

countries” from among the “candidate countries” (section 608(b) of the Act (22 U.S.C. 7707(b))); and

3. The list of countries determined by the Board to be “eligible countries” for FY 2025, with justification for eligibility determination and selection for compact negotiation, including with which of the eligible countries the Board will seek to enter into compacts (section 608(d) of the Act (22 U.S.C. 7707(d))).

This is a report that fulfills the requirements under the third of the above-described reports by MCC for FY 2025. Two prior reports were sent to Congress on December 19, 2024 and January 10, 2025. These reports identify countries determined by the Board to be eligible under section 607 of the Act (22 U.S.C. 7706) for FY 2025 with which MCC seeks to enter into compacts under section 609 of the Act (22 U.S.C. 7708), as well as the justification for such decisions. This report also identifies a country selected by the Board to receive assistance under MCC’s threshold program pursuant to section 616 of the Act (22 U.S.C. 7715).

Eligible Countries

Earlier in FY 2025 the Board selected Albania and Liberia as eligible countries with which the United States, through MCC, will seek to enter into Millennium Challenge Compacts pursuant to section 607 of the Act (22 U.S.C. 7706). Those selections were notified to Congress previously.

On August 21, 2025, the Board selected Fiji as eligible to develop a compact.

Criteria

In accordance with the Act and the “Selection Criteria and Methodology Report for Fiscal Year 2025” formally submitted to Congress on September 20, 2024, selection was based on a country’s overall performance in three broad policy categories: Ruling Justly, Encouraging Economic Freedom, and Investing in People. The Board relied, to the fullest extent possible, upon transparent and independent indicators to assess countries’ policy performance and demonstrated commitment in these three broad policy areas. The Board compared countries’ performance on the indicators relative to their income-level peers, evaluating them in comparison to the group of countries with a GNI per capita equal to or less than \$2,165, the group with a GNI per capita between \$2,166 and \$4,515, or the group with a GNI per capita between \$4,516 and \$7,895.

The criteria and methodology used to assess countries, including the methodology for the annual scorecards,

are outlined in the “Selection Criteria and Methodology Report for Fiscal Year 2025”.¹ Scorecards reflecting each country’s performance on the indicators are available on MCC’s website at <https://www.mcc.gov/who-we-select/scorecards>.

Beyond the scorecard, the Board considered additional quantitative and qualitative supplemental information, including the investment climate and opportunities to strengthen market fundamentals, countries’ commitment to undertake reforms, the ability to advance U.S. investments and objectives in the country, the likelihood that MCC investments will be maintained and deliver long-term results, and the opportunity to advance shared prosperity.

The Board sees selection decisions as an opportunity to determine where MCC funds can be most effectively deployed. The Board carefully considers the appropriate nature of each country partnership on a case-by-case basis.

This is the first fiscal year in which the Board used its new authority under the MCC Candidate Country Reform Act to select from the additional group of countries newly included for consideration for MCC assistance. The new authority aligns the income threshold for a country to be an MCC candidate country with the World Bank threshold for initiating the International Bank for Reconstruction and Development graduation process (\$7,895 gross national income per capita for fiscal year 2025). In considering any new countries in MCC’s candidate pool, the Board continued to apply MCC’s statutorily mandated eligibility criteria and selectivity model.

Country Newly Selected for Compact Assistance

Using the criteria described above, *Fiji*, a candidate country under section 606(a) of the Act (22 U.S.C. 7705(a)), was newly selected as eligible for assistance under section 607 of the Act (22 U.S.C. 7706). *Fiji* is invited by MCC to develop a potential compact.

Fiji: The selection of *Fiji* presents strategic opportunity to leverage MCC’s expertise to advance America First priorities and demonstrate U.S. commitment to strengthening partnerships in the Pacific. Not only is *Fiji* a vital security and economic partner for the United States, but it also has a promising environment for advancing private sector growth and U.S. business opportunities, as evidenced by the country’s strong

performance on the MCC scorecard. As a regional hub for transport, business, and workforce development, an MCC program with *Fiji* also has the potential to economically benefit a broader set of Pacific Island countries and to demonstrate constructive U.S. engagement in the region. In consideration of these factors, MCC’s Board of Directors selected *Fiji* as eligible to develop a compact.

Country Newly Selected To Receive Threshold Program Assistance

The Board selected *Tonga* to receive threshold program assistance for FY 2025.

Tonga: The Government of *Tonga* has demonstrated a commitment to undertaking good governance reforms to boost economic growth and attract private investment, as evidenced by its performance on the MCC scorecard. Since opening a new embassy in *Tonga* in 2023, the United States has worked to strengthen its economic and security cooperation with this increasingly important maritime partner. In consideration of these factors, MCC’s Board of Directors selected *Tonga* to develop a threshold program.

(Authority: 22 U.S.C. 7707(d)(2))

Dated: August 22, 2025.

Brian Finkelstein,

Acting Vice President, General Counsel, and Corporate Secretary.

[FR Doc. 2025–16372 Filed 8–25–25; 8:45 am]

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POSTAL REGULATORY COMMISSION

[Docket Nos. C2024–13 and C2009–1; Order No. 9106]

Complaint

AGENCY: Postal Regulatory Commission.

ACTION: Notice.

SUMMARY: The Commission is providing notice that the Postal Service has moved to transfer the Complainants’ request to publicly disclose all non-public documents filed in Docket No. C2009–1 from Docket No. C2024–13 to Docket No. C2009–1 and to extend the period to respond to the request. This document grants the Postal Service’s motion and establishes a new deadline to respond to the Complainants’ request.

DATES: Responses to the request to publicly disclose all non-public documents are due: September 19, 2025.

ADDRESSES: Documents can be accessed electronically through the Commission’s website at <https://www.prc.gov>.

¹ Available at <https://www.mcc.gov/resources/doc/report-selection-criteria-methodology-fy25>.

FOR FURTHER INFORMATION CONTACT: David A. Trissell, General Counsel, at 202-789-6820.

SUPPLEMENTARY INFORMATION: On August 1, 2025, Complainants filed a request pursuant to 39 CFR 3011.401 for the Commission to publicly disclose all non-public documents in Docket No. C2009-1.¹ The Postal Service in response submitted a consolidated filing requesting, among other relief, that: (1) the Request be transferred out of Docket No. C2024-13 and into Docket C2009-1 (Motion to Transfer); and (2) the time for which a response to the Request be due be extended (Motion for Extension).² For the reasons that follow, the Motion to Transfer and the Motion for Extension are granted.

In terms of the Motion to Transfer, the Postal Service asserts that the Request is more properly considered in Docket No. C2009-1 than in Docket No. C2024-13 because: (1) the requested records have no utility in Docket No. C2024-13; (2) handling such a request is outside of the Presiding Officer's authority in Docket No. C2024-13; (3) there is no need to further delay the resolution of Docket No. C2024-13; and (4) there will be increased transparency if the request is dealt with in Docket No. C2009-1. Motion to Transfer at 2-4. Complainants state that they take no position on this transfer so long as the Commission ensures that the Request is handled promptly (*i.e.*, without "indefinite delay"). Therefore, the Motion to Transfer shall be granted. Future filings related to the Request shall be submitted in Docket No. C2009-1.

Regarding the Postal Service's Motion for Extension, 39 CFR 3011.401(c) allows the Commission to prescribe the amount of time under which parties may oppose a request to publicly disclose non-public documents.³ Here,

¹ Motion to make entire C2009-1 (GameFly) docket public per 3011.401, August 1, 2025 (Request). Complainants subsequently filed an erratum to the Request correcting a regulatory cite. See Motion to make entire C2009-1 (GameFly) docket public per 3011.401—erratum, August 4, 2025.

² United States Postal Service Motion to Transfer and Additional Submissions Related to Complainants' "Motion to Make Entire C2009-1 (Gamefly) Docket Public Per 3011.401," August 8, 2025, at 14 ("Motion to Transfer" or "Motion for Extension" or, collectively, "Response"). The Postal Service also argues that the Request has not sufficiently identified the "materials requested and date(s) that materials were originally submitted under seal." Response at 4-6. The Commission disagrees; the Complainants have identified the requested materials sufficiently to allow the Postal Service and other interested parties the ability to respond.

³ See 39 CFR 3011.401(c) (emphasis added) (stating that "[a] response to the request is due within seven calendar days of the filing of the request, unless the Commission otherwise provides").

the Postal Service argues that the Commission should extend the response period from the standard 7 days because: (1) given the significant length of the records requested to be disclosed, the Postal Service (and other interested parties) require considerable time to review said records; and (2) neither the procedural schedule nor Complainants' interests will be adversely affected by an extension, considering that the records cannot conceivably impact "the Presiding Officer's resolution of the matters remaining in Docket No. C2024-13" and that "all opportunities for advocacy [in Docket No. C2024-13] are now exhausted."⁴ In response, Complainants argue that any extra time needed to inform other interested parties of the proceedings is entirely speculative and that the Postal Service's stated rationale that it needs time to review the records is not credible given that it requested an extension of indefinite length and did not even include a partial application under 39 CFR 3011.401(c) suggesting that at least some of the records should be protected.⁵

The Commission agrees that an extension is warranted to allow all interested parties to review the requested materials. Further, for the reasons stated by the Postal Service, the Commission agrees that neither the procedural schedule nor Complainants will be prejudiced by an extension. See Motion for Extension at 6-11. As such, the Commission will extend the time for interested parties to submit a substantive response to the Request until September 19, 2025.

It is ordered:

1. The United States Postal Service Motion to Transfer and Additional Submissions Related to Complainants' "Motion to Make Entire C2009-1 (Gamefly) Docket Public Per 3011.401," filed August 8, 2025, is granted to the extent it seeks to transfer consideration of the underlying request to Docket No. C2009-1 and to extend the period to respond thereto.

2. All future filings related to Complainants' Motion to Make Entire C2009-1 (Gamefly) Docket Public Per 3011.401, filed August 1, 2025, shall occur in Docket No. C2009-1.

3. Responses, pursuant to 39 CFR 3011.401(c), to Complainants' Motion to

⁴ See Motion for Extension at 10; see also 39 CFR 3010.162(c) (stating that a motion for extension "shall only be granted upon consideration of the potential adverse impact, if any, on other participants and the overall impact on the procedural schedule").

⁵ Reply and response to USPS response & meta-motions re making entire C2009-1 (GameFly) docket public, August 14, 2025, at 5-7.

Make Entire C2009-1 (Gamefly) Docket Public Per 3011.401, filed August 1, 2025, shall be filed on or before September 19, 2025.

4. The Secretary shall arrange for publication of this Order in the **Federal Register**.

By the Commission.

Erica A. Barker,

Secretary.

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POSTAL REGULATORY COMMISSION

[Docket Nos. K2025-450; MC2025-1636 and K2025-1627; MC2025-1637 and K2025-1628; MC2025-1638 and K2025-1629]

New Postal Products

AGENCY: Postal Regulatory Commission.

ACTION: Notice.

SUMMARY: The Commission is noticing a recent Postal Service filing for the Commission's consideration concerning a negotiated service agreement. This notice informs the public of the filing, invites public comment, and takes other administrative steps.

DATES: *Comments are due:* September 2, 2025.

ADDRESSES: Submit comments electronically via the Commission's Filing Online system at <https://www.prc.gov>. Those who cannot submit comments electronically should contact the person identified in the **FOR FURTHER INFORMATION CONTACT** section by telephone for advice on filing alternatives.

FOR FURTHER INFORMATION CONTACT: David A. Trissell, General Counsel, at 202-789-6820.

SUPPLEMENTARY INFORMATION:

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I. Introduction

Pursuant to 39 CFR 3041.405, the Commission gives notice that the Postal Service filed request(s) for the Commission to consider matters related to Competitive negotiated service agreement(s). The request(s) may propose the addition of a negotiated service agreement from the Competitive product list or the modification of an existing product currently appearing on the Competitive product list.

The public portions of the Postal Service's request(s) can be accessed via the Commission's website (<http://www.prc.gov>). Non-public portions of