

government and contractor engineering, technical, and logistics support services, and other related elements of logistics and program support. The Government of Singapore has requested the case be amended to include construction services at Ebbing Air National Guard Base and other related elements of logistics and program support. This amendment will cause the case to exceed the notification threshold, and thus notification of the entire program is required. The above notification requirements are combined as follows:

Major Defense Equipment (MDE):

None

Non-Major Defense Equipment:

Construction services at Ebbing Air National Guard Base, including studies and surveys; transportation support; U.S. government and contractor engineering, technical, and logistics support services, and other related elements of logistics and program support.

(iv) *Military Department:* Air Force (SN-D-GFU)

(v) *Prior Related Cases, if any:* None

(vi) *Sales Commission, Fee, etc., Paid, Offered, or Agreed to be Paid:* None known at this time

(vii) *Sensitivity of Technology Contained in the Defense Article or Defense Services Proposed to be Sold:* None

(viii) *Date Report Delivered to Congress:* October 31, 2025

* as defined in Section 47(6) of the Arms Export Control Act.

POLICY JUSTIFICATION

Singapore—Ebbing Air National Guard Base Construction Services

The Government of Singapore has requested to buy construction services at Ebbing Air National Guard Base and other related elements of logistics and program support that will be added to a previously implemented case whose value was under the congressional notification threshold. The original Foreign Military Sales (FMS) case, valued at \$27 million (\$0 in MDE), included U.S. government and contractor engineering, technical, and logistics support services, and other related elements of logistics and program support. The estimated total cost is \$353 million.

This proposed sale will enhance the foreign policy and national security objectives of the U.S. by improving the security of a strategic partner that is an important force for political stability and economic progress in Asia.

The proposed sale will improve Singapore's capability to maintain operational readiness and

interoperability with U.S. and coalition forces. Singapore will have no difficulty absorbing these articles and services into its armed forces.

The proposed sale of this equipment and support will not alter the basic military balance in the region.

There are no principal contractors associated with this potential sale. At this time, the U.S. government is not aware of any offset agreement proposed in connection with this potential sale. Any offset agreement will be defined in negotiations between the purchaser and the contractor.

Implementation of this proposed sale will not require the assignment of any additional U.S. government or contractor representatives to Singapore.

There will be no adverse impact on U.S. defense readiness as a result of this proposed sale.

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DEPARTMENT OF DEFENSE

Office of the Secretary

Modifications to the Reimbursement of Childbirth Support Services Under the TRICARE Childbirth and Breastfeeding Support Demonstration

AGENCY: Assistant Secretary of Defense for Health Affairs, Department of Defense.

ACTION: Notice of reimbursement modification.

SUMMARY: The Acting Director of the Defense Health Agency (DHA) is notifying the public of modifications to the reimbursement of certified labor doulas (CLDs) performing childbirth support services under the Childbirth and Breastfeeding Support Demonstration (CBSD).

DATES: The new reimbursement methodology will be effective for rates beginning March 1, 2026.

FOR FURTHER INFORMATION CONTACT: Erica Ferron, 303-676-3626, erica.c.ferron.civ@health.mil.

SUPPLEMENTARY INFORMATION: Section 746 of the William M. (Mac) Thornberry National Defense Authorization Act for Fiscal Year 2021 directed the Secretary to establish a five-year demonstration project under TRICARE to evaluate the cost, quality of care, and impact on maternal and fetal outcomes of covering the services of doulas and lactation consultants or counselors not otherwise TRICARE authorized, and to determine whether it would be appropriate to add permanent coverage to the TRICARE benefit. This demonstration was

implemented as the CBSD, with details announced in a **Federal Register** notice (FRN) published by the Assistant Secretary of Defense for Health Affairs, now referred to as the Assistant Secretary of War for Health Affairs (ASW(HA)) on October 29, 2021 (86 **Federal Register** (FR) 60006). The FRN prescribed the qualifications for the three extra medical maternal health providers (CLDs, certified lactation consultants, and certified lactation counselors), the number and type of services to be reimbursed, and the reimbursement rates for the services. The CBSD began on January 1, 2022, in the United States. The CBSD was modified for implementation overseas by an FRN published August 2, 2023 (88 FR 50850), with overseas coverage implemented on January 1, 2025. On April 11, 2024, the Director, DHA, published an FRN announcing a new reimbursement methodology for CLDs intended to create a Medicare-like reimbursement, where payment is adjusted annually to create a rate between Medicaid rates and private pay rates (89 FR 25617). The rate was to be updated on March 1 each year and could go up or down depending on state Medicaid rates. This methodology was expected to be durable but resulted in higher-than-expected variability from year to year.

This notice announces changes to the reimbursement methodology for childbirth support services intended to stabilize reimbursement of CLDs. For example, if DHA were to use the previously announced methodology for rates beginning March 1, 2026, the reimbursement rate for continuous labor support would be expected to decrease between \$100.00 to \$200.00 (depending on final Medicaid rates at the end of 2025) because state Medicaid programs added doula benefits with lower reimbursement rates, which drives down the TRICARE rate. Such a substantial decrease will likely result in fewer CLDs agreeing to provide care under the CBSD, negatively impacting beneficiary access to care and DHA's ability to complete its evaluation of the CBSD.

Due to concerns about this volatility, DHA is modifying reimbursement for childbirth support services so that the rate approved for March 1, 2025, will be considered a "baseline." The baseline will be updated each year by an inflation factor (the Medicare Economic Index (MEI)). This rate will then be adjusted by the Medicare Geographic Adjustment Factor (GAF) to develop rates for each locality.

To prevent TRICARE rates from falling below Medicaid reimbursement,

the DHA Director, or designee, will approve a new baseline if it is found that TRICARE reimbursement is not keeping pace with Medicaid reimbursement. The new baseline would be established using the methodology announced in the 2024 FRN, with a change to step two and the addition of a new step four:

1. Identify the state Medicaid rates for states reimbursing for doula services.

2. Identify an appropriate Medicaid-to-Medicare Fee Index for obstetrical services. The fee index for each included state is capped at one.

3. Divide each state Medicaid rate by the Fee Index to develop a Medicare rate for that state.

4. Remove significant outliers.

5. Create a weighted average based on the number of TRICARE reimbursed deliveries that occur in each state. This weighted average would be the national reimbursement rate for childbirth support services under the CBSD.

6. Adjust the national rate by locality with the Medicare GAF for each locality.

Step 2 is modified to cap the fee index at one so that the Medicare-like rate for a state created in step 3 will never be lower than the Medicaid rate for that state. New step 4 is added to allow the THP Director to approve the removal of outliers, so that no one state rate can

distort the TRICARE rate unduly. The DHA will evaluate state Medicaid doula rates annually to determine if a new baseline should be established, with a new baseline established only if it would create a rate higher than the rate from the previous year multiplied by the MEI. In other words, this change will ensure that childbirth support services rates will not decrease and that increases will be reasonably indexed to rates nationwide. Reimbursement rates for doulas are published by March 1 of each year at <https://www.health.mil/Military-Health-Topics/Access-Cost-Quality-and-Safety/TRICARE-Health-Plan/Rates-and-Reimbursement>.

The modification to the reimbursement methodology for childbirth support services will result in annual incremental costs of about \$280,000.00.

Dated: January 27, 2026.

Stephanie J. Bost,

Alternate OSD Federal Register Liaison Officer, Department of Defense.

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DEPARTMENT OF DEFENSE

Office of the Secretary

[Transmittal No. 25-102]

Arms Sales Notification

AGENCY: Defense Security Cooperation Agency, Department of Defense (DoD).

ACTION: Arms sales notice.

SUMMARY: The DoD is publishing the unclassified text of an arms sales notification.

FOR FURTHER INFORMATION CONTACT:

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SUPPLEMENTARY INFORMATION: This 36(b) arms sales notification is published to fulfill the requirements of section 155 of Public Law 104-164 dated July 21, 1996. The following is a copy of a letter to the Speaker of the House of Representatives with attached Transmittal 25-102, Policy Justification, and Sensitivity of Technology.

Dated: January 26, 2026.

Stephanie J. Bost,

Alternate OSD Federal Register Liaison Officer, Department of Defense.

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