

2016); *but see United States v. Mississippi*, 82 F.4th 387, 393–94 (5th Cir. 2023). The Department is concerned about confusion over the non-enforceable nature of the *Olmstead* Guidance and issues this clarification that the *Olmstead* Guidance is not enforceable.

Further, the *Olmstead* Guidance was issued prior to the Supreme Court's decision in *Loper Bright*, 603 U.S. at 400, which held that agency interpretations must be consistent with the "single, best meaning" of the statute authorizing them. For these reasons, the Department plans to revisit the *Olmstead* Guidance in light of *Loper Bright* to determine whether the *Olmstead* Guidance is consistent with the "single, best meaning" of the ADA. The Department will not rely upon the *Olmstead* Guidance in its enforcement of Title II of the ADA.

Dated: July 13, 2026.

Harmeet K. Dhillon,

Assistant Attorney General, Department of Justice.

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NUCLEAR REGULATORY COMMISSION

[Docket No. 50–244; NRC–2026–3104]

Constellation Energy Generation, LLC; R.E. Ginna Nuclear Power Plant; Subsequent License Renewal Application

AGENCY: Nuclear Regulatory Commission.

ACTION: Acceptance for docketing; opportunity to request a hearing and petition for leave to intervene.

SUMMARY: The U.S. Nuclear Regulatory Commission (NRC, the Commission) is considering an application for the subsequent renewal of Renewed Facility Operating License No. DPR–18, which authorizes Constellation Energy Generation, LLC (CEG, the applicant), to operate R.E. Ginna Nuclear Power Plant (Ginna). The subsequent renewed license would authorize CEG to operate Ginna for an additional 20 years beyond the period specified in the current renewed license. The current renewed license for Ginna expires September 18, 2029.

DATES: Requests for a hearing or petitions for leave to intervene must be filed by September 18, 2026.

ADDRESSES: Please refer to Docket ID NRC–2026–3104 when contacting the NRC about the availability of information for this action. You may

obtain publicly available information related to this action using any of the following methods:

- **Federal Rulemaking Website:** Go to <https://www.regulations.gov> and search for Docket ID NRC–2026–3104. Address questions about Docket IDs in *Regulations.gov* to Bridget Curran; telephone: 301–415–1003; email Bridget.Curran@nrc.gov. For technical questions, contact the individual(s) listed in the "For Further Information Contact" section of this document.
- **NRC's Agencywide Documents Access and Management System (ADAMS):** You may obtain publicly available documents online in the ADAMS Public Documents collection at <https://www.nrc.gov/reading-rm/adams.html>. To begin the search, select "Begin ADAMS Public Search." For problems with ADAMS, please contact the NRC's Public Document Room (PDR) reference staff at 1–800–397–4209, at 301–415–4737, or by email to PDR.Resource@nrc.gov. The subsequent license renewal application is available in ADAMS under Package Accession No. ML26168A222.
- **Public Library:** A copy of the subsequent license renewal application can be accessed at the following public library: Lyons Public Library, 122 Broad Street, Lyons, NY 14489.
- **NRC's PDR:** The PDR, where you may examine and order copies of publicly available documents, is open by appointment. To make an appointment to visit the PDR, please send an email to PDR.Resource@nrc.gov or call 1–800–397–4209 or 301–415–4737, between 8 a.m. and 4 p.m. eastern time (ET), Monday through Friday, except Federal holidays.

FOR FURTHER INFORMATION CONTACT:

Brian Harris, Office of Nuclear Reactor Regulation, U.S. Nuclear Regulatory Commission, Washington, DC 20555–0001; telephone: 301–415–2277; email: Brian.Harris2@nrc.gov.

SUPPLEMENTARY INFORMATION:

I. Introduction

The NRC received a subsequent license renewal application (SLRA) from Constellation Energy Generation, LLC (CEG, the applicant) dated June 17, 2026, requesting subsequent renewal of Renewed Facility Operating License No. DPR–18, which authorizes CEG to operate R.E. Ginna Nuclear Power Plant (Ginna) up to 1,775 megawatts thermal. Ginna is located in Wayne County, New York. CEG submitted the SLRA pursuant to part 54 of title 10 of the *Code of Federal Regulations* (10 CFR), "Requirements for Renewal of Operating Licenses for Nuclear Power Plants." A

notice of receipt of the SLRA was published in the **Federal Register** on June 29, 2026 (91 FR 39125).

The NRC staff has determined that CEG has submitted sufficient information in accordance with 10 CFR 54.19, 54.21, 54.22, 54.23, 51.45, and 51.53(c) to enable the staff to undertake a review of the SLRA and that, therefore, the SLRA is acceptable for docketing. The current docket number, 50–244, for Renewed Facility Operating License No. DPR–18 will be retained. The determination to accept the SLRA for docketing does not constitute a determination that a subsequent renewed license should be issued and does not preclude the NRC staff from requesting additional information as the review proceeds.

Before issuance of the requested subsequent renewed license, the NRC will have made the findings required by the Atomic Energy Act of 1954, as amended (the Act), and the Commission's rules and regulations. In accordance with 10 CFR 54.29, the NRC may issue a subsequent renewed license on the basis of its review if it finds that actions have been identified and have been or will be taken with respect to: (1) managing the effects of aging during the period of extended operation on the functionality of structures and components that have been identified as requiring aging management review; and (2) time-limited aging analyses that have been identified as requiring review, such that there is reasonable assurance that the activities authorized by the subsequent renewed license will continue to be conducted in accordance with the current licensing basis and that any changes made to the plant's current licensing basis will comply with the Act and the Commission's regulations.

The NRC staff will also complete an environmental review of the application and will document its findings in accordance with the National Environmental Policy Act of 1969 (NEPA), as amended, and the Commission's regulations in 10 CFR part 51, "Environmental Protection Regulations for Domestic Licensing and Related Regulatory Functions." The staff will prepare an environmental assessment that will be used to determine whether an environmental impact statement is necessary, or a finding of no significant impact is warranted to satisfy the NRC's NEPA obligations. In considering the SLRA, 10 CFR 54.29 requires that the Commission must find that the applicable requirements of subpart A of 10 CFR part 51 have been satisfied and that any matters raised under 10 CFR 2.335 have been addressed.

II. Opportunity To Request a Hearing and Petition for Leave To Intervene

Within 60 days after the date of publication of this notice, any person (petitioner) whose interest may be affected by this action may file a request for a hearing and petition for leave to intervene (petition) with respect to the action. Petitions shall be filed in accordance with the Commission's "Agency Rules of Practice and Procedure" in 10 CFR part 2. Interested persons should consult 10 CFR 2.309. If a petition is filed, the presiding officer will rule on the petition and, if appropriate, a notice of a hearing will be issued.

Petitions must be filed no later than 60 days from the date of publication of this notice in accordance with the filing instructions in the "Electronic Submissions (E-Filing)" section of this document. Petitions and motions for leave to file new or amended contentions that are filed after the deadline will not be entertained absent a determination by the presiding officer that the filing demonstrates good cause by satisfying the three factors in 10 CFR 2.309(c)(1)(i) through (iii).

A State, local governmental body, Federally recognized Indian Tribe, or designated agency thereof, may submit a petition to the Commission to participate as a party under 10 CFR 2.309(h) no later than 60 days from the date of publication of this notice. Alternatively, a State, local governmental body, Federally recognized Indian Tribe, or agency thereof may participate as a non-party under 10 CFR 2.315(c).

For information about filing a petition and about participation by a person not a party under 10 CFR 2.315, see ADAMS Accession No. ML20340A053 (<https://adamswebsearch2.nrc.gov/webSearch2/main.jsp?AccessionNumber=ML20340A053>), and on the NRC's public website (<https://www.nrc.gov/about-nrc/regulatory/adjudicatory/hearing.html#participate>).

III. Electronic Submissions (E-Filing)

All documents filed in NRC adjudicatory proceedings, including documents filed by an interested State, local governmental body, Federally recognized Indian Tribe, or designated agency thereof that requests to participate under 10 CFR 2.315(c), must be filed in accordance with 10 CFR 2.302. The E-Filing process requires participants to submit and serve all adjudicatory documents over the internet, or in some cases, to mail copies on electronic storage media, unless an exemption permitting an alternative

filing method, as further discussed, is granted. Detailed guidance on electronic submissions is located in the "Guidance for Electronic Submissions to the NRC" (ADAMS Accession No. ML13031A056), and on the NRC's public website (<https://www.nrc.gov/site-help/e-submittals.html>).

To comply with the procedural requirements of E-Filing, at least 10 days prior to the filing deadline, the participant should contact the Office of the Secretary by email at Hearing.Docket@nrc.gov, or by telephone at 301-415-1677, to (1) request a digital identification (ID) certificate, which allows the participant (or its counsel or representative) to digitally sign submissions and access the E-Filing system for any proceeding in which it is participating; and (2) advise the Secretary that the participant will be submitting a petition or other adjudicatory document (even in instances in which the participant, or its counsel or representative, already holds an NRC issued digital ID certificate). Based upon this information, the Secretary will establish an electronic docket for the proceeding if the Secretary has not already established an electronic docket.

Information about applying for a digital ID certificate is available on the NRC's public website at <https://www.nrc.gov/site-help/e-submittals/getting-started.html>. After a digital ID certificate is obtained and a docket created, the participant must submit adjudicatory documents in Portable Document Format. Guidance on submissions is available on the NRC's public website at <https://www.nrc.gov/site-help/electronic-sub-ref-mat.html>. A filing is considered complete at the time the document is submitted through the NRC's E-Filing system. To be timely, an electronic filing must be submitted to the E-Filing system no later than 11:59 p.m. ET on the due date. Upon receipt of a transmission, the E-Filing system time-stamps the document and sends the submitter an email confirming receipt of the document. The E-Filing system also distributes an email that provides access to the document to the NRC's Office of the General Counsel and any others who have advised the Office of the Secretary that they wish to participate in the proceeding, so that the filer need not serve the document on those participants separately. Therefore, applicants and other participants (or their counsel or representative) must apply for and receive a digital ID certificate before adjudicatory documents are filed to obtain access to the documents via the E-Filing system.

A person filing electronically using the NRC's adjudicatory E-Filing system may seek assistance by contacting the NRC's Electronic Filing Help Desk through the "Contact Us" link located on the NRC's public website at <https://www.nrc.gov/site-help/e-submittals.html>, by email to MSHD.Resource@nrc.gov, or by a toll-free call at 1-866-672-7640. The NRC Electronic Filing Help Desk is available between 9 a.m. and 6 p.m., ET, Monday through Friday, except Federal holidays.

Participants who believe that they have good cause for not submitting documents electronically must file an exemption request, in accordance with 10 CFR 2.302(g), with their initial paper filing stating why there is good cause for not filing electronically and requesting authorization to continue to submit documents in paper format. Such filings must be submitted in accordance with 10 CFR 2.302(b)-(d). Participants filing adjudicatory documents in this manner are responsible for serving their documents on all other participants. Participants granted an exemption under 10 CFR 2.302(g)(2) must still meet the electronic formatting requirement in 10 CFR 2.302(g)(1), unless the participant also seeks and is granted an exemption from 10 CFR 2.302(g)(1).

Documents submitted in adjudicatory proceedings will appear in the NRC's electronic hearing docket, which is publicly available at <https://adams.nrc.gov/ehd>, unless otherwise excluded pursuant to an order of the presiding officer. If you do not have an NRC issued digital ID certificate as previously described, click "cancel" when the link requests certificates and you will be automatically directed to the NRC's electronic hearing docket where you will be able to access any publicly available documents in a particular hearing docket. Participants are requested not to include personal privacy information such as social security numbers, home addresses, or personal phone numbers in their filings unless an NRC regulation or other law requires submission of such information. With respect to copyrighted works, except for limited excerpts that serve the purpose of the adjudicatory filings and would constitute a Fair Use application, participants should not include copyrighted materials in their submission.

Detailed information about the license renewal process can be found under the Reactor License Renewal section icon at <https://www.nrc.gov/reactors/operating/licensing/renewal.html> on the NRC's public website. The SLRA for Ginna is also available on the NRC's public

website at <https://www.nrc.gov/reactors/operating/licensing/renewal/subsequent-license-renewal.html>, while the SLRA is under review.

Authority: 42 U.S.C. 2011 *et seq.*

Dated: July 16, 2026.

For the Nuclear Regulatory Commission.

Jason Paige,

Chief, License Renewal Safety Branch,
Division of Licensing Projects II, Office of
Nuclear Reactor Regulation.

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POSTAL REGULATORY COMMISSION

[Docket No. MC2026-300; Order No. 9643]

Mail Classification Schedule

AGENCY: Postal Regulatory Commission.

ACTION: Notice.

SUMMARY: The Commission is recognizing a recently filed Postal Service request to make changes to the product description for the Market Dominant Address Management Services product in the Mail Classification Schedule. This notice informs the public of the filing, invites public comment, and takes other administrative steps.

DATES: *Comments are due:* July 31, 2026.

ADDRESSES: Submit comments electronically via the Commission's Filing Online system at <http://www.prc.gov>. Those who cannot submit comments electronically should contact the person identified in the **FOR FURTHER INFORMATION CONTACT** section by telephone for advice on filing alternatives.

FOR FURTHER INFORMATION CONTACT: David A. Trissell, General Counsel, at 202-789-6820.

SUPPLEMENTARY INFORMATION:

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I. Introduction

On July 14, 2026, pursuant to 39 CFR part 3040, the Postal Service filed a request to make changes to the product description for the Market Dominant Address Management Services (AMS) product in the *Mail Classification Schedule* (MCS) section 1515 by adding a new National Change of Address

(NCOA) service called NCOA+ to the services offered under AMS.¹

II. Background and Contents of Filing

The Postal Service initially proposed to add NCOA+ to the AMS product in Docket No. R2026-1.² After receiving comments in that proceeding alleging that the introduction of NCOA+ could violate 39 U.S.C. 404a,³ the Commission determined that the proposed addition of NCOA+ could not “be appropriately vetted during an expedited rate adjustment proceeding” “given the issues raised and the record before the Commission.”⁴ Thus, the Commission did not approve the proposed changes related to the introduction of NCOA+ and stated that “[s]hould the Postal Service desire to re-propose the introduction of NCOA+, it should do so in a proceeding under 39 [CFR] part 3040.” Order No. 9584 at 130-31.

In the Request, the Postal Service proposes the addition of NCOA+ to AMS with a proposed implementation date of October 4, 2026. Request at 1-2. The Postal Service explains that the NCOA database holds all change-of-address (COA) records and that NCOA services allow entities access to the database in order to ensure correct addresses on mailings. *Id.* at 2. Currently, the Postal Service offers six NCOA services, which license the database (updated weekly or monthly depending on the license) to these entities and allow for the development and sale of software utilizing the database, the updating of themailing lists on behalf of mailers by licensees, the self-updating of mailing lists by individual licenseemailers, and use on mail processing equipment to remove undeliverable-as-addressed (UAA) mail and supply correct addressing information. *Id.* at 2-5. The Postal Service states that each of the six services have different requirements, limitations, and features associated with them and are offered at differing price points. *Id.* at 3-5, 21.

¹ USPS Request to Add the NCOA+ Price Category to the Mail Classification Schedule, July 14, 2026, at 1, 17-24 (Request).

² Docket No. R2026-1, United States Postal Service Notice of Market-Dominant Price Change, April 9, 2026, at 30.

³ See Docket No. R2026-1, Comments of the National Postal Policy Council, May 11, 2026, at 6-9; Docket No. R2026-1, Comments of the National Association of Presort Mailers, May 11, 2026, at 8-9; Docket No. R2026-1, Comments of the Association for Postal Commerce, May 11, 2026, at 4-7.

⁴ Docket No. R2026-1, Order on Price Adjustments for First-Class Mail, USPS Marketing Mail, Periodicals, Package Services, and Special Services Products and Related Mail Classification Changes, May 27, 2026, at 130 (Order No. 9584).

The Postal Service states that NCOA+ is proposed to be offered as an additional NCOA price category and would provide the exact same data as the other NCOA price categories. *Id.* at 5-6. The Postal Service represents that the primary difference between NCOA+ and the other NCOA services would be the way in which the underlying NCOA database is accessed. *Id.* at 6. The Postal Service states that the six current NCOA services require use of both Coded Accuracy Support System (CASS) compliant software and NCOA software (that licensees develop themselves or license from a provider). *Id.* The Postal Service explains that NCOA+ would provide “cloud-based access to the NCOA software and database through an encrypted, modern application programming interface (‘API’)[.]” with the API functioning “as a direct conduit to lookup a single address and receive new address information when a match is found.” *Id.* The Postal Service explains that NCOA+ users therefore would not have to develop or purchase “specifically compliant software[.]” and “NCOA+ will provide a more secure and easier way for licensees to instantly access and retrieve the most up-to-date data without having to wait for the next file distribution.” *Id.* The Postal Service states that NCOA+ would have several “enhancements” over current NCOA offerings, including the ability for a single address lookup, more frequent updates, the simplification of Privacy Act compliance requirements, and reduced administrative burdens on licensees. *Id.* at 6-7. The Postal Service also notes that NCOA+ would provide the Postal Service with several benefits, including reductions in costly UAA mail and improved ability to track and monitor database usage. *Id.* at 7-8. The Postal Service explains that NCOA+ would be priced based on the licensee’s number of API calls per month. *Id.* at 10.

The Postal Service represents that NCOA+ would be available to all mailers on the same terms and conditions and could be utilized by current NCOA licensees to access NCOA+’s distinct features. *Id.* at 8. The Postal Service expects that NCOA+ would be used by some current NCOA licensees and also that NCOA+ will attract new users to use NCOA data because of the lower technical barriers to entry. *Id.* The Postal Service also expects that many current licensees would continue using the other NCOA services for various reasons, including how their systems are optimized and potential switching costs. *Id.*

The Postal Service acknowledges that in reducing barriers to access,