

**POSTAL SERVICE**

**39 CFR Part 20**

**International Mailing Services: Product and Price Changes—CPI**

**AGENCY:** Postal Service™.

**ACTION:** Proposed rule; request for comments.

**SUMMARY:** The Postal Service proposes to revise *Mailing Standards of the United States Postal Service*, International Mail Manual (IMM®), to reflect changes in the prices, product features, and classification changes to Mailing Services. These changes would also implement a lower maximum weight limit on First-Class Mail International® (FCMI) large envelopes (flats), to bring them closer to compliance with Universal Postal Union (UPU) standards.

**DATES:** We must receive your comments on or before November 16, 2018.

**ADDRESSES:** Mail or deliver comments to the manager, Product Classification, U.S. Postal Service®, 475 L’Enfant Plaza SW, RM 4446, Washington, DC 20260–5015. You may inspect and photocopy all written comments, by appointment only, at USPS® Headquarters Library, 475 L’Enfant Plaza SW, 11th Floor North, Washington DC 20260, between the hours of 9 a.m. and 4 p.m., Monday through Friday, by calling 202–268–2906 in advance. Send email comments, including the name and address of the commenter, to: *ProductClassification@usps.gov*, with a subject line of “January 2019 International Mailing Services Price Change—CPI.” Faxed comments are not accepted.

**FOR FURTHER INFORMATION CONTACT:** Paula Rabkin at 202–268–2537.

**SUPPLEMENTARY INFORMATION:**

**International Price and Service Adjustments**

On October 10, 2018, the Postal Service filed a notice with the Postal Regulatory Commission in Docket No. R2019–1 of mailing services price adjustments, effective on January 27, 2019. The Postal Service proposes to revise Notice 123, *Price List*, available on Postal Explorer® at <https://pe.usps.com>, to reflect these new price changes. Proposed prices are or will be available under Docket Number R2019–1 on the Postal Regulatory Commission’s website at [www.prc.gov](http://www.prc.gov).

Over the course of time, country names have changed due to a variety of political or cultural reasons. In collaboration with International Postal Affairs and requests made through the UPU, the Postal Service is updating country names throughout mailing standards, changing Great Britain and Northern Ireland to United Kingdom of Great Britain and Northern Ireland and changing Swaziland to Eswatini.

This proposed rule also describes the price and classification changes and the corresponding mailing standards changes for the following market dominant international services:

- First-Class Mail International (FCMI) service
- International extra services and fees.

*First-Class Mail International*

We propose no increase in prices for single-piece FCMI letters, postcards, and flats. The price for a single-piece 1-

ounce letter remains \$1.15. The FCMI letter nonmachinable surcharge remains \$0.21.

On October 10, 2018, the Postal Service filed a notice with the Postal Regulatory Commission in Docket No. MC2019–3. In this filing we propose a change in the maximum weight limit for First-Class Mail International (FCMI) large envelopes (flats) to 15.994 ounces, in lieu of the current 64 ounce limit. This change will more closely align the Postal Service’s definition of FCMI large envelopes (flats) with the Universal Postal Union Convention’s definition, which allows a maximum weight of 500 grams (17.6 ounces) for flat-shaped letter post items.

A mailpiece weighing 16 ounces or more that is presented as an FCM large envelope (flat) will be charged the applicable First-Class Package International Service® price. Alternatively, the mailer could elect to use another class of mail such as Priority Mail Express International® or Priority Mail International®, if the mailpiece meets the requirements for those mail classes.

*International Extra Services and Fees*

The Postal Service proposes the following increase in fees for certain market dominant international extra services including:

- Certificate of Mailing.
- Registered Mail™.
- Return Receipt.
- Customs Clearance and Delivery Fee.
- International Business Reply™ Mail Service.

**CERTIFICATE OF MAILING**

	Fee
Individual pieces:	
Individual article (PS Form 3817) .....	\$1.45
Duplicate copy of PS Form 3817 or PS Form 3665 (per page) .....	1.45
Firm mailing sheet (PS Form 3665), per piece (minimum 3) First-Class Mail International only .....	0.41
Bulk quantities:	
For first 1,000 pieces (or fraction thereof) .....	8.55
Each additional 1,000 pieces (or fraction thereof) .....	1.07
Duplicate copy of PS Form 3606 .....	1.45

Registered Mail  
Fee: \$16.00.

Return Receipt  
Fee: \$4.10.

Customs Clearance and Delivery  
Fee: Per piece \$6.40.

International Business Reply Service  
Fee: Cards \$1.45; Envelopes up to 2 ounces \$1.95.

Following the completion of Docket No. R2019–1, the Postal Service will

adjust the prices for products and services covered by the IMM. These prices will be listed on Postal Explorer at <https://pe.usps.com>.

Accordingly, although exempt from the notice and comment requirements of the Administrative Procedure Act (5 U.S.C. 553(b), (c)) regarding proposed rulemaking by 39 U.S.C. 410(a), the Postal Service invites public comment on the following proposed changes to

*Mailing Standards of the United States Postal Service*, International Mail Manual (IMM®), which is incorporated by reference in the *Code of Federal Regulations* in accordance with 39 CFR 20.1, and to associated changes to Notice 123, *Price List*.

**List of Subjects in 39 CFR Part 20**

Foreign relations, International postal services.

Accordingly, 39 CFR part 20 is proposed to be amended as follows:

**PART 20—[AMENDED]**

■ 1. The authority citation for 39 CFR part 20 continues to read as follows:

**Authority:** 5 U.S.C. 552(a); 13 U.S.C. 301–307; 18 U.S.C. 1692–1737; 39 U.S.C. 101, 401, 403, 404, 407, 414, 416, 3001–3011, 3201–3219, 3403–3406, 3621, 3622, 3626, 3632, 3633, and 5001.

■ 2. Revise the following sections of *Mailing Standards of the United States Postal Service*, International Mail Manual (IMM), as follows:

***Mailing Standards of the United States Postal Service*, International Mail Manual (IMM)**

\* \* \* \* \*

*[Throughout the IMM, change all references to “Great Britain and*

*Northern Ireland” to “United Kingdom of Great Britain and Northern Ireland” and place them in the correct alphabetical order in lists]*  
*[Throughout the IMM, change all references to “Swaziland” to “Eswatini” and place them in the correct alphabetical order in lists]*

**1 International Mail Services**

\* \* \* \* \*

**120 Preparation for Mailing**

\* \* \* \* \*

**122 Addressing**

**122.1 Destination Address**

\* \* \* \* \*

*[In item j., revise the country name in the first addressing example to read as follows:]*

MR THOMAS CLARK  
 117 RUSSELL DRIVE

LONDON W1P 6HQ  
 UNITED KINGDOM  
 \* \* \* \* \*

**123 Customs Forms and Online Shipping Labels**

\* \* \* \* \*

**123.6 Required Usage**

**123.61 Conditions**

\* \* \* \* \*

Exhibit 123.61

**Customs Declaration Form Usage by Mail Category**

\* \* \* \* \*

*[In the First-Class Mail International section, in the “Comment” column, add a second paragraph listing weight limits for FCMI large envelopes (flats) and IPA and ISAL large envelopes (flats), to read as follows:]*

Type of item	Declared value, weight, or physical characteristic	Required PS form	Comment (if applicable)
* * * * *	* * * * *	* * * * *	* * * * *
First-Class Mail International Letters and Large Envelopes (Flats), as well as International Priority Airmail (IPA) Letters and Large Envelopes (Flats) and International Surface Air Lift (ISAL) Letters and Large Envelopes (Flats)			
All letter-size and flat-size items, as defined in 241.2, containing only nondutiable documents.	Under 16 ounces ..... 16 ounces or more .....	None ..... 2976	See 123.63 for additional information concerning “documents.” Items containing merchandise must be mailed using Global Express Guaranteed service, Priority Mail Express International service, Priority Mail International service, or First-Class Package International Service; commercial mailers may also use IPA packages (small packets) and ISAL packages (small packets) to mail merchandise. Certain documents controlled by export regulatory agencies may also require customs documentation. See 510–590 and Publication 699 for additional information. FCMI large envelopes (flats) are limited to under 16 ounces; IPA flats and ISAL large envelopes (flats) are limited to 17.6 ounces.
* * * * *	* * * * *	* * * * *	* * * * *

\* \* \* \* \*

**140 International Mail Categories**

**141 Definitions**

\* \* \* \* \*

**141.5 First-Class Mail International**

*[Revise the first sentence to read as follows (changing the weight limit for First-Class Mail International):]* First-Class Mail International is a generic term for mailpieces that are postcard-size, letter-size, or flat-size and weigh less than 16 ounces. \* \* \*

\* \* \* \* \*

**2 Conditions for Mailing**

\* \* \* \* \*

**240 First-Class Mail International**

**241 Description and Physical Characteristics**

\* \* \* \* \*

**241.2 Physical Characteristics**

\* \* \* \* \*

**241.23 Physical Standards—Large Envelopes (Flats)**

**241.231 Weight Limit**

*[Revise the text to read as follows, changing the weight limit for First-Class Mail International large envelopes (flats):]*

The weight limit for a First-Class Mail International large envelope (flat) is 15.994 ounces.

\* \* \* \* \*

**243 Prices and Postage Payment Methods**

\* \* \* \* \*

**243.3 Permit Imprint—General**

*[Revise the text to read as follows (keeping only the first three sentences and eliminating the rest of the text*

*having information about FCMI items requiring customs forms):]*

Mailers may use a permit imprint for mailing identical- or nonidentical-weight First-Class Mail International items. Any of the First-Class Mail International permit imprint formats shown in Exhibit 152.64 is acceptable. Permit imprints must not denote “bulk mail,” “nonprofit,” or other domestic or special mail markings.

\* \* \* \* \*

**245 Mail Entry and Deposit**

**245.1 Place of Mailing**

**245.11 Items Eligible for Deposit or Pickup**

*[Revise the first sentence and the Note to read as follows (eliminating information about FCMI items requiring customs forms):]*

First-Class Mail International items may be deposited through any of the following methods, provided postage is paid by a means other than the use of postage stamps: \* \* \*

**Note:** First-Class Mail International letter-size and flat-size items weighing 13 ounces or less and bearing only postage stamps may also be deposited through the aforementioned methods.

\* \* \* \* \*

**3 Extra Services**

\* \* \* \* \*

**370 International Money Transfer Service**

\* \* \* \* \*

**372 Sure Money (Dinero Seguro)**

\* \* \* \* \*

**372.3 Fees**

\* \* \* \* \*

Exhibit 372.3

**Fees for Sure Money Service**

*[Insert revised fees for Sure Money to read as follows:]*

Transaction type	Amount not over	Fee
Sales .....	\$750	\$13.95
	1,500	19.95
Refunds .....	1,500	29.95
Change of Payee .....	1,500	15.50

\* \* \* \* \*

**New Prices Will Be Listed in the Updated Notice 123, Price List.**

**Ruth Stevenson,**

*Attorney, Federal Compliance.*

[FR Doc. 2018-22473 Filed 10-16-18; 8:45 am]

BILLING CODE 7710-12-P

**POSTAL SERVICE**

**39 CFR Part 111**

**New Mailing Standards for Domestic Mailing Services Products**

**AGENCY:** Postal Service™.

**ACTION:** Proposed rule.

**SUMMARY:** On October 10, 2018, the Postal Service filed a notice of mailing services price adjustments with the Postal Regulatory Commission (PRC), effective January 27, 2019. This proposed rule contains the revisions to *Mailing Standards of the United States Postal Service*, Domestic Mail Manual (DMM®) that we would adopt to implement related regulatory changes coincident with the price adjustments.

**DATES:** Submit comments on or before November 16, 2018.

**ADDRESSES:** Mail or deliver written comments to the manager, Product Classification, U.S. Postal Service®, 475 L’Enfant Plaza SW, Room 4446, Washington, DC 20260-5015. You may inspect and photocopy all written comments, by appointment only, at USPS® Headquarters Library, 475 L’Enfant Plaza SW, 11th Floor North, Washington, DC, 20260. These records are available for review Monday through Friday, between the hours of 9 a.m. and 4 p.m., by calling 202-268-2906. Send email comments, including the name and address of the commenter, to *ProductClassification@usps.gov*, with a subject line of “January 2019 Domestic Mailing Services Proposal.” Faxed comments are not accepted.

**FOR FURTHER INFORMATION CONTACT:** Jacqueline Erwin at 202-268-2158, or Alexander Petr at 202-268-4116.

**SUPPLEMENTARY INFORMATION:** Proposed prices will be available under Docket No. R2019-1 on the PRC website at *www.prc.gov*.

The proposed rule includes changes to prices, mail classification updates, product simplification efforts, and a few minor revisions to the DMM.

**Periodicals Address Corrections for Alternate Addressed Nonsubscriber-Nonrequester Copies**

Currently, Periodicals publishers who mail alternate addressed nonsubscriber-nonrequester copies receive and pay for manual address corrections or Address Correction Service (ACS™). Undeliverable-as-addressed Periodicals do not receive forwarding service and are provided address-related notices via PS Form 3579, *Notice of Undeliverable Periodical*, or electronic ACS.

The Postal Service is proposing to introduce a specifically tailored Periodicals Service Type ID (STID) for publishers to include in the Intelligent Mail® barcode, (IMb®) along with authorized alternative addressing formats. If adopted, publishers will no longer receive address-related notices via PS Form 3579 or electronic ACS, if the address is vacant or not deliverable. Publications processed by the Postal Automated Redirection System, Computerized Forwarding System, or Remote Forwarding System will be discarded without notice to the publisher.

**Correcting BRM/QBRM Postage Anomaly**

Currently, postage for basic and high volume Business Reply Mail (BRM) is based on the applicable retail “metered”

letter price. This has resulted in basic and high volume BRM customers paying lower postage prices than QBRM customers.

The Postal Service is proposing to correct the anomaly by applying the retail “stamped” letter price to basic and high volume BRM. To offset the postage increase, basic and high volume BRM per piece fees are proposed to decrease from the current prices.

**Picture Permit Imprint Indicia**

Currently, a picture permit imprint indicia may be used to pay postage and extra service fees on commercial mailings of full-service automation First-Class Mail® or USPS Marketing Mail® postcards, letters, or flats. Mailpieces bearing a picture permit imprint indicia must be prepared as IMb full-service automation mailings.

The Postal Service is proposing to eliminate the Full-Service requirement on commercial mailings of First-Class Mail or USPS Marketing Mail postcards, letters, or flats using picture permit imprint indicia.

**Small Parcel Forwarding Fee**

Currently, shippers do not have an ACS option for receiving forwarding of small parcels.

The Postal Service is proposing to add a “small parcel” forwarding fee for USPS Marketing Mail parcels, similar to the USPS Marketing Mail letter-size and flat-size pieces forwarding fees. The forwarding fee would only apply for pieces endorsed “Change Service Requested” under “Option 2” (ACS only), that are forwarded due to an active change-of-address. All other undeliverable pieces will be discarded and an electronic ACS notice is provided in both cases.

**Overweight Item Charge**

As discussed in the August 29, 2018, **Federal Register** final rule (83 FR 43985-43986), the Postal Service is introducing a charge for items identified in the postal network that exceed the 70 pound weight limit for Postal Service products, and are therefore nonmailable. Overweight items identified in the postal network will be assessed a \$100 charge payable before release of the item, unless the item is picked up at the same facility where it was entered.

Although exempt from the notice and comment requirements of the Administrative Procedure Act (5 U.S.C. 553(b), (c)) regarding proposed rulemaking by 39 U.S.C. 410(a), the Postal Service invites public comments on the following proposed revisions to *Mailing Standards of the United States Postal Service*, Domestic Mail Manual