

publication of the notice of initiation of the circumvention inquiries pursuant to paragraphs (l)(2)(ii) and (l)(3)(ii). In addition, pursuant to paragraphs (l)(2)(iii)(A) and (l)(3)(iii)(A), Commerce may instruct CBP to begin the suspension of liquidation and application of cash deposits for any unliquidated entries not yet suspended, entered, or withdrawn from warehouse, for consumption, prior to the date of initiation of the circumvention inquiries, but not for such entries prior to November 4, 2021, the effective date of these provisions in the *Final Rule*.⁸ These rules will not affect CBP's authority to take any additional action with respect to the suspension of liquidation or related measures for these entries, as stated in 19 CFR 351.226(l)(5).

Notification to Interested Parties

In accordance with 19 CFR 351.226(d) and section 781(b) of the Act, Commerce determines that the requesters' requests for circumvention inquiries satisfy the requirements of 19 CFR 351.226(c). Accordingly, Commerce is notifying all interested parties of the initiation of the circumvention inquiries to determine whether aluminum containers from China, which are completed in and exported from the third countries using aluminum foil manufactured in China, are circumventing the *Orders*. In addition, we have included a description of the products that are subject to these inquiries, and an explanation of Commerce's decision to initiate the inquiries is provided in the accompanying Circumvention Initiation Checklists.⁹

In accordance with 19 CFR 351.226(e)(1), unless the circumvention inquiries are rescinded, in whole or in part, or extended, Commerce intends to issue its preliminary circumvention determinations no later than 150 days from the date of publication of the notices of initiation of these circumvention inquiries in the **Federal Register**. Furthermore, in accordance with section 781(f) of the Act and 19 CFR 351.226(e)(2), unless the circumvention inquiries are rescinded, in whole or in part, or extended, Commerce intends to issue its final determinations within 300 days from the date of publication of the notice of initiation of the circumvention inquiries in the **Federal Register**.

This notice is published in accordance with section 781(b) of the Act, and 19 CFR 351.226(d)(1)(iii).

Dated: July 31, 2026.

Christopher Abbott,

Deputy Assistant Secretary for Policy and Negotiations, performing the non-exclusive functions and duties of the Assistant Secretary for Enforcement and Compliance.

[FR Doc. 2026–16053 Filed 8–5–26; 8:45 am]

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DEPARTMENT OF COMMERCE

International Trade Administration

[A–570–894]

Certain Tissue Paper Products From the People's Republic of China: Initiation of Circumvention Inquiry of the Antidumping Duty Order

AGENCY: Enforcement and Compliance, International Trade Administration, Department of Commerce.

SUMMARY: In response to a request from Seaman Paper Company of Massachusetts, Inc. (Seaman, or the requester), the U.S. Department of Commerce (Commerce) is initiating a country-wide circumvention inquiry to determine whether imports of certain tissue paper products (tissue paper) completed in the Socialist Republic of Vietnam (Vietnam) using jumbo paper rolls manufactured in the People's Republic of China (China), are circumventing the antidumping duty (AD) order on tissue paper from China.

DATES: Applicable August 6, 2026.

FOR FURTHER INFORMATION CONTACT: Justin Enck at (202) 482–1614 and Walter Schaub at (202) 482–0907, Trade Remedy Counseling and Initiations, Enforcement and Compliance, International Trade Administration, U.S. Department of Commerce, 1401 Constitution Avenue NW, Washington, DC 20230.

SUPPLEMENTARY INFORMATION:

Background

On June 4, 2026, pursuant to section 781(b) of the Tariff Act of 1930, as amended (the Act), and 19 CFR 351.226, Seaman filed a circumvention inquiry request alleging that tissue paper completed in Vietnam using jumbo paper rolls manufactured in China is circumventing the AD order on tissue paper from China,¹ and, accordingly, should be included within the scope of

the *Order*.² Seaman also requested that Commerce initiate a scope inquiry to determine whether imports of tissue paper completed in Vietnam using Chinese-origin jumbo paper rolls are already specifically covered by the scope of the *Order*, pursuant to 19 CFR 351.225(j).³

On June 18, 2026, Commerce issued a supplemental questionnaire to the requester.⁴ On June 24, 2026, the requester filed its response to our request for additional information.⁵ On June 17, 2026, Vietnam Glitter Company Limited and Vietnam Glitter Celebration Company Limited (collectively, Vietnam Glitter), Vietnamese producers of tissue paper, filed comments in opposition to the Seaman's request.⁶ On June 22, 2026, the requester filed rebuttal comments to Vietnam Glitter's June 17, 2026 comments.⁷ On July 1, 2026, Commerce extended the initiation deadline from July 6 to August 3, 2026, in accordance with 19 CFR 351.226(d)(1).⁸ On July 7, 2026, Target General Merchandise, Inc. (Target) filed comments in opposition to the Seaman's request.⁹ On July 8, 2026, Seaman responded to Target's July 7, 2026 comments.¹⁰ Commerce extended the deadline for Target to file comments and new factual information regarding the adequacy of the circumvention inquiry request to July 17, 2026, in accordance with 19 CFR 351.302(b).¹¹ Target filed additional comments in opposition to the request on July 17, 2026.¹²

² See Requester's Letter, "Circumvention Inquiry," dated June 4, 2026.

³ *Id.* Commerce has concluded that the issues raised by the requester are appropriately addressed in the context of a circumvention inquiry. Therefore, Commerce has not initiated a scope inquiry pursuant to 19 CFR 351.225(j). For further discussion, see the Circumvention Initiation Checklist, "Tissue Paper Products Completed in Vietnam Circumvention Initiation Checklist," dated concurrently with, and hereby adopted by, this notice (Circumvention Initiation Checklist) at 3.

⁴ See Commerce's Letter, "Supplemental Questionnaire," dated June 18, 2026.

⁵ See Requester's Letter, "Response to Commerce's Supplemental Questionnaire," dated June 24, 2026.

⁶ See Vietnam Glitter's Letter, "Comments on the Adequacy of Petitioner's Request for an Anti-Circumvention Inquiry," dated June 17, 2026.

⁷ See Requester's Letter, "Response to Adequacy Comments," dated June 22, 2026.

⁸ See Memorandum, "Extension of Circumvention Inquiry Initiation Deadline," dated July 1, 2026.

⁹ See Target's Letter, "Request to Reject Circumvention Inquiry Request," dated July 7, 2026.

¹⁰ See Requester's Letter, "Response to Target's Comments," dated July 8, 2026.

¹¹ See Memorandum, "Extension of New Factual Information Deadline," dated July 9, 2026.

¹² See Target's Letter, "Adequacy Comments," dated July 17, 2026.

⁸ See *Regulations to Improve Administration and Enforcement of Antidumping and Countervailing Duty Laws*, 86 FR 52300, 52345 (September 20, 2021) (*Final Rule*).

⁹ See Circumvention Initiation Checklists.

¹ See Notice of Amended Final Determination of Sales at Less than Fair Value and Antidumping Duty Order: *Certain Tissue Paper Products from the People's Republic of China*, 70 FR 16223 (March 30, 2005) (*Order*).

Scope of the Order

The merchandise subject to the *Order* is cut-to-length sheets of tissue paper having a basis weight not exceeding 29 grams per square meter and with a width equal to or greater than one-half (0.5) inch and. Tissue paper may or may not be bleached, dye-colored, surface-colored, glazed, surface decorated or printed, sequined, crinkled, embossed, and/or die cut. Tissue paper may be flat or folded, and may be packaged by banding or wrapping with paper or film, by placing in plastic or film bags, and/or by placing in boxes for distribution and use by the ultimate consumer.

The merchandise subject to this *Order* does not have specific classification numbers assigned to them under the Harmonized Tariff Schedule of the United States (HTSUS). Subject merchandise may be under one or more of several different subheadings, including: 4802.30; 4802.54; 4802.61; 4802.62; 4802.69; 4804.31.1000; 4804.31.2000; 4804.31.4020; 4804.31.4040; 4804.31.6000; 4804.39; 4805.91.1090; 4805.91.5000; 4805.91.7000; 4806.40; 4808.30; 4808.90; 4811.90; 4823.90; 4820.50.00; 4802.90.00; 4805.91.90; 9505.90.40. Although the HTSUS tariff classifications are provided for convenience and customs purposes, the written description of the scope of this *Order* is dispositive.

For a full description of the scope of the *Order*, see the Circumvention Initiation Checklist.¹³

Merchandise Subject to the Circumvention Inquiry

The circumvention inquiry covers tissue paper, completed in Vietnam using Chinese-origin jumbo paper rolls that is subsequently exported from Vietnam to the United States.

Initiation of Circumvention Inquiry

Section 351.226(d) of Commerce's regulations states that if Commerce determines that a request for a circumvention inquiry satisfies the requirements of 19 CFR 351.226(c), then Commerce "will accept the request and initiate a circumvention inquiry." Section 351.226(c)(1) of Commerce's regulations, in turn, requires that each circumvention inquiry request allege "that the elements necessary for a circumvention determination under section 781 of the Act exist" and be "accompanied by information reasonably available to the interested party supporting these allegations." The requester alleged circumvention

pursuant to section 781(b) of the Act (*i.e.*, merchandise completed or assembled in other foreign countries).

Section 781(b)(1) of the Act provides that Commerce may find circumvention of an order when merchandise of the same class or kind subject to the order is completed or assembled in a foreign country other than the country to which the order applies. In conducting a circumvention inquiry, under section 781(b)(1) of the Act, Commerce relies on the following criteria: (A) merchandise imported into the United States is of the same class or kind as any merchandise produced in a foreign country that is the subject of an AD or CVD order; (B) before importation into the United States, such imported merchandise is completed or assembled in another foreign country from merchandise which is subject to the order or is produced in the foreign country that is subject to the order; (C) the process of assembly or completion in the foreign country referred to in section (B) is minor or insignificant; (D) the value of the merchandise produced in the foreign country to which the AD or CVD order applies is a significant portion of the total value of the merchandise exported to the United States; and (E) the administering authority determines that action is appropriate to prevent evasion of such order.

In determining whether the process of assembly or completion in a foreign country is minor or insignificant under section 781(b)(1)(C) of the Act, section 781(b)(2) of the Act directs Commerce to consider: (A) the level of investment in the foreign country; (B) the level of research and development in the foreign country; (C) the nature of the production process in the foreign country; (D) the extent of production facilities in the foreign country; and (E) whether or not the value of processing performed in the foreign country represents a small proportion of the value of the merchandise imported into the United States. However, no single factor, by itself, controls Commerce's determination of whether the process of assembly or completion in a foreign country is minor or insignificant.¹⁴ Accordingly, Commerce will evaluate each of these five factors as they exist in the foreign country, depending on the particular circumvention scenario.

In determining whether action is needed in order to prevent evasion of the order under section 781(b)(1)(E) of the Act, section 781(b)(3) of the Act sets forth factors to consider in determining

whether to include merchandise assembled or completed in a foreign country within the scope of an AD or CVD order. Specifically, Commerce shall take into account such factors as: (A) the pattern of trade, including sourcing patterns; (B) whether the manufacturer or exporter of the merchandise that was shipped to the foreign country is affiliated with the person who, in the foreign country, uses the merchandise to complete or assemble the merchandise which is subsequently imported into the United States; and (C) whether imports of the merchandise into the foreign country have increased after the initiation of the investigation that resulted in the issuance of such order.

Analysis

Based on our analysis of the Seaman's circumvention inquiry request, we determine that the requester has satisfied the criteria under 19 CFR 351.226(c), and thus, pursuant to 19 CFR 351.226(d)(1)(iii), we are initiating the requested circumvention inquiry. For a full discussion of the basis for our decision to initiate the circumvention inquiry, see the Circumvention Initiation Checklist. As explained in the Circumvention Initiation Checklist, the information provided by the requester warrants initiating the circumvention inquiry on a country-wide basis. Commerce has taken this approach in prior circumvention inquiries, where the facts warranted initiation on a country-wide basis.¹⁵

Consistent with the approach in the prior circumvention inquiries that were initiated on a country-wide basis, Commerce intends to solicit information from certain companies in Vietnam concerning their production of tissue paper and their shipments to the United States.

Respondent Selection

Commerce intends to base respondent selection on U.S. Customs and Border Protection (CBP) entry data of tissue paper from Vietnam based on the HTSUS subheadings identified in the scope of the *Order*. Commerce intends to place the CBP data on each record within five days of the publication of this initiation notice, which will be available under administrative protective order (APO) on Enforcement and Compliance's Antidumping and Countervailing Duty Centralized Electronic Service System (ACCESS). ACCESS is available to registered users

¹³ See Circumvention Initiation Checklist at Attachment I.

¹⁴ See Statement of Administrative Action Accompanying the Uruguay Round Agreements Act, H.R. Doc. 103-316, Vol. 1 (1994), at 893.

¹⁵ See, e.g., *Hydrofluorocarbon Blends from the People's Republic of China: Initiation of Circumvention Inquiry on the Antidumping Duty Order*, 88 FR 74150 (October 30, 2023).

at <https://access.trade.gov>. Interested parties must submit applications for disclosure under APO in accordance with 19 CFR 351.305(b). Instructions for filing such applications may be found on Commerce's website at <https://www.trade.gov/administrative-protective-orders>. Comments regarding the CBP data and respondent selection should be submitted within seven days after placement of the CBP data on the record of the relevant inquiry.

Commerce intends to establish a schedule for questionnaire responses after respondent selection. A company's failure to completely respond to Commerce's requests for information may result in the application of facts available, pursuant to section 776(a) of the Act, which may include adverse inferences, pursuant to section 776(b) of the Act.

Suspension of Liquidation

Pursuant to 19 CFR 351.226(l)(1), Commerce will notify CBP of the initiation and direct CBP to continue the suspension of liquidation of entries of products subject to the circumvention inquiry that were already subject to the suspension of liquidation under the *Order* and to apply the cash deposit rates that would be applicable if the products were determined to be covered by the scope of the *Order*.

Should Commerce issue affirmative preliminary or final circumvention determinations, Commerce will follow the suspension of liquidation rules under 19 CFR 351.226(l)(2)–(4). In the event that Commerce issues affirmative preliminary or final circumvention determinations that the products are circumventing the *Order*, Commerce will instruct CBP to continue the suspension of liquidation of previously suspended entries and to apply the applicable cash deposit rate. Commerce will also instruct CBP to begin the suspension of liquidation and application of cash deposits for any unliquidated entries not yet suspended, entered, or withdrawn from warehouse, for consumption, on or after the date of publication of the notice of initiation of the circumvention inquiry pursuant to paragraphs (l)(2)(ii) and (l)(3)(ii). In addition, pursuant to paragraphs (l)(2)(iii)(A) and (l)(3)(iii)(A), Commerce may instruct CBP to begin the suspension of liquidation and application of cash deposits for any unliquidated entries not yet suspended, entered, or withdrawn from warehouse, for consumption, prior to the date of initiation of the circumvention inquiry, but not for such entries prior to November 4, 2021, the effective date of

these provisions in the *Final Rule*.¹⁶ These rules will not affect CBP's authority to take any additional action with respect to the suspension of liquidation or related measures for these entries, as stated in 19 CFR 351.226(l)(5).

Notification to Interested Parties

In accordance with 19 CFR 351.226(d) and section 781(b) of the Act, Commerce determines that the Seaman's request for this circumvention inquiry satisfies the requirements of 19 CFR 351.226(c). Accordingly, Commerce is notifying all interested parties of the initiation of this circumvention inquiry to determine whether imports of tissue paper completed in and exported from Vietnam using jumbo paper rolls manufactured in China are circumventing the *Order*. In addition, we have included a description of the products that are subject to this inquiry, and an explanation of Commerce's decision to initiate the inquiry as provided in the accompanying Circumvention Initiation Checklist.¹⁷

In accordance with 19 CFR 351.226(e)(1), unless the circumvention inquiry is rescinded, in whole or in part, or extended, Commerce intends to issue its preliminary circumvention determination no later than 150 days from the date of publication of the notice of initiation of this circumvention inquiry in the **Federal Register**. Furthermore, in accordance with section 781(f) of the Act and 19 CFR 351.226(e)(2), unless the circumvention inquiry is rescinded, in whole or in part, or extended, Commerce intends to issue its final determination within 300 days from the date of publication of the notice of initiation of the circumvention inquiry in the **Federal Register**.

This notice is published in accordance with section 781(b) of the Act, and 19 CFR 351.226(d)(1)(iii).

Dated: August 3, 2026.

Christopher Abbott,

Deputy Assistant Secretary for Policy and Negotiations, performing the non-exclusive functions and duties of the Assistant Secretary for Enforcement and Compliance.

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¹⁶ See *Regulations to Improve Administration and Enforcement of Antidumping and Countervailing Duty Laws*, 86 FR 52300, 52345 (September 20, 2021) (*Final Rule*).

¹⁷ See Circumvention Initiation Checklist.

DEPARTMENT OF COMMERCE

International Trade Administration

Notice of Scope Rulings

AGENCY: Enforcement and Compliance, International Trade Administration, Department of Commerce.

SUMMARY: The U.S. Department of Commerce (Commerce) hereby publishes a list of scope rulings made during the period April 1, 2026, through June 30, 2026. We intend to publish future lists after the close of the next calendar quarter.

DATES: Applicable August 6, 2026.

FOR FURTHER INFORMATION CONTACT: Brenda E. Brown, AD/CVD Operations, Customs Liaison Unit, Enforcement and Compliance, International Trade Administration, U.S. Department of Commerce, 1401 Constitution Avenue NW, Washington, DC 20230; telephone: 202–482–4735.

SUPPLEMENTARY INFORMATION:

Background

Commerce's regulations provide that it will publish in the **Federal Register** a list of scope rulings on a quarterly basis.¹ Our most recent notification of scope rulings was published on May 12, 2026.² This current notice covers all scope rulings made by Enforcement and Compliance between April 1, 2026, and June 30, 2026.

Final Scope Rulings

India

A–533–877 and C–533–878: Stainless Steel Flanges From India

Requestor: Pradeep Metals Limited, Inc. (Pradeep). Precision-machined stainless steel ring-shaped components imported by Pradeep are preliminarily found to be within the scope of the antidumping and countervailing duty orders under a (k)(2) analysis. Pradeep's products have essential physical characteristics articulated in the scope. The record indicates that ultimate users of both Pradeep's products and standard flanges expect components to meet established material and pressure standards so they can be incorporated into larger piping systems. The products are intended to interface with standardized flange systems and perform the same connection function as subject flange products, notwithstanding the modified center geometries and additional instrumentation related features. Direct,

¹ See 19 CFR 351.225(o).

² See *Notice of Scope Rulings*, 91 FR 25856 (May 12, 2026).