

evidence that Applicant's registration would be inconsistent with the public interest. 21 U.S.C. 824(a)(4).

IV. Sanction

The Agency has found by clear, unequivocal, and convincing record evidence that Applicant submitted five materially false applications for DEA registration and substantial record evidence that his registration would be inconsistent with the public interest due to having committed acts of diversion and demonstrating a lengthy history of substance abuse. 21 U.S.C. 823(g)(1)(B), (D), (E); 21 U.S.C. 824(a)(1), (4). When the Government establishes a *prima facie* case for sanction, as it did here, the Agency then determines the appropriate sanction, which may include denial of an application for registration. 21 U.S.C. 823(g)(1); *see also Pharmacy Doctors Enterprises*, 789 Fed. Appx. at 734 (the Agency is entitled to choose a sanction); *Jeffrey Stein, M.D.*, 84 FR 46968, 46972–73 (2019); *Scott Hansen, A.R.N.P.*, 90 FR 27338, 27341 (2025).

At this stage, the burden is on Applicant to show why he can be entrusted with a registration. *Morall*, 412 F.3d at 174; *Jones Total Health Care Pharmacy*, 881 F.3d at 830; *Garrett Howard Smith, M.D.*, 83 FR 18882, 18904 (2018). The issue of trust is necessarily a fact-dependent determination based on the circumstances presented by the individual. *Stein*, 84 FR at 46972; *see also Jones Total Health Care Pharmacy*, 881 F.3d at 833.

As past performance is the best predictor of future performance, the Agency requires that an applicant who has committed acts inconsistent with the public interest accept responsibility for those acts and demonstrate that they will not engage in future misconduct. *See Jones Total Health Care Pharmacy*, 881 F.3d at 833; *ALRA Labs, Inc. v. Drug Enf't Admin.*, 54 F.3d 450, 452 (7th Cir. 1995). Moreover, the Agency requires an applicant's unequivocal acceptance of responsibility. *Janet S. Pettyjohn, D.O.*, 89 FR 82639, 82641 (2024); *Mohammed Asgar, M.D.*, 83 FR 29569, 29573 (2018); *see also Jones Total Health Care Pharmacy*, 881 F.3d at 830–31. The Agency also considers the need to deter similar acts by the applicant and by the community of registrants. *Stein*, 84 FR at 46972–73.

Here, Applicant failed to request a hearing and answer the allegations contained in the OSC, and did not otherwise avail himself of the opportunity to prove to the Agency that he can be entrusted with a registration. *See supra* Section I. Thus, there is no record evidence that Applicant takes

responsibility, let alone unequivocal responsibility, for the misconduct proven by record evidence. Accordingly, he has not convinced the Agency that he can be entrusted with the responsibilities of a registration.

Further, the interests of specific and general deterrence weigh in favor of denial. Applicant's misconduct in this matter concerns the submission of registration applications that contained material falsities, improper prescribing for the purpose of obtaining controlled substances for personal abuse, and a lengthy history of abusing controlled substances. Thus, the proven misconduct goes to the heart of the CSA's "strict requirements regarding registration" and its "closed regulatory system" specifically designed "to conquer drug abuse and to control the legitimate and illegitimate traffic in controlled substances." *Gonzales v. Raich*, 545 U.S. at 12–14. If the Agency were to issue a registration to Applicant under these circumstances, it would send a dangerous message that compliance with the law is not essential to obtaining a registration.

In sum, Applicant has not offered any credible evidence on the record that rebuts the Government's case for denial of his application, and Applicant has not demonstrated that he can be entrusted with the responsibility of a DEA registration. Accordingly, the Agency will order the denial of Applicant's application for registration.

Order

Pursuant to 28 CFR 0.100(b) and the authority vested in me by 21 U.S.C. 823(g)(1), I hereby deny the application for a DEA Certificate of Registration, Control No. W23054133M, submitted by David S. Pecora, P.A., as well as any other pending application of David S. Pecora, P.A., for registration in Minnesota. This Order is effective November 17, 2025.

Signing Authority

This document of the Drug Enforcement Administration was signed on October 1, 2025, by Administrator Terrance Cole. That document with the original signature and date is maintained by DEA. For administrative purposes only, and in compliance with requirements of the Office of the Federal Register, the undersigned DEA Federal Register Liaison Officer has been authorized to sign and submit the document in electronic format for publication, as an official document of DEA. This administrative process in no way alters the legal effect of this

document upon publication in the **Federal Register**.

Heather Achbach,

Federal Register Liaison Officer, Drug Enforcement Administration.

[FR Doc. 2025–19579 Filed 10–16–25; 8:45 am]

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POSTAL REGULATORY COMMISSION

[Docket Nos. K2025–944; MC2026–20 and K2026–21; MC2026–22 and K2026–22; MC2026–23 and K2026–23; MC2026–25 and K2026–24]

New Postal Products

AGENCY: Postal Regulatory Commission.

ACTION: Notice.

SUMMARY: The Commission is noticing a recent Postal Service filing for the Commission's consideration concerning a negotiated service agreement. This notice informs the public of the filing, invites public comment, and takes other administrative steps.

DATES: *Comments are due:* October 22, 2025.

ADDRESSES: Submit comments electronically via the Commission's Filing Online system at <https://www.prc.gov>. Those who cannot submit comments electronically should contact the person identified in the **FOR FURTHER INFORMATION CONTACT** section by telephone for advice on filing alternatives.

FOR FURTHER INFORMATION CONTACT: David A. Trissell, General Counsel, at 202–789–6820.

SUPPLEMENTARY INFORMATION:

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I. Introduction

Pursuant to 39 CFR 3041.405, the Commission gives notice that the Postal Service filed request(s) for the Commission to consider matters related to Competitive negotiated service agreement(s). The request(s) may propose the addition of a negotiated service agreement from the Competitive product list or the modification of an existing product currently appearing on the Competitive product list.

The public portions of the Postal Service's request(s) can be accessed via the Commission's website (<http://www.prc.gov>). Non-public portions of the Postal Service's request(s), if any, can be accessed through compliance

with the requirements of 39 CFR 3011.301.¹

Section II identifies the docket number(s) associated with each Postal Service request, if any, that will be reviewed in a public proceeding as defined by 39 CFR 3010.101(p), the title of each such request, the request's acceptance date, and the authority cited by the Postal Service for each request. For each such request, the Commission appoints an officer of the Commission to represent the interests of the general public in the proceeding, pursuant to 39 U.S.C. 505 and 39 CFR 3000.114 (Public Representative). The Public Representative does not represent any individual person, entity or particular point of view, and, when Commission attorneys are appointed, no attorney-client relationship is established. Section II also establishes comment deadline(s) pertaining to each such request.

The Commission invites comments on whether the Postal Service's request(s) identified in Section II, if any, are consistent with the policies of title 39. Applicable statutory and regulatory requirements include 39 U.S.C. 3632, 39 U.S.C. 3633, 39 U.S.C. 3642, 39 CFR part 3035, and 39 CFR part 3041. Comment deadline(s) for each such request, if any, appear in Section II.

Section III identifies the docket number(s) associated with each Postal Service request, if any, to add a standardized distinct product to the Competitive product list or to amend a standardized distinct product, the title of each such request, the request's acceptance date, and the authority cited by the Postal Service for each request. Standardized distinct products are negotiated service agreements that are variations of one or more Competitive products, and for which financial models, minimum rates, and classification criteria have undergone advance Commission review. See 39 CFR 3041.110(n); 39 CFR 3041.205(a). Such requests are reviewed in summary proceedings pursuant to 39 CFR 3041.325(c)(2) and 39 CFR 3041.505(f)(1). Pursuant to 39 CFR 3041.405(c)–(d), the Commission does not appoint a Public Representative or request public comment in proceedings to review such requests. The comment due date discussed above does not apply to Section III proceedings (Docket Nos. MC2026–22 and K2026–22; MC2026–25 and K2026–24).

¹ See Docket No. RM2018–3, Order Adopting Final Rules Relating to Non-Public Information, June 27, 2018, Attachment A at 19–22 (Order No. 4679).

II. Public Proceeding(s)

1. *Docket No(s)*: K2025–944; *Filing Title*: USPS Request Concerning Amendment One to Priority Mail Express, Priority Mail & USPS Ground Advantage Contract 1158, with Materials Filed Under Seal; *Filing Acceptance Date*: October 14, 2025; *Filing Authority*: 39 CFR 3035.105 and 39 CFR 3041.505; *Public Representative*: Arif Hafiz; *Comments Due*: October 22, 2025.

2. *Docket No(s)*: MC2026–20 and K2026–21; *Filing Title*: USPS Request to Add Priority Mail Express International, Priority Mail International & First-Class Package International Service Contract 94 to Competitive Product List and Notice of Filing Materials Under Seal; *Filing Acceptance Date*: October 14, 2025; *Filing Authority*: 39 U.S.C. 3642, 39 CFR 3035.105, and 39 CFR 3041.310; *Public Representative*: Maxine Bradley; *Comments Due*: October 22, 2025.

3. *Docket No(s)*: MC2026–23 and K2026–23; *Filing Title*: USPS Request to Add Priority Mail Express, Priority Mail & USPS Ground Advantage Contract 1439 to the Competitive Product List and Notice of Filing Materials Under Seal; *Filing Acceptance Date*: October 14, 2025; *Filing Authority*: 39 U.S.C. 3642, 39 CFR 3035.105, and 39 CFR 3041.310; *Public Representative*: Jenna Upperman; *Comments Due*: October 22, 2025.

III. Summary Proceeding(s)

1. *Docket No(s)*: MC2026–22 and K2026–22; *Filing Title*: USPS Request to Add New Fulfillment Standardized Distinct Product, PM–GA Contract 880, and Notice of Filing Materials Under Seal; *Filing Acceptance Date*: October 14, 2025; *Filing Authority*: 39 U.S.C. 3642 and 3633, 39 CFR 3035.105, and 39 CFR 3041.325.

2. *Docket No(s)*: MC2026–25 and K2026–24; *Filing Title*: USPS Request to Add New Fulfillment Standardized Distinct Product, PM–GA Contract 881, and Notice of Filing Materials Under Seal; *Filing Acceptance Date*: October 14, 2025; *Filing Authority*: 39 U.S.C. 3642 and 3633, 39 CFR 3035.105, and 39 CFR 3041.325.

This Notice will be published in the **Federal Register**.

Erica A. Barker,
Secretary.

[FR Doc. 2025–19584 Filed 10–16–25; 8:45 am]

BILLING CODE 7710–FW–P

POSTAL SERVICE

Privacy Act of 1974; System of Records

AGENCY: Postal Service.

ACTION: Notice of modified systems of records.

SUMMARY: The United States Postal Service (USPS) is proposing to revise one General Privacy Act System of Records (SOR). The proposed modifications will provide notice of, and additional transparency into the collection and use of records for the implementation of an electronic centralized USPS Tort Claims presentment portal. The Postal Service is focused on continuous improvement efforts that increase effectiveness and efficiency, such as enhancements to functionality and processing capabilities that support ongoing administrative and compliance activities.

DATES: These revisions will become effective without further notice on November 17, 2025, unless responses to comments received on or before that date result in a contrary determination.

ADDRESSES: Comments may be submitted via email to the Privacy and Records Management Office, United States Postal Service Headquarters (uspsprivacyfedregnotice@usps.gov). To facilitate public inspection, arrangements to view copies of any written comments received will be made upon request.

FOR FURTHER INFORMATION CONTACT: Janine Castorina, Chief Privacy and Records Management Officer, Privacy and Records Management Office, at 202–268–2000 or uspsprivacyfedregnotice@usps.gov.

SUPPLEMENTARY INFORMATION: This notice is in accordance with the Privacy Act requirement that agencies publish their systems of records in the **Federal Register** when there is a revision, change, or addition, or when the agency establishes a new system of records. The Postal Service has determined General Privacy Act System of Records, USPS SOR 600.100 General Legal Records, should be revised to provide notice and promote transparency into the collection and use of records for the implementation of an electronic centralized USPS Tort Claims presentment portal, designed to enhance ongoing administrative and compliance activities that meet the requirements of the Federal Tort Claims Act.

I. Background

The United States Postal Service (USPS) is an independent federal establishment of the executive branch