

## DEPARTMENT OF COMMERCE

## Foreign-Trade Zones Board

[B–87–2026]

**Foreign-Trade Zone (FTZ) 18,  
Notification of Proposed Production  
Activity; Pactron, Inc.; (Printed Circuit  
Board Assemblies); Santa Clara,  
California**

Pactron, Inc. submitted a notification of proposed production activity to the FTZ Board (the Board) for its facility in Santa Clara, California within FTZ 18. The notification conforming to the requirements of the Board's regulations (15 CFR 400.22) was received on July 13, 2026.

Pursuant to 15 CFR 400.14(b), FTZ production activity would be limited to the specific foreign-status material(s)/ component(s) and specific finished product(s) described in the submitted notification (summarized below) and subsequently authorized by the Board. The benefits that may stem from conducting production activity under FTZ procedures are explained in the background section of the Board's website—accessible via [www.trade.gov/ftz](http://www.trade.gov/ftz).

The proposed finished products include: printed circuit board assemblies; load board assemblies for integrated-circuit and semiconductor test equipment; test board assemblies; data-interface for communication board assemblies; and, automatic data processing equipment board assemblies (duty rate ranges from duty-free to 2.70%).

The proposed foreign-status materials/components include: stainless steel stiffeners; aluminum stiffeners; aluminum chasses; aluminum frames; printed circuit board alignment tools; test socket insertion tools; tooling heads; printed circuit board stencils; probe fixtures; load board clamps; printed circuit board stencils; probe fixtures; load board clamps; printed circuit assembly memory modules; printed circuit board frames; printed circuit board holders; printed circuit board carriers; transformers; static converters; inductors; ferrite cores; electrolytic capacitors; ceramic capacitors; printed circuit board communication modules; electronic fuses; bare printed circuit boards; electrical switches; electrical relays; electrical transistors; electrical fuses; diodes; thermal cutoffs; relays for electrical circuits; electrical coaxial connectors; printed circuit connectors; integrated circuit sockets; cable connectors; plug connectors; electrical terminals; electrical splices; electrical couplings; electrical connector

housings; printed circuit board control boards; switchboard socket pins; switchboard connectors; electronic integrated circuits; coaxial cables with connectors; insulated conductors with connectors; voltage measurement boards; power analysis modules for printed circuit boards; automated test equipment interface boards for printed circuit boards; diagnostic logging modules for printed circuit boards; embedded test control boards; motor control support boards for printed circuit boards; process control interface boards; feedback control modules; pressure regulation control boards; temperature control modules; and, embedded test control boards (duty rate ranges from duty-free to 5.30%).

The request indicates that certain materials/components are subject to duties under section 122 of the Trade Act of 1974 (Section 122), section 232 of the Trade Expansion Act of 1962 (section 232), or section 301 of the Trade Act of 1974 (section 301), depending on the country of origin. The applicable section 122, section 232, and section 301 decisions require subject merchandise to be admitted to FTZs in privileged foreign status (19 CFR 146.41).

Public comment is invited from interested parties. Submissions shall be addressed to the Board's Executive Secretary and sent to: [ftz@trade.gov](mailto:ftz@trade.gov). The closing period for their receipt is September 1, 2026.

A copy of the notification will be available for public inspection in the "Online FTZ Information System" section of the Board's website.

For further information, contact Brian Warnes at [brian.warnes@trade.gov](mailto:brian.warnes@trade.gov).

Dated: July 17, 2026.

**Elizabeth Whiteman,**  
Executive Secretary.

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**BILLING CODE 3510–DS–P**

## DEPARTMENT OF COMMERCE

## International Trade Administration

[A–570–168, C–570–169]

**Certain Alkyl Phosphate Esters From  
the People's Republic of China:  
Initiation of Circumvention Inquiry on  
the Antidumping and Countervailing  
Duty Orders**

**AGENCY:** Enforcement and Compliance, International Trade Administration, Department of Commerce.

**SUMMARY:** In response to a request from ICL–IP America, Inc. (the requestor), the U.S. Department of Commerce

(Commerce) is initiating a country-wide circumvention inquiry to determine whether certain spray-foam systems from Canada, which are completed or assembled with components produced in the People's Republic of China (China), are circumventing the antidumping duty (AD) and countervailing duty (CVD) orders on certain alkyl phosphate esters (esters) from China.

**DATES:** Applicable July 23, 2026.

**FOR FURTHER INFORMATION CONTACT:** Laurel Smalley or Matthew Lipka, AD/CVD Operations, Office VIII, Enforcement and Compliance, International Trade Administration, U.S. Department of Commerce, 1401 Constitution Avenue NW, Washington, DC 20230; telephone: (202) 482–3456 or (202) 482–7976, respectively.

**SUPPLEMENTARY INFORMATION:****Background**

On March 3, 2026, pursuant to section 781(b) of the Tariff Act of 1930, as amended (the Act), and 19 CFR 351.226, the requestor filed a circumvention inquiry request alleging that U.S. imports of spray-foam systems from Canada containing a blend of Chinese-origin esters are circumventing the *Orders*.<sup>1</sup> On the same date, the requestor also filed a circumvention inquiry request alleging that U.S. imports of spray-foam systems from China containing a blend of Chinese-origin esters are circumventing the *Orders* pursuant to section 781(c) of the Act.<sup>2</sup>

On March 26 and May 5, 2026, Commerce issued supplemental questionnaires to the requestor regarding the Canada Circumvention

<sup>1</sup> See *Certain Alkyl Phosphate Esters from the People's Republic of China: Antidumping and Countervailing Duty Orders*, 90 FR 24579 (June 11, 2025); and *Certain Alkyl Phosphate Esters From the People's Republic of China: Antidumping and Countervailing Duty Orders; Correction*, 90 FR 26967 (June 25, 2025) (collectively, *Orders*); see also Requestor's Letter, "Request to Initiate an Anti-Circumvention Inquiry Regarding Imports from Canada of Spray-Foam Systems Containing a Blend of Chinese Alkyl Phosphate Esters," dated March 3, 2026 (Canada Circumvention Request); and Requestor's Letter, "ICL Response to Supplemental Questionnaire Regarding Request to Initiate Anti-Circumvention Inquiry Regarding Imports from Canada of Spray Foam Systems Containing a Blend of Chinese Alkyl Phosphate Esters," dated April 10, 2026 (First Supplement), at 2.

<sup>2</sup> See the unpublished **Federal Register** notice, "Initiation of Scope Inquiry and Deferral of Circumvention Inquiry on the Antidumping and Countervailing Duty Orders," dated concurrently with this notice (Initiation of China Scope Inquiry). Commerce is deferring the initiation of a circumvention inquiry with respect to China pursuant to section 781(c) of the Act pending the completion of a scope inquiry, consistent with 19 CFR 351.226(d)(2)(i). *Id.*

Request.<sup>3</sup> On April 1 and May 22, 2026, the requestor timely filed responses to Commerce's supplemental questionnaires.<sup>4</sup>

On June 11, and 29, 2026, Commerce extended the deadline to initiate a circumvention inquiry, pursuant to 19 CFR 351.226(d)(1) and 19 CFR 351.302(b), until July 16, 2026.<sup>5</sup>

### Scope of the Orders

The merchandise covered by the scope of the *Orders* is esters from China. For a complete description of the scope of the *Orders*, see the Circumvention Initiation Checklist.<sup>6</sup>

### Merchandise Subject to the Circumvention Inquiry

The merchandise subject to this inquiry is the esters containing side (*i.e.* the "B" side component) of spray-foam systems completed or assembled in Canada with Chinese-origin esters. Commerce is concurrently self-initiating a scope inquiry pursuant to 19 CFR 351.225(b) and 19 CFR 351.226(d)(2)(i) to determine whether certain components (*i.e.* the "B" side) of spray-foam systems are within the scope of the *Orders*.<sup>7</sup>

### Statutory and Regulatory Requirements to Initiate a Circumvention Inquiry

Section 351.226(d)(1)(iii) of Commerce's regulations states that if Commerce determines that a request for a circumvention inquiry satisfies the requirements of 19 CFR 351.226(c), then Commerce "will accept the request and initiate a circumvention inquiry." Section 351.226(c)(1) of Commerce's regulations, in turn, requires that each circumvention inquiry request allege "that the elements necessary for a circumvention determination under section 781 of the Act exist" and be "accompanied by information reasonably available to the interested party supporting these allegations." The requestor alleges circumvention

pursuant to section 781(b) of the Act (*i.e.*, merchandise completed or assembled in other foreign countries).<sup>8</sup>

Section 781(b)(1) of the Act provides that Commerce may find circumvention of an order when merchandise of the same class or kind subject to the order is completed or assembled in a foreign country other than the country to which the order applies. In conducting a circumvention inquiry, under section 781(b)(1) of the Act, Commerce relies on the following criteria: (A) merchandise imported into the United States is of the same class or kind as any merchandise produced in a foreign country that is the subject of an AD or CVD order or finding; (B) before importation into the United States, such imported merchandise is completed or assembled in another foreign country from merchandise which is subject to the order or merchandise which is produced in the foreign country that is subject to the order; (C) the process of assembly or completion in the foreign country referred to in section (B) is minor or insignificant; (D) the value of the merchandise produced in the foreign country to which the AD or CVD order applies is a significant portion of the total value of the merchandise exported to the United States; and (E) the administering authority determines that action is appropriate to prevent evasion of such order or finding.

In determining whether or not the process of assembly or completion in the foreign country is minor or insignificant under section 781(b)(1)(C) of the Act, section 781(b)(2) of the Act directs Commerce to consider: (A) the level of investment in the foreign country; (B) the level of research and development in the foreign country; (C) the nature of the production process in the foreign country; (D) the extent of production facilities in the foreign country; and (E) whether or not the value of processing performed in the foreign country represents a small proportion of the value of the merchandise imported into the United States. However, no single factor, by itself, controls Commerce's determination of whether the process of assembly or completion in the foreign country is minor or insignificant.<sup>9</sup> Accordingly, it is Commerce's practice to evaluate each of these five factors as they exist in the foreign country, and to reach an affirmative or negative circumvention determination based on

the totality of the circumstances of the particular circumvention inquiry.<sup>10</sup>

Section 781(b)(3) of the Act sets forth additional factors to consider in determining whether to include merchandise assembled or completed in a foreign country within the scope of an AD and/or CVD order. Specifically, Commerce shall take into account such factors as: (A) the pattern of trade, including sourcing patterns; (B) whether the manufacturer or exporter of the merchandise is affiliated with the person who, in the foreign country, uses the merchandise to complete or assemble the merchandise which is subsequently imported into the United States; and (C) whether imports of the merchandise into the foreign country have increased after the initiation of the investigation that resulted in the issuance of such order or finding.

### Analysis

Based on our analysis of requestor's circumvention request, Commerce determines that the requestor has satisfied the criteria under 19 CFR 351.226(c) to warrant the initiation of a circumvention inquiry of the *Orders*. Thus, pursuant to 19 CFR 351.226(d)(1)(iii), we are initiating the requested circumvention inquiry. For a full discussion of the basis for our decision to initiate the circumvention inquiry, see the Circumvention Initiation Checklist.<sup>11</sup> As explained in the Circumvention Initiation Checklist, the information provided by the requestor warrants initiating this circumvention inquiry on a country-wide basis. Commerce has taken this approach in prior circumvention inquiries, where the facts warranted initiation on a country-wide basis.<sup>12</sup>

<sup>10</sup> See *Uncovered Innerspring Units from the People's Republic of China: Final Affirmative Determination of Circumvention of the Antidumping Duty Order*, 83 FR 65626 (December 21, 2018), and accompanying Issues and Decision Memorandum at 4.

<sup>11</sup> See Circumvention Initiation Checklist.

<sup>12</sup> See, e.g., *Certain Corrosion-Resistant Steel Products from the Republic of Korea and Taiwan: Initiation of Anti-Circumvention Inquiries on the Antidumping Duty and Countervailing Duty Orders*, 83 FR 37785 (August 2, 2018) (*CORE from Korea and Taiwan*); *Carbon Steel Butt-Weld Pipe Fittings from the People's Republic of China: Initiation of Anti-Circumvention Inquiry on the Antidumping Duty Order*, 82 FR 40556, 40560 (August 25, 2017) (stating at initiation that Commerce would evaluate the extent to which a country-wide finding applicable to all exports might be warranted); and *Certain Corrosion-Resistant Steel Products from the People's Republic of China: Initiation of Anti-Circumvention Inquiries on the Antidumping Duty and Countervailing Duty Orders*, 81 FR 79454, 79458 (November 14, 2016) (stating at initiation that Commerce would evaluate the extent to which a country-wide finding applicable to all exports might be warranted).

<sup>3</sup> See Commerce's Letter, "Supplemental Questionnaire," dated March 26, 2026; see also Commerce's Letter, "Second Supplemental Questionnaire," dated May 5, 2026.

<sup>4</sup> See First Supplement; see also Requestor's Letter, "ICL Response to Second Supplemental Questionnaire Regarding Request to Initiate Anti-Circumvention Inquiry Regarding Imports from Canada of Spray Foam Systems Containing a Blend of Chinese Alkyl Phosphate Esters," dated May 22, 2026.

<sup>5</sup> See Memoranda, "Extension of Circumvention Inquiry Initiation Deadline," dated June 11, 2026, and "Extension of Circumvention Inquiry Initiation Deadline," dated June 29, 2026.

<sup>6</sup> See Checklist, "Certain Alkyl Phosphate Esters from the People's Republic of China," dated concurrently with, and hereby adopted by, this notice (Circumvention Initiation Checklist), at Attachment 1.

<sup>7</sup> See Initiation of China Scope Inquiry.

<sup>8</sup> See First Supplement at 2.

<sup>9</sup> See Statement of Administrative Action accompanying the Uruguay Round Agreements Act, H.R. Doc. No. 103-316 (1994) (SAA) at 893.

Consistent with the approach in the prior circumvention inquiries that were initiated on a country-wide basis, Commerce intends to issue a questionnaire to solicit information from producers and exporters in Canada concerning their production of spray-foam systems and their shipments thereof to the United States, should the concurrent scope inquiry determine that the certain spray-foam system components are within the scope of the *Orders*.<sup>13</sup>

### Respondent Selection

Commerce intends to base respondent selection on quantity and value (Q&V) questionnaire responses that Commerce intends to issue to each potential respondent for which there is complete address information on the record. Additionally, Commerce intends to place the Q&V questionnaire on the record at a later date. Comments regarding the Q&V data and respondent selection should be submitted within seven days after placement of the Q&V data on the record of the inquiry. Parties wishing to submit rebuttal comments should submit those comments within five days after the deadline for the initial comments.

Commerce intends to establish a schedule for questionnaire responses after respondent selection. A company's failure to completely respond to Commerce's requests for information may result in the application of partial or total facts available, pursuant to section 776(a) of the Act, which may include adverse inferences, pursuant to section 776(b) of the Act.

### Filing Requirements

All submissions to Commerce must be filed electronically via Enforcement and Compliance's Antidumping Duty and Countervailing Duty Centralized Electronic Service System (ACCESS), unless an exception applies.<sup>14</sup> An electronically filed document must be received successfully in its entirety by the applicable deadline. Each submission must be placed on the record of the segment of the proceeding for the AD Order (A-570-168), ACCESS

anticircumvention inquiry segment "Spray Foam Systems from Canada."

### Suspension of Liquidation

Pursuant to 19 CFR 351.226(l)(1), when Commerce initiates a circumvention inquiry under 19 CFR 351.226(d), Commerce will notify U.S. Customs and Border Protection (CBP) of the initiation and direct CBP to continue the suspension of liquidation of entries of products covered by the circumvention inquiry that were already covered by the suspension of liquidation under the AD and/or CVD orders, and to apply the cash deposit rate that would be applicable if the product was determined to be covered by the scope of the AD and/or CVD orders.

Accordingly, Commerce will notify CBP of the initiation of this circumvention inquiry and direct CBP to continue to suspend (unliquidated) entries of the products covered by the circumvention inquiry that were already covered by the suspension of liquidation. In addition, Commerce will direct CBP to apply the cash deposit rate that would be applicable if the products were determined to be circumventing the *Orders*.

In the event that Commerce issues affirmative preliminary or final circumvention determinations that the products from Canada are circumventing the *Orders*, Commerce will instruct CBP to continue the suspension of liquidation of previously suspended entries and to apply the applicable cash deposit rate. Commerce will also instruct CBP to begin the suspension of liquidation and application of cash deposits for any unliquidated entries not yet suspended, entered, or withdrawn from warehouse, for consumption, on or after the date of publication of the notice of initiation of the circumvention inquiries pursuant to paragraphs (l)(2)(ii) and (l)(3)(ii).

In addition, pursuant to paragraphs (l)(2)(iii)(A) and (l)(3)(iii)(A), Commerce may instruct CBP to begin the suspension of liquidation and application of cash deposits for any unliquidated entries not yet suspended, entered, or withdrawn from warehouse, for consumption, prior to the date of initiation of the circumvention inquiry.<sup>15</sup> These rules will not affect CBP's authority to take any additional action with respect to the suspension of liquidation or related measures for these

entries, as stated in 19 CFR 351.226(l)(5).

### Notification to Interested Parties

In accordance with 19 CFR 351.226(b) and section 781(b) of the Act, Commerce determines that the requestor's request for a circumvention inquiry satisfies the requirements of 19 CFR 351.226(c). Accordingly, Commerce is notifying all interested parties of the initiation of this circumvention inquiry to determine whether imports of spray-foam systems containing a blend of esters completed or assembled in Canada using components manufactured in China are circumventing the *Orders*. In addition, we have included a description of the products that are the subject of this inquiry, and an explanation of the reasons for Commerce's decision to initiate this inquiry as provided above and in the accompanying Circumvention Initiation Checklist.<sup>16</sup>

In accordance with 19 CFR 351.226(e)(1), Commerce intends to issue its preliminary circumvention determination within 150 days from the date of publication of the notice of initiation of a circumvention inquiry in the **Federal Register**. Furthermore, in accordance with section 781(f) of the Act and 19 CFR 351.226(e)(2), unless the circumvention inquiry is rescinded, in whole or in part, or extended, Commerce intends to issue its final determination within 300 days from the date of publication of the notice of initiation of the circumvention inquiry in the **Federal Register**.

This notice is published in accordance with section 781(b) of the Act and 19 CFR 351.226(d)(1)(iii).

Dated: July 16, 2026.

**Christopher Abbott,**

*Deputy Assistant Secretary for Policy and Negotiations, performing the non-exclusive functions and duties of the Assistant Secretary for Enforcement and Compliance.*

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## DEPARTMENT OF COMMERCE

### International Trade Administration

[A-588-883]

### Lattice Boom Crawler Cranes From Japan: Antidumping Duty Order

**AGENCY:** Enforcement and Compliance, International Trade Administration, Department of Commerce.

**SUMMARY:** Based on affirmative final determination by the U.S. Department of Commerce (Commerce) and the U.S.

<sup>16</sup> See Circumvention Initiation Checklist.

<sup>13</sup> See, e.g., *CORE from Korea and Taiwan*, 83 FR at 37790.

<sup>14</sup> See *Antidumping and Countervailing Duty Proceedings: Electronic Filing Procedures; Administrative Protective Order Procedures*, 76 FR 39263 (July 6, 2011), as amended in *Enforcement and Compliance; Change of Electronic Filing System name*, 79 FR 69046 (November 20, 2014) for details of Commerce's electronic filing requirements, effective August 5, 2011. Information on help using ACCESS can be found at <https://access.trade.gov/help> and a handbook can be found at [https://access.trade.gov/ACCESS%20Handbook%20on%20Electronic%20Filing%20Procedures\\_March2026.pdf](https://access.trade.gov/ACCESS%20Handbook%20on%20Electronic%20Filing%20Procedures_March2026.pdf).

<sup>15</sup> See *Regulations to Improve Administration and Enforcement of Antidumping and Countervailing Duty Laws*, 86 FR 52300, 52345-52348 (September 20, 2021).