§ 129.200 What contracting preferences are available for small business concerns located in disaster areas?

Contracting officers may set aside solicitations for emergency response contracts to allow only small businesses located in the disaster area to compete.

§ 129.300 What small business goaling credit do agencies receive for awarding an emergency response contract to a small business concern under this part?

If an agency awards an emergency response contract to a local small business concern through the use of a local area set aside that is also set aside under a small business or socioeconomic set aside (8(a), HUBZone, SDVO, WOSB, EDWOSB), the value of the contract shall be doubled for purposes of determining compliance with the goals for procurement contracts under section 15(g)(1)(A) of the Small Business Act (15 U.S.C. 644(g)(1)(A)). The procuring agency shall enter the actual contract value, not the doubled contract value in the required contract reporting systems, and appropriately code the contract action to receive the credit. SBA will provide the double credit as part of the Scorecard process.

§ 129.400 What are the applicable performance requirements?

The performance requirements of § 125.6 of this chapter apply to small and socioeconomic set asides under this part. A similarly situated entity as that term is used in § 125.6 of this chapter must qualify as a concern located in a disaster area.

§ 129.500 What are the penalties of misrepresentation of size or status?

The penalties relevant to the particular size or socioeconomic status representation under title 13 §§ 121.108, 125.32, 128.900, and 127.700 of this chapter are applicable to set asides under this part.

Dated: November 8, 2018.

Linda E. McMahon, Administrator.

[FR Doc. 2018–25705 Filed 12–3–18; 8:45 am]

BILLING CODE 8025–01–P

ENVIRONMENTAL PROTECTION AGENCY

40 CFR Part 52


Air Plan Approval; Texas; Emission Statements

AGENCY: Environmental Protection Agency (EPA).

ACTION: Proposed rule.

SUMMARY: Pursuant to the Federal Clean Air Act (CAA or the Act), the Environmental Protection Agency (EPA) is proposing to approve a portion of a State Implementation Plan (SIP) revision submitted by the State of Texas for the 2008 8-hour ozone national ambient air quality standards (NAAQS). The portion of the SIP revision being approved pertains to CAA 2008 ozone NAAQS requirements for emission statements in the Dallas/Fort Worth ozone nonattainment area (DFW area).

DATES: Written comments should be received on or before January 3, 2019.

ADDRESSES: Submit your comments, identified by EPA–R06–OAR–2018–0676, at https://www.regulations.gov or via email to ruan-lei.karolina@epa.gov. For additional information on how to submit comments see the detailed instructions in the ADDRESSES section of the direct final rule located in the rules section of this Federal Register.

FOR FURTHER INFORMATION CONTACT: Ms. Karolina Ruan Lei, 214–665–7346, ruan-lei.karolina@epa.gov.

SUPPLEMENTARY INFORMATION: In the final rules section of this Federal Register, the EPA is approving the State’s SIP submittal as a direct rule without prior proposal because the Agency views this as noncontroversial submittal and anticipates no adverse comments. A detailed rationale for the approval is set forth in the direct final rule. If no relevant adverse comments are received in response to this action no further activity is contemplated. If the EPA receives relevant adverse comments, the direct final rule will be withdrawn and all public comments received will be addressed in a subsequent final rule based on this proposed rule. The EPA will not institute a second comment period. Any parties interested in commenting on this action should do so at this time.

For additional information, see the direct final rule which is located in the rules section of this Federal Register.

Dated: November 26, 2018.

Anne Idsal, Regional Administrator, Region 6.

[FR Doc. 2018–26297 Filed 12–3–18; 8:45 am]

BILLING CODE 6560–50–P

ENVIRONMENTAL PROTECTION AGENCY

40 CFR Part 52

[EPA–R01–OAR–2018–0771; FRL–9987–00–Region 1]

Air Plan Approval; Massachusetts; Air Emissions Inventory, Emissions Statements, Source Registration, and Emergency Episode Planning Provisions

AGENCY: Environmental Protection Agency (EPA).

ACTION: Proposed rule.

SUMMARY: The Environmental Protection Agency (EPA) is proposing to approve State Implementation Plan (SIP) revisions submitted by the Commonwealth of Massachusetts. The revisions establish a 2011 base year emissions inventory, an emissions statement certification, revisions to an existing stationary source registration program, and requirements to be undertaken during air pollution emergencies. This action is being taken under the Clean Air Act.
Table of Contents
I. Background
II. Description and Evaluation of Commonwealth’s Submittals
   A. Emissions Statement Certification
   B. 2011 Base Year Emissions Inventory
   C. Stationary Source Registration Requirements
   III. Proposed Action
   IV. Incorporation by Reference
   V. Statutory and Executive Order Reviews
I. Background

On March 12, 2008, the EPA revised both the primary and secondary NAAQS for ozone to a level of 0.075 parts per million (ppm) (annual fourth-highest daily maximum 8-hour average concentration, averaged over three years) to provide increased protection of public health and the environment (73 FR 16436, March 27, 2008). The 2008 ozone NAAQS retains the same general form and averaging time as the 0.08 ppm NAAQS set in 1997, but is set at a more protective level. Under the EPA’s regulations at 40 CFR part 50, the 2008 8-hour ozone NAAQS is attained when the 3-year average of the annual fourth highest daily maximum 8-hour average ambient air quality ozone concentrations is less than or equal to 0.075 ppm. See 40 CFR 50.15.

Effective July 20, 2012, the EPA designated as nonattainment any area that was violating the 2008 8-hour ozone NAAQS based on the three most recent years (2008–2010) of air monitoring data (77 FR 30088, May 21, 2012). Within that rulemaking, Dukes County in Massachusetts was designated as a marginal ozone nonattainment area. Pursuant to section 182(a) of the Clean Air Act (CAA), marginal ozone nonattainment areas are required to submit a number of SIP revisions, including, pursuant to section 182(a)(1), an emissions inventory containing actual emission estimates from all sources, and, pursuant to section 182(a)(3)(B), an emissions statement program to collect actual emissions data from certain industrial sources within the state. Massachusetts accomplishes the latter by means of requirements within title 310 of the Code of Massachusetts Regulations (CMR), specifically, within 310 CMR 7.12, Source Registration.

Each time EPA revises a NAAQS, states are required by section 110(a)(2) to submit a certification that their SIP contains the necessary requirements to carry out all the state’s obligations under the CAA. These SIPs are referred to as marginal attainment SIPs, and EPA conditionally approved several aspects of Massachusetts’ infrastructure SIPs for the 1997 ozone, 2008 ozone, and 2010 SO$_2$ NAAQS. See 81 FR 93627 (December 21, 2016). On February 9, 2018, Massachusetts submitted 310 CMR 8.00, The Prevention and/or Abatement of Air Pollution Episode and Air Pollution Incident Emergencies, to satisfy one of the conditions within EPA’s December 21, 2016, final rule.

II. Description and Evaluation of Commonwealth’s Submittals

A. Emissions Statement Certification

EPA’s implementation rule for the 2008 ozone NAAQS, herein referred to as the 2008 ozone rule, was published in the Federal Register on March 6, 2015. See 80 FR 12264. The 2008 ozone rule notes that many areas that were nonattainment for the 2008 ozone NAAQS had previously adopted an emissions statement reporting program due to being nonattainment for a prior ozone NAAQS. For these areas, the 2008 ozone rule indicates that the state should review its existing rule to see whether it still meets the requirements of section 182(a)(3)(B) of the CAA, and if the state determines that it does, the state may submit a SIP revision certification to that effect to meet this obligation for purposes of the 2008 ozone NAAQS.

On February 9, 2018, Massachusetts submitted an emissions statement certification as a SIP revision request. The submittal notes that Massachusetts had previously adopted an emissions statement program pursuant to obligations it had under the one-hour ozone standard, and that EPA approved that program into the Massachusetts SIP on March 24, 1996. See 61 FR 11556. Massachusetts reviewed its current set of air pollution reporting requirements and confirmed that pursuant to its authority under 310 CMR 7.12, Source Registration, all stationary sources of volatile organic compounds (VOCs) and/or nitrogen oxides (NOx) that emit 25 tons or more per year of those pollutants are required to report their emissions to the Commonwealth, along with a certification as to the accuracy of the reported emissions. EPA has approved 310 CMR 7.12 into the Massachusetts SIP, most recently on April 24, 2014. See 79 FR 22774. Emissions from smaller stationary sources that emit less than 25 tons per year of VOC and/or NOx are inventoried as area sources within emissions inventories prepared by the Commonwealth, such as the 2011 emissions inventory that is described in section ILB of this proposal. Given the above, we propose to approve Massachusetts’ emissions statement...
Commonwealth’s 2011 emissions are precursors to ozone formation. The VOC emissions because these pollutants are based on the most current and proposed rulemaking. The inventories included in the Commonwealth’s 2011 ozone formation is highest. The ozone stationary and mobile source categories estimates in tons per summer day and The inventories include emission which concluded on February 2, 2018. Massachusetts conducted a public comment process on the inventory which concluded on February 2, 2018. The inventories include emission estimates in tons per summer day and represent emissions estimates from stationary and mobile source categories during a typical summer day when ozone formation is highest. The ozone emissions inventory catalogs NOX and VOC emissions because these pollutants are precursors to ozone formation. The Commonwealth’s 2011 emissions inventory contains emission estimates for each county in the Commonwealth.\(^1\)

The Massachusetts 2011 emission inventory documents the procedures used to estimate emissions from individual stationary sources, referred to as point sources. The inventory describes how individual industrial sources with emissions as low as 1 ton per year submit, by means of the Massachusetts Department of Environmental Protections (MA–DEPs) “eDEP” online application, information on fuel use, materials use, air pollution control equipment, and air emissions. The Commonwealth transmitted its 2011 point source air emissions data to EPA’s National Emissions Inventory (NEI) database in accordance with the requirements found within 40 CFR part 51, subpart A.

Area source emission estimates are made for small, stationary sources of air pollution that do not emit much individually but do have significant emissions collectively. Examples include gasoline stations, automobile refinishing shops, and architectural and industrial maintenance coatings. The Commonwealth’s atmosphere source emissions inventory identifies the source categories for which the Commonwealth relied upon EPA’s estimates, provides information on any adjustments made to EPA estimates, and notes which categories' emission estimates were prepared by the Commonwealth. The inventory also explains how double counting was avoided between emissions from facilities inventoried as individual point sources and area source emission estimates.

We propose to find that the air emission estimates for these sources were adequately accounted for in the Commonwealth’s 2011 emissions inventory. The methodology used to calculate emissions for each source category followed relevant EPA guidance, most notably the July 2017 guidance entitled “Emissions Inventory Guidance for Implementation of Ozone and Particulate Matter National Ambient Air Quality Standards and Regional Haze Regulations.” Additionally, the Commonwealth used appropriate, documented emission factors, or relied on emission estimates prepared for EPA’s National Emissions Inventory. Furthermore, the inventory submittal is sufficiently documented as to the techniques used to prepare the emission estimates.

Table 1 shows the emissions by source category, in tons per summer day (tpsd), from the 2011 base year emission inventory for Dukes County.

### Table 1—Emissions Inventory Summary for Dukes County

<table>
<thead>
<tr>
<th>Source</th>
<th>VOC</th>
<th>NOX</th>
</tr>
</thead>
<tbody>
<tr>
<td>Point</td>
<td>0.09</td>
<td>0.67</td>
</tr>
<tr>
<td>Area</td>
<td>1.20</td>
<td>0.06</td>
</tr>
<tr>
<td>Nonroad</td>
<td>4.01</td>
<td>6.47</td>
</tr>
<tr>
<td>Onroad</td>
<td>0.10</td>
<td>0.21</td>
</tr>
<tr>
<td>Biogenic</td>
<td>3.31</td>
<td>0.19</td>
</tr>
<tr>
<td>Totals</td>
<td>8.71</td>
<td>7.00</td>
</tr>
</tbody>
</table>

Additional details regarding the Massachusetts emissions inventory are included in the Commonwealth’s 2011 Periodic Emissions Inventory document, which is available in the docket for this proposed rulemaking. The inventories are based on the most current and accurate information available to the Commonwealth at the time the inventories were being developed. Additionally, the inventories comprehensively address all source categories in the Commonwealth’s nonattainment area and were developed consistent with the relevant EPA inventory guidance. For these reasons, we are proposing to approve the 2011 base year emissions inventory for Dukes county into the Massachusetts SIP as meeting the requirements of CAA section 172(c)(3).

\(^1\) Although the Massachusetts 2011 emissions inventory contains emissions estimates for all counties in the Commonwealth, pursuant to Section 182(a)(3)(A), only an inventory for the Commonwealth’s marginal nonattainment area, Dukes county, was required.
G. Stationary Source Registration Requirements

On May 10, 2018, Massachusetts submitted updates to 310 CMR 7.12, Source Registration, which provides the applicability levels and reporting requirements for industrial sources to use to report air emissions data to the Commonwealth. The revisions include an exemption for small combustion sources whose only emissions come from burning oil or gas, a revision to the annual reporting due date for some filers, and a lowered reporting threshold for lead.

The Commonwealth’s previous reporting thresholds had been quite low, requiring approximately 2,300 individual facilities to report their air emissions to the Commonwealth, and was considerably lower than required by the federal reporting guidelines found within 40 CFR part 51, subpart A, Air Emissions Reporting Requirements. Subpart A essentially only requires sources considered major for Title V permitting purposes to report their emissions to the state. The Commonwealth’s reporting requirements will continue to be more stringent than what is minimally required by 40 CFR part 51, subpart A, after accounting for the exemption. Additionally, emissions from the small, exempted sources will be covered within the area source portion of the emission inventories that the Commonwealth periodically prepares.

Subpart A’s air emissions reporting requirements directs states to report their data to EPA by December 31 of the year following that in which the emissions occurred. To accomplish this, states set reporting deadlines generally in the springtime for sources to report their emissions to the state. Massachusetts has moved up some of its reporting deadlines for sources reporting to the Commonwealth in order to provide the Commonwealth with more time to review the submitted information and prepare electronic files for submittal to EPA.

In February of 2015, EPA made a number of changes to the air emissions reporting requirements of 40 CFR part 51, subpart A, including a lowering of the threshold for sources emitting lead from 5 tons per year to 0.5 tons per year. The Commonwealth is, therefore, modifying its lead reporting threshold to match the new federal reporting threshold of 0.5 tons per year.

In addition to the above, Massachusetts made several other minor updates and clarifications to 310 CMR 7.12. These changes, as well as additional details regarding the changes described above, are available within the Commonwealth’s SIP submittal which is available in the docket for this action. We are proposing approval of these revisions for the reasons stated above.


On February 9, 2018, Massachusetts submitted 310 CMR 8.00, The Prevention and/or Abatement of Air Pollution Episode and Air Pollution Incident Emergencies, to EPA as a SIP revision request. The Commonwealth submitted this regulation in response to EPA’s December 21, 2016, final rule, which conditionally approved one aspect of the Commonwealth’s Infrastructure SIP submissions for CAA section 110(a)(2)(G) for the 1997 ozone, 2008 ozone, and 2010 SO2 NAAQS. See 81 FR 93629. Specifically, EPA conditionally approved the submissions for the contingency plan requirements of section 110(a)(2)(G). Additional details regarding EPA’s rationale for requiring that the Commonwealth revise its SIP to address this issue are explained within our July 20, 2016, Notice of Proposed Rulemaking. See 81 FR 47133.

We propose that 310 CMR 8.00 satisfies the contingency plan requirements of CAA section 110(a)(2)(G) and implementing regulations at 40 CFR part 51, subpart H. More specifically, 310 CMR 8.00 is modeled on EPA’s example regulations for emergency contingency plans at 40 CFR part 51, appendix L and specifies episode criteria and control actions for air pollution alerts, warnings, and emergencies to prevent ambient pollution concentrations from reaching significant harm levels, thereby satisfying 40 CFR 51.152(b)(1). See also 310 CMR 8.03 and 8.07. Section 8.03 also specifically provides for acquisition of forecasts of atmospheric stagnation conditions from the National Weather Service (NWS), thereby satisfying 40 CFR 51.152(b)(1). See also 310 CMR 8.03(1)(a). Moreover, the Commonwealth, as a matter of practice, posts on the internet daily forecasted ozone and fine particle levels through the EPA AirNow and EPA EnviroFlash systems. Information regarding these two systems is available on EPA’s website at https://www.airnow.gov. Notices are sent out to EnviroFlash participants when levels are forecast to exceed the current 8-hour ozone and fine particle standards. In addition, when levels are expected to exceed these standards, the media are alerted via a press release, and the NWS is alerted to issue an Air Quality Advisory through the normal NWS weather alert system. See also 310 CMR 8.05(4). These actions are similar to the notification and communication requirements of 40 CFR 51.152(a)(2), (b)(1), and (b)(3). Finally, Massachusetts’ emergency contingency plan satisfies 40 CFR 51.152(b)(2) insofar as 310 CMR 8.22 authorizes state and local police, fire department officials, and public health officials to enforce compliance with applicable emergency control action requirements.

For these reasons, EPA proposes that 310 CMR 8.00 satisfies the requirements of CAA § 110(a)(2)(G) and 40 CFR part 51, subpart H. Consequently, we propose to approve 310 CMR 8.00 into the Massachusetts SIP and to convert to full approvals the previous conditional approvals for the contingency plan requirements of CAA § 110(a)(2)(G) for the 1997 ozone, 2008 ozone, and 2010 SO2 NAAQS infrastructure SIPs.

III. Proposed Action

EPA is proposing to approve SIP revisions submitted by the Commonwealth of Massachusetts representing a 2011 base year emissions inventory, an emissions statement certification, revisions to 310 CMR 7.12, Source Registration, and 310 CMR 8.00, The Prevention and/or Abatement of Air Pollution Episode and Air Pollution Incident Emergencies. EPA also proposes to convert to full approvals the previous conditional approvals for the contingency plan requirements of CAA § 110(a)(2)(G) for the 1997 ozone, 2008 ozone, and 2010 SO2 NAAQS infrastructure SIPs. EPA is soliciting public comments on the issues discussed in this document or on other relevant matters. These comments will be considered before taking final action. Interested parties may participate in the Federal rulemaking procedure by submitting written comments to this proposed rulemaking by following the instructions listed in the ADDRESSES section of this Federal Register.

IV. Incorporation by Reference

In this rule, the EPA is proposing to include in a final EPA rule regulatory text that includes incorporation by reference. In accordance with requirements of 1 CFR 51.5, the EPA is proposing to incorporate by reference 310 CMR 7.12, Source Registration, discussed in section 2.C. of this preamble, and 310 CMR 8.00, The Prevention and/or Abatement of Air Pollution Episodes and Air Pollution Incident Emergencies, discussed in section 2.D. of this preamble. The EPA has made, and will continue to make, these documents generally available.
through https://www.regulations.gov and at the EPA Region 1 Office (please contact the person identified in the FOR FURTHER INFORMATION CONTACT section of this preamble for more information).

V. Statutory and Executive Order Reviews

Under the Clean Air Act, the Administrator is required to approve a SIP submission that complies with the provisions of the Act and applicable Federal regulations. 42 U.S.C. 7410(k); 40 CFR 52.02(a). Thus, in reviewing SIP submissions, EPA’s role is to approve state choices, provided that they meet the criteria of the Clean Air Act. Accordingly, this proposed action merely approves state law as meeting Federal requirements and does not impose additional requirements beyond those imposed by state law. For that reason, this proposed action:

• Is not a significant regulatory action subject to review by the Office of Management and Budget under Executive Orders 12866 (58 FR 51735, October 4, 1993) and 13563 (76 FR 3821, January 21, 2011);

• This action is not expected to be an Executive Order 13771 regulatory action because this action is not significant under Executive Order 12866;

• Does not impose an information collection burden under the provisions of the Paperwork Reduction Act (44 U.S.C. 3501 et seq.);

• Is certified as not having a significant economic impact on a substantial number of small entities under the Regulatory Flexibility Act (5 U.S.C. 601 et seq.);

• Does not contain any unfunded mandate or significantly or uniquely affect small governments, as described in the Unfunded Mandates Reform Act of 1995 (Pub. L. 104–4);

• Does not have Federalism implications as specified in Executive Order 13132 (64 FR 43255, August 10, 1999);

• Is not an economically significant regulatory action based on health or safety risks subject to Executive Order 13045 (62 FR 19885, April 23, 1997);

• Is not a significant regulatory action subject to Executive Order 13211 (66 FR 28355, May 22, 2001);

• Is not subject to requirements of Section 12(d) of the National Technology Transfer and Advancement Act of 1995 (15 U.S.C. 272 note) because application of those requirements would be inconsistent with the Clean Air Act; and

• Does not provide EPA with the discretionary authority to address, as appropriate, disproportionate human health or environmental effects, using practicable and legally permissible methods, under Executive Order 12898 (59 FR 7629, February 16, 1994).

In addition, the SIP is not approved to apply on any Indian reservation land or in any other area where EPA or an Indian tribe has demonstrated that a tribe has jurisdiction. In those areas of Indian country, the rule does not have tribal implications and will not impose substantial direct costs on tribal governments or preempt tribal law as specified by Executive Order 13175 (65 FR 67249, November 9, 2000).

List of Subjects in 40 CFR Part 52

Environmental protection, Air pollution control, Carbon monoxide, Incorporation by reference, Lead, Nitrogen dioxide, Ozone, Particulate matter, Reporting and recordkeeping requirements, Sulfur oxides, Volatile organic compounds.

Dated: November 28, 2018.

Alexandra Dunn,
Regional Administrator, EPA Region 1.

[FR Doc. 2018–26283 Filed 12–3–18; 8:45 am]

BILLING CODE 6560–50–P

ENVIRONMENTAL PROTECTION AGENCY

40 CFR Part 147


State of North Dakota Underground Injection Control Program; Class I, III, IV, and V Primacy Revisions

AGENCY: Environmental Protection Agency (EPA).

ACTION: Proposed rule.

SUMMARY: The Environmental Protection Agency (EPA) proposes to approve an application from the State of North Dakota under the Safe Drinking Water Act (SDWA) to revise the State’s existing Underground Injection Control (UIC) program for Class I, III, IV, and V injection wells located within the State, except those in Indian country. North Dakota is revising its UIC Class I, III, IV, and V program regulations to transfer primary enforcement authority from the North Dakota Department of Health to the North Dakota Department of Environmental Quality.

DATES: Comments must be received on or before January 8, 2019. A public hearing is scheduled to be held on January 8, 2019 from 2 p.m. to 5 p.m. and 6 p.m. to 8 p.m., central daylight time. The hearing will be held only if requests are received within 30 days of publication. If no requests are received by January 3, 2019, the hearing will be cancelled. Confirmation or cancellation of the public hearing will be announced on January 3, 2019, on the EPA Region VIII’s website at: https://www.epa.gov/uic/underground-injection-control-epa-region-8-co-mt-nd-sd-wy.

ADDRESSES: Hearing location: North Dakota Department of Health’s fourth floor Conference Room, 918 East Divide Avenue, Bismarck, North Dakota. Requests for a public hearing may be mailed or emailed to: Omar Sierra-Lopez, U.S. Environmental Protection Agency, Region VIII, Mail Code: 8WP–SUI, 1595 Wynkoop Street, Denver, Colorado 80202–1129, or sierra-lopez.omas@epa.gov.

Docket Review and Comments Requested: The application and supplemental docket materials are available electronically on https://www.regulations.gov. Submit your comments to the Federal eRulemaking Portal: https://www.regulations.gov. Follow the online instructions for submitting comments. Once submitted, comments cannot be edited or withdrawn. The EPA may publish any comments received to its public docket. Do not submit electronically any information you consider to be Confidential Business Information (CBI) or other information whose disclosure is restricted by statute. Multimedia submissions (audio, video, etc.) must be accompanied by a written comment. The written comment is considered the official comment and should include discussion of all points you wish to make. The EPA will generally not consider comments or comment contents located outside of the primary submission (i.e., on the web, cloud, or other file sharing system).

For additional submission methods, the full EPA public comment policy, information about CBI or multimedia submissions, and general guidance on making effective comments, please visit http://www2.epa.gov/dockets/commenting-epa-dockets.

FOR FURTHER INFORMATION CONTACT: Kyle Carey, Drinking Water Protection Division, Office of Ground Water and Drinking Water (4606M), U.S. Environmental Protection Agency, 1200 Pennsylvania Ave. NW, Washington, DC 20460; telephone number: (202) 564–2322; fax number: (202) 564–3754; email address: carey.kyle@epa.gov, or Omar Sierra-Lopez, Underground Injection Control Unit, Safe Drinking Water Program, Office of Water Protection (8WP–SUI), U.S. Environmental Protection Agency, Region VIII, 1595 Wynkoop Street,