spreads per security for different PEV Ranges prior to and after the implementation of the pilot program. This data should highlight changes in market quality that occur during the pilot program. The effective spread statistics would include, at least, the following data fields, as applicable:

<table>
<thead>
<tr>
<th>Field No.</th>
<th>Field name</th>
<th>Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
<td>Symbol</td>
<td>C = Chicago (CH2). N = New Jersey (NY4).</td>
</tr>
<tr>
<td>1A</td>
<td>Primary Matching Location</td>
<td>C = Chicago (CH2). N = New Jersey (NY4).</td>
</tr>
<tr>
<td>2</td>
<td>Date</td>
<td>Blank = All regular session data.</td>
</tr>
<tr>
<td>2A</td>
<td>PEVRange</td>
<td>2 = PEV data greater than or equal to 2σ and less than 3σ. 3 = PEV data greater than or equal to 3σ and less than 4σ. 4 = PEV data greater than or equal to 4σ and less than 5σ. 5 = PEV data greater than or equal to 5σ.</td>
</tr>
<tr>
<td>3</td>
<td>NLMMS</td>
<td>Number of LMMs assigned to symbol.</td>
</tr>
<tr>
<td>4</td>
<td>TradeSizeBracket</td>
<td>1 = 1–499. 2 = 500–1999. 3 = 2000–4999. 4 = 5000–9999. 5 = 10,000 or more.</td>
</tr>
<tr>
<td>5</td>
<td>CHXNTrades</td>
<td>For Eligible Trades(^{36}) reported by CHX in TradeSizeBracket, the number of Eligible Trades reported.</td>
</tr>
<tr>
<td>6</td>
<td>CHXNShares</td>
<td>For Eligible Trades reported by CHX in TradeSizeBracket, the number of shares attributed to Eligible Trades reported.</td>
</tr>
<tr>
<td>7</td>
<td>SW_CHX_EffectiveSpread</td>
<td>For Eligible Trades reported by CHX in TradeSizeBracket: Share-Weighted (2 * (Trade Price—SIP NBBO Midpoint)).</td>
</tr>
<tr>
<td>8</td>
<td>SW_CHX_EffectiveSpreadIndex</td>
<td>For qualified trades reported by CHX in TradeSizeBracket: CHX Effective Spread divided by the SIP NBBO at Participant Trade Report Time. For Eligible Trades reported by SIP, the number of trades reported.</td>
</tr>
<tr>
<td>9</td>
<td>NMSNTrades</td>
<td>For Eligible Trades reported by SIP in TradeSizeBracket, the number of shares reported.</td>
</tr>
<tr>
<td>10</td>
<td>NMSNShares</td>
<td>For Eligible Trades reported by SIP in TradeSizeBracket: Share-Weighted (2 * (Trade Price—SIP NBBO Midpoint)). For Eligible Trades reported by SIP in TradeSizeBracket: NMS Effective Spread divided by the SIP NBBO at Participant Trade Report Time.</td>
</tr>
<tr>
<td>11</td>
<td>SW_NMS_EffectiveSpread</td>
<td>For Eligible Trades reported by SIP in TradeSizeBracket: Share-Weighted (2 * (Trade Price—SIP NBBO Midpoint)).</td>
</tr>
<tr>
<td>12</td>
<td>SW_NMS_EffectiveSpreadIndex</td>
<td>For Eligible Trades reported by SIP in TradeSizeBracket: NMS Effective Spread divided by the SIP NBBO at Participant Trade Report Time.</td>
</tr>
</tbody>
</table>

6. Timeline To Produce Pilot Data

By no later than the end of the second month of the pilot program, the Exchange would provide the Commission with the Pilot Data for the first month of the pilot program.\(^{36}\) By the end of each month thereafter, the Exchange would provide the Commission with the Pilot Data from the previous month.\(^{37}\) By no later than the end of the sixth month of the pilot program, the Exchange would publish on its Web site an anonymized version of the Pilot Data and, by the end of each month thereafter, the Exchange would publish on its Web site an anonymized version of the Pilot Data, for each prior month of the pilot program.\(^{38}\) On the first day of the pilot program, the Exchange would publish on the CHX Web site each LEAD MM Security and the number of LEAD MMs assigned to each security, which would be updated daily during the duration of the pilot program.\(^{39}\) By no later than the end of the eighteenth month of the pilot program, the Exchange would provide the Commission with an analysis of the Pilot Data, which would be made publicly available.\(^{40}\)

\(^{33}\) In calculating total market wide volume, the Exchange will include volume attributed to certain non-standard trades. See Amendment No. 1, supra note 12, at 27.

\(^{34}\) See Amendment No. 2, supra note 13, at 10.

\(^{35}\) Generally, “Eligible Trades” are executions attributed to single-sided orders received during the regular trading session when a two-sided and uncrossed NBBO disseminated by the relevant Securities Information Processor (“SIP NBBO”) was present. See proposed CHX Article 20, Rule 8(h)(8).

\(^{36}\) See proposed CHX Article 20, Rule 8(h)(3)(B).

\(^{37}\) See id.

\(^{38}\) See proposed CHX Article 20, Rule 8(h)(3)(C).

\(^{39}\) See id.

\(^{40}\) See proposed CHX Article 20, Rule 8(h)(3)(A).
III. Discussion and Commission Findings

The Commission has carefully reviewed the proposal and finds that approval of the proposed rule change, as modified by Amendments No. 1 and No. 2, is consistent with the requirements of the Exchange Act and the rules and regulations thereunder applicable to a national securities exchange. In particular, as discussed below, the Commission finds that the proposal is consistent with: (1) Section 6(b)(5) of the Exchange Act, which requires that the rules of a national securities exchange, among other things, be designed to prevent fraudulent and manipulative acts and practices, to promote just and equitable principles of trade, to remove impediments to and perfect the mechanism of a free and open market and a national market system, and, in general, to protect investors and the public interest; and not be designed to permit unfair discrimination between customers, issuers, brokers, or dealers; (2) Section 6(b)(8) of the Exchange Act, which requires that the rules of a national securities exchange not impose any burden on competition not necessary or appropriate in furtherance of the purposes of the Exchange Act; and (3) Section 11A of the Exchange Act, which articulates Congress’ finding that, among other things, it is in the public interest and appropriate for the protection of investors and the maintenance of fair and orderly markets to assure: Economically efficient execution of securities transactions; fair competition among brokers and dealers, among exchange markets, and between exchange markets; the availability to brokers, dealers, and investors of information with respect to quotations for and transactions in securities; the practicability of brokers executing investors’ orders in the best market; and an opportunity, consistent with the economically efficient execution of securities transactions and the practicability of brokers executing investors’ orders in the best market, for investors’ orders to be executed without the participation of a dealer.

The Commission received sixteen comment letters from ten commenters on the proposal and two response letters from the Exchange. Two commenters express support for the proposal, and eight commenters express opposition to, or concern regarding, the proposal. A. Section 6 of the Exchange Act

Section 6(b)(5) of the Exchange Act requires that the rules of a national securities exchange must be, among other things, not designed to permit unfair discrimination between customers, issuers, brokers, or dealers. Certain commenters argue that the proposed rule change would provide an unfair advantage to LEAD MMs over other CHX participants. In particular, commenters argue that by not subjecting LEAD MMs’ liquidity providing orders and related cancels to the LEAD, the proposal would unfairly discriminate in favor of the LEAD MMs. Two commenters state that the LEAD would unfairly discriminate against market participants that are primarily liquidity takers, such investors or institutions. A commenter argues that the discriminatory nature of the LEAD would harm market participants when they seek to access liquidity provided by a LEAD MM as the LEAD MM may alter its price while incoming orders are being delayed. Another commenter expresses concern that the LEAD would frustrate strategies that involve taking prices across multiple venues by giving extra time to LEAD MMs to pull their quotes in the middle of a multi-venue order.

In addition, certain commenters express concern regarding the discriminatory effects of the LEAD on non-LEAD MM liquidity providers. For example, one commenter asserts that the LEAD would benefit LEAD MMs by making it easier to quote better prices in larger size but would in turn make it more difficult for non-LEAD MM liquidity providers to quote better prices at larger size. Similarly, another commenter argues that the LEAD will prevent non-LEAD MM liquidity providers, who the commenter characterize as being not being informationally advantaged by the speed bump, from providing the best possible market they otherwise could. Two commenters believe that the proposal will incentivize LEAD MMs to enhance displayed liquidity by entering larger orders at better prices. Another commenter states that it believes that this will benefit institutional investors. One commenter states that it believes that the proposal would benefit the public interest and protect investors by encouraging superior displayed liquidity from qualified market makers. In addition, these commenters believe that the proposed minimum performance standards are appropriate given the benefits that LEAD MMs would be afforded. One of those commenters states its belief that market maker incentives should be consistent with the risk inherent with truly affirmative quoting and trading obligations, and asserts that the minimum performance standards meet such standard. That commenter believes that the proposal would appropriately link heightened quoting and trading requirements with the ability to adequately manage the heightened risks of such requirements. Another commenter agrees with CHX that the minimum performance standards are substantial and proportionate to the advantages that LEAD MMs will receive. The commenter states that historically, other national securities exchanges have balanced market maker benefits with...
responsibilities, and asserts that requiring market makers to comply with substantial quoting requirements and benefits that are proportionate to their obligations, which it believes the LEAD would provide for, is consistent with the Exchange Act.64 In addition, that commenter states its views that the LEAD would reduce unfair discrimination by providing an appropriate trade-off between the benefits and responsibilities of LEAD MMs.65 Other commenters express concern that the minimum performance standards may not be adequate to justify the benefits that LEAD MMs would receive under the proposal.66 In addition, one commenter suggests that LEAD MMs should have specific responsibilities around the open, close, and in volatile markets.67

The Exchange argues that the proposed rule change is not designed to permit unfair discrimination. While the Exchange acknowledges that the LEAD is discriminatory by design,68 the Exchange asserts that the proposed discrimination is fair because the advantage afforded to LEAD MMs is conditioned upon LEAD MMs satisfying the proposed minimum performance standards,69 which, according to the Exchange, are substantial and proportionate to the benefits that the LEAD would confer on LEAD MMs.70

The Exchange notes that it has little to no resting liquidity in the vast majority of NMS securities traded at CHX, which has resulted in immaterial trading volume in all but a handful of securities. The Exchange states that the LEAD Rules would address this lack of resting liquidity in NMS securities on CHX by providing LEAD MMs with a risk management tool that would incentivize them to display larger orders at aggressive prices.71 To the extent the LEAD would incentivize LEAD MMs to improve the price and size of the prevailing NBBO, the Exchange argues that LEAD could reduce transaction costs for retail investors, as wholesale broker-dealers price the majority of the retail orders they handle off the prevailing NBBO, and for institutional investors, as the execution costs for their orders would be reduced if the average NBBO spreads are narrowed.72

The Exchange, therefore, contends that the LEAD would result in meaningful enhancements to market quality in securities that are actively traded at CHX and new aggressive markets in securities that are currently not actively traded at CHX.73

Further, the Exchange states that the minimum performance standards are appropriate given the requirements imposed upon and benefits incurred by market makers on other exchanges.74 Specifically, the Exchange compares the proposed obligations of its LEAD MMs to those of the New York Stock Exchange, LLC ("NYSE") Designated Market Makers ("DMMs"),75 which receive execution parity rights in return for minimum performance standards that CHX states are similar to CHX's proposed minimum performance standards.76 The Exchange asserts that, while DMM parity merely encourages DMMS to join the NBBO, the LEAD would incentivize LEAD MMs to improve the price and size of the NBBO by: Minimizing the risk that LEAD MMs' quotes would be "picked off" by latency arbitrageurs; and providing, through CHX's existing market data revenue rebates program, rebates for quotes that remain on the CHX book for at least one second.77

In response to the comments requesting data showing that the minimum performance standards are appropriate,78 the Exchange presents data 79 that it believes demonstrates that the minimum performance standards would be substantial relative to historical CHX data. The Exchange states that the data shows that the majority of CHX participants would not have passed the proposed minimum performance standards in January 2016 or February 2017 for the securities that trade on CHX,80 and that the most active SPDR S&P 500 trust exchange-traded fund ("SPY") liquidity providers in January 2016 would not have met the standards as of February 2017.81 In addition, CHX believes that the LEAD MM selection criteria, which would allow CHX to consider various factors in assessing the ability of an applicant to meaningfully contribute to market quality as a LEAD MM,82 are designed to forecast how well an applicant would perform as a LEAD MM.83 CHX notes that the criteria are virtually identical to the criteria under Bats BZX's rules for its lead market maker program.84

With regard to a commenter's concern that the LEAD would frustrate strategies that involve taking prices across multiple venues, the Exchange asserts that a market participant who currently utilizes optimized order routing logic to successfully execute multi-venue orders could modify its logic to account for the 350-microsecond intentional delay at CHX and thereby eliminate any unfair advantage, and asserts that the 350 microsecond delay is long enough to minimize the effectiveness of latency arbitrage strategies, yet short enough as to not provide liquidity providers with an unfair advantage, and asserts that the 350 microsecond delay is appropriate both for New York and Chicago data centers.85

For the reasons discussed below, the Commission believes that the proposal to implement the LEAD and the minimum performance standards is not designed to permit unfair discrimination under Section 6(b)(5) of the Exchange Act. Liquidity providers that display limit orders are the primary source of public price discovery.86 The Commission emphasizes the importance of displayed limit orders as they typically set quoted spreads, supply liquidity, and in general establish the public "market" for a stock.87 To establish the public market for a stock,
market quality. The Commission notes that the quality of execution for marketable orders, which, in turn, trade with displayed liquidity, depends to a great extent on the quality of markets established by displayed limit orders (i.e., the narrowness of quoted spreads and the available liquidity at various price levels). Accordingly, the quality of execution for marketable orders is directly affected by the willingness of liquidity providers to take the execution risk associated with providing displayed liquidity. To the extent liquidity providers can be incentivized to display better prices or larger size, the market quality for liquidity taking orders should improve.

National securities exchanges have historically discriminated among their members by, among other things, providing various advantages to members that register as market makers and thereby commit to certain undertakings designed to enhance market quality. CHX’s proposal discriminates in favor of LEAD MM liquidity providing orders and related cancels to the LEAD, to provide LEAD MM liquidity for a risk management tool that should incentivize LEAD MM liquidity providers to post larger size and more aggressively-priced quotes on CHX. The proposal also imposes heightened quoting and new transaction obligations on the LEAD MM liquidity providing orders and related cancels to the LEAD, to provide LEAD MM liquidity to the Exchange on an ongoing basis, unlike other liquidity providers or other CHX participants. These obligations will require LEAD MM liquidity to take on greater risk, and they in turn will be provided a tool—the LEAD—to help them more effectively manage that risk. In this way, the difference in benefits is designed to reflect the different obligations of the parties. The Commission therefore believes that these minimum performance standards, particularly the quoting and transaction thresholds, are meaningful obligations that are proportionate to and balanced with the advantages conferred upon LEAD MM liquidity providers.

The Commission also notes that: (1) The minimum performance standards are quantitative standards that the Exchange can objectively measure to determine whether LEAD MM liquidity providers are in compliance, which will allow the Exchange to apply them consistently to ensure that similarly situated parties are treated equally; and (2) the LEAD selection process is substantially similar to the market maker selection processes previously approved by the Commission and implemented on other national securities exchanges.

With respect to one commenter’s concern that the LEAD would frustrate strategies that involve taking prices across multiple venues, the Commission believes that a market participant could modify its routing strategies to address the 350-microsecond LEAD and eliminate any added risk of information leakage. The Commission notes that, in its second comment letter, the commenter did not refute CHX’s rebuttal.

For these reasons, the Commission finds that the proposed rule change, as modified by Amendments No. 1 and No. 2, is consistent with the requirement of Section 6(b)(5) of the Exchange Act that the rules of a national securities exchange be not designed to permit unfair discrimination between customers, issuers, brokers, or dealers. Section 6(b)(8) of the Exchange Act requires that the rules of a national securities exchange not impose any burden on competition not necessary or appropriate in furtherance of the purposes of the Exchange Act. One commenter states its view that benefits provided to market makers create a disparity that harms competition among market participants and leads to greater intermediation as the benefits are available only to certain intermediaries. This commenter believes that the LEAD may make it easier for LEAD MM liquidity providers to quote better prices in larger size, but would make it more difficult for non-LEAD MM liquidity providers to do so. Another commenter expresses concern that the LEAD would alter the competitive balance in the market by benefitting only LEAD MM liquidity providers, as LEAD MM liquidity providers would have to provide enhanced liquidity or risk losing market share to LEAD MM liquidity providers.

The Commission finds that the LEAD Rules are consistent with Section 6(b)(8) of the Exchange Act because they do not impose any burden on competition that is not necessary or appropriate in furtherance of the purposes of the Exchange Act. The Commission believes that, while the proposal will promote competition between LEAD MM liquidity providers and related cancels to the LEAD, such benefit is appropriate in exchange for their commitment to provide meaningful liquidity on the Exchange as required by the minimum performance standards. By providing a mechanism for LEAD MM liquidity providers to update their displayed quotations without delay, the LEAD is designed to incentivize LEAD MM liquidity providers to improve the price and size of their quotes on CHX thereby improving market quality to the ultimate benefit of liquidity takers. The Commission notes that improvements to CHX’s quotations would benefit non-CHX market participants to the extent such quotations result in tightening the NBBO spread, as a number of execution venues price transactions off the NBBO. For these reasons, the Commission believes that the balance between the benefit to LEAD MM liquidity providers afforded by the LEAD and their obligations under the minimum performance standards appropriately furthers the purposes of the Exchange Act.

One commenter believes that, to assess the proposed rule change’s impact on competition, the Exchange
should also collect and disclose order book queue metrics.103 That commenter also asserts that to assess the “anti-competitive effect” of shifting latency arbitrage costs to non-LEAD MM participants, CHX should collect and disclose: (1) The number of times a non-LEAD MM’s resting order was executed within 350 microseconds of any LEAD MM’s order cancellation at the same price or better, and (2) the number of times any LEAD MM’s order was cancelled while any marketable contra sat in the LEAD queue.104 While the Exchange will not be collecting the statistics that the commenter suggests, the Exchange will be collecting other data that are designed to allow the Exchange and the Commission to assess the impact of the proposal on competition. Specifically, the Exchange will collect and publish matched trade difference statistics. These metrics will measure the volume executed hypothetically without LEAD and the volume executed in reality with LEAD, and will be grouped by different PEV Range values such that analysis can be conducted to determine how much, if at all, this cost increases during periods of excessive volatility. This data will allow the Exchange and the Commission to examine the effect on competition that the commenter suggests by determining the difference between the hypothetical and actual executed volume, and focusing specifically on periods of higher volatility. This difference, combined with type of market participant who provided liquidity, should shed light on how competition has been affected. Also, analysis of this data will allow the Commission to assess and weigh the degree to which latency arbitrage costs are being borne by non-LEAD liquidity providers and if those costs outweigh any of the displayed benefits. With respect to the commenter’s suggestion that the Exchange also provide order book queue statistics,105 it is not sufficiently clear what benefit such statistics would provide.106

The Commission’s views of the proposal’s consistency with Sections 6(b)(5) and 6(b)(8) of the Exchange Act are informed by its views that the proposal is appropriately designed to enhance market quality by striking a balance between the new obligations for LEAD MMs and the accompanying benefits. Several commenters discuss the potential impact of the proposal on displayed liquidity and price discovery as well as market quality in general.107 Two commenters assert that the LEAD would enable liquidity providers to improve displayed liquidity.108 One commenter states that LEAD MMs will be more inclined to post larger orders at better prices in assigned securities on CHX with confidence that their orders will not be “picked off” by speed arbitrageurs. The commenter believes this will improve displayed liquidity available to institutional investors, and all investors, without limiting the ability of retail and institutional investors to access liquidity.109 Another commenter states its views that the LEAD will reduce adverse selection risk and incentivize market makers to provide more liquidity, leading to deeper quotes and tighter bid-ask spreads,110 which would reduce the costs of investors.111 Six other commenters express concern that the LEAD could deteriorate the accessibility of quotes and overall market quality.112 Two commenters

provide that, while overall spreads and liquidity may improve, the increased liquidity would be more conditional and less accessible.113 In addition, one commenter predicts that spreads made by “real” liquidity providers—as distinguished from “fleeting” quotes submitted by LEAD MMs—would widen.114 Several commenters express concern about the potential transaction costs that the LEAD could impose on investors.115

In addition, one commenter believes that the LEAD could result in institutional migration to dark venues, which could reduce market quality over time.116 The commenter also asserts that the LEAD could result in volatility during stressed trading conditions.117 In the OIP, the Commission asked about how the proposal would affect price volatility on the Exchange.118 In response, the Exchange states that, although LEAD MM quotes would likely widen during stressed trading conditions, LEAD MMs would be subject to the minimum performance standards, which may mitigate a mitigating effect on price volatility.119

The Exchange asserts that the proposal would provide LEAD MMs with a risk management tool that would encourage LEAD MMs to display larger orders at aggressive prices, which should provide meaningful

103 See Leuchtkaper Letter 5, supra note 8, at 1. 104 See id. at 2. 105 See supra note 103 and accompanying text. 106 Under CHX’s execution rules, a non-LEAD MM order that was received by the Exchange before a LEAD MM order would have time priority over the LEAD MM order once it is ranked in the Exchange’s order book notwithstanding the delay imposed by the LEAD to reach the Exchange’s order book. See CHX Article 20, Rule 6(b). See also Amendment No. 1, supra note 12, at 7–8.
enhancements to market quality.\textsuperscript{120} The Exchange explains that, currently, it has less than one-percent market share in NMS securities and little to no resting liquidity in the vast majority of NMS securities.\textsuperscript{121} The Exchange believes that the proposal would enhance market quality across all securities traded on CHX.\textsuperscript{122} In particular, CHX believes that the LEAD Rules would significantly enhance market quality for securities that are actively traded on CHX and attract robust markets in securities that are currently not actively traded at CHX.\textsuperscript{123} In addition, the Exchange asserts that the LEAD would reduce the cost of LEAD MMs providing liquidity, which the Exchange believes would result in more efficient price discovery for retail and institutional investors.\textsuperscript{124} The Exchange also asserts that there is no evidence that the proposal would result in CHX quotes being less accessible to retail or institutional buyers and sellers,\textsuperscript{125} and, in fact, the heightened quoting and trading obligations for LEAD MMs would ensure that CHX quotes remain reliable and accessible.\textsuperscript{126} The Exchange also states its view that: (1) A market participant that places an order to take liquidity in the vast majority of NMS securities and little to no resting liquidity, are currently not actively traded at CHX.\textsuperscript{127} In particular, CHX believes that buyers and sellers,\textsuperscript{128} and, in fact, the obligations for LEAD MMs would ensure that CHX quotes remain reliable and accessible.\textsuperscript{129} The Exchange also states its view that: (1) A market participant that places an order to take liquidity posted on any national securities exchange today may find that the liquidity is not be present by the time the order reaches the exchange’s limit order book; (2) this has nothing to do with the presence of intentional delays; and therefore (3) the LEAD would not render CHX quotes any more “fleeting” than they are today.\textsuperscript{127} As discussed above, the Commission believes that the LEAD Rules are reasonably designed to incentivize LEAD MMs to post larger size and more aggressively-priced quotes on CHX, which in turn could lead to broader enhancements to market quality by improving the NBBO and increasing quote competition. The extremely short access delay will allow LEAD MMs to adjust their quotations in response to changing market conditions and thereby reduce their exposure to losses from professional traders with micro-second speed advantages. As a result, LEAD MMs should be more inclined to post larger displayed orders at better prices on CHX with greater confidence that they will have an opportunity to update their quotations and therefore avoid an execution at a stale price or size. The reduction in risk in these limited conditions should allow LEAD MMs to provide more liquidity and narrower spreads throughout much of the trading day.

The Commission recognizes that commenters also were concerned that a 350 microsecond delay could reduce access to CHX quotations and thereby detract from market quality in a variety of contexts. The Commission believes, however, that the LEAD is reasonably designed to impact access only to CHX quotations by market participants racing to respond to symmetric information about market conditions, while the potential benefits generated by LEAD MMs posting larger sized and more aggressive quotations should inure throughout most of the trading day. Accordingly, the Commission believes that the LEAD Rules are reasonably designed to improve market quality, particularly for investors who are unlikely to have speed advantages over professional traders.

However, because the Exchange proposes to implement the LEAD Rules on a pilot basis, the Exchange and the Commission will be able to assess the actual impact of the proposal.\textsuperscript{128} During the pilot period, CHX will collect and analyze the Pilot Data, which will measure the impact, if any, of the LEAD Rules on market quality, including quote accessibility and quoted and effective spreads, and should allow CHX to quantify any effects on the market. Among other things, the Exchange will collect and publicly disseminate data designed to measure the impact of the LEAD, including whether it: (1) Increases the amount and competitiveness of liquidity displayed on CHX; and (2) impacts the accessibility of liquidity posted on CHX.\textsuperscript{129} Specifically, the Exchange will collect, distribute, and analyze data measuring quote and execution quality both on CHX and more broadly, separated by levels of volatility. This data should allow the Exchange and Commission to assess not only changes in overall market quality but also changes during the most volatile periods on both the Exchange and the overall market. The Exchange also will collect matched trade difference statistics, which will indicate the number of shares that would have been executed, hypothetically, without the LEAD and the number of shares executed with the LEAD. This data will be aggregated by different levels of volatility. The Commission believes that analyzing the matched trade difference statistics will be insightful in determining if, and to what degree, the LEAD changed the accessibility of CHX quotes during different periods of volatility. Accordingly, the Pilot Data is intended to help CHX and the Commission assess whether the proposal is having the intended impact on improving market quality.

The Exchange will also collect and provide to the Commission and the public data regarding variable delays experienced by both LEAD MMs and non-LEAD MMs.\textsuperscript{130} One commenter asserts that a fixed delay implemented with software could result in variable delays that could be excessive and/or unevenly distributed between market participants, with non-LEAD MMs bearing the bulk of the variable delays.\textsuperscript{131} The commenter suggests a variety of different approaches to

\textsuperscript{120} See Amendment No. 1, supra note 12, at 8.
\textsuperscript{121} See id.
\textsuperscript{122} See id.
\textsuperscript{123} See id.
\textsuperscript{124} See CHX Letter, supra note 5, at 4. With respect to retail customers, the Exchange states that wholesalers base execution price on the NBBO and that a slight narrowing of the average NBBO, which the Exchange predicts will occur because of the LEAD, will favorably affect the pricing that wholesalers provide for retail orders, at the expense of the wholesalers’ honor line. See CHX Letter 2, supra note 8, at 10. The Exchange predicts that, because wholesalers prefer to trade at or inside the NBBO, when the NBBO is narrowed, wholesalers would either have to choose among matching the better price, improving the better price, or routing the customer order to the better price, and the Exchange asserts that any of these outcomes will benefit retail customers. See id. at 15. The Exchange states that institutional order flow is not directed to wholesalers, and some institutional orders are executed during opening and closing auctions. See id. at 10. The LEAD would not impact the cost of those transactions, according to the Exchange. But the Exchange also states that: (1) Most institutional orders are broken down into much smaller “child orders,” which are executed in the marketplace using a variety of algorithms; (2) in general, execution costs for such child orders would be reduced when any other NBBO spreads are narrowed; and therefore (3) to the extent that the LEAD increases competition among orders and narrows the average NBBO spread, institutional order flow would also experience lower execution costs. See id. With respect to an institutional investor’s experience taking liquidity, CHX states that institutional investors would have the same experience as any other liquidity taker and that the LEAD would not have a materially negative effect on liquidity takers not engaged in latency arbitrage strategies. See id. at 11.
\textsuperscript{125} See CHX Letter, supra note 5, at 4–5.
\textsuperscript{126} See Amendment No. 1, supra note 12, at 12.
\textsuperscript{127} See CHX Letter 2, supra note 8, at 12. In the OIP, the Commission raised several questions about the impact that the LEAD would have on market quality. In particular, the Commission raised questions about volatility during stressed trading conditions, whether the proposed rule change would increase displayed liquidity on the Exchange, and whether liquidity provided by LEAD MMs would be “fleeting” and how significant such “fleeting” liquidity would be. See OIP, supra note 7, 82 FR at 24416.
\textsuperscript{128} See proposed CHX Article 20, Rule 8(h)(2).
\textsuperscript{129} See proposed CHX Article 20, Rules 8(h)(4), 8(h)(5), and 8(h)(6).
\textsuperscript{130} See proposed CHX Article 20, Rule 8(h)(7) (requiring CHX to collect variable processing delay statistics).
\textsuperscript{131} See Leuchtkafer Letter, supra note 5, at 2–4; Leuchtkafer Letter 2, supra note 8, at 6; and Leuchtkafer Letter 4, supra note 8 at 1.
measure these variable delays. Although CHX asserts that variable delays occur on other markets without intentional access delays, the Exchange will be collecting variable delay statistics to measure this type of delay. The Commission believes that these statistics will provide the necessary information on whether different types of market participants experience differing variable processing delays. Analysis of this data will allow the Exchange to implement any necessary changes to correct for a discrepancy. The Commission emphasizes that CHX would have to file another proposed rule change to continue LEAD after the pilot period. The Commission would consider, among other things, the Pilot Data and analyses of that data if, in the future, the Exchange proposed to make permanent the LEAD Rules.

Some commenters assert that the LEAD would impinge upon price discovery across the national market system. Some commenters cite studies showing that an asymmetric delay on TSX Alpha, a Canadian exchange, degraded overall market quality, harmed institutional order routers, and increased effective spreads. In response, the Exchange asserts that the TSX Alpha delay is materially different from LEAD because it is randomized and, unlike CHX, TSX Alpha utilizes a taker-maker model. The Exchange also observes that TSX Alpha does not require its liquidity providers to meet heightened requirements designed to enhance market quality. The Commission notes that the LEAD proposal differs from TSX Alpha. The delay on TSX Alpha is a longer, randomized delay of 1–3 milliseconds that occurs in a different market with a different pricing structure and regulatory environment. A randomized delay on an exchange will not allow a smart order router to send child orders to different exchanges such that the orders arrive simultaneously, preventing the sweeping of volume displayed on the NBBO without information leakage. To adjust for the potential of information leakage, a smart order router could be adjusted to avoid the TSX Alpha exchange when sweeping NBBO volume. The possible increase of informed volume on exchanges other than TSX Alpha, could have been a factor in the deterioration of market quality on those exchanges. Also, given TSX Alpha’s taker-maker pricing structure, market makers on this exchange could attract order flow by only matching the now degraded NBBO. Therefore, given this combination of factors, the effects of TSX Alpha may not be relevant in assessing the potential results of the LEAD on market quality. The Exchange will collect, analyze, and publicly disclose data that should show how the LEAD affects market quality, including statistics on order arrival sequence, displayed size, and effective spreads during different periods of market volatility.

Section 6(b)(5) of the Exchange Act requires that the rules of a national securities exchange be designed to prevent fraudulent and manipulative activity. A number of commenters question whether the length and means of implementing the delay is consistent with the requirement in Section 6(b)(5) of the Exchange Act that the rules of the exchange be designed to prevent fraudulent and manipulative acts and practices. One commenter states that CHX does not support its conclusion that the Fixed LEAD Period would be too short to introduce any incremental risk of manipulative activity. Another commenter asks CHX to state how long a delay would have to be to permit manipulative practices and what it will do to ensure that its software does not result in delays that would permit such practices. The Exchange asserts that the LEAD would not introduce incremental risk of manipulative activity. The Exchange believes that the Fixed LEAD Period is too short to provide any actionable advantage to a LEAD MM reacting to information already in its possession or to introduce incremental risk of manipulative activity.

The Commission finds that the proposed rule change, as modified by Amendments No. 1 and No. 2, is consistent with the requirement of Section 6(b)(5) of the Exchange Act that the rules of a national securities exchange be designed to prevent fraudulent and manipulative activity. The Commission previously stated that it does not expect that any de minimis delay will alter the potential for manipulative activity or make it harder to detect and prosecute. The Fixed LEAD Period will be a de minimis delay (as discussed below) and the Commission continues to believe that such a delay will neither increase the potential for manipulative activity nor make it more difficult to detect and prosecute. In addition, the Pilot Data will allow the Exchange and the Commission to assess in a timely fashion whether the LEAD presents any increased risks of manipulation.
B. Section 11A of the Exchange Act

Section 11A(a)(1) of the Exchange Act articulates Congress’ finding that, among other things, it is in the public interest and appropriate for the protection of investors and the maintenance of fair and orderly markets to assure: Economically efficient execution of securities transactions; fair competition among brokers and dealers, among exchange markets, and between exchange markets; the availability to brokers, dealers, and investors of information with respect to quotations for and transactions in securities; the practicability of brokers executing investors’ orders in the best market; and an opportunity, consistent with the economically efficient execution of securities transactions and the practicability of brokers executing investors’ orders in the best market, for investors’ orders to be executed without the participation of a dealer. 148

As discussed below, certain commenters questioned whether the proposed rule change is consistent with Rule 611 of Regulation NMS (“Order Protection Rule”) 149 and Rule 602 of Regulation NMS (“Quote Rule”), 150 both of which were adopted pursuant to Section 11A of the Exchange Act.

The Order Protection Rule, among other things, requires trading centers to establish, maintain, and enforce written policies and procedures reasonably designed to prevent the execution of trades at prices inferior to protected quotations displayed by other trading centers. 151 To be protected, a quotation must, among other things, be immediately and automatically accessible and be the best bid or best offer of a national securities exchange. 152 Certain commenters argue that the proposal, which would allow LEAD MMs to post and reprice displayed orders without delay, could hinder the ability of investors to access such displayed quotations on CHX. 153 Several commenters assert that the LEAD would be inconsistent with CHX’s protected quotation status under Regulation NMS. 154 These commenters argue that, if CHX implemented the LEAD, CHX’s displayed quotations would not be immediately accessible and would be inconsistent with the definition of “automated quotation” under Rule 600(b)(3) and, therefore, the LEAD would prevent CHX’s displayed quotations from being considered “protected” under Regulation NMS. 155 More specifically, some commenters assert that by providing LEAD MMs with a structural advantage, the LEAD would frustrate the purposes of the Order Protection Rule by impairing fair and efficient access to an exchange’s quotations. 156 One commenter distinguishes the LEAD from the delay on the Investors Exchange, LLC (“IEX”), noting that IEX’s delay only affected access to non-displayed orders. 157

Another commenter expresses concern that, unlike other examples of permitted discrimination, the LEAD would affect the regulatory mechanics of trading because, in some cases, traders would be required to route orders to the Exchange pursuant to the Order Protection Rule. 158 Similarly, one commenter expresses concern that the regulatory requirement to interact with a LEAD MM’s protected quote could prevent investors from achieving optimal executions because the LEAD MMs would have the benefit of making their trading decisions with more information than any of their potential counterparties. 159

In response, the Exchange asserts that the LEAD is consistent with the Order Protection Rule. 160 CHX notes that Rule 600(b)(3) of Regulation NMS requires that a trading center displaying an automated quotation permit, among other things, an incoming immediate-or-cancel order to immediately and automatically execute against the automated quotation up to its full size; and immediately and automatically cancel any unexecuted portion of the immediate-or-cancel order without routing the order elsewhere. 161 CHX highlights that the Commission recently issued a final interpretation with respect to the definition of automated quotation under Rule 600(b)(3) of Regulation NMS, which, CHX notes, did not interpret the term “immediate” used in Rule 600(b)(3) by itself to prohibit a trading center from implementing an intentional access delay that is de minimis (i.e., a delay so short as to not frustrate the purposes of the Order Protection Rule by impairing fair and efficient access to an exchange’s quotations). 162 CHX concludes that the Commission’s revised interpretation provides that the term “immediate” precludes any coding of automated systems or other type of intentional device that would delay the action taken with respect to a quotation unless such delay is de minimis. 163 CHX believes that the LEAD would be a de minimis delay so short as to not frustrate the purposes of the Order Protection Rule by impairing fair and efficient access to the Exchange’s quotations. 164

The Order Protection Rule provides intermarket protection against trade-throughs for “automated” (as opposed to “manual”) quotations of NMS stocks. Under Regulation NMS, an “automated” quotation is one that, among other things, can be executed “immediately and automatically” against an incoming immediate-or-cancel order. This formulation was intended to distinguish and exclude from protection quotations in manual markets that produced delays measured in seconds in responding to an incoming order, because delays of that magnitude would impair fair and efficient access to an exchange’s quotations. 165

As CHX notes, the Commission, in connection with its approval of IEX’s exchange application, interpreted “immediate” in the context of Regulation NMS as not precluding a de minimis intentional delay—i.e., a delay so short as to not frustrate the purposes of the Order Protection Rule by impairing fair and efficient access to an exchange’s quotations. 166

149 17 CFR 242.611.
150 17 CFR 242.602.
151 See Regulation NMS Adopting Release, supra note 87, 70 FR at 37501.
152 See id. at 37496.
154 See Hudson River Trading Letter, supra note 5, at 3; Citadel Letter, supra note 5, at 5, 6–7; NYSE Letter, supra note 5, at 3–4; and XR Securities Letter, supra note 5, at 1. See also SIFMA Letter, supra note 5, at 3 (suggesting that the Commission should “carefully consider the implications” of market participants routing orders to CHX to access a protected quote when the accessibility of such quote is “questionable”).
155 See Hudson River Trading Letter, supra note 5, at 3; Citadel Letter, supra note 5, at 5–6; NYSE Letter, supra note 5, at 3–4; and XR Securities Letter, supra note 5, at 1.
156 See FIA PTG Letter, supra note 5, at 2; Hudson River Trading Letter, supra note 5, at 7; Citadel Letter, supra note 5, at 6; NYSE Letter, supra note 5, at 4; XR Securities Letter, supra note 5, at 1; and SIFMA Letter, supra note 5, at 6 (questioning the effect of an access delay coupled with existing geographic or technological latencies on the fair and efficient access to an exchange’s protected quotations).
157 See XR Securities Letter, supra note 5, at 3.
158 See FIA PTG Letter, supra note 5, at 4.
159 See XR Securities Letter, supra note 5, at 3.
160 See CHX Letter, supra note 5, at 13.
The Commission believes that the LEAD is consistent with the Order Protection Rule. The Commission notes that its recent interpretation with respect to the definition of automated quotation under Rule 600(b)(3) of Regulation NMS, and the corresponding staff guidance, does not distinguish between intentional delays designed to benefit non-displayed liquidity, as was the case with the IEX delay, or displayed liquidity, as is the case with the LEAD. The Commission’s staff found that “delays of less than a millisecond are at a de minimis level that would not impair fair and efficient access to a quotation, consistent with the goals of Rule 611.”

Accordingly, the LEAD will not change CHX’s protected quotation status.

Under the firm quote provisions of the Quote Rule, a responsible broker-dealer must execute any order to buy or sell a subject security (other than an odd-lot order) presented to it by another broker-dealer at a price at least as favorable to such buyer or seller as the responsible broker-dealer’s published bid or published offer in any amount up to its published quotation size unless an exception applies.167 One commenter states its view that the LEAD would be consistent with the Quote Rule because the Exchange is not proposing to notify a LEAD MM that has been delayed may imminently execute, and therefore, should a LEAD MM revise its quote prior to the end of the delay, the inbound order would not have been presented to the LEAD MM.168 Some commenters assert that the LEAD may be inconsistent with the firm quote provisions of the Quote Rule or the intent behind the Quote Rule because, in their view, it would allow liquidity providers to “back away” from their quotes.169 These commenters are concerned that the LEAD would allow LEAD MMs to update their quotes to potentially inferior prices while orders to execute against their quotes are being held in the LEAD queue.170 The Exchange responds that the LEAD would not result in violations of the Quote Rule because orders delayed pursuant to the LEAD would not have been “presented” to LEAD MMs and therefore the duty of a broker or dealer to stand behind its quote would not have yet vested when the LEAD applies.171

166 See id. at 40789.
167 See id. at 40789, text accompanying n.50.
168 See Staff Guidance on Automated Quotations under Regulation NMS, Securities and Exchange Commission, June 17, 2016, available at https://www.sec.gov/divisions/marketreg/automated-quotations-under-regulation-nms.htm (“Regulation NMS Staff Guidance”). One commenter questions whether 350 microseconds is an appropriate duration for the delay. See Healthy Markets Letter, supra note 5, at 5 (stating that CHX, unlike IEX, failed to explain why it is proposing a delay of 350 microseconds). See also Leuchtkalder Letter, supra note 5, at 5 (2 the length of the LEAD is based on IEX and the speed arms race, which it describes as “a relative and constantly changing issue,” and questioning whether CHX will change the length of the LEAD if CHX changes its delay or if LEAD MMs speed up or other firms slow down or exit the market). As discussed below, the Fixed LEAD period will be a de minimis delay.
169 See Regulation NMS Interpretation, supra note 162, at 40792.
170 17 CFR 242.602(b)(2).
171 See CTC Trading Letter, supra note 5, at 6.
172 See FIA PTG Letter, supra note 5, at 5; Citadel Letter, supra note 5, at 5; NYSE Letter, supra note 5, at 2–3; and Hudson River Trading Letter, supra note 5, at 6 (asserting that “at best, [the LEAD] is designed therefore the duty of a broker or dealer to stand behind its quote would not have yet vested when the LEAD applies.
The Commission finds good cause to approve the proposed rule change, as modified by Amendments No. 1 and No. 2, prior to the 30th day after the date of publication of notice of Amendments No. 1 and No. 2 in the Federal Register. Neither Amendment No. 1 nor Amendment No. 2 expands the structure of the proposed rule change as it was previously published for notice and comment.177 Rather, the Exchange circumscribed its proposal to implement the LEAD during the regular trading session on a pilot basis to provide an opportunity to study the impact of the LEAD Rules on the markets and to address comments by further explaining the purpose and the intended impact of the proposal. Accordingly, the Commission finds good cause, pursuant to Section 19(b)(2) of the Exchange Act,178 to approve the proposed rule change, as modified by Amendments No. 1 and No. 2, on an accelerated basis.

VI. Conclusion

For the foregoing reasons, the Commission finds that the proposed rule change, as modified by Amendments No. 1 and No. 2, is consistent with the Exchange Act and the rules and regulations thereunder applicable to a national securities exchange.

It is therefore ordered, pursuant to Section 19(b)(2) of the Exchange Act 179 that the proposed rule change (SR–CHX–2017–04), as modified by Amendments No. 1 and No. 2, be, and hereby is, approved on an accelerated basis, subject to a pilot period set to expire twenty-four months after implementation of the pilot program.

For the Commission, by the Division of Trading and Markets, pursuant to delegated authority.180

Eduardo A. Aleman,
Assistant Secretary.

[FR Doc. 2017–23122 Filed 10–24–17; 8:45 am]

BILLING CODE 8011–01–P

177 See supra notes 12 and 13.

SECURITIES AND EXCHANGE COMMISSION


Self-Regulatory Organizations; Nasdaq MRX, LLC; Notice of Filing and Immediate Effectiveness of Proposed Rule Change To Amend the Exchange’s Schedule of Fees

October 19, 2017.

Pursuant to Section 19(b)(1) of the Securities Exchange Act of 1934 (“Act”),1 and Rule 19b–4 thereunder,2 notice is hereby given that on October 5, 2017, Nasdaq MRX, LLC (“MRX” or “Exchange”) filed with the Securities and Exchange Commission (”SEC” or “Commission”) the proposed rule change as described in Items I and II below, which Items have been prepared by the Exchange. The Commission is publishing this notice to solicit comments on the proposed rule change from interested persons.

I. Self-Regulatory Organization’s Statement of the Terms of Substance of the Proposed Rule Change

The Exchange proposes to amend its Schedule of Fees to add new fees for collocation services, direct circuit connections to the Exchange, connections to third party services, point of presence (“POP”) connectivity, and connectivity to the Exchange’s Test Facility (the “Test Facility”).

The text of the proposed rule change is available on the Exchange’s Web site at www.ise.com, at the principal office of the Exchange, and at the Commission’s Public Reference Room.

II. Self-Regulatory Organization’s Statement of the Purpose of, and Statutory Basis for, the Proposed Rule Change

In its filing with the Commission, the Exchange included statements concerning the purpose of and basis for the proposed rule change and discussed any comments it received on the proposed rule change. The text of these statements may be examined at the places specified in Item IV below. The Exchange has prepared summaries, set forth in sections A, B, and C below, of the most significant aspects of such statements.

A. Self-Regulatory Organization’s Statement of the Purpose of, and Statutory Basis for, the Proposed Rule Change

1. Purpose

The Exchange proposes to amend its Fee Schedule to eliminate certain fees associated with legacy options for connecting to ISE and to replace them with fees associated with new options for connecting to the Exchange that are similar to those that MRX’s sister exchanges presently offer.

The Exchange is engaged in an initiative to migrate the Exchange’s trading system to the Nasdaq INET architecture. As part of that initiative, the Exchange proposes to offer customers various new options to connect to the Exchange and to assess fees for such connectivity. The connectivity options that the Exchange proposes to offer—colocation, direct circuit connectivity, connectivity to third party services, POP connectivity, and connectivity to the Exchange’s Test Facility—and the fees that the Exchange proposes to assess for such connectivity are similar to those that the Exchange’s affiliated Nasdaq, Inc. markets—including The NASDAQ Stock Market, LLC (“NASDAQ”), Nasdaq BX, Inc. (“BX”), and Nasdaq Phlx LLC (“Phlx”)—presently offer and assess to their customers under their respective rules. They are also the same as the connectivity options and fees that Nasdaq GEMX, LLC (“GEMX”) and Nasdaq ISE, LLC (“ISE”) propose to offer and assess under their respective rules in tandem with this filing. This proposal, in other words, seeks to harmonize the Exchange’s connectivity offerings and fees with those of its sister exchanges.

The first new connectivity option that the Exchange proposes to offer its customers is co-location. Co-location is a suite of hardware, power, telecommunication, and other ancillary products and services that allow market participants and vendors to place their trading and communications equipment in close physical proximity to the quoting and execution facilities of the Exchange and other Nasdaq, Inc. markets. The Exchange provides co-location services and imposes fees through Nasdaq Technology Services LLC and pursuant to agreements with the owner/operator of its data center where both the Exchange’s quoting and trading facilities and co-located customer equipment are housed. Users of co-location services include private extranet providers, data vendors, as well as Exchange members and non-