

domestic financial institutions and domestic financial agencies to take certain “special measures.” Those special measures are safeguards that may be employed to defend the United States financial system from money laundering risks connected to illicit opioid trafficking.⁴ Pursuant to section 2313a, the Secretary may impose one or more of six special measures.⁵ The authority of the Secretary to administer section 2313a has been delegated to FinCEN.⁶

II. Background

On June 25, 2025, FinCEN issued an order (“June 2025 Order”) identifying CIBanco, a Mexico-based commercial bank, as being a financial institution operating outside of the United States of primary money laundering concern in connection with illicit opioid trafficking—specifically, through its provision of financial services that facilitate illicit opioid trafficking by Mexico-based drug trafficking organizations, including the Gulf Cartel, the Beltran-Leyva Organization Cartel, and the Cartel Jalisco Nueva Generación—and imposed a prohibition on certain transmittals of funds involving CIBanco by any covered financial institution.⁷ The June 2025 Order was published in the **Federal Register** on June 30, 2025, and through two subsequent orders, the effective date was extended to October 20, 2025.⁸ The Government of Mexico has intervened in CIBanco’s operations, including taking over management of CIBanco, to safeguard the Mexican financial system. Through this process, the Government of Mexico oversaw the sale of CIBanco’s major assets and has taken steps to ensure that the sales of CIBanco’s assets did not create additional money laundering risks to

the U.S. financial system. To facilitate the Government of Mexico’s efforts to liquidate and dissolve CIBanco, FinCEN finds it appropriate to amend the order to permit certain transmittals of funds. Therefore, FinCEN amends its order, published on June 30, 2025 (as amended by 90 FR 30826 (July 11, 2025) and 90 FR 40974 (August 22, 2025)).

III. Order

A. Definitions

1. The June 25, 2025 Order

This order defines the June 25, 2025 Order as the order published on June 30, 2025 in the **Federal Register**⁹ prohibiting certain transmittals of funds involving CIBanco S.A., Institución De Banca Multiple (as amended by 90 FR 30826 (July 11, 2025) and 90 FR 40974 (August 22, 2025)).

2. Meaning of Other Terms

All terms used but not otherwise defined herein shall have the meaning set forth in 31 CFR Chapter X, 31 U.S.C. 5312, and 21 U.S.C. 2302.

B. Amendment of Order

This order amends Section B (“Prohibition on Transmittals of Funds Involving CIBanco”) of the June 25, 2025 Order to read:

A covered financial institution is prohibited from engaging in any transmittal of funds from or to CIBanco. Effective beginning April 16, 2026, all transmittals of funds prohibited by this order, that are ordinarily incident and necessary for the Government of Mexico to liquidate CIBanco, are authorized, provided that (1) the Government of Mexico’s appointed liquidator has determined that such transmittal of funds is necessary to liquidate CIBanco, and (2) the transmittal of funds is not otherwise prohibited by law.

All other provisions of the June 25, 2025 Order remain unchanged.

Jimmy L. Kirby,

Deputy Director, Financial Crimes Enforcement Network.

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ENVIRONMENTAL PROTECTION AGENCY

40 CFR Part 52

[EPA–R09–OAR–2025–0058; FRL–12609–03–R9]

Air Plan Approval; California; Eastern Kern Air Pollution Control District; Portland Cement Kilns

AGENCY: Environmental Protection Agency (EPA).

ACTION: Final rule.

SUMMARY: The Environmental Protection Agency (EPA) is taking final action to approve a revision to the Eastern Kern Air Pollution Control District (EKAPCD or “District”) portion of the California State Implementation Plan (SIP). This revision concerns emissions of oxides of nitrogen (NO_x) from Portland cement kilns. We are approving a local rule that regulates these emission sources under the Clean Air Act (CAA or “Act”).

DATES: This rule is effective May 18, 2026.

ADDRESSES: The EPA has established a docket for this action under Docket ID No. EPA–R09–OAR–2025–0058. All documents in the docket are listed on the <https://www.regulations.gov> website. Although listed in the index, some information is not publicly available, e.g., Confidential Business Information (CBI) or other information whose disclosure is restricted by statute. Certain other material, such as copyrighted material, is not placed on the internet and will be publicly available only in hard copy form. Publicly available docket materials are available through <https://www.regulations.gov>, or please contact the person identified in the **FOR FURTHER INFORMATION CONTACT** section for additional availability information. If you need assistance in a language other than English or if you are a person with a disability who needs a reasonable accommodation at no cost to you, please contact the person identified in the **FOR FURTHER INFORMATION CONTACT** section. **FOR FURTHER INFORMATION CONTACT:** Elijah Gordon, EPA Region IX, 75 Hawthorne St., San Francisco, CA 94105; telephone number: (415) 972–3158; email address: gordon.elijah@epa.gov.

SUPPLEMENTARY INFORMATION:

Throughout this document, “we,” “us,” and “our” refer to the EPA.

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⁴ See 21 U.S.C. 2313a(a).

⁵ 21 U.S.C. 2313a(a).

⁶ In accordance with Treasury Order 101–05 and 31 U.S.C. 321(b)(2), the authority vested in the Secretary under section 2313a has been delegated to the Director of FinCEN.

⁷ *Imposition of Special Measure Prohibiting Certain Transmittals of Funds Involving CIBanco S.A., Institución De Banca Multiple*, 90 FR 27770 (June 30, 2025).

⁸ *Imposition of Special Measure Prohibiting Certain Transmittals of Funds Involving CIBanco S.A., Institución De Banca Multiple*, 90 FR 27770 (June 30, 2025); *Imposition of Special Measures Prohibiting Certain Transmittals of Funds Involving CIBanco S.A., Institución de Banca Multiple, Intercam Banco S.A., Institución de Banca Multiple, and Vector Casa de Bolsa, S.A. de C.V.; Extension of Effective Date*, 90 FR 30826 (July 11, 2025); *Imposition of Special Measures Prohibiting Certain Transmittal of Funds Involving CIBanco S.A., Institución de Banca Multiple, Intercam Banco S.A., Institución de Banca Multiple, and Vector Casa de Bolsa, S.A. de C.V.; Extension of Effective Date*, 90 FR 40974 (August 22, 2025).

⁹ *Imposition of Special Measure Prohibiting Certain Transmittals of Funds Involving CIBanco S.A., Institución De Banca Multiple*, 90 FR 27770 (June 30, 2025).

IV. Incorporation by Reference
 V. Statutory and Executive Order Reviews

I. Proposed Action

On June 4, 2025 (90 FR 23653), the EPA proposed to approve the following rule into the California SIP.

TABLE 1—SUBMITTED RULE

Local agency	Rule No.	Rule title	Amended	Submitted
EKAPCD	425.3	Portland Cement Kilns (Oxides of Nitrogen)	11/13/2024	12/12/2024

We proposed to approve this rule because we determined that it complies with the relevant CAA requirements. Our proposed action contains more information on the rule and our evaluation.

II. Public Comments and EPA Responses

The EPA’s proposed action provided a 30-day public comment period. During this period, we received no comments.

III. EPA Action

No comments were submitted. Therefore, as authorized in section 110(k)(3) of the Clean Air Act, the EPA is approving this rule into the California SIP. The November 13, 2024 version of Rule 425.3 will replace the previously approved version of this rule in the SIP. This approval resolves all deficiencies forming the basis for our previous limited disapproval in 2023 of the prior version of Rule 425.3.¹ The deficiencies, which related to exemptions from NO_x emission limitations, have been remedied by replacing the exemptions during startup and shutdown periods with alternative NO_x emission limits and removing the exemption during breakdown conditions. This action also permanently terminates all sanctions clocks and FIP clocks triggered by our June 5, 2023 limited disapproval action.

IV. Incorporation by Reference

In this rule, the EPA is finalizing regulatory text that includes incorporation by reference. In accordance with requirements of 1 CFR 51.5, the EPA is finalizing the incorporation by reference of EKAPCD Rule 425.3, “Portland Cement Kilns (Oxides of Nitrogen),” amended on November 13, 2024, which regulates emissions of NO_x from Portland cement kilns. Therefore, these materials have been approved by the EPA for inclusion in the SIP, have been incorporated by reference by the EPA into that plan, are fully federally enforceable under sections 110 and 113 of the CAA as of the effective date of the final rule of the EPA’s approval, and will be

incorporated by reference in the next update to the SIP compilation.² The EPA has made, and will continue to make, these documents available through <https://www.regulations.gov> and at the EPA Region IX Office (please contact the person identified in the **FOR FURTHER INFORMATION CONTACT** section of this preamble for more information).

V. Statutory and Executive Order Reviews

Under the CAA, the Administrator is required to approve a SIP submission that complies with the provisions of the Act and applicable Federal regulations. 42 U.S.C. 7410(k); 40 CFR 52.02(a). Thus, in reviewing SIP submissions, the EPA’s role is to approve state choices, provided that they meet the criteria of the Clean Air Act. Accordingly, this action merely approves state law as meeting Federal requirements and does not impose additional requirements beyond those imposed by state law. For that reason, this action:

- Is not a significant regulatory action subject to review by the Office of Management and Budget under Executive Order 12866 (58 FR 51735, October 4, 1993);
- Is not subject to Executive Order 14192 (90 FR 9065, February 6, 2025) because SIP actions are exempt from review under Executive Order 12866;
- Does not impose an information collection burden under the provisions of the Paperwork Reduction Act (44 U.S.C. 3501 *et seq.*);
- Is certified as not having a significant economic impact on a substantial number of small entities under the Regulatory Flexibility Act (5 U.S.C. 601 *et seq.*);
- Does not contain any unfunded mandate or significantly or uniquely affect small governments, as described in the Unfunded Mandates Reform Act of 1995 (Pub. L. 104–4);
- Does not have federalism implications as specified in Executive Order 13132 (64 FR 43255, August 10, 1999);

- Is not subject to Executive Order 13045 (62 FR 19885, April 23, 1997) because it approves a state program;
- Is not a significant regulatory action subject to Executive Order 13211 (66 FR 28355, May 22, 2001); and
- Is not subject to requirements of section 12(d) of the National Technology Transfer and Advancement Act of 1995 (15 U.S.C. 272 note) because application of those requirements would be inconsistent with the CAA.

In addition, the SIP is not approved to apply on any Indian reservation land or in any other area where the EPA or an Indian Tribe has demonstrated that a Tribe has jurisdiction. In those areas of Indian country, the rule does not have Tribal implications and will not impose substantial direct costs on Tribal governments or preempt Tribal law as specified by Executive Order 13175 (65 FR 67249, November 9, 2000).

This action is subject to the Congressional Review Act, and the EPA will submit a rule report to each House of the Congress and to the Comptroller General of the United States. This action is not a “major rule” as defined by 5 U.S.C. 804(2).

Under section 307(b)(1) of the Clean Air Act, petitions for judicial review of this action must be filed in the United States Court of Appeals for the appropriate circuit by June 15, 2026. Filing a petition for reconsideration by the Administrator of this final rule does not affect the finality of this action for the purposes of judicial review nor does it extend the time within which a petition for judicial review may be filed, and shall not postpone the effectiveness of such rule or action. This action may not be challenged later in proceedings to enforce its requirements. (See CAA section 307(b)(2).)

List of Subjects in 40 CFR Part 52

Environmental protection, Air pollution control, Incorporation by reference, Intergovernmental relations, Nitrogen oxides, Ozone, Reporting and recordkeeping requirements.

¹ 88 FR 36479 (June 5, 2023).

² 62 FR 27968 (May 22, 1997).

Dated: April 3, 2026.
Michael Martucci,
Acting Regional Administrator, Region IX.

For the reasons stated in the preamble, the Environmental Protection Agency amends part 52, chapter I, title 40 of the Code of Federal Regulations as follows:

PART 52—APPROVAL AND PROMULGATION OF IMPLEMENTATION PLANS

■ 1. The authority citation for Part 52 continues to read as follows:

Authority: 42 U.S.C. 7401 *et seq.*

Subpart F—California

■ 2. Amend § 52.220a, paragraph (c), under the subheading “Table 10—EPA-

Approved Eastern Kern Air Pollution Control District Regulations; Kern County Air Pollution Control District Regulations,” by revising the entry for “425.3,” to read as follows:

§ 52.220a Identification of plan—in part.

* * * * *
 (c) * * *

TABLE 10—EPA-APPROVED EASTERN KERN AIR POLLUTION CONTROL DISTRICT REGULATIONS; KERN COUNTY AIR POLLUTION CONTROL DISTRICT REGULATIONS

District citation	Title/subject	State effective date	EPA approval date	Additional explanation
425.3	Portland Cement Kilns (Oxides of Nitrogen).	November 13, 2024	4/16/2026, 91 FR [INSERT FEDERAL REGISTER PAGE WHERE THE DOCUMENT BEGINS].	Submitted on December 12, 2024.

* * * * *
 [FR Doc. 2026-07398 Filed 4-15-26; 8:45 am]
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ENVIRONMENTAL PROTECTION AGENCY

40 CFR Part 52

[EPA-R09-OAR-2025-0191; FRL-12978-02-R9]

Air Plan Approval; Arizona; Interstate Transport Requirements for the 2012 Fine Particulate Matter National Ambient Air Quality Standards

AGENCY: Environmental Protection Agency (EPA).

ACTION: Final rule.

SUMMARY: The Clean Air Act (CAA) requires each state implementation plan (SIP) to contain adequate provisions prohibiting emissions that will significantly contribute to nonattainment or interfere with maintenance of air quality in other states. The State of Arizona submitted SIP revisions to the Environmental Protection Agency (EPA) to address these requirements for the 2012 fine particulate matter (PM_{2.5}) national ambient air quality standards (NAAQS). The EPA is finalizing approval of Arizona’s SIP submission as meeting the requirement that the Arizona SIP contains adequate provisions to prohibit emissions activity, within the State, from emitting air pollutants in amounts that will significantly contribute to

nonattainment or interfere with maintenance of the 2012 PM_{2.5} NAAQS in any other state.

DATES: This rule is effective May 18, 2026.

ADDRESSES: The EPA has established a docket for this action under Docket ID No. EPA-R09-OAR-2025-0191. All documents in the docket are listed on the <https://www.regulations.gov> website. Although potentially listed in the index, some information is not publicly available, *e.g.*, Confidential Business Information or other information whose disclosure is restricted by statute. Certain other material, such as copyrighted material, is not placed on the internet and will be publicly available only in hard copy form. Publicly available docket materials are available through <https://www.regulations.gov>, or please contact the person identified in the **FOR FURTHER INFORMATION CONTACT** section for additional availability information. If you need assistance in a language other than English or if you are a person with a disability who needs a reasonable accommodation at no cost to you, please contact the person identified in the **FOR FURTHER INFORMATION CONTACT** section.

FOR FURTHER INFORMATION CONTACT: Michael Dorantes, Geographic Strategies and Modeling Section (AIR 2-2), EPA Region IX, 75 Hawthorne Street, San Francisco, CA, telephone number: (415) 972-3934, email address: dorantes.michael@epa.gov.

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I. Summary of Proposed Action

On October 23, 2025, the EPA proposed to approve the SIP revisions submitted by the State of Arizona on December 11, 2015, and on February 10, 2022, (collectively referred to herein as “Arizona’s 2012 PM_{2.5} I-SIP submittals”) with respect to the interstate transport requirements of CAA section 110(a)(2)(D)(i)(I) for the 2012 PM_{2.5} NAAQS.¹ Based on our evaluation summarized in our proposed rulemaking and fully detailed in the accompanying technical support document, we proposed to find that Arizona’s 2012 PM_{2.5} I-SIP submittals contained adequate provisions to prohibit any source or other type of emissions activity within the state from emitting air pollutants in amounts that will significantly contribute to nonattainment of the 2012 PM_{2.5} NAAQS in another state (prong 1) or interfere with maintenance of the 2012 PM_{2.5} NAAQS in another state (prong 2). Additionally, we proposed that Arizona’s 2012 PM_{2.5} I-SIP submittals met the procedural requirements for

¹ 90 FR 48502 (October 23, 2025).