

meet the requirements of 19 CFR 351.103(d) (e.g., by filing the required letters of appearance). Note that Commerce has amended certain of its requirements pertaining to the service of documents in 19 CFR 351.303(f).³⁸

This notice is issued and published pursuant to sections 702 and 777(i) of the Act, and 19 CFR 351.203(c).

Dated: August 25, 2026.

Christopher Abbott,

Deputy Assistant Secretary for Policy and Negotiations, performing the non-exclusive functions and duties of the Assistant Secretary for Enforcement and Compliance.

Appendix

Scope of the Investigation

The merchandise covered by this investigation is perfluoroalkoxy alkane (PFA), a copolymer of tetrafluoroethylene and perfluoroalkoxy side chains. Its chemical structure is represented as a repeating chain of tetrafluoroethylene units with perfluoroalkoxy side chains $-(CF_2-CF_2)_n-(CF_2-CF(OR_f))_m-$ where R_f is a perfluorinated alkyl group (e.g., $-CF_3$, $-C_2F_5$, $-C_3F_7$). PFA is normally associated with Chemical Abstracts Service (CAS) registry number 26655-00-5 and may also be associated with registry number 31784-04-0.

The scope includes PFA resin in primary form (including, but not limited to pellets, granules, cubes, powder, flakes, fluff, or aqueous dispersions). PFA has a minimum melting endotherm peak temperature of 265 degrees Celsius and a melt flow rate of greater than or equal to 1 g/10 min, measured in accordance with applicable ASTM standards.

PFA resin in primary form may contain minor processing aids and additives inherent to the PFA manufacturing process. This merchandise remains covered by the scope to the extent that the PFA content constitutes at least 98 percent of the material by dry weight.

PFA resin in primary form may be compounded, mixed, or otherwise blended with fillers or reinforcing materials subsequent to the manufacturing of PFA resin. These fillers or reinforcing materials include, but are not limited to, stabilizers, pigments, glass fiber, carbon fiber, carbon black, graphite, mineral fillers, or similar reinforcing additives. The scope includes only the PFA component of any PFA compounded, mixed, or otherwise blended with non-PFA fillers or reinforcing materials after production, when the PFA content constitutes at least 80 percent of the material by dry weight.

The scope also includes merchandise matching the above description that has been finished, packaged, or otherwise processed in a third country, including by packaging with another product, or any other finishing, packaging, or processing that would not otherwise remove the merchandise from the

scope of the investigation. When packaged with another product, only the PFA resin is covered.

The scope also includes PFA that is commingled or blended with PFA from sources not subject to the investigation. In such circumstances, only the subject component of such commingled products is covered by the scope of this investigation.

Excluded from the scope of this investigation is merchandise that has a minimum melting endotherm peak temperature of less than 265°C or a melt flow rate of less than 1 g/10 min.

Also excluded from the scope of this investigation is PFA in which minor processing aids and additives used in the manufacturing of PFA resin result in PFA resin representing less than 98 percent of that merchandise by dry weight. When PFA has been compounded with fillers or reinforcing materials, the PFA component of the compounded merchandise is excluded when it is less than 80 percent of the compounded material by dry weight.

The subject merchandise is currently properly classifiable under the Harmonized Tariff Schedule of the United States (HTSUS) subheading 3904.69.5000. Products subject to this investigation may also enter under HTSUS subheadings 3904.61.0010, 3904.61.0090 and 3904.69.1000. Although the HTSUS subheading and CAS numbers are provided for convenience and customs purposes, the written description of the scope is dispositive.

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DEPARTMENT OF COMMERCE

International Trade Administration

[A-570-168, C-570-169]

Certain Alkyl Phosphate Esters From the People's Republic of China: Initiation of Circumvention Inquiry on the Antidumping and Countervailing Duty Orders

AGENCY: Enforcement and Compliance, International Trade Administration, Department of Commerce.

SUMMARY: In response to a request from ICL-IP America, Inc. (the requester), the U.S. Department of Commerce (Commerce) is initiating a country-wide circumvention inquiry to determine whether spray-foam systems from Thailand, which are completed or assembled with components produced in the People's Republic of China (China), are circumventing the antidumping duty (AD) and countervailing duty (CVD) orders on certain alkyl phosphate esters (esters) from China.

DATES: Applicable September 1, 2026.

FOR FURTHER INFORMATION CONTACT: Patrick Barton or Enio Guevara, AD/CVD Operations, Office VIII

Enforcement and Compliance, International Trade Administration, U.S. Department of Commerce, 1401 Constitution Avenue NW, Washington, DC 20230; telephone: (202) 482-0012 or (202) 482-4986, respectively.

SUPPLEMENTARY INFORMATION:

Background

On June 30, 2026, pursuant to section 781(b) of the Tariff Act of 1930, as amended (the Act), and 19 CFR 351.226, the petitioner filed a circumvention inquiry request alleging that U.S. imports of spray-foam systems from Thailand containing a blend of Chinese-origin esters are circumventing the *Orders*.¹ On July 13, 2026, Commerce issued a deficiencies questionnaire to the requester regarding the Circumvention Request.² On July 27, 2026, the requester responded to Commerce's Deficiencies Questionnaire.³ Accordingly, pursuant to 19 CFR 351.226(d)(1)(ii), the deadline for Commerce to determine whether to initiate the requested circumvention inquiry is August 26, 2026.

Scope of the Orders

The merchandise covered by the scope of the *Orders* is esters from China. For a complete description of the scope of the *Orders*, see the Circumvention Initiation Checklist.⁴

Merchandise Subject to the Circumvention Inquiry

The merchandise subject to this inquiry is the esters containing side (i.e., the "B" side component) of spray-foam systems completed or assembled in Thailand with Chinese-origin esters. Commerce is currently conducting a scope inquiry to determine whether certain components (i.e., the "B" side)

¹ See *Certain Alkyl Phosphate Esters from the People's Republic of China: Antidumping and Countervailing Duty Orders*, 90 FR 24579 (June 11, 2025); and *Certain Alkyl Phosphate Esters from the People's Republic of China: Antidumping and Countervailing Duty Orders; Correction*, 90 FR 26967 (June 25, 2025) (collectively, *Orders*); see also Requester's Letter, "Request to Initiate Scope and Anti-Circumvention Inquiries Regarding Imports from Thailand of Certain Spray-Foam Systems Containing a Blend of Chinese Alkyl Phosphate Esters," dated June 30, 2026 (Circumvention Request).

² See Commerce's Letter, "Deficiencies Questionnaire," dated July 13, 2026 (Deficiencies Questionnaire).

³ See Requester's Letter, "ICL Response to Supplemental Questionnaire," dated July 27, 2026.

⁴ See Checklist, "Antidumping Duty and Countervailing Duty Orders on Certain Alkyl Phosphate Esters from the People's Republic of China," dated concurrently with, and hereby adopted by, this notice (Circumvention Initiation Checklist), at Attachment.

³⁸ See *Administrative Protective Order, Service, and Other Procedures in Antidumping and Countervailing Duty Proceedings*, 88 FR 67069 (September 29, 2023).

of spray-foam systems are within the scope of the *Orders*.⁵

Statutory and Regulatory Requirements To Initiate a Circumvention Inquiry

Section 351.226(d)(1)(iii) of Commerce's regulations states that, if Commerce determines that a request for a circumvention inquiry satisfies the requirements of 19 CFR 351.226(c), then Commerce "will accept the request and initiate a circumvention inquiry." Section 351.226(c)(1) of Commerce's regulations, in turn, requires that each circumvention inquiry request allege "that the elements necessary for a circumvention determination under section 781 of the Act exist" and be "accompanied by information reasonably available to the interested party supporting these allegations." The requester alleges circumvention pursuant to section 781(b) of the Act (*i.e.*, merchandise completed or assembled in other foreign countries).⁶

Section 781(b)(1) of the Act provides that Commerce may find circumvention of an order when merchandise of the same class or kind subject to the order is completed or assembled in a foreign country other than the country to which the order applies. In conducting a circumvention inquiry under section 781(b)(1) of the Act, Commerce relies on the following criteria: (A) merchandise imported into the United States is of the same class or kind as any merchandise produced in a foreign country that is the subject of an AD or CVD order or finding; (B) before importation into the United States, such imported merchandise is completed or assembled in another foreign country from merchandise which is subject to the order or merchandise which is produced in the foreign country that is subject to the order; (C) the process of assembly or completion in the foreign country referred to in section (B) is minor or insignificant; (D) the value of the merchandise produced in the foreign country to which the AD or CVD order applies is a significant portion of the total value of the merchandise exported to the United States; and (E) the administering authority determines that action is appropriate to prevent evasion of such order or finding.

In determining whether the process of assembly or completion in the foreign

country is minor or insignificant under section 781(b)(1)(C) of the Act, section 781(b)(2) of the Act directs Commerce to consider: (A) the level of investment in the foreign country; (B) the level of research and development in the foreign country; (C) the nature of the production process in the foreign country; (D) the extent of production facilities in the foreign country; and (E) whether or not the value of processing performed in the foreign country represents a small proportion of the value of the merchandise imported into the United States. However, no single factor, by itself, controls Commerce's determination of whether the process of assembly or completion in a third country is minor or insignificant.⁷ Accordingly, it is Commerce's practice to evaluate each of these five factors as they exist in the third country, depending on the totality of the circumstances of the particular circumvention inquiry.⁸

Section 781(b)(3) of the Act sets forth additional factors to consider in determining whether to include merchandise assembled or completed in a third country within the scope of an AD and/or CVD order. Specifically, Commerce shall take into account such factors as: (A) the pattern of trade, including sourcing patterns; (B) whether the manufacturer or exporter of the merchandise is affiliated with the person who, in the third country, uses the merchandise to complete or assemble the merchandise which is subsequently imported into the United States; and (C) whether imports of the merchandise into the third country have increased after the initiation of the investigation that resulted in the issuance of such order or finding.

Analysis

Based on our analysis of the requester's circumvention request, Commerce determines that the requester has satisfied the criteria under 19 CFR 351.226(c) to warrant the initiation of a circumvention inquiry of the *Orders*. Thus, pursuant to 19 CFR 351.226(d)(1)(iii), we are initiating the requested circumvention inquiry. For a full discussion of the basis for our decision to initiate the circumvention inquiry, *see* the Circumvention

Initiation Checklist.⁹ As explained in the Circumvention Initiation Checklist, the information provided by the requester warrants initiating this circumvention inquiry on a country-wide basis. Commerce has taken this approach in prior circumvention inquiries, where the facts warranted initiation on a country-wide basis.¹⁰

Consistent with the approach in the prior circumvention inquiries that were initiated on a country-wide basis, Commerce intends to issue a questionnaire to solicit information from producers and exporters in Thailand concerning their production of spray-foam systems and their shipments thereof to the United States, should the ongoing scope inquiry determine that the spray-foam systems are within the scope of the *Orders*.¹¹

Respondent Selection

Commerce intends to base respondent selection upon responses to the quantity and value (Q&V) questionnaire that it intends to issue, should the ongoing scope inquiry determine that spray-foam systems are within the scope of the *Orders*,¹² to each potential respondent for which there is complete address information on the record. Commerce intends to issue, and establish a deadline for responding to, the Q&V questionnaire upon completion of the ongoing scope inquiry, should Commerce determine that spray-foam systems are within the scope of the *Orders*. Comments regarding the Q&V questionnaire responses, and respondent selection, should be submitted within seven days after the deadline to respond to Commerce's Q&V questionnaire. Parties wishing to submit

⁹ See Circumvention Initiation Checklist.

¹⁰ See, e.g., *Certain Corrosion-Resistant Steel Products from the Republic of Korea and Taiwan: Initiation of Anti-Circumvention Inquiries on the Antidumping Duty and Countervailing Duty Orders*, 83 FR 37785 (August 2, 2018) (*CORE from Korea and Taiwan*); *Carbon Steel Butt-Weld Pipe Fittings from the People's Republic of China: Initiation of Anti-Circumvention Inquiry on the Antidumping Duty Order*, 82 FR 40556, 40560 (August 25, 2017) (stating at initiation that Commerce would evaluate the extent to which a country-wide finding applicable to all exports might be warranted); and *Certain Corrosion-Resistant Steel Products from the People's Republic of China: Initiation of Anti-Circumvention Inquiries on the Antidumping Duty and Countervailing Duty Orders*, 81 FR 79454, 79458 (November 14, 2016) (stating at initiation that Commerce would evaluate the extent to which a country-wide finding applicable to all exports might be warranted).

¹¹ See *CORE from Korea and Taiwan*, 83 FR at 37790; *see also Certain Alkyl Phosphate Esters from the People's Republic of China: Initiation of Circumvention Inquiry on the Antidumping and Countervailing Duty Orders*, 91 FR 46404 (July 23, 2026) (*Spray-Foam Systems from China Circ*).

¹² See *Spray-Foam Systems from China Circ*, 91 FR at 46404.

⁵ See *Certain Alkyl Phosphate Esters from the People's Republic of China: Initiation of Scope Inquiry and Deferral of Circumvention Inquiry of the Antidumping and Countervailing Duty Orders*, 91 FR 46404 (July 23, 2026); *see also* Memorandum, "Initiation of Scope Inquiry in Lieu of Circumvention Inquiry for Spray-Foam Systems Containing Certain Alkyl Phosphate Esters from the People's Republic of China," dated July 16, 2026.

⁶ See Circumvention Request at 1.

⁷ See Statement of Administrative Action accompanying the Uruguay Round Agreements Act (SAA), H.R. Doc. No. 103-316 (1994) at 893.

⁸ See *Uncovered Innerspring Units from the People's Republic of China: Final Affirmative Determination of Circumvention of the Antidumping Duty Order*, 83 FR 65626 (December 21, 2018), and accompanying Issues and Decision Memorandum at 4.

rebuttal comments should submit those comments within five days after the deadline for the initial comments.

Commerce intends to establish a schedule for questionnaire responses after respondent selection. A company's failure to completely respond to Commerce's requests for information may result in the application of partial or total facts available, pursuant to section 776(a) of the Act, which may include adverse inferences, pursuant to section 776(b) of the Act.

Filing Requirements

All submissions to Commerce must be filed electronically via Enforcement and Compliance's Antidumping Duty and Countervailing Duty Centralized Electronic Service System (ACCESS), unless an exception applies.¹³ An electronically filed document must be received successfully in its entirety by the applicable deadline. Each submission must be placed on the record of the segment of the AD proceeding (*i.e.*, A-570-168), ACCESS circumvention inquiry segment "Spray Foam Systems from Thailand."

Suspension of Liquidation

Pursuant to 19 CFR 351.226(l)(1), when Commerce initiates a circumvention inquiry under 19 CFR 351.226(d), Commerce will notify U.S. Customs and Border Protection (CBP) of the initiation and direct CBP to continue the suspension of liquidation of entries of products covered by the circumvention inquiry that were already covered by the suspension of liquidation under the *Orders*, and to apply the cash deposit rate that would be applicable if the product was determined to be covered by the scope of the *Orders*.

Accordingly, Commerce will notify CBP of the initiation of the circumvention inquiry and direct CBP to continue to suspend (unliquidated) entries of the products covered by the circumvention inquiry that were already covered by the suspension of liquidation. In addition, Commerce will direct CBP to apply the cash deposit rate that would be applicable if the products were determined to be circumventing the *Orders*.

¹³ See *Antidumping and Countervailing Duty Proceedings: Electronic Filing Procedures; Administrative Protective Order Procedures*, 76 FR 39263 (July 6, 2011), as amended in *Enforcement and Compliance; Change of Electronic Filing System name*, 79 FR 69046 (November 20, 2014) for details of Commerce's electronic filing requirements, effective August 5, 2011. Information on help using ACCESS can be found at <https://access.trade.gov/help> and a handbook can be found at https://access.trade.gov/ACCESS%20Handbook%20on%20Electronic%20Filing%20Procedures_March2026.pdf.

In the event that Commerce issues affirmative preliminary or final circumvention determinations that the products from Thailand are circumventing the *Orders*, Commerce will instruct CBP to continue the suspension of liquidation of previously suspended entries and to apply the applicable cash deposit rate. Commerce will also instruct CBP to begin the suspension of liquidation and application of cash deposits for any unliquidated entries not yet suspended, entered, or withdrawn from warehouse, for consumption, on or after the date of publication of the notice of initiation of the circumvention inquiries pursuant to paragraphs (l)(2)(ii) and (l)(3)(ii).

In addition, pursuant to paragraphs (l)(2)(iii)(A) and (l)(3)(iii)(A), Commerce may instruct CBP to begin the suspension of liquidation and application of cash deposits for any unliquidated entries not yet suspended, entered, or withdrawn from warehouse, for consumption, prior to the date of initiation of the circumvention inquiry.¹⁴ These rules will not affect CBP's authority to take any additional action with respect to the suspension of liquidation or related measures for these entries, as stated in 19 CFR 351.226(l)(5).

Notification to Interested Parties

In accordance with 19 CFR 351.226(d) and section 781(b) of the Act, Commerce determines that the request for a circumvention inquiry satisfies the requirements of 19 CFR 351.226(c). Accordingly, Commerce is notifying all interested parties of the initiation of a circumvention inquiry to determine whether imports of spray-foam systems containing a blend of esters completed or assembled in Thailand using components manufactured in China are circumventing the *Orders*. In addition, we have included a description of the products that are the subject of this inquiry, and an explanation of the reasons for Commerce's decision to initiate this inquiry as provided above and in the accompanying Circumvention Initiation Checklist.

In accordance with 19 CFR 351.226(e)(1), Commerce intends to issue its preliminary circumvention determination within 150 days from the date of publication of the notice of initiation of a circumvention inquiry in the **Federal Register**. Furthermore, in accordance with section 781(f) of the Act and 19 CFR 351.226(e)(2), unless

¹⁴ See *Regulations to Improve Administration and Enforcement of Antidumping and Countervailing Duty Laws*, 86 FR 52300, 52345-48 (September 20, 2021).

the circumvention inquiry is rescinded, in whole or in part, or extended, Commerce intends to issue its final determination within 300 days from the date of publication of the notice of initiation of the circumvention inquiry in the **Federal Register**.

This notice is published in accordance with section 781(b) of the Act and 19 CFR 351.226(d)(1)(iii).

Dated: August 26, 2026.

Christopher Abbott,

Deputy Assistant Secretary for Policy and Negotiations, performing the non-exclusive functions and duties of the Assistant Secretary for Enforcement and Compliance.

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DEPARTMENT OF COMMERCE

International Trade Administration

[A-533-954]

Perfluoroalkoxy Alkane From India: Initiation of Less-Than-Fair-Value Investigation

AGENCY: Enforcement and Compliance, International Trade Administration, Department of Commerce.

DATES: Applicable August 25, 2026.

FOR FURTHER INFORMATION CONTACT: Jacob Waddell, Office VI, AD/CVD Operations, Enforcement and Compliance, International Trade Administration, U.S. Department of Commerce, 1401 Constitution Avenue NW, Washington, DC 20230; telephone: (202) 482-1369.

SUPPLEMENTARY INFORMATION:

The Petition

On August 5, 2026, the U.S. Department of Commerce (Commerce) received an antidumping duty (AD) petition concerning imports of perfluoroalkoxy alkane (PFA) from India, filed in proper form on behalf of The Chemours Company FC, LLC (the petitioner), a domestic producer of PFA.¹ The AD Petition was accompanied by a countervailing duty (CVD) petition concerning imports of PFA from India.²

Between August 11 and 24, 2026, Commerce requested supplemental information pertaining to certain aspects of the Petition in supplemental questionnaires.³ Between August 14 and

¹ See Petitioner's Letter, "Petitions for the Imposition of Antidumping and Countervailing Duties," dated August 5, 2026 (Petition).

² *Id.*

³ See Commerce's Letters, "General Issues Supplemental Questions," dated August 11, 2026 (First General Issues Supplemental Questionnaire);