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Justin Ransom,

Administrator.

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DEPARTMENT OF AGRICULTURE

Foreign Agricultural Service

WTO Agricultural Quantity-Based Safeguard Trigger Levels

AGENCY: Foreign Agricultural Service, U.S. Department of Agriculture.

ACTION: Notice of product coverage and trigger levels for safeguard measures provided for in the World Trade Organization (WTO) Agreement on Agriculture.

SUMMARY: This notice lists the updated quantity-based trigger levels for products which may be subject to additional import duties under the safeguard provisions of the WTO Agreement on Agriculture. This notice also includes the relevant period applicable for the trigger levels on each of the listed products.

DATES: This notice is applicable on December 22, 2025.

ADDRESSES: Multilateral Affairs Division, Trade Policy and Geographic Affairs, Foreign Agricultural Service, U.S. Department of Agriculture, Stop 1070, 1400 Independence Avenue SW, Washington, DC 20250-1070.

FOR FURTHER INFORMATION CONTACT: USDA Sugar Import Program, fas-rmb-sugars.sugars@usda.gov.

SUPPLEMENTARY INFORMATION: Article 5 of the WTO Agreement on Agriculture provides that additional import duties may be imposed on imports of products subject to tariffication as a result of the Uruguay Round, if certain conditions are met. The agreement permits additional duties to be charged if the price of an individual shipment of imported products falls below the average price for similar goods imported

during the years 1986-88 by a specified percentage. It also permits additional duties when the volume of imports of that product exceeds the sum of (1) a base trigger level multiplied by the average of the last three years of available import data and (2) the change in yearly consumption in the most recent year for which data are available (provided that the final trigger level is not less than 105 percent of the three-year import average). The base trigger level is set at 105, 110, or 125 percent of the three-year import average, depending on the percentage of domestic consumption that is represented by imports. These additional duties may not be imposed on quantities for which minimum or current access commitments were made during the Uruguay Round negotiations, and only one type of safeguard, price or quantity, may be applied at any given time to an article.

Section 405 of the Uruguay Round Agreements Act requires that the President cause to be published in the **Federal Register** information regarding the price and quantity safeguards, including the quantity trigger levels, which must be updated annually based upon import levels during the most recent 3 years. The President delegated this duty to the Secretary of Agriculture in Presidential Proclamation No. 6763, dated December 23, 1994, 60 FR 1007 (Jan. 4, 1995). The Secretary of Agriculture further delegated this duty, which lies with the Administrator of the Foreign Agricultural Service (7 CFR 2.601(a)(42)). The Annex to this notice contains the updated quantity trigger levels, consistent with the provisions of Article 5.

Additional information on the products subject to safeguards and the additional duties which may apply can be found in subchapter IV of Chapter 99 of the Harmonized Tariff Schedule of the United States (2024) and in the Secretary of Agriculture's Notice of Uruguay Round Agricultural Safeguard Trigger Levels, published in the **Federal Register** at 60 FR 427 (Jan. 4, 1995).

Notice: As provided in Section 405 of the Uruguay Round Agreements Act, consistent with Article 5 of the WTO Agreement on Agriculture, the safeguard quantity trigger levels previously notified are superseded by the levels indicated in the Annex to this notice. The definitions of these products were provided in the Notice of Safeguard Action published in the **Federal Register**, at 60 FR 427 (Jan. 4, 1995).

Daniel B. Whitley,
Administrator, Foreign Agricultural Service.

Product	2025 Quantity-based safeguard triggers		
	Trigger level	Unit	Period
Beef	464,032	MT	Jan 1, 2025–Dec 31, 2025.
Mutton	4,905	MT	Jan 1, 2025–Dec 31, 2025.
Cream	10,285,515	Liters	Jan 1, 2025–Dec 31, 2025.
Evaporated or Condensed Milk	6,907,453	Kilograms	Jan 1, 2025–Dec 31, 2025.
Nonfat Dry Milk	3,202,067	Kilograms	Jan 1, 2025–Dec 31, 2025.
Dried Whole Milk	4,886,578	Kilograms	Jan 1, 2025–Dec 31, 2025.
Dried Cream	39,670	Kilograms	Jan 1, 2025–Dec 31, 2025.
Dried Whey/Buttermilk	344,777	Kilograms	Jan 1, 2025–Dec 31, 2025.
Butter ¹	132,434,067	Kilograms	Jan 1, 2025–Dec 31, 2025.
Butteroil	27,829,433	Kilograms	Jan 1, 2025–Dec 31, 2025.
Chocolate Crumb	14,522,448	Kilograms	Jan 1, 2025–Dec 31, 2025.
Lowfat Chocolate Crumb	1,364,297	Kilograms	Jan 1, 2025–Dec 31, 2025.
Animal Feed Containing Milk	211,900	Kilograms	Jan 1, 2025–Dec 31, 2025.
Ice Cream	18,640,174	Liters	Jan 1, 2025–Dec 31, 2025.
Dairy Mixtures	31,747,336	Kilograms	Jan 1, 2025–Dec 31, 2025.
Infant Formula Containing Oligosaccharides	22,341,531	Kilograms	Jan 1, 2025–Dec 31, 2025.
Blue Cheese	3,620,925	Kilograms	Jan 1, 2025–Dec 31, 2025.
Cheddar Cheese	14,245,546	Kilograms	Jan 1, 2025–Dec 31, 2025.
American-Type Cheese	88,740	Kilograms	Jan 1, 2025–Dec 31, 2025.
Edam/Gouda Cheese	11,481,510	Kilograms	Jan 1, 2025–Dec 31, 2025.
Italian-Type Cheese	26,878,158	Kilograms	Jan 1, 2025–Dec 31, 2025.
Swiss or Emmentaler Cheese	20,007,112	Kilograms	Jan 1, 2025–Dec 31, 2025.
Gruyere Process Cheese	4,198,233	Kilograms	Jan 1, 2025–Dec 31, 2025.
Cheese and Substitutes for Cheese	49,232,245	Kilograms	Jan 1, 2025–Dec 31, 2025.
Lowfat Cheese	84,369	Kilograms	Jan 1, 2025–Dec 31, 2025.
Peanut Butter/Paste	4,094	MT	Jan 1, 2025–Dec 31, 2025.
Peanuts ¹	9514	MT	April 1, 2024–Mar 31, 2025.
	12,631	MT	April 1, 2025–Mar 31, 2026.
Raw Cane Sugar ¹	754,409	MT	Oct 1, 2024–Sep 30, 2025.
	1,019,296	MT	Oct 1, 2025–Sep 30, 2026.
Refined Sugars and Syrups ¹	312,628	MT	Oct 1, 2024–Sep 30, 2025.
	266,995	MT	Oct 1, 2025–Sep 30, 2026.
Articles over 65% Sugar	1,252	MT	Oct 1, 2024–Sep 30, 2025.
	1,894	MT	Oct 1, 2025–Sep 30, 2026.
Articles over 10% Sugar	25,719	MT	Oct 1, 2024–Sep 30, 2025.
	32,542	MT	Oct 1, 2025–Sep 30, 2026.
Blended Syrups	758	MT	Oct 1, 2024–Sep 30, 2025.
	1,158	MT	Oct 1, 2025–Sep 30, 2026.
Sweetened Cocoa Powder	578	MT	Oct 1, 2024–Sep 30, 2025.
	762	MT	Oct 1, 2025–Sep 30, 2026.
Mixes and Doughs	3,943	MT	Oct 1, 2024–Sep 30, 2025.
	896	MT	Oct 1, 2025–Sep 30, 2026.
Mixed Condiments and Seasonings	786	MT	Oct 1, 2024–Sep 30, 2025.
	684	MT	Oct 1, 2025–Sep 30, 2026.
Short Staple Cotton ²	9,964	Kilograms	Sep 20, 2024–Sep 19, 2025.
	2,794	Kilograms	Sep 20, 2025–Sep 19, 2026.
Harsh or Rough Cotton	6	Kilograms	Aug 1, 2024–July 31, 2025.
	17	Kilograms	Aug 1, 2025–July 31, 2026.
Extra Long Staple Cotton	621,260	Kilograms	Aug 1, 2024–July 31, 2025.
	475,007	Kilograms	Aug 1, 2025–July 31, 2026.
Medium Staple Cotton	741	Kilograms	Aug 1, 2024–July 31, 2025.
	86,407	Kilograms	Aug 1, 2025–July 31, 2026.
Cotton Waste ²	788,489	Kilograms	Sep 20, 2024–Sep 19, 2025.
	356,865	Kilograms	Sep 20, 2025–Sep 19, 2026.
Cotton Processed but not Spun ²	18,803	Kilograms	Sep 20, 2024–Sep 19, 2025.
	21,309	Kilograms	Sep 20, 2025–Sep 19, 2026.

¹ Includes change in consumption.² 12-month period from September to September.