

## Postponement of Preliminary Determination

Section 703(b)(1) of the Tariff Act of 1930, as amended (the Act), requires Commerce to issue the preliminary determination in a CVD investigation within 65 days after the date on which Commerce initiated the investigation. However, section 703(c)(1) of the Act permits Commerce to postpone the preliminary determination in a CVD investigation until no later than 130 days after the date on which Commerce initiated the investigation if: (A) the petitioner makes a timely request for a postponement; or (B) Commerce concludes that the parties concerned are cooperating, that the investigation is extraordinarily complicated, and that additional time is necessary to make a preliminary determination. Under 19 CFR 351.205(e), the petitioner must submit a request for postponement 25 days or more before the scheduled date of the preliminary determination and must state the reasons for the request. Commerce will grant the request unless it finds compelling reasons to deny the request.

On September 22, 2025, the petitioner<sup>2</sup> timely requested that Commerce postpone the preliminary CVD determination.<sup>3</sup> The petitioner stated that it requests postponement so that Commerce can fully analyze the forthcoming questionnaire responses of the mandatory respondents and issue supplemental questionnaires, as necessary.<sup>4</sup>

In accordance with 19 CFR 351.205(e), the petitioner submitted its request for postponement of the preliminary determination in this investigation 25 days or more before the scheduled date of the preliminary determination and stated the reasons for its request. Commerce finds no compelling reason to deny the request. Therefore, in accordance with section 703(c)(1)(A) of the Act, Commerce is postponing the deadline for the preliminary determination in the investigation to no later than 130 days after the date on which this investigation was initiated, *i.e.*, December 22, 2025.<sup>5</sup> Pursuant to section

705(a)(1) of the Act and 19 CFR 351.210(b)(1), the deadline for the final determination of this investigation will continue to be 75 days after the date of the preliminary determination.

## Notification to Interested Parties

This notice is issued and published pursuant to section 703(c)(2) of the Act and 19 CFR 351.205(f)(1).

Dated: September 25, 2025.

**Christopher Abbott,**

*Deputy Assistant Secretary for Policy and Negotiations, performing the non-exclusive functions and duties of the Assistant Secretary for Enforcement and Compliance.*

[FR Doc. 2025–19028 Filed 9–29–25; 8:45 am]

**BILLING CODE 3510–DS–P**

## DEPARTMENT OF COMMERCE

### International Trade Administration

[A–570–979, C–570–980]

### Crystalline Silicon Photovoltaic Cells, Whether or Not Assembled into Modules, From the People's Republic of China: Initiation and Preliminary Results of Changed Circumstances Reviews and Intent To Revoke the Antidumping and Countervailing Duty Orders, in Part

**AGENCY:** Enforcement and Compliance, International Trade Administration, Department of Commerce.

**SUMMARY:** Based on a request from Nextracker LLC (Nextracker), the U.S. Department of Commerce (Commerce) is initiating and issuing preliminary results of changed circumstances reviews (CCRs) of the antidumping duty (AD) and countervailing duty (CVD) orders on crystalline silicon photovoltaic cells (solar cells), whether or not assembled into modules, from the People's Republic of China (China) to revoke the orders, in part, with respect to certain products. Interested parties are invited to comment on these preliminary results.

**DATES:** Applicable September 30, 2025.

**FOR FURTHER INFORMATION CONTACT:** Maureen Shaheen, Acting Director, Office of Antidumping Policy, Enforcement and Compliance, International Trade Administration, U.S. Department of Commerce, 1401 Constitution Avenue NW, Washington, DC 20230; telephone: (202) 482–3004.

### SUPPLEMENTARY INFORMATION:

*Business Day* Rule for Administrative Determination Deadlines Pursuant to the Tariff Act of 1930, As Amended, 70 FR 24533 (May 10, 2005).

## Background

On December 7, 2012, Commerce published the AD and CVD orders on solar cells from China.<sup>1</sup> On June 27, 2025, Nextracker, an importer of solar cells, requested that Commerce initiate CCRs to revoke the *Orders*, in part, with respect to certain products, pursuant to section 751(b)(1)(A) of the Tariff Act of 1930, as amended (the Act), and 19 CFR 351.216(b).<sup>2</sup> Nextracker stated that it qualifies as an importer of solar cells currently subject to duties and, as such, is an interested party.<sup>3</sup>

On June 30, 2025, the American Alliance for Solar Manufacturing (the petitioner), filed a letter of no opposition to Nextracker's CCR Request.<sup>4</sup> On July 15, 2025, Bila Solar, Inc. and Sunspark Group each filed a letter of no opposition to Nextracker's CCR Request.<sup>5</sup> On July 18 and July 21, 2025, Commerce received letters of no opposition from Jinko Solar and Canadian Solar, respectively.<sup>6</sup>

## Scope of the Orders<sup>7</sup>

The merchandise covered by these *Orders* is crystalline silicon photovoltaic cells, and modules, laminates, and panels, consisting of crystalline silicon photovoltaic cells, whether or not partially or fully assembled into other products, including, but not limited to, modules, laminates, panels and building integrated materials.

These *Orders* cover crystalline silicon photovoltaic cells of thickness equal to

<sup>1</sup> See *Crystalline Silicon Photovoltaic Cells, Whether or Not Assembled into Modules, from the People's Republic of China: Countervailing Duty Order*, 77 FR 73017 (December 7, 2012) (CVD Order); and *Crystalline Silicon Photovoltaic Cells, Whether or Not Assembled into Modules, from the People's Republic of China: Antidumping Duty Order*, 77 FR 73018 (December 7, 2012) (AD Order) (collectively, *Orders*).

<sup>2</sup> See Nextracker's Letter, "Crystalline Silicon Photovoltaic Cells, Whether or Not Assembled into Modules, from the People's Republic of China: Request for Changed Circumstances Review," dated June 27, 2025 (Nextracker's CCR Request).

<sup>3</sup> *Id.*

<sup>4</sup> See Petitioner's Letter, "The American Alliance for Solar Manufacturing's Letter of No Opposition to Nextracker's CCR Request," dated June 30, 2025 (Petitioner's Letter of No Opposition).

<sup>5</sup> See Bila Solar, Inc.'s Letter, "Bila Solar Inc. Letter of No Opposition to Nextracker's CCR Request," dated July 15, 2025 (Bila Solar's Letter of No Opposition); and Sunspark Group's Letter, "Sunspark Group Letter of No Opposition to Nextracker's CCR Request," dated July 15, 2025 (Sunspark's Letter of No Opposition).

<sup>6</sup> See Jinko Solar Inc.'s Letter, "Jinko Solar Inc. Letter of No Opposition to Nextracker's CCR Request," dated July 18, 2025 (Jinko Solar's Letter of No Opposition); and Canadian Solar's Letter, "Canadian Solar Letter of No Opposition to Nextracker's CCR Request," dated July 15, 2025 (Canadian Solar's Letter of No Opposition).

<sup>7</sup> See *Orders*.

<sup>2</sup> The petitioner is the Coalition of Freight Rail Coupler Producers.

<sup>3</sup> See Petitioner's Letter, "Request to Postpone Preliminary Determination," dated September 22, 2025.

<sup>4</sup> *Id.*

<sup>5</sup> Postponing the preliminary determination to 130 days after initiation of the investigations would place the deadline on Saturday, December 20, 2025. Commerce's practice dictates that where a deadline falls on a weekend or federal holiday, the appropriate deadline is the next business day. See *Notice of Clarification: Application of "Next*

or greater than 20 micrometers, having a p/n junction formed by any means, whether or not the cell has undergone other processing, including, but not limited to, cleaning, etching, coating, and/or addition of materials (including, but not limited to, metallization and conductor patterns) to collect and forward the electricity that is generated by the cell.

Merchandise under consideration may be described at the time of importation as parts for final finished products that are assembled after importation, including, but not limited to, modules, laminates, panels, building-integrated modules, building-integrated panels, or other finished goods kits. Such parts that otherwise meet the definition of merchandise under consideration are included in the scope of this order.

Excluded from the scope of these *Orders* are thin film photovoltaic products produced from amorphous silicon (a-Si), cadmium telluride (CdTe), or copper indium gallium selenide (CIGS).

Also excluded from the scope of these *Orders* are crystalline silicon photovoltaic cells, not exceeding 10,000mm<sup>2</sup> in surface area, that are permanently integrated into a consumer good whose function is other than power generation and that consumes the electricity generated by the integrated crystalline silicon photovoltaic cell. Where more than one cell is permanently integrated into a consumer good, the surface area for purposes of this exclusion shall be the total combined surface area of all cells that are integrated into the consumer good.

Modules, laminates, and panels produced in a third-country from cells produced in the PRC are covered by these *Orders*; however, modules, laminates, and panels produced in the PRC from cells produced in a third-country are not covered by this order.

Merchandise covered by these *Orders* is currently classified in the Harmonized Tariff System of the United States (HTSUS) under subheadings 8501.61.0000, 8507.20.80, 8541.40.6020, 8541.40.6030, and 8501.31.8000. U.S. Customs and Border Protection (CBP) provided notification that HTSUS number 8501.31.8000 should be added to the scope of these *Orders*, as certain articles under this number may fall within the scope.

### Scope of the CCRs

The products subject to the proposed partial revocation are Off-grid solar cells panels for dedicated powering of a single low-voltage device (60Vdc or less) that:

1. Have a glass cover;
2. Have an aluminum frame around the edges of each panel;
3. Have a total power output of 140 watts or less per panel;
4. Are of an elongated rectangular shape such that the long side is at least 3.5 times the length of the short side;
5. Have a surface area of less than 8,200 cm<sup>2</sup> per panel;
6. Connect to device with 12–16 American Wire Gauge wires between 1200 mm and 1310 mm in length; and
7. Do not include a built-in inverter.

Nextracker describes the first of the two products as a self-powered controller, which measures the tilt of the panels and controls the tracker position.<sup>8</sup> The second product is a weather sensor which monitors weather conditions to initiate protective measures during extreme weather events.<sup>9</sup> Both products are less powerful and smaller compared to typical solar panels and are produced to provide power to Nextracker components rather than to compete with other photovoltaic models.<sup>10</sup>

### Initiation of CCRs

Pursuant to section 751(b)(1) of the Act, Commerce will conduct a CCR upon receipt of a request from an interested party that shows changed circumstances sufficient to warrant a review of the order. In accordance with 19 CFR 351.216(d), Commerce determines that the information submitted by Nextracker, along with substantially all of the domestic industry's support, shows changed circumstances sufficient to warrant a review of the *Orders*.

### Preliminary Results of the CCRs and Intent To Revoke the Orders, in Part

Section 351.221(c)(3)(ii) of Commerce's regulations permits Commerce to combine the notice of initiation of a CCR and the notice of preliminary results if Commerce concludes that expedited action is warranted.<sup>11</sup> In this instance, because the record contains information necessary to make a preliminary finding, we find that expedited action is warranted and have combined the

<sup>8</sup> See Nextracker's CCR Request.

<sup>9</sup> *Id.* at 8.

<sup>10</sup> *Id.* at 8.

<sup>11</sup> See 19 CFR 351.221(c)(3)(ii); see also *Certain Pasta from Italy: Initiation and Preliminary Results of Antidumping Duty Changed Circumstances Review*, 80 FR 33480, 33480–41 (June 12, 2015) (*Pasta from Italy CCR Prelim*), unchanged in *Certain Pasta from Italy: Final Results of Changed Circumstances Review*, 80 FR 48807 (August 14, 2015) (*Pasta from Italy CCR Final*).

notice of initiation and the notice of preliminary results.<sup>12</sup>

Pursuant to section 751(d)(1) of the Act, and 19 CFR 351.222(g), Commerce may revoke an AD or CVD order, in whole or in part, based on a review under section 751(b) of the Act (*i.e.*, a CCR). Section 782(h)(2) of the Act gives Commerce the authority to revoke an order if producers accounting for substantially all of the production of the domestic like product have expressed a lack of interest in the order. Section 351.222(g) of Commerce's regulations provides that Commerce will conduct a CCR of an AD or CVD order under 19 CFR 351.216, and may revoke an order (in whole or in part), if it concludes that: (i) producers accounting for substantially all of the production of the domestic like product to which the order pertains have expressed a lack of interest in the relief provided by the order, in whole or in part; or (ii) if other changed circumstances sufficient to warrant revocation exist. Thus, both the Act and Commerce's regulations require that "substantially all" domestic producers express a lack of interest in the order for Commerce to revoke the order, in whole or in part.<sup>13</sup> In its administrative practice, Commerce has interpreted "substantially all" to represent producers accounting for at least 85 percent of U.S. production of the domestic like product.<sup>14</sup>

As explained above, domestic solar cells producers, including the original petitioner and four other domestic solar cells producers, have expressed no interest in opposing Nextracker's CCR Request.<sup>15</sup> Substantially all of the domestic industry appears to have no interest in maintaining the *Orders* with respect to the specific products which are the subject of Nextracker's CCR Request.<sup>16</sup>

<sup>12</sup> See, e.g., *Pasta from Italy CCR Prelim*, 80 FR at 33480–41, unchanged in *Pasta from Italy CCR Final*, 80 FR at 48807.

<sup>13</sup> See section 782(h) of the Act; and 19 CFR 351.222(g).

<sup>14</sup> See, e.g., *Honey from Argentina: Antidumping and Countervailing Duty Changed Circumstances Reviews; Preliminary Intent to Revoke Antidumping and Countervailing Duty Orders*, 77 FR 67790, 67791 (November 14, 2012), unchanged in *Honey from Argentina: Final Results of Antidumping and Countervailing Duty Changed Circumstances Reviews; Revocation of Antidumping and Countervailing Duty Orders*, 77 FR 77029 (December 31, 2012).

<sup>15</sup> See Petitioner's Letter of No Opposition; Bila Solar's Letter of No Opposition; Sunspark's Letter of No Opposition; Jinko Solar's Letter of No Opposition; and Canadian Solar's Letter of No Opposition.

<sup>16</sup> See Petitioner's Letter of No Opposition; Bila Solar's Letter of No Opposition; Sunspark's Letter of No Opposition; Jinko Solar's Letter of No Opposition; and Canadian Solar's Letter of No Opposition.

In the absence of any other interested party comments addressing the issue of domestic industry support, we preliminarily conclude that producers accounting for substantially all of the production of the domestic like product to which the *Orders* pertain lack interest in the relief provided by the *Orders* with respect to solar cells that are the subject of Nextracker's revocation request. Thus, we preliminarily determine that changed circumstances warrant revocation of the *Orders*, in part, with respect to such off-grid solar cells as described by Nextracker. Accordingly, we are notifying the public of our intent to revoke the *Orders*, in part, with respect to solar cells described in the "Scope of the CCRs" section above.

Further, the domestic industry does not oppose Nextracker's CCR Request that the scope exclusion language should be retroactive to January 1, 2022. However, our practice is to limit retroactive revocation to entries not covered by an ongoing administrative review.<sup>17</sup> Therefore, if we make a final determination to revoke the *Orders*, in part, then we intend to apply the partial revocation to unliquidated entries of merchandise subject to the CCRs that were entered or withdrawn from warehouse, for consumption, on or after January 1, 2024, for the *CVD Order* and December 1, 2024, for the *AD Order*.

#### Public Comment

In accordance with 19 CFR 351.309(c)(1)(ii), interested parties may submit case briefs no later than 14 days after the date of publication of this notice.<sup>18</sup> Rebuttal briefs, limited to issues raised in the case briefs, may be filed no later than five days after the due date for case briefs.<sup>19</sup>

As provided under 19 CFR 351.309(c)(2) and (d)(2), in prior proceedings we have encouraged interested parties to provide an executive summary of their brief that should be limited to five pages total, including footnotes. In these CCRs, we instead request that interested parties provide at the beginning of their briefs a public, executive summary for each issue raised in their briefs.<sup>20</sup> Further, we request that interested parties limit their

<sup>17</sup> See *Barium Chloride from the People's Republic of China and India: Final Results of Changed Circumstances Reviews and Revocation of the Antidumping Duty and Countervailing Duty Orders*, 89 FR 87852 (November 5, 2024).

<sup>18</sup> Commerce is exercising its discretion under 19 CFR 351.309(c)(1)(ii) to alter the time limit for the filing of case briefs.

<sup>19</sup> See 19 CFR 351.309(d); see also *Administrative Protective Order, Service, and Other Procedures in Antidumping and Countervailing Duty Proceedings*, 88 FR 67069, 67077 (September 29, 2023) (*APO and Service Final Rule*).

<sup>20</sup> We use the term "issue" here to describe an argument that Commerce would normally address in a comment of the Issues and Decision Memorandum.

executive summary of each issue to no more than 450 words, not including citations. We intend to use the executive summaries as the basis of the comment summaries included in the Issues and Decision Memorandum that will accompany the final results in these CCRs. We request that interested parties include footnotes for relevant citations in the executive summary of each issue. Note that Commerce has amended certain of its requirements pertaining to the service of documents in 19 CFR 351.303(f).<sup>21</sup> An electronically filed document must be received successfully in its entirety via Enforcement and Compliance's Antidumping and Countervailing Duty Centralized Electronic Service System (ACCESS) by 5:00 p.m. Eastern Time on the day on which it is due. ACCESS is available to registered users at <http://access.trade.gov>.

#### Final Results of Reviews

Unless extended, consistent with 19 CFR 351.216(e), Commerce intends to issue the final results of these CCRs no later than 270 days after the date on which these reviews were initiated or 45 days if all parties agree to the outcome of the reviews. If, in the final results of these reviews, Commerce continues to determine that changed circumstances warrant the revocation of the *Orders*, in part, we will instruct U.S. Customs and Border Protection (CBP) to liquidate without regard to antidumping or countervailing duties, and to refund any estimated antidumping or countervailing duties deposited on all unliquidated entries of the merchandise covered by the revocation on or after January 1, 2024, for the *CVD Order* and December 1, 2024, for the *AD Order*. The current requirement for cash deposits of estimated antidumping or countervailing duties on all entries of subject merchandise will continue unless they are modified pursuant to the final results of these CCRs.

#### Notification to Interested Parties

This initiation notice and preliminary results are published in accordance with section 751(b)(1) of the Act, 19 CFR 351.221(b)(1), and 19 CFR 351.221(c)(3)(ii).

Dated: September 25, 2025.

#### Christopher Abbott,

Deputy Assistant Secretary for Policy and Negotiations, performing the non-exclusive functions and duties of the Assistant Secretary for Enforcement and Compliance.

[FR Doc. 2025-19032 Filed 9-29-25; 8:45 am]

**BILLING CODE 3510-DS-P**

<sup>21</sup> See *APO and Service Final Rule*.

## DEPARTMENT OF COMMERCE

### International Trade Administration

[A-351-857]

#### Raw Honey From Brazil: Preliminary Results and Rescission, in Part, of Antidumping Duty Administrative Review; 2023-2024

**AGENCY:** Enforcement and Compliance, International Trade Administration, Department of Commerce.

**SUMMARY:** The U.S. Department of Commerce (Commerce) is conducting an administrative review of the antidumping (AD) order on raw honey from Brazil for the period of review (POR) June 1, 2023, through May 31, 2024. Commerce preliminarily finds that Melbras Importadora E Exportadora Agroindústria Ltda. (Melbras) and Minamel Agroindústria Ltda. (Minamel) made sales of subject merchandise at prices below normal value (NV) during the POR. Additionally, we are rescinding this review, in part, with respect to certain companies for which there were no reviewable entries of subject merchandise during the POR, and for which requests for review were timely withdrawn. We invite interested parties to comment on these preliminary results.

**DATES:** Applicable September 30, 2025.

**FOR FURTHER INFORMATION CONTACT:** John Frye or Braeden Lowe, AD/CVD Operations, Office V, Enforcement and Compliance, International Trade Administration, U.S. Department of Commerce, 1401 Constitution Avenue NW, Washington, DC 20230; telephone: (202) 482-3035 or (202) 482-2000, respectively.

#### SUPPLEMENTARY INFORMATION:

##### Background

On July 29, 2024, Commerce initiated an administrative review of the antidumping duty (AD) order on raw honey from Brazil, in accordance with section 751(a) of the Tariff Act of 1930, as amended (the Act).<sup>1</sup> This review covers 22 producers/exporters of subject merchandise.<sup>2</sup> Commerce selected two

<sup>1</sup> See *Initiation of Antidumping and Countervailing Duty Administrative Reviews*, 89 FR 60871 (July 29, 2024) (*Initiation Notice*); see also *Raw Honey from Argentina, Brazil, India, and the Socialist Republic of Vietnam: Antidumping Duty Orders*, 87 FR 35501 (June 10, 2022) (*Order*), as amended by *Raw Honey from Brazil: Notice of Court Decision Not in Harmony With the Final Determination of Antidumping Duty Investigation; Notice of Amended Final Determination; Notice of Amended Antidumping Duty Order*, 90 FR 9225 (February 10, 2025) (*Amended Final*).

<sup>2</sup> See *Initiation Notice*.