DEPARTMENT OF COMMERCE
International Trade Administration

President’s Advisory Council on Doing Business in Africa


ACTION: Notice of an open meeting of the President’s Advisory Council on Doing Business in Africa (PAC–DBIA or Council).

SUMMARY: The President’s Advisory Council on Doing Business in Africa will hold the final meeting of its term to deliberate and consider adopting a report containing recommendations to the President on actions the United States Government could take to mitigate obstacles that U.S. companies face in doing business in Africa, as well as findings from the Council’s June 24–July 5, 2018 Fact-Finding Trip to Ethiopia, Kenya, Côte d’Ivoire and Ghana, countries the Council identified as holding particular promise of business opportunities for U.S. companies, that was led by Commerce Secretary Wilbur Ross and Under Secretary for International Trade Gil Kaplan. The recommendations in the Council’s report may include updates to recommendations the Council previously adopted on April 18, 2018 for Ethiopia, Kenya, Côte d’Ivoire and Ghana, new recommendations that focus on those or other African countries, and recommendations that apply to the African region broadly.

The Secretary of Commerce extended the appointments of the members of the PAC–DBIA by 60 days, to expire on November 5, 2018, to allow the Council sufficient time to complete its final report following the Fact-Finding Trip. The final agenda for the meeting will be posted at least one week in advance of the meeting on the Council’s website at http://trade.gov/pac-dbia.

DATES: September 26, 2018, 9:30 a.m.–11:30 a.m.

ADDRESSES: The President’s Advisory Council on Doing Business in Africa meeting will be broadcast via live webcast on the internet at http://whitehouse.gov/live.

FOR FURTHER INFORMATION CONTACT: Giancarlo Cavallo or Ashley Bubna, Designated Federal Officers, President’s Advisory Council on Doing Business in Africa, Department of Commerce, 1401 Constitution Ave. NW, Room 22004, Washington, DC, 20230, telephone: 202–482–2091, email: dbia@trade.gov, Giancarlo.Cavallo@trade.gov, Ashley.Bubna@trade.gov.

SUPPLEMENTARY INFORMATION:

Background: The Council was established on November 4, 2014, to advise the President, through the Secretary of Commerce, on strengthening commercial engagement between the United States and Africa.

Public Submissions: The public is invited to submit written statements to the Council. Statements must be received by 5:00 p.m. September 19, 2018 by either of the following methods:

a. Electronic Submissions

Submit statements electronically to Giancarlo Cavallo and Ashley Bubna, Designated Federal Officers, President’s Advisory Council on Doing Business in Africa, via email: dbia@trade.gov.

b. Paper Submissions

Send paper statements to Giancarlo Cavallo and Ashley Bubna, Designated Federal Officers, President’s Advisory Council on Doing Business in Africa, Department of Commerce, 1401 Constitution Ave. NW, Room 22004, Washington, DC, 20230.

Statements will be provided to the members in advance of the meeting for consideration and also will be posted on the Council website (http://trade.gov/pac-dbia). Any business proprietary information should be clearly designated as such. All statements received, including attachments and other supporting materials, are part of the public record and subject to public disclosure.

Meeting minutes: Copies of the Council’s meeting minutes will be available within ninety (90) days of the meeting on the Council’s website at http://trade.gov/pac-dbia.

Dated: August 30, 2018.

Fred Stewart,
Director, Office of Africa.

DEPARTMENT OF COMMERCE
International Trade Administration

Rubber Bands From the People’s Republic of China: Preliminary Affirmative Determination of Critical Circumstances, in Part, in the Countervailing Duty Investigation, and Amendment to the Scope of the Preliminary Determination in the Countervailing Duty Investigation

AGENCY: Enforcement and Compliance, International Trade Administration, Department of Commerce.

SUMMARY: The Department of Commerce (Commerce) has preliminarily determined that critical circumstances exist with respect to imports of rubber bands from certain producers and exporters from the People’s Republic of China (China). Further, Commerce has amended the scope of the countervailing duty (CVD) investigation on rubber bands from China.

DATES: Applicable September 6, 2018.


SUPPLEMENTARY INFORMATION:

Background

On January 30, 2018, Commerce received a CVD petition concerning imports of rubber bands from China filed in proper form on behalf of Alliance Rubber Co. (the petitioner).¹ The investigation was initiated on February 20, 2018, and the affirmative Preliminary Determination was published on July 9, 2018.³ Commerce selected Graceful Imp. & Exp. Co., Ltd. (Graceful), Moyoung Trading Co., Ltd. (Moyoung), and Ningbo Syloon Imp & Exp Co., Ltd. (Ningbo Syloon) (collectively, the mandatory respondents) as the individually-examined respondents in

² See Rubber Bands from Thailand, the People’s Republic of China, and Sri Lanka: Initiation of Countervailing Duty Investigations, 83 FR 8429 (February 27, 2018) (Initiation Notice), and accompanying Initiation Checklist.
³ See Rubber Bands from the People’s Republic of China: Preliminary Affirmative Countervailing Duty Determination and Alignment of Final Determination with Final Antidumping Determination, 83 FR 31729 (July 9, 2018) (Preliminary Determination), and accompanying Preliminary Decision Memorandum (PDM).
this investigation. Because neither the Government of China (GOC) nor the three mandatory respondents responded to Commerce’s CVD questionnaire and, thus, are not cooperating in this investigation, Commerce’s preliminary determination was based on the application of adverse facts available (AFA) in accordance with section 776(a) and (b) of the Tariff Act of 1930, as amended (the Act).4

On June 11, 2018, the petitioner alleged that critical circumstances exist with respect to imports of rubber bands from China, pursuant to section 703(e)(1) of the Act and 19 CFR 351.206.5 On June 27, 2018, we notified the petitioner that additional information was needed to support the allegation, in particular monthly import data and an explanation for the proposed base period.6 On August 7, 2018, the petitioner submitted an amended allegation of critical circumstances.7

In accordance with 19 CFR 351.206(c)(1), if the petitioner submits an allegation of critical circumstances 30 days or more before the scheduled date of the final determination,8 Commerce will make a preliminary finding whether there is a reasonable basis to believe or suspect that critical circumstances exist. Commerce will issue its preliminary finding of critical circumstances within 30 days after the petitioner submits the allegation.9

**Period of Investigation (POI)**

The POI is January 1, 2017, through December 31, 2017.

**Scope of the Investigation**

The products covered by this investigation are rubber bands from China. For a complete description of the scope of this investigation, see the Appendix to this notice.

**Scope Comments**

In accordance with the preamble to Commerce’s regulations,10 the *Initiation Notice* set aside a period of time for parties to raise issues regarding product coverage (i.e., scope).11 Certain interested parties provided comments on the scope of the investigation as it appeared in the *Initiation Notice*.12 For a summary of the product coverage comments and rebuttal responses submitted to the record of this CVD investigation, and accompanying discussion and analysis of all comments timely received, see the Preliminary Scope Decision Memorandum.13 We are preliminarily modifying the scope language as it appeared in the *Initiation Notice* and Preliminary Determination. See the revised scope in the Appendix to this notice.

**Allegation of Critical Circumstances**

The petitioner alleges a massive increase of imports of rubber bands from China and provided monthly import data, sourced from the U.S. International Trade Commission’s (ITC) Tariff and Trade DataWeb (DataWeb) for the period January 2017 through April 2018.14 The petitioner states that a comparison of total imports (by value) for the period January 2017 through April 2017, to the period February 2018 through April 2018, shows that imports of rubber bands from China increased by 17.22 percent,15 which is considered “massive” under 19 CFR 351.206(h)(2).

The petitioner also alleges that there is a reasonable basis to believe that there are subsidies in this investigation which are inconsistent with the Subsidies and Countervailing Measures Agreement (SCM Agreement).16

**Critical Circumstances Analysis**

Section 703(e)(1) of the Act provides that Commerce will preliminarily determine that critical circumstances exist if there is a reasonable basis to believe or suspect that: (A) The alleged countervailable subsidy is inconsistent with the SCM Agreement,18 and (B) there have been massive imports of the subject merchandise over a relatively short period.

In determining whether there are “massive imports” over a “relatively short period,” pursuant to section 703(e)(1)(B) of the Act and 19 CFR 351.206(b) and (i), Commerce normally compares the import volumes of the subject merchandise for at least three months immediately preceding the filing of the petition (i.e., the base period) to a comparable period of at least three months following the filing of the petition (i.e., the comparison period). The regulations also provide, however, that if Commerce finds that importers, or exporters or producers, had reason to believe, at some time prior to the beginning of the proceeding, that a proceeding was likely, Commerce may consider a period of not less than three months from the earlier time.19 Imports must increase by at least 15 percent during the comparison period to be considered massive.20

**Application of Facts Available for the Mandatory Respondents**

Sections 776(a)(1) and (2) of the Act provide that Commerce shall, subject to section 782(d) of the Act, apply “facts otherwise available” if necessary information is not on the record or an interested party or any other person: (A) Withholds information that has been requested; (B) fails to provide information within the deadlines established, in the form and manner requested by Commerce, subject to subsections (c)(1) and (e) of section 782 of the Act; (C) significantly impedes a proceeding; or (D) provides information that cannot be verified as provided by section 782(i) of the Act. Because the mandatory respondents decided not to participate in this investigation, we have made this preliminary determination with respect to critical circumstances on the basis of facts

---

4 See Preliminary Determination PDM at Use of Facts Otherwise Available and Adverse Inferences.
8 The final determination for this CVD investigation is due no later than November 13, 2018.
9 See 19 CFR 351.206(c)(2)(ii).
10 See Antidumping Duties; Countervailing Duties, Final Rule, 62 FR 27296, 27323 (May 19, 1997).
11 See *Initiation Notice*, 83 FR at 8430.
13 See Memorandum, “Rubber Bands from Thailand and the People’s Republic of China: Scope Comments Decision Memorandum for the Preliminary Determination,” dated concurrently with this notice (Preliminary Scope Decision Memorandum).
14 See Amended Critical Circumstances Allegation at Exhibit 1.
15 For “U.S. imports for consumption,” DataWeb reports only U.S. value data for the harmonized tariff schedule number 4016.99.3510.
16 See Amended Critical Circumstances Allegation at 3.
18 Commerce limits its critical circumstances findings to those subsidies contingent upon export performance or use of domestic over imported goods (i.e., those prohibited under Article 3 of the SCM Agreement). See e.g., *Final Affirmative Countervailing Duty Determination and Final Negative Critical Circumstances Determination: Carbon and Certain Alloy Steel Wire from Germany*, 67 FR 55808, 55809–10 (August 30, 2002).
19 See 19 CFR 351.206(i).
20 See 19 CFR 351.206(h)(2).
otherwise available, pursuant to section 776(a)(2)(A), (B), and (C) of the Act. Section 776(b) of the Act provides that Commerce may use an adverse inference in selecting from among the facts otherwise available when a party fails to cooperate by not acting to the best of its ability to comply with a request for information. Further, section 776(b)(2) of the Act states that an adverse inference may include reliance on information derived from the petition, the final determination from the investigation, a previous administrative review, or other information placed on the record.

Because Graceful, Moyoung, and Ningbo Syloon did not cooperate to the best of their ability in this investigation, in selecting from the facts available, we find that an adverse inference is warranted, pursuant to section 776(b) of the Act, with respect to critical circumstances. As such, we are making an adverse inference that Graceful, Moyoung, and Ningbo Syloon each benefited from countervailable subsidies under the “Export Assistance Grants” program. As determined in Commerce’s Initiation Checklist, the “Export Assistance Grants” program, alleged in the Petition and supported by information reasonably available to the petitioner, appears to be export contingent and thus inconsistent with the SCM Agreement. Also, based on AFA, we preliminarily determine that Graceful, Moyoung, and Ningbo Syloon each had massive imports of subject merchandise over a relatively short period. Thus, we preliminarily determine that critical circumstances exist regarding imports of rubber bands shipped by Graceful, Moyoung, and Ningbo Syloon, pursuant to sections 703(e)(1) and 776(a) and (b) of the Act and 19 CFR 351.206.

All Other Companies

Consistent with prior determinations, we have not imputed the adverse inference of massive imports that we applied to the mandatory respondents to the non-individually examined companies receiving the all-others rate. Rather, we examined data for total imports of subject merchandise during the comparison period relative to a base period to determine whether or not imports were massive with respect to these companies. The petitioner stated that it is not aware of any seasonal or consumption trends. The petitioner did not provide, pursuant to 19 CFR 351.206(i), any argument or evidence that importers, exporters, or producers had reason to believe, at some point prior to the filing of the Petition that a proceeding was likely. Therefore, to determine whether or not there has been a massive surge of imports with respect to all other exporters or producers, we used a comparison period starting with February 2018, because the Petition was filed on January 30, 2018, and ending with the most recent month for which we have import data on the record (i.e., June 2018).

We obtained U.S. import value data from DataWeb for each month from January 2017 through June 2018. It is Commerce’s practice to base its critical circumstances analysis on all available data, using base and comparison periods of no less than three months. Therefore, we selected a five-month base period of September 2017 through January 2018, to compare to the comparison period of February 2018 through June 2018, to determine whether or not imports of subject merchandise were massive over a relatively short period. Our analysis of the data, which indicate a 9.1 percent decrease in imports of rubber bands from China, leads us to conclude that there was no massive increase in imports, as defined by 19 CFR 351.206(b)(2). Therefore, we preliminarily determine that critical circumstances do not exist with respect to all other exporters or producers.

We will make a final determination concerning critical circumstances for rubber bands from China when we make our final determination in this investigation, which is currently scheduled to be signed no later than November 13, 2018.

Public Comment

Interested parties may submit case briefs or other written comments with regard to this preliminary affirmative critical circumstances determination and the preliminary scope decision. Such submissions must be submitted to the Assistant Secretary for Enforcement and Compliance via ACCESS no later than 30 days after the date on which this notice is published in the Federal Register.

Suspension of Liquidation

In accordance with section 703(e)(2)(A) of the Act, we are directing U.S. Customs and Border Protection (CBP) to suspend liquidation, with regard to Graceful, Moyoung, and Ningbo Syloon, of any unliquidated entries of subject merchandise from the China entered, or withdrawn from warehouse for consumption, on or after April 10, 2018, which is 90 days prior to the date of publication of the Preliminary Determination in the Federal Register. For such entries, CBP shall require a cash deposit equal to the estimated preliminary subsidy rates established for Graceful, Moyoung, and Ningbo Syloon in the Preliminary Determination. This suspension of liquidation will remain in effect until further notice. Further, as a result of the changes to the scope of the investigation in the Preliminary Scope Decision Memorandum, we are amending the scope of the investigation as published in the Preliminary Determination.

See Critical Circumstances Allegation at 6.

See id. and Amended Critical Circumstances Allegation.

When a petition is filed in the second half of the month, Commerce’s practice is to consider the month in which the petition was filed as part of the base period. Based on the date of filing of the Petition, i.e., January 30, 2018, which is in the second half of the month, February 2018 begins the comparison period. See e.g., Certain Carbon and Alloy Steel Wire Rod from the Russian Federation and the United Arab Emirates: Affirmative Preliminary Determinations of Sales at Less Than Fair Value, and Affirmative Preliminary Determination of Critical Circumstances for Imports of Certain Carbon and Alloy Steel Wire Rod from the Russian Federation, 82 FR 42794 (September 12, 2017), and accompanying PDM at 13.


Id.
will send appropriate instructions to CBP to reflect these changes to the scope of the investigation.

**ITC Notification**

In accordance with section 703(f) of the Act, we will notify the ITC of this preliminary determination of critical circumstances.

This determination is issued and published pursuant to sections 703(f) and 777(i)(1) of the Act.


Christian Marsh,
Deputy Assistant Secretary for Enforcement and Compliance.

**Appendix**

**Amended Scope of the Investigation**

The products subject to this investigation are bands made of vulcanized rubber, with a flat length, as actually measured end-to-end by the band lying flat, no less than ½ inch and no greater than 10 inches; with a width, which measures the maximum perpendicular to the length, actually of at least ¾ inch and no greater than 2 inches; and a wall thickness actually from 0.020 inch to 0.125 inch. Vulcanized rubber has been chemically processed into a more durable material by the addition of sulfur or other equivalent curatives or accelerators. Subject products are included regardless of color or inclusion of printed material on the rubber band’s surface, including but not limited to, rubber bands with printing on them, such as a product name, advertising, or slogan, and printed material (e.g., a tag) fastened to the rubber band by an adhesive or another temporary type of connection. The scope includes vulcanized rubber bands which are contained or otherwise exist in various forms and packages, such as, without limitation, vulcanized rubber bands included within a desk accessory set or other type of set or package, and vulcanized rubber band balls. The scope excludes products that consist of an elastomer loop and durable tag all-in-one, and bands that are being used at the time of import to fasten an imported product.

Excluded from the scope of this investigation are vulcanized rubber bands of various sizes with arrow shaped rubber protrusions from the outer diameter that exceeds at the anchor point a wall thickness of 0.125 inches and where the protrusion is used to loop around, secure and lock in place.

Excluded from the scope of this investigation are yarn/fabric-covered vulcanized rubber hair bands, regardless of size.

Merchandise covered by this investigation is currently classified in the Harmonized Tariff Schedule of the United States (HTSUS) under subheading 4016.99.3510. Merchandise covered by the scope may also enter under HTSUS subheading 4016.99.6050. While the HTSUS subheadings are provided for convenience and customs purposes, the written description of the scope of the investigation is dispositive.

**DEPARTMENT OF COMMERCE**

**International Trade Administration**

[A–549–835]

**Rubber Bands From Thailand: Preliminary Affirmative Determination of Sales at Less Than Fair Value, Postponement of Final Determination, and Extension of Provisional Measures**

**AGENCY:** Enforcement and Compliance, International Trade Administration, Department of Commerce.

**SUMMARY:** The Department of Commerce (Commerce) preliminarily determines that rubber bands from Thailand are being or are likely to be sold in the United States at less than fair value (LTFV). The period of investigation (POI) is January 1, 2017, through December 31, 2017. Interested parties are invited to comment on this preliminary determination.

**DATES:** Applicable September 6, 2018.

**FOR FURTHER INFORMATION CONTACT:** Laurel LaCivita or Stephanie Berger, AD/CVD Operations, Office III, Enforcement and Compliance, International Trade Administration, U.S. Department of Commerce, 1401 Constitution Avenue NW, Washington, DC 20230; telephone: (202) 482–4243 or (202) 482–2483, respectively.

**SUPPLEMENTARY INFORMATION:**

**Background**

This preliminary determination is made in accordance with section 733(b) of the Tariff Act of 1930, as amended (the Act). We published the notice of initiation of this investigation on February 27, 2018. On June 26, 2018, we postponed the preliminary determination of this investigation. The revised deadline is now August 29, 2018. For a complete description of the events that followed the initiation of this investigation, see the Preliminary Decision Memorandum. A list of topics included in the Preliminary Decision Memorandum is identical in content. See Rubber Bands from the People's Republic of China, Sri Lanka, and Thailand: Initiation of Less-Than-Fair-Value Investigations, 83 FR 8424 (February 27, 2018) (Initiation Notice).

**Methodology**

We are conducting this investigation in accordance with section 731 of the Act. We have calculated export prices in accordance with section 772(a) of the Act. Normal value (NV) is calculated in accordance with section 773 of the Act. For a full description of the methodology underlying the preliminary determination, see the Preliminary Decision Memorandum.

**Antidumping and Countervailing Duty Centralized Electronic Service System (ACCESS).** ACCESS is available to registered users at https://access.trade.gov, and to all parties in the Central Records Unit, room B8024 of the main Department of Commerce building. In addition, a complete version of the Preliminary Decision Memorandum can be accessed directly at http://enforcement.trade.gov/frn/. The signed and the electronic versions of the Preliminary Decision Memorandum are identical in content.