

Assessment Rates

Upon issuing the final results of this review, Commerce shall determine, and CBP shall assess, antidumping duties on all appropriate entries covered by this review.²¹ Commerce intends to issue assessment instructions to CBP no earlier than 35 days after date of publication of the final results of this review in the **Federal Register**. If a timely summons is filed at the U.S. Court of International Trade, the assessment instructions will direct CBP not to liquidate relevant entries until the time for parties to file a request for a statutory injunction has expired (*i.e.*, within 90 days of publication).

For each individually examined respondent in this review whose weighted-average dumping margin in the final results of review is not zero or *de minimis* (*i.e.*, less than 0.5 percent), Commerce intends to calculate importer-specific assessment rates for antidumping duties, in accordance with 19 CFR 351.212(b)(1).²² Where the respondent reported reliable entered values, Commerce intends to calculate importer-specific *ad valorem* assessment rates by aggregating the amount of dumping calculated for all U.S. sales to the importer and dividing this amount by the total entered value of the merchandise sold to the importer.²³ Where the respondent did not report entered values, Commerce will calculate importer-specific assessment rates by dividing the amount of dumping for reviewed sales to the importer by the total quantity of those sales. Commerce will calculate an estimated *ad valorem* importer-specific assessment rate to determine whether the per-unit assessment rate is *de minimis*; however, Commerce will use the per-unit assessment rate where entered values were not reported.²⁴ Where an importer-specific *ad valorem* assessment rate is not zero or *de minimis*, Commerce will instruct CBP to collect the appropriate duties at the time of liquidation. Where either the respondent's weighted average dumping margin is zero or *de minimis*, or an importer-specific *ad valorem* assessment rate is zero or *de minimis*, Commerce will instruct CBP to liquidate appropriate entries without regard to antidumping duties.²⁵ For entries that were not reported in the U.S. sales

database submitted by an exporter individually examined during this review, but that entered under the case number of that exporter (*i.e.*, at the individually-examined exporter's cash deposit rate), Commerce will instruct CBP to liquidate such entries at the China-wide rate.²⁶

Cash Deposit Requirements

The following cash deposit requirements will be effective upon publication of the final results of this administrative review for all shipments of the subject merchandise from China entered, or withdrawn from warehouse, for consumption on or after the publication date, as provided for by section 751(a)(2)(C) of the Act: (1) for the exporters listed above that have a separate rate, the cash deposit rate will be equal to the weighted-average dumping margin established in the final results of this review (except, if the rate is zero or *de minimis* within the meaning of 19 CFR 351.106(c)(1), then a cash deposit rate of zero will be established for that company); (2) for previously investigated or reviewed Chinese and non-Chinese exporters not listed above that received a separate rate in a prior segment of this proceeding, the cash deposit rate will continue to be the existing exporter-specific rate; (3) for all Chinese exporters of subject merchandise that have not been found to be entitled to a separate rate, the cash deposit rate will be the cash deposit rate established for the China-wide entity (*i.e.*, 285.63 percent); and (4) for all non-Chinese exporters of subject merchandise which have not received their own rate, the cash deposit rate will be the rate applicable to the Chinese exporter that supplied that non-Chinese exporter. These cash deposit requirements, when imposed, shall remain in effect until further notice.

Verification

As provided in section 782(i)(3) of the Act, Commerce intends to verify the information relied upon in its final results.

Final Results of Review

Unless extended, we intend to issue the final results of this administrative review, which will include the results of our analysis of issues raised in the case and rebuttal briefs, within 120 days of the date of publication of this notice in the **Federal Register**.²⁷

²⁶ For a full discussion of this practice, see *Non-Market Economy Antidumping Proceedings: Assessment of Antidumping Duties*, 76 FR 65694 (October 24, 2011).

²⁷ See section 751(a)(3)(A) of the Act; see also 19 CFR 351.213(h)(1).

Notification to Importers

This notice also serves as a reminder to importers of their responsibility under 19 CFR 351.402(f)(2) to file a certificate regarding the reimbursement of antidumping and/or countervailing duties prior to liquidation of the relevant entries during this review period. Failure to comply with this requirement could result in Commerce's presumption that reimbursement of antidumping and/or countervailing duties occurred and the subsequent assessment of double antidumping duties, and/or an increase in the amount of antidumping duties by the amount of the countervailing duties.

Notification to Interested Parties

We are issuing and publishing these results in accordance with sections 751(a)(1) and 777(i)(1) of the Act, and 19 CFR 351.213 and 19 CFR 351.221(b)(4).

Dated: September 8, 2026.

Christopher Abbott,

Deputy Assistant Secretary for Policy and Negotiations, performing the non-exclusive functions and duties of the Assistant Secretary for Enforcement and Compliance.

Appendix

List of Topics Discussed in the Preliminary Decision Memorandum

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DEPARTMENT OF COMMERCE

International Trade Administration

[A-553-003]

Crystalline Silicon Photovoltaic Cells, Whether or Not Assembled Into Modules, From the Lao People's Democratic Republic: Final Affirmative Determination of Sales at Less Than Fair Value and Final Affirmative Determination of Critical Circumstances, in Part

AGENCY: Enforcement and Compliance, International Trade Administration, Department of Commerce.

SUMMARY: The U.S. Department of Commerce (Commerce) determines that crystalline silicon photovoltaic cells, whether or not assembled into modules (solar cells), from the Lao People's

²¹ See 19 CFR 351.212(b)(1).

²² See *Antidumping Proceedings: Calculation of the Weighted Average Dumping Margin and Assessment Rate in Certain Antidumping Proceedings: Final Modification*, 77 FR 8101 (February 14, 2012) (*Final Modification*).

²³ See 19 CFR 351.212(b)(1).

²⁴ *Id.*

²⁵ See *Final Modification*, 77 FR at 8103.

Democratic Republic (Laos) are being, or are likely to be, sold in the United States at less than fair value (LTFV). The period of investigation (POI) is January 1, 2025, through June 30, 2025.

DATES: Applicable September 16, 2026.

FOR FURTHER INFORMATION CONTACT: Lilit Astvatsatrian, AD/CVD Operations, Office IX, Enforcement and Compliance, International Trade Administration, U.S. Department of Commerce, 1401 Constitution Avenue NW, Washington, DC 20230; telephone: (202) 482-6412.

SUPPLEMENTARY INFORMATION:

Background

On April 28, 2026, Commerce published the *Preliminary Determination* and invited interested parties to comment.¹ On May 26, 2026, Commerce published the *Amended Preliminary Determination* in this investigation.² The deadline for this final determination is September 10, 2026.

For a complete description of the events that occurred since the *Preliminary Determination*, see the Issues and Decision Memorandum.³ The Issues and Decision Memorandum is a public document and is on file electronically via Enforcement and Compliance's Antidumping and Countervailing Duty Centralized Electronic Service System (ACCESS). ACCESS is available to registered users at <https://access.trade.gov>. In addition, a complete version of the Issues and Decision Memorandum can be accessed directly at <https://access.trade.gov/frnotices>.

Scope of the Investigation

The products covered by this investigation are solar cells from Laos. For a complete description of the scope of this investigation, see Appendix I.

Scope Comments

In the Preliminary Scope Memorandum, we set aside a period of time for parties to raise issues regarding product coverage (*i.e.*, scope) in scope-specific case briefs or other written comments.⁴ We received scope case and rebuttal briefs from multiple interested parties. For a summary of the product coverage comments and rebuttal responses submitted to the record for this final determination, and accompanying discussion and analysis of all comments timely received, see the Final Scope Memorandum.⁵ In the Final Scope Memorandum, Commerce determined that it is not modifying the scope language as it appeared in the *Initiation Notice*.⁶ See Appendix I.

Verification

Commerce conducted verification of the information relied upon in making its final determination in this investigation, as provided in section 782(i) of the Act. Specifically, in May 2026, we conducted on-site verification of the data reported by Solarspace, using standard verification procedures, including an examination of relevant sales and accounting records.⁷

Analysis of Comments Received

The issues raised in the case and rebuttal briefs by interested parties in this investigation are discussed in the Issues and Decision Memorandum. For a list of the issues addressed in the Issues and Decision Memorandum, see Appendix II.

Final Affirmative Determination of Critical Circumstances

In the *Preliminary Determination*, in accordance with section 733(e)(1) of the Tariff Act of 1930, as amended (the Act),

and 19 CFR 351.206(c)(1), Commerce preliminarily found that critical circumstances exist with respect to imports of solar cells exported by the separate-rate companies and the Laos-wide entity, but do not exist for Solarspace Technology (Laos) Sole Co., Ltd. (Solarspace).⁸ Our determination of critical circumstances is unchanged for the final determination, except that we have determined to treat Solarspace and SolarSpace Technology (Hong Kong) Limited (SolarSpace Hong Kong) as a single entity.⁹ As a result, we are no longer treating SolarSpace Hong Kong individually as a separate-rate company, but as part of a single entity with Solarspace (Solarspace/SolarSpace Hong Kong). Accordingly, pursuant to section 735(a)(3)(B) of the Act and 19 CFR 351.206, we continue to find that critical circumstances exist for the separate-rate companies and the Laos-wide entity, but do not exist for Solarspace/SolarSpace Hong Kong. For further information, see the Issues and Decision Memorandum.¹⁰

Changes Since the Amended Preliminary Determination

Based on our review and analysis of the comments received from interested parties, we made certain changes to the margin calculations for Solarspace. For a discussion of these changes, see the Issues and Decision Memorandum.

Separate Rates and Laos-Wide Entity

We received comments on the separate rate status of certain companies in this investigation. For a discussion of these comments, see the Issues and Decision Memorandum. After analyzing these comments, we continue to grant separate rates to certain respondents that we did not select for individual examination. In calculating the rate for non-individually examined separate rate respondents in a non-market economy LTFV investigation, Commerce normally looks to section 735(c)(5)(A) of the Act, which pertains to the calculation of the all-others rate in a market economy LTFV investigation, for guidance. Pursuant to section 735(c)(5)(A) of the Act, normally this rate shall be an amount equal to the weighted-average of the estimated weighted-average dumping margins established for those companies individually examined, excluding zero and *de minimis* estimated weighted-

¹ See *Crystalline Silicon Photovoltaic Cells, Whether or Not Assembled Into Modules, From the Lao People's Democratic Republic: Preliminary Affirmative Determination of Sales at Less Than Fair Value, Preliminary Affirmative Determination of Critical Circumstances, in Part, and Postponement of Final Determination and Extension of Provisional Measures*, 91 FR 22794 (April 28, 2026) (*Preliminary Determination*), and accompanying Preliminary Determination Memorandum.

² See *Crystalline Silicon Photovoltaic Cells, Whether or Not Assembled Into Modules, From the Lao People's Democratic Republic: Amended Preliminary Determination of the Less-Than-Fair-Value Investigation*, 91 FR 30619 (May 26, 2026) (*Amended Preliminary Determination*).

³ See Memorandum, "Issues and Decision Memorandum for the Final Affirmative Determination in the Less-Than-Fair-Value Investigation of Crystalline Silicon Photovoltaic Cells, Whether or Not Assembled into Modules, from the Lao People's Democratic Republic," dated concurrently with and hereby adopted by this notice (Issues and Decision Memorandum).

⁴ See Memorandum, "Less-Than-Fair-Value Investigations of Crystalline Silicon Photovoltaic Cells, Whether or Not Assembled into Modules from the Republic of India, the Republic of Indonesia, and the Lao People's Democratic Republic: Scope Comments Decision Memorandum for the Preliminary Determinations," dated April 21, 2026 (*Preliminary Scope Memorandum*).

⁵ See Memorandum, "Less-Than-Fair-Value Investigations of Crystalline Silicon Photovoltaic Cells, Whether or Not Assembled into Modules from the Republic of India, the Republic of Indonesia, and the Lao People's Democratic Republic: Scope Comments Decision Memorandum for the Final Determinations," dated concurrently with this notice (*Final Scope Memorandum*).

⁶ See *Crystalline Silicon Photovoltaic Cells, Whether or Not Assembled Into Modules, From India, Indonesia, and the Lao People's Democratic Republic: Initiation of Countervailing Duty Investigations*, 90 FR 38745 (August 12, 2025) (*Initiation Notice*).

⁷ See Memorandum, "Verification of the Questionnaire Responses of Solarspace Technology (Laos) Sole Co., Ltd. (Solarspace)," dated July 29, 2026.

⁸ See *Preliminary Determination*, 91 FR at 22794.

⁹ See Memorandum, "Affiliation/Single Entity Treatment of Solarspace Technology (Laos) Sole Co., Ltd. and SolarSpace Technology (Hong Kong) Limited," dated concurrently with this memorandum.

¹⁰ See Issues and Decision Memorandum.

average dumping margins and any estimated weighted-average dumping margins based entirely under section 776 of the Act.

Solarspace is the only individually examined respondent in this investigation, and Commerce calculated an estimated weighted-average dumping margin for Solarspace that is not zero, *de minimis*, or based entirely on facts available. Thus, we assigned the weighted-average dumping margin calculated for Solarspace to the non-examined separate rate companies in this investigation (*i.e.*, (1) JA Solar Vietnam Co. Ltd. (JA Solar); (2) Trina Solar Energy Development Pte. Ltd.

(Trina Solar); and (3) Trina Solar Science & Technology (Thailand) Company Limited (Trina Thailand)).

Additionally, because we preliminarily found that the Laos-wide entity cooperated in this investigation, we preliminarily assigned the estimated weighted-average dumping margin calculated for Solarspace as the estimated weighted-average dumping margin for the Laos-wide entity. No party commented on our preliminary finding with respect to the Laos-wide entity. Therefore, we continue to assign the estimated weighted-average dumping margin calculated for Solarspace to the Laos-wide entity.

Combination Rates

Consistent with the *Initiation Notice*,¹¹ the *Preliminary Determination*, and Policy Bulletin 05.1,¹² Commerce calculated a combination rate for Solarspace and the non-examined separate rate respondents (*i.e.*, JA Solar, Trina Solar, and Trina Thailand).

Final Determination

Commerce determines that the following estimated weighted-average dumping margins exist for the period January 1, 2025, through June 30, 2025:

Producer	Exporter	Weighted-average dumping margin (percent)	Cash deposit rate (adjusted for subsidy offset) (percent)
Solarspace Technology (Laos) Sole Co., Ltd	Solarspace Technology (Laos) Sole Co., Ltd./SolarSpace Technology (Hong Kong) Limited.	65.43	65.03
Solarspace Technology (Laos) Sole Co., Ltd	JA Solar Vietnam Co. Ltd	65.43	65.03
Solarspace Technology (Laos) Sole Co., Ltd	Trina Solar Energy Development Pte. Ltd	65.43	65.03
Solarspace Technology (Laos) Sole Co., Ltd	Trina Solar Science & Technology (Thailand) Company Limited.	65.43	65.03
Laos-Wide Entity		65.43	65.03

Disclosure

Commerce intends to disclose the calculations and analysis performed in this final determination to interested parties within five days of any public announcement or, if there is no public announcement, within five days of the date of publication of this notice, in accordance with 19 CFR 351.224(b).

Continuation of Suspension of Liquidation

In accordance with section 733(d)(1)(B) of the Act, we will instruct U.S. Customs and Border Protection (CBP) to suspend liquidation of all entries of subject merchandise, as described in Appendix I of this notice, which were entered, or withdrawn from warehouse, for consumption, on or after April 28, 2026, the date of publication of the *Preliminary Determination* in the **Federal Register**.

To determine the cash deposit rate, Commerce normally adjusts the estimated weighted-average dumping margin by the amount of domestic subsidy pass-through and export subsidies determined in a companion countervailing duty (CVD) proceeding when CVD provisional measures are in

effect. Accordingly, where Commerce makes an affirmative determination for domestic subsidy pass-through or export subsidies, Commerce offsets the calculated estimated weighted-average dumping margin by the appropriate rates.

If the U.S. International Trade Commission (ITC) issues a final affirmative injury determination, we will issue an antidumping duty order, reinstate the suspension of liquidation under section 736(a) of the Act, and require a cash deposit of estimated antidumping duties for such entries of subject merchandise in the amounts indicated above, in accordance with section 736(a) of the Act, as follows: (1) the cash deposit rate for the producer/exporter combinations listed in the table above will be the rate identified in the table; (2) for all combinations of Laotian producers/exporters of subject merchandise that have not established eligibility for their own separate rates, the cash deposit rate will be the rate established for the Laos-wide entity; and (3) for all third country exporters of subject merchandise not listed in the table above, the cash deposit rate will be the cash deposit rate applicable to the Laotian producer/exporter combination

(or Laos-wide entity) that supplied that third-country exporter.

If the ITC determines that material injury, or threat of material injury, does not exist, this proceeding will be terminated, and all estimated duties deposited or securities posted as a result of the suspension of liquidation will be refunded or canceled.

ITC Notification

In accordance with section 735(d) of the Act, we will notify the ITC of our final affirmative determination of sales at LTFV. Because the final determination in this investigation is affirmative, in accordance with section 735(b)(2) of the Act, the ITC will make its final determination as to whether the domestic industry in the United States is materially injured or threatened with material injury by reason of imports of solar cells from Laos no later than 45 days after our final determination. If the ITC determines that such material injury or threat of material injury does not exist, this proceeding will be terminated, all cash deposits posted will be refunded, and suspension of liquidation will be lifted. If the ITC determines that such injury does exist, Commerce will issue an antidumping

¹¹ See *Crystalline Silicon Photovoltaic Cells, Whether or Not Assembled Into Modules, From India, Indonesia, and the Lao People's Democratic Republic: Initiation of Less-Than-Fair-Value*

Investigations, 90 FR 38736 (August 12, 2025) (*Initiation Notice*).

¹² See Enforcement and Compliance's Policy Bulletin No. 05.1, regarding, "Separate-Rates Practice and Application of Combination Rates in

Antidumping Investigations Involving Non-Market Economy Countries," dated April 5, 2005 (Policy Bulletin 05.1), available on Commerce's website at <https://www.trade.gov/enforcement-and-compliance-policy-bulletins-0>.

duty order directing CBP to assess, upon further instruction by Commerce, antidumping duties on all imports of the subject merchandise entered or withdrawn from warehouse for consumption on or after the effective date of the suspension of liquidation, as discussed in the "Continuation of Suspension of Liquidation" section.

Administrative Protective Order (APO)

This notice also serves as a final reminder to parties subject to APO of their responsibility concerning the return or destruction of proprietary information disclosed under APO in accordance with 19 CFR 351.305(a)(3), which continues to govern business proprietary information in this segment of the proceeding. Timely written notification of the return or destruction of APO materials, or conversion to judicial protective order, is hereby requested. Failure to comply with the regulations and terms of an APO is a violation which is subject to sanction.

Notification to Interested Parties

This determination is issued and published in accordance with sections 735(d) and 777(i)(1) of the Act, and 19 CFR 351.210(c).

Dated: September 10, 2026.

Christopher Abbott,

Deputy Assistant Secretary for Policy and Negotiations, performing the non-exclusive functions and duties of the Assistant Secretary for Enforcement and Compliance.

Appendix I

Scope of the Investigation

The merchandise covered by this investigation is crystalline silicon photovoltaic cells, and modules, laminates, and panels, consisting of crystalline silicon photovoltaic cells, whether or not partially or fully assembled into other products, including, but not limited to, modules, laminates, panels and building integrated materials.

This investigation covers crystalline silicon photovoltaic cells of thickness equal to or greater than 20 micrometers, having a p/n junction formed by any means, whether or not the cell has undergone other processing, including, but not limited to, cleaning, etching, coating, and/or addition of materials (including, but not limited to, metallization and conductor patterns) to collect and forward the electricity that is generated by the cell.

Merchandise under consideration may be described at the time of importation as parts for final finished products that are assembled after importation, including, but not limited to, modules, laminates, panels, building-integrated modules, building integrated panels, or other finished goods kits. Such parts that otherwise meet the definition of merchandise under consideration are included in the scope of the investigation.

Excluded from the scope of the investigation are thin film photovoltaic products produced from amorphous silicon (a-Si), cadmium telluride (CdTe), or copper indium gallium selenide (CIGS).

Also excluded from the scope of the investigation are crystalline silicon photovoltaic cells, not exceeding 10,000 mm² in surface area, that are permanently integrated into a consumer good whose function is other than power generation and that consumes the electricity generated by the integrated crystalline silicon photovoltaic cell. Where more than one cell is permanently integrated into a consumer good, the surface area for purposes of this exclusion shall be the total combined surface area of all cells that are integrated into the consumer good.

Additionally, excluded from the scope of the investigation are panels with surface area from 3,450 mm² to 33,782 mm² with one black wire and one red wire (each of type 22 AWG or 24 AWG not more than 206 mm in length when measured from panel extrusion), and not exceeding 2.9 volts, 1.1 amps, and 3.19 watts. For the purposes of this exclusion, no panel shall contain an internal battery or external computer peripheral ports.

Also excluded from the scope of the investigation are:

(1) Off grid CSPV panels in rigid form with a glass cover, with the following characteristics: (A) a total power output of 100 watts or less per panel; (B) a maximum surface area of 8,000 cm² per panel; (C) do not include a built-in inverter; (D) must include a permanently connected wire that terminates in either an 8 mm male barrel connector, or a two-port rectangular connector with two pins in square housings of different colors; (E) must include visible parallel grid collector metallic wire lines every 1–4 millimeters across each solar cell; and (F) must be in individual retail packaging (for purposes of this provision, retail packaging typically includes graphics, the product name, its description and/or features, and foam for transport); and

(2) Off grid CSPV panels without a glass cover, with the following characteristics: (A) a total power output of 100 watts or less per panel; (B) a maximum surface area of 8,000 cm² per panel; (C) do not include a built-in inverter; (D) must include visible parallel grid collector metallic wire lines every 1–4 millimeters across each solar cell; and (E) each panel is (1) permanently integrated into a consumer good; (2) encased in a laminated material without stitching, or (3) has all of the following characteristics: (i) the panel is encased in sewn fabric with visible stitching, (ii) includes a mesh zippered storage pocket, and (iii) includes a permanently attached wire that terminates in a female USB–A connector.

In addition, the following CSPV panels are excluded from the scope of the investigation: off-grid CSPV panels in rigid form with a glass cover, with each of the following physical characteristics, whether or not assembled into a fully completed off-grid hydropanel whose function is conversion of water vapor into liquid water: (A) a total power output of no more than 80 watts per panel; (B) a surface area of less than 5,000

square centimeters (cm²) per panel; (C) do not include a built-in inverter; (D) do not have a frame around the edges of the panel; (E) include a clear glass back panel; and (F) must include a permanently connected wire that terminates in a twoport rectangular connector.

Additionally excluded from the scope of this investigation are off-grid small portable crystalline silicon photovoltaic panels, with or without a glass cover, with the following characteristics: (1) a total power output of 200 watts or less per panel; (2) a maximum surface area of 16,000 cm² per panel; (3) no built-in inverter; (4) an integrated handle or a handle attached to the package for ease of carry; (5) one or more integrated kickstands for easy installation or angle adjustment; and (6) a wire of not less than 3 meters either permanently connected or attached to the package that terminates in an 8 mm diameter male barrel connector.

Also excluded from the scope of this investigation are off-grid crystalline silicon photovoltaic panels in rigid form with a glass cover, with each of the following physical characteristics, whether or not assembled into a fully completed off-grid hydropanel whose function is conversion of water vapor into liquid water: (A) a total power output of no more than 180 watts per panel at 155 degrees Celsius; (B) a surface area of less than 16,000 square centimeters (cm²) per panel; (C) include a keep-out area of approximately 1,200 cm² around the edges of the panel that does not contain solar cells; (D) do not include a built-in inverter; (E) do not have a frame around the edges of the panel; (F) include a clear glass back panel; (G) must include a permanently connected wire that terminates in a two-port rounded rectangular, sealed connector; (H) include a thermistor installed into the permanently connected wire before the twoport connector; and (I) include exposed positive and negative terminals at opposite ends of the panel, not enclosed in a junction box.

Further excluded from the scope of the investigation are:

(1) Off grid rigid CSPV panels with a glass cover, with the following characteristics: (A) a total power output of 200 watts or less per panel, (B) a maximum surface area of 10,500 cm² per panel, (C) do not include a built-in inverter, (D) must include a permanently connected wire that terminates in waterproof connector with a cylindrical positive electrode and a rectangular negative electrode with the positive and negative electrodes having an interlocking structure, (E) must include visible parallel grid collector metallic wire lines every 1–4 millimeters across each solar cell, and (F) must be in individual retail packaging (for purposes of this provision, retail packaging typically includes graphics, the product name, its description and/or features); and

(2) Off-grid small portable crystalline silicon photovoltaic panels, with or without a glass cover, with the following characteristics: (A) a total power output of 200 watts or less per panel, (B) a maximum surface area of 16,000 cm² per panel, (C) no built-in inverter, (D) an integrated handle or a handle attached to the package for ease of carry, (E) one or more integrated kickstands

for easy installation or angle adjustment, and (F) a wire either permanently connected or attached to the package terminates in waterproof connector with a cylindrical positive electrode and a rectangular negative electrode with the positive and negative electrodes having an interlocking structure.

Also excluded from the scope of the investigation are:

(1) Off grid rigid CSPV panels with a glass cover, with the following characteristics: (A) a total power output of 200 watts or less per panel, (B) a maximum surface area of 10,500 cm² per panel, (C) do not include a built-in inverter, (D) must include a permanently connected wire that terminates in waterproof connector with a cylindrical positive electrode and a rectangular negative electrode with the positive and negative electrodes having an interlocking structure, (E) must include visible parallel grid collector metallic wire lines every 1–4 millimeters across each solar cell, and (F) must be in individual retail packaging (for purposes of this provision, retail packaging typically includes graphics, the product name, its description and/or features); and

(2) Small off-grid panels with glass cover, with the following characteristics: (A) surface area from 3,450 mm² to 33,782 mm², (B) with one black wire and one red wire (each of type 22AWG or 28 AWG not more than 350 mm in length when measured from panel extrusion), (C) not exceeding 10 volts, (D) not exceeding 1.1 amps, (E) not exceeding 6 watts, and (F) for the purposes of this exclusion, no panel shall contain an internal battery or external computer peripheral ports.

Additionally excluded from the scope of the investigation are:

(1) Off grid rigid CSPV panels with a glass cover, with the following characteristics: (A) a total power output of 175 watts or less per panel, (B) a maximum surface area of 9,000 cm² per panel, (C) do not include a built-in inverter, (D) must include a permanently connected wire that terminates in waterproof connector with a cylindrical positive electrode and a rectangular negative electrode with the positive and negative electrodes having an interlocking structure; (E) must include visible parallel grid collector metallic wire lines every 1–4 millimeters across each solar cell, and (F) must be in individual retail packaging (for purposes of this provision, retail packaging typically includes graphics, the product name, its description and/or features); and

(2) Off grid CSPV panels without a glass cover, with the following characteristics, (A) a total power output of 220 watts or less per panel, (B) a maximum surface area of 16,000 cm² per panel, (C) do not include a built-in inverter, (D) must include visible parallel grid collector metallic wire lines every 1–4 millimeters across each solar cell, and (E) each panel is encased in a laminated material without stitching.

Also excluded from the scope of this investigation are off-grid CSPV panels in rigid form, with or without a glass cover, permanently attached to an aluminum extrusion that is an integral component of an automation device that controls natural light, whether or not assembled into a fully completed automation device that controls

natural light, with the following characteristics:

(1) a total power output of 20 watts or less per panel;

(2) a maximum surface area of 1,000 cm² per panel;

(3) does not include a built-in inverter for powering third party devices.

Modules, laminates, and panels produced in a third-country from cells produced in a subject country are covered by the investigation; however, modules, laminates, and panels produced in a subject country from cells produced in a third-country are not covered by the investigation.

Also excluded from the scope of this investigation are all products covered by the scope of the antidumping and countervailing duty orders on *Crystalline Silicon Photovoltaic Cells, Whether or Not Assembled into Modules, from the People's Republic of China: Amended Final Determination of Sales at Less Than Fair Value, and Antidumping Order*, 77 FR 73018 (December 7, 2012); and *Crystalline Silicon Photovoltaic Cells, Whether or Not Assembled into Modules, from the People's Republic of China: Countervailing Duty Order*, 77 FR 73017 (December 7, 2012).

Also excluded from the scope of this investigation are all products covered by the scope of the antidumping and countervailing duty orders on *Crystalline Silicon Photovoltaic Cells, Whether or Not Assembled into Modules from the Socialist Republic of Vietnam: Amended Final Antidumping Duty Determination; Crystalline Silicon Photovoltaic Cells, Whether or Not Assembled into Modules from Cambodia, Malaysia, Thailand, and the Socialist Republic of Vietnam: Antidumping duty Orders*, 90 FR 26786 (June 24, 2025); *Crystalline Silicon Photovoltaic Cells, Whether or Not Assembled into Modules from the Socialist Republic of Vietnam: Amended Final Antidumping Duty Determination; Crystalline Silicon Photovoltaic Cells, Whether or Not Assembled into Modules from Cambodia, Malaysia, Thailand, and the Socialist Republic of Vietnam: Antidumping Duty Orders; Correction*, 90 FR 29843 (July 7, 2025); and *Crystalline Silicon Photovoltaic Cells, Whether or Not Assembled into Modules, from Malaysia and Thailand: Amended Final Countervailing Duty Determinations; Crystalline Silicon Photovoltaic Cells, Whether or Not Assembled into Modules, from Cambodia, Malaysia, Thailand, and the Socialist Republic of Vietnam: Countervailing Duty Orders*, 90 FR 26791 (June 24, 2025).

Merchandise covered by the investigation is currently classified in the Harmonized Tariff System of the United States (HTSUS) under subheadings 8541.42.0010 and 8541.43.0010. Imports of the subject merchandise may enter under HTSUS subheadings 8501.71.0000, 8501.72.1000, 8501.72.2000, 8501.72.3000, 8501.72.9000, 8501.80.1000, 8501.80.2000, 8501.80.3000, 8501.80.9000, 8507.20.8010, 8507.20.8031, 8507.20.8041, 8507.20.8061, and 8507.20.8091. These HTSUS subheadings are provided for convenience and customs purposes; the written description of the scope of the investigation is dispositive.

Appendix II

List of Topics Discussed in the Issues and Decision Memorandum

- I. Summary
- II. Background
- III. Affiliation and Single Entity Treatment
- IV. Final Affirmative Determination of Critical Circumstance, in Part
- V. Changes Since the *Preliminary Determination*
- VI. Discussion of the Issues
 - Comment 1: Whether Laos Should Be Treated as a Non-Market Economy (NME) Country
 - Comment 2: Whether To Find that Critical Circumstances Exist for the Separate Rate Companies and the Laos-wide Entity
 - Comment 3: Whether Trina Solar Energy Development Pte. Ltd. (Trina Solar) and Trina Solar Science & Technology (Thailand) Company Limited (Trina Thailand) Should Be Denied Separate Rate Status
 - Comment 4: Whether to Exclude Solarspace's Sales to Certain Companies From the Margin Calculation
 - Comment 5: Whether to Collapse Solarspace and SolarSpace HK and Treat Them as a Single Entity
 - Comment 6: Whether to Apply Adverse Facts Available (AFA) to Certain of Solarspace's Reported Movement Expenses
 - Comment 7: Whether to Deduct Section 201 Duties and International Emergency Economic Powers Act (IEEPA) Tariffs from U.S. Price for Solarspace
 - Comment 8: Whether to Grant a By-Product Offset for Solarspace's Production of Non-Prime Merchandise
 - Comment 9: Whether to Revise the Financial Statements Used to Calculate the Surrogate Financial Ratios
 - Comment 10: The Surrogate Value for Wafers
 - Comment 11: The Surrogate Value for Junction Boxes
 - Comment 12: The Surrogate Value for Solar Glass
 - Comment 13: The Surrogate Value for Aluminum Frames
 - Comment 14: The Surrogate Value for Silver Paste
 - Comment 15: The Surrogate Value for Liquid Oxygen
 - Comment 16: The Surrogate Value for PH Solution
 - Comment 17: The Surrogate Value for Ethylene Vinyl Acetate (EVA)
 - Comment 18: The Surrogate Value for Trimethylaluminum
 - Comment 19: The Surrogate Value for Bolts for Packing
 - Comment 20: The Surrogate Values for Boards for Packing and Packing Cover
 - Comment 21: The Surrogate Value for Boxes for Packing
 - Comment 22: The Surrogate Value for EVA For Packing
 - Comment 23: The Surrogate Values for Wood Corner Protectors and Carton Lids, and the Conversion Factor for Wood Corner Protectors
 - Comment 24: Whether to Use the Wholesale Price Index (WPI), Not the

Consumer Price Index (CPI) to Inflate Certain Services
 Comment 25: Whether to Value Marine Insurance Using the Surrogate Value Submitted by Solarspace
 Comment 26: Whether to Exclude the Russian Federation From Surrogate Value Data

VII. Recommendation

[FR Doc. 2026–18941 Filed 9–15–26; 8:45 am]

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DEPARTMENT OF COMMERCE

International Trade Administration

[C–553–004]

Crystalline Silicon Photovoltaic Cells, Whether or Not Assembled Into Modules From the Lao People's Democratic Republic: Final Affirmative Countervailing Duty Determination and Final Affirmative Determination of Critical Circumstances, in Part

AGENCY: Enforcement and Compliance, International Trade Administration, Department of Commerce.

SUMMARY: The U.S. Department of Commerce (Commerce) determines that countervailable subsidies are being provided to producers and exporters of crystalline silicon photovoltaic cells, whether or not assembled into modules (solar cells), from the Lao People's Democratic Republic (Laos). The period of investigation (POI) is January 1, 2024, through December 31, 2024.

DATES: Applicable September 16, 2026.

FOR FURTHER INFORMATION CONTACT: Shane Subler or Laurel Smalley, AD/CVD Operations, Office VIII, Enforcement and Compliance, International Trade Administration, U.S. Department of Commerce, 1401 Constitution Avenue NW, Washington, DC 20230; telephone: (202) 482–6241 and (202) 482–3456, respectively.

SUPPLEMENTARY INFORMATION:

Background

On February 26, 2026, Commerce published the *Preliminary Determination* and invited interested parties to comment.¹ In accordance with section 705(a)(1) of the Tariff Act of 1930, as amended (the Act), and 19 CFR 351.210(b)(4), Commerce aligned the deadline for the final determination in

this countervailing duty (CVD) with the deadline for the final determination in the companion less-than-fair-value (LTFV) investigation of solar cells from Laos.²

For a complete description of the events that followed the *Preliminary Determination*, as well as a full discussion of the issues raised by parties for this final determination, *see* the Issues and Decision Memorandum.³ The Issues and Decision Memorandum is a public document and is on file electronically via Enforcement and Compliance's Antidumping and Countervailing Duty Centralized Electronic Service System (ACCESS). ACCESS is available to registered users at <https://access.trade.gov>. In addition, a complete version of the Issues and Decision Memorandum can be accessed directly at <https://access.trade.gov/frnotices>.

Scope of the Investigation

The products covered by this investigation are solar cells from Laos. For a complete description of the scope of this investigation, *see* Appendix I.

Scope Comments

In the Preliminary Scope Memorandum, we set aside a period of time for parties to raise issues regarding product coverage (*i.e.*, scope) in scope-specific case briefs or other written comments.⁴ We received scope case and rebuttal briefs from multiple interested parties. For a summary of the product coverage comments and rebuttal responses submitted to the record for this final determination, and accompanying discussion and analysis of all comments timely received, *see* the Final Scope Memorandum.⁵ In the Final Scope Memorandum, Commerce determined that it is not modifying the

² *Id.*, 91 FR at 9569.

³ *See* Memorandum, “Issues and Decision Memorandum for the Final Affirmative Determination of the Countervailing Duty Investigation of Crystalline Silicon Photovoltaic Cells, Whether or Not Assembled Into Modules from the Lao People's Democratic Republic,” dated concurrently with, and hereby adopted by, this notice (Issues and Decision Memorandum).

⁴ *See* Memorandum, “Less-Than-Fair-Value Investigations of Crystalline Silicon Photovoltaic Cells, Whether or Not Assembled into Modules from the Republic of India, the Republic of Indonesia, and the Lao People's Democratic Republic: Scope Comments Decision Memorandum for the Preliminary Determinations,” dated April 21, 2026 (Preliminary Scope Memorandum).

⁵ *See* Memorandum, “Less-Than-Fair-Value Investigations of Crystalline Silicon Photovoltaic Cells, Whether or Not Assembled into Modules from the Republic of India, the Republic of Indonesia, and the Lao People's Democratic Republic: Scope Comments Decision Memorandum for the Final Determinations,” dated concurrently with this notice (Final Scope Memorandum).

scope language as it appeared in the *Initiation Notice*.⁶ *See* Appendix I.

Verification

As provided in section 782(i) of the Act, in June 2026, Commerce conducted verification of the information relied upon in making the final determination in this investigation. Specifically, we conducted on-site verifications of the subsidy information reported by the Government of Laos (GOL) and mandatory respondent Solarspace Technology Sole CO LTD (Solarspace Laos).⁷ We used standard verification procedures, including an examination of relevant sales and accounting records and original source documents provided by the GOL and Solarspace Laos.

Analysis of Comments Received

The subsidy programs under investigation and the issues raised in the case and rebuttal briefs submitted by interested parties in this investigation are discussed in the Issues and Decision Memorandum. For a list of the issues raised by interested parties and addressed in the Issues and Decision Memorandum, *see* Appendix II to this notice.

Methodology

Commerce conducted this investigation in accordance with section 701 of the Act. For each of the subsidy programs found to be countervailable, Commerce determines that there is a subsidy, *i.e.*, a financial contribution by an “authority” that gives rise to a benefit to the recipient, and that the subsidy is specific.⁸ For a full description of the methodology underlying our final determination, *see* the Issues and Decision Memorandum.

In making this final determination, Commerce relied in part on facts otherwise available, including with adverse inferences, pursuant to sections 776(a) and (b) of the Act. For a full discussion of our application of adverse facts available, *see* the “Use of Facts Otherwise Available and Application of Adverse Inferences” section in the Issues and Decision Memorandum.

⁶ *See* *Crystalline Silicon Photovoltaic Cells, Whether or Not Assembled Into Modules, From India, Indonesia, and the Lao People's Democratic Republic: Initiation of Countervailing Duty Investigations*, 90 FR 38745 (August 12, 2025) (*Initiation Notice*).

⁷ *See* Memorandum, “Verification of the Questionnaire Responses of the Government of the Lao People's Democratic Republic,” dated June 23, 2026; *see also* Memorandum, “Verification of the Questionnaire Responses of Solarspace Technology (Laos) Sole Co., Ltd.,” dated July 15, 2026.

⁸ *See* sections 771(5)(B) and (D) of the Act regarding financial contribution; section 771(5)(E) of the Act regarding benefit; and section 771(5A) of the Act regarding specificity.

¹ *See* *Crystalline Silicon Photovoltaic Cells, Whether or Not Assembled Into Modules from the Lao People's Democratic Republic: Preliminary Affirmative Countervailing Duty Determination, Preliminary Negative Critical Circumstances Determination, and Alignment of Final Determination with Final Antidumping Duty Determination*, 91 FR 9568 (February 26, 2026) (*Preliminary Determination*), and accompanying Preliminary Decision Memorandum (PDM).