

DATES: Effective November 4, 2026. The public comment period for the Notice published in the **Federal Register** is December 4, 2026.

FOR FURTHER INFORMATION CONTACT:

Jasmy Methipara, Management Analyst, Office of Field Policy and Management, Department of Housing and Urban Development, 2415 Eisenhower Avenue, Alexandria, VA 22314-4684; telephone 202-402-2188 (this is not a toll-free number). General email inquiries regarding Section 3 may be sent to: OfficeofFieldPolicyandManagement@hud.gov. HUD welcomes and is prepared to receive calls from individuals who are deaf or hard of hearing, as well as individuals with speech or communication disabilities. To learn more about how to make an accessible telephone call, please visit www.fcc.gov/consumers/guides/telecommunications-relay-service-trs.

SUPPLEMENTARY INFORMATION:

I. Background

Section 3 of the Housing and Urban Development Act of 1968, as amended by the Housing and Community Development Act of 1992 (Section 3), attempts to direct employment and other economic opportunities generated by Federal financial assistance for housing and community development programs, to the greatest extent feasible, toward low- and very low-income persons, particularly those who are recipients of government assistance for housing. HUD is statutorily required to implement and enforce Section 3 through regulation, which HUD has done through the Section 3 regulations at 24 CFR part 75.

The Section 3 regulations require HUD to establish Section 3 benchmarks for Section 3 workers and Targeted Section 3 workers through a document published in the **Federal Register**. 24 CFR 75.13(b) and 75.23(b). The regulations require HUD to update the benchmarks through a document published in the **Federal Register**, subject to public comment, not less frequently than once every three years. The first publication related to updating these Section 3 benchmarks, titled *Section 3 Benchmarks for Creating Economic Opportunities for Low- and Very Low-Income Persons and Eligible Businesses*, was published in the **Federal Register** at 85 FR 60907 (Sept. 29, 2020). The second publication related to these Section 3 benchmarks was published in the **Federal Register** at 88 FR 69219. The regulations require HUD to update the benchmarks through a document published in the **Federal Register**, subject to public comment, not

less frequently than once every three years.

II. Benchmark Notice

The regulation indicates that alteration of and updates to the established benchmark goals should be made in consideration of Section 3 labor hour data collected during the prior three-year period. After evaluation and consideration of the data collected to date, HUD has determined that the available data is not a sufficiently representative sample to support the alteration of the current published benchmark goals. Therefore, the benchmark goals will continue to be the ratios established in the original Section 3 benchmark Notice, and HUD will continue to support the labor hour goal methodology contained therein.

HUD considered a number of factors in making this decision. Most important of these is the fact that the relevant data is not yet available. Despite being published on September 29, 2020, the rule did not go into effect until November 30, 2020, and compliance only began to be required for Section 3 projects funded on or after July 1, 2021. The count of labor hours and evaluation of achievement of benchmark goals are not determined until a project is completed. Given the varying duration of construction projects, a number of larger Section 3 projects—those with higher numbers of labor hours—funded after July 1, 2021, have not yet completed construction and therefore have not reported final labor hours for Section 3 workers or Targeted Section 3 workers. Additionally, the Section 3 Reporting Application for Public Housing Financial Assistance was launched on January 21, 2026 for recipients with fiscal year end dates of September 30, 2025, and December 31, 2025. The reporting window for the last cohort of public housing authorities closes July 30, 2026. This means that Public Housing Financial Assistance recipients will have only reported their first year of data under the Section 3 regulations by July 30, 2026 as they were not required to report labor hours under 24 CFR part 75 until a reporting system was in place, which does not give HUD a full three years of data to review. factors, among others, have contributed to initial reports containing limited data on a small subset of projects, which HUD believes does not create a large or representative enough sample of data to merit a change to the existing benchmarks.

While HUD has decided not to change the benchmark goals for Public Housing Financial Assistance and Section 3 Projects, the department would like to

solicit comments on the overall experience of grantees, contractors, and other stakeholders in achieving the existing benchmark goals along with any challenges faced or recommendations for appropriate benchmarks for future updates.

HUD will publish another update Notice no later than three years after the publication of this Notice, as required by the Section 3 regulations. Also, the department will not be issuing a second Notice subject to public comment unless comments are received that provide basis for additional revision of this Notice.

Joseph DeFelice,

Assistant Deputy Secretary for Field Policy and Management.

[FR Doc. 2026-20374 Filed 10-2-26; 8:45 am]

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DEPARTMENT OF HOMELAND SECURITY

Coast Guard

33 CFR Part 100

[Docket Number USCG-2026-1260]

RIN 1625-AA08

Special Local Regulation; Allegheny River Mile Marker 20.5-21, Creighton, PA

AGENCY: Coast Guard, Department of Homeland Security.

ACTION: Temporary final rule.

SUMMARY: The Coast Guard is establishing a temporary special local regulation (SLR) on the waters of the Allegheny River from mile marker 20.5 to mile marker 21 in Creighton, PA. This action is necessary to provide for the safety of life on these navigable waters from potential hazards during a paddle boat race on October 10, 2026. This regulation prohibits persons and vessels from entering the regulated area unless specifically authorized by the Captain of the Port Pittsburgh or their designated representative.

DATES: This rule is effective from 8 a.m. until 4 p.m. on October 10, 2026.

FOR FURTHER INFORMATION CONTACT: If you have questions about this rule, contact MST3 Jakob Wassler-Beck, Marine Safety Unit Pittsburgh Waterways Management Division, U.S. Coast Guard; telephone 206-815-6624, or email STL-SMB-MSUPittsburgh-Waterways@uscg.mil.

SUPPLEMENTARY INFORMATION:

I. Table of Abbreviations

CFR Code of Federal Regulations
 COTP Captain of the Port
 DHS Department of Homeland Security
 FR Federal Register
 NPRM Notice of proposed rulemaking
 § Section
 SLR Special Local Regulation
 U.S.C. United States Code

II. Background and Authority

On September 15, 2026, an organization notified the Coast Guard that from 8 a.m. until 4 p.m. on October 10, 2026, they will sponsor a paddle boat race on the Allegheny River. The Coast Guard received this request under 33 CFR 100.15. The event will be held between Mile Markers 20.5 and 21 in Creighton, PA.

The Captain of the Port Pittsburgh (COTP) is issuing this Special Local Regulation (SLR) under the authority in 46 U.S.C. 70041. The COTP has determined that potential hazards associated with the paddle boat race include increased vessel traffic, congested waterway, and the potential for collisions between vessels. The purpose of this rulemaking is to protect event participants, non-participants, and transiting vessels before, during, and after the scheduled event.

Because of these potential hazards, the Coast Guard is issuing this rule without prior notice and comment. As is authorized by 5 U.S.C. 553(b)(B), the Coast Guard finds that good cause exists for not publishing a notice of proposed rulemaking (NPRM) with respect to this rule because it is impracticable and contrary to the public interest. The Coast Guard was notified of this event on September 15, 2026, but we must establish this SLR by October 10, 2026, to protect personnel, vessels, and the marine environment. Therefore, we do not have enough time to solicit and respond to comments.

For the same reasons, the Coast Guard finds that under 5 U.S.C. 553(d)(3), good cause exists for making this rule effective less than 30 days after publication in the **Federal Register**.

III. Discussion of the Rule

This rule establishes a temporary SLR from 8 a.m. until 4 p.m. on October 10, 2026. The special local regulation will cover all navigable waters of the Allegheny River from mile marker 20.5 to mile marker 21. No vessel or person will be permitted to enter the regulated area without obtaining permission from the COTP or their designated representative.

IV. Regulatory Analyses

We developed this rule after considering numerous statutes and Executive orders related to rulemaking. Below we summarize our analyses based on a number of these statutes and Executive orders.

A. Impact on Small Entities

The regulatory flexibility analysis provisions of the Regulatory Flexibility Act of 1980, 5 U.S.C. 601–612, do not apply to rules that are not subject to notice and comment. Because the Coast Guard has, for good cause, waived the notice and comment requirement that would otherwise apply to this rulemaking, the Regulatory Flexibility Act's flexibility analysis provisions do not apply here.

Under section 213(a) of the Small Business Regulatory Enforcement Fairness Act of 1996 (Pub. L. 104–121), if this rule will affect your small business, organization, or governmental jurisdiction and you have questions, contact the person listed in the **FOR FURTHER INFORMATION CONTACT** section. Small businesses may send comments to the Small Business and Agriculture Regulatory Enforcement Ombudsman and the Regional Small Business Regulatory Fairness Boards by calling 1–888–REG–FAIR (1–888–734–3247). The Coast Guard will not retaliate against small entities that question or complain about this rule or any policy or action of the Coast Guard.

B. Collection of Information

This rule will not call for a new collection of information under the Paperwork Reduction Act of 1995 (44 U.S.C. 3501–3520).

C. Federalism and Indian Tribal Governments

We have analyzed this rule under Executive Order 13132, Federalism, and have determined that it is consistent with the fundamental federalism principles and preemption requirements described in that Order.

Also, this rule does not have tribal implications under Executive Order 13175, Consultation and Coordination with Indian Tribal Governments, because it does not have a substantial direct effect on one or more Indian tribes, on the relationship between the Federal Government and Indian tribes, or on the distribution of power and responsibilities between the Federal Government and Indian tribes.

D. Unfunded Mandates Reform Act

As required by The Unfunded Mandates Reform Act of 1995 (2 U.S.C. 1531–1538), the Coast Guard certifies

that this rule will not result in an annual expenditure of \$100,000,000 or more (adjusted for inflation) by a State, local, or tribal government, in the aggregate, or by the private sector.

E. Environment

We have analyzed this rule under Department of Homeland Security Directive 023–01, Rev. 1, associated implementing instructions, and Environmental Planning COMDTINST 5090.1 (series), which guide the Coast Guard in complying with the National Environmental Policy Act of 1969 (42 U.S.C. 4321 *et seq.*), and have determined that this action is one of a category of actions that do not individually or cumulatively have a significant effect on the human environment.

This rule is a special local regulation. It is categorically excluded from further review under paragraph L61 of Appendix A, Table 1 of DHS Instruction Manual 023–01–001–01, Rev. 1.

List of Subjects in 33 CFR Part 100

Harbors, Marine safety, Navigation (water), Reporting and recordkeeping requirements, Security Measures, Waterways.

For the reasons discussed in the preamble, the Coast Guard amends 33 CFR part 100 as follows:

PART 100—SAFETY OF LIFE ON NAVIGABLE WATERS

■ 1. The authority citation for part 100 continues to read as follows:

Authority: 46 U.S.C. 70041; 33 CFR 1.05–1.

■ 2. Add § 100.T899–1260 to read as follows:

§ 100.T899–1260 Special Local Regulation; Allegheny River Mile Marker 20.5–21, Creighton, PA.

(a) *Location*. This special local regulation applies to the following regulated area: All navigable waters on the Allegheny River between mile marker 20.5 and 21.

(b) *Definitions*. As used in this section, *designated representative* means a Coast Guard Patrol Commander, including a Coast Guard coxswain, petty officer, or other officer operating a Coast Guard vessel and a Federal, State, and local officer designated by or assisting the Captain of the Port Sector Pittsburgh (COTP) in the enforcement of the regulated area. *Participant* means all persons and vessels registered with the event sponsor as a participant in the race.

(c) *Regulations*. (1) All non-participants are prohibited from

entering, transiting through, anchoring in, or remaining within the regulated area described in paragraph (a) of this section unless authorized by the COTP or their designated representative.

(2) To seek permission to enter, contact the COTP or the COTP's representative on VHF-FM channel 16 or by telephone at (206) 815-6624. Those in the regulated area must comply with all lawful orders or directions given to them by the COTP or the COTP's designated representative.

(d) *Enforcement period.* This section will be enforced from 8 a.m. until 4 p.m. on October 10, 2026.

Michael W. Metz,

Commander, U.S. Coast Guard, Captain of the Port Sector Pittsburgh.

[FR Doc. 2026-20324 Filed 10-2-26; 8:45 am]

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FEDERAL COMMUNICATIONS COMMISSION

47 CFR Part 64

[WC Docket Nos. 23-62; 12-375; DA 26-1008; FR ID 369648]

Wireline Competition Bureau and Office of Economics and Analytics Adopt 2026 Mandatory Data Collection for Incarcerated People's Communications Services

AGENCY: Federal Communications Commission.

ACTION: Final action.

SUMMARY: In this Order, the Wireline Competition Bureau (WCB) and the Office of Economics and Analytics (OEA) (collectively, WCB/OEA) adopt instructions, Word and Excel templates, and a certification form to implement the 2026 incarcerated people's communications services (IPCS) Mandatory Data Collection.

DATES: *Compliance date:* Providers must file their submissions by December 21, 2026.

ADDRESSES: Federal Communications Commission, 45 L Street NE, Washington, DC 20554.

People with Disabilities: To request materials in accessible formats for people with disabilities (Braille, large print, electronic files, audio format), send an email to fcc504@fcc.gov, or call the Consumer and Governmental Affairs Bureau at (202) 418-0530 (voice) or (202) 418-0432 (TTY).

FOR FURTHER INFORMATION CONTACT: Wireline Competition Bureau, Pricing Policy Division, at IPCS@fcc.gov.

SUPPLEMENTARY INFORMATION: This is a summary of WCB and OEA's Order, DA

26-1008, adopted September 21, 2026 and released September 21, 2026, in WC Docket Nos. 23-62 and 12-375. The full text of this document is available online at <https://docs.fcc.gov/public/attachments/DA-26-1008A1.pdf> or accessing the Commission's Electronic Comment Filing System (ECFS) website at www.fcc.gov/ecfs.

Synopsis

I. Introduction

1. By this Order, the Wireline Competition Bureau (WCB) and the Office of Economics and Analytics (OEA) (collectively, WCB/OEA) adopt instructions, Word and Excel templates, and a certification form to implement the *2026 Mandatory Data Collection (2026 MDC)* relating to incarcerated people's communications services (IPCS). Our actions are taken pursuant to the authority delegated to WCB and OEA by the Commission in the *2025 IPCS Order*, 90 FR 56013, December 5, 2025, and implement proposals set forth in the *2026 Mandatory Data Collection Public Notice (2026 MDC PN)*, 91 FR 36552, June 17, 2026, with refinements and clarifications responsive to the record.

II. Background

2. Pursuant to this delegation, WCB and OEA released the *2026 MDC PN* on June 8, 2026, 91 FR 36552, June 17, 2026, which sought comment on the contours and specific requirements of the proposed *2026 MDC*. Specifically, in the *2026 MDC PN*, WCB and OEA sought comment on streamlining the 2023 Mandatory Data Collection, while continuing to collect the information necessary to support the Commission's ratemaking efforts. WCB and OEA also sought comment on the proposed instructions, Word and Excel templates, and certification form. Concurrently, in accordance with the Paperwork Reduction Act of 1995 (PRA), the Commission published a notice in the **Federal Register** seeking initial comment on the proposed reporting requirements, 91 FR 38435, June 25, 2026.

III. Discussion

3. Pursuant to our delegated authority, we adopt the *2026 IPCS Mandatory Data Collection* instructions, Word and Excel templates, and certification form as proposed in the *2026 MDC PN*, with limited exceptions as discussed below. We revise the previous *2023 Mandatory Data Collection (2023 MDC)*, 88 FR 51240, August 3, 2023 to more narrowly tailor the scope of this collection to appropriately reduce reporting burdens without compromising the

Commission's ratemaking efforts. Commenters broadly support the proposal to streamline the data collection and generally support the overall reporting structure and organization, which remains largely consistent with prior iterations. We decline to adopt various suggestions to further streamline the data collection as discussed herein, and find that the collection we adopt will enable the Commission to assess the status of the industry, including the development and deployment of video IPCS.

A. Reporting Period

4. We adopt the proposal to limit the mandatory data collection reporting period to the calendar year 2025. We find that collecting calendar year 2025 data will "provide the most pertinent and best indicator of relevant costs," as it represents the most recent full year of reporting data available. ViaPath recommends the data collection "should be focused on calendar year 2025 data only" as those data "represent the most recent data available, and are therefore likely to be more representative of future operations by IPCS providers than data from prior years." It also notes that "[u]sing one year of data is consistent with the approach in the 2023 MDC." And as we have catalogued elsewhere, various parties applaud our efforts to streamline the collection and reduce reporting burdens generally. As we discuss in greater detail below, we decline suggestions to expand the scope of the collection, and instead "rely on the best data available," which we believe strikes the right balance between the benefit of the information collected and the proportionate burden involved in the collection.

5. Securus and the Wright Petitioners advocate for a three-year reporting period to capture industry data from 2023, 2024, and 2025, which they argue would provide the Commission with "a more nuanced picture of costs and cost trends." These commenters also argue that collecting multiple years of reporting data would materially help the Commission identify longer term cost structures, particularly "for new services such as video calling." Similarly, the Brattle Group argues that a single-year collection would leave the Commission "without the time-series information needed for future rate-setting."

6. We decline to adopt proposals to expand the reporting period beyond calendar year 2025. We are sensitive to the burdens involved in responding to the collection, and are unpersuaded that the benefits of requiring providers to submit multiple years of data outweigh