

Commerce will inform parties of the scheduled date for the hearing.²⁵

Assessment Rates

Pursuant to section 751(a)(2)(A) of the Act and 19 CFR 351.212(b)(1), Commerce will determine, and CBP shall assess, antidumping duties on all appropriate entries of subject merchandise in accordance with the final results of this review.

If Deosen Ordos and Fufeng's weighted-average dumping margin is not zero or *de minimis* (i.e., less than 0.50 percent) in the final results of this review, Commerce intends to calculate importer-specific assessment rates on the basis of the ratio of the total amount of dumping calculated for each importer's examined sales to the total entered value of those sales. Where we do not have entered values for all U.S. sales to a particular importer, we will calculate an importer-specific, per-unit assessment rate on the basis of the ratio of the total amount of dumping calculated for the importer's examined sales to the total quantity of those sales.²⁶ To determine whether an importer-specific, per-unit assessment rate is *de minimis*, in accordance with 19 CFR 351.106(c)(2), we also will calculate an importer-specific *ad valorem* ratio based on estimated entered values. If Deosen Ordos and Fufeng's weighted-average dumping margin is zero or *de minimis* or where an importer-specific *ad valorem* assessment rate is zero or *de minimis*, we will instruct CBP to liquidate appropriate entries without regard to antidumping duties.²⁷

For the respondents that were not selected for individual examination in this administrative review but qualified for a separate rate, the assessment rate will be equal to the weighted-average dumping margins calculated for the mandatory respondents consistent with section 735(c)(5)(B) of the Act. Consequently, the rate established for the non-individually examined companies is an *ad valorem* rate of 56.21 percent.

For entries that were not reported in the U.S. sales database submitted by the mandatory respondents during this review, Commerce will instruct CBP to liquidate such entries at the China-wide rate.

For the companies listed above for which the review is being rescinded, Commerce will instruct CBP to assess antidumping duties on all appropriate entries. Antidumping duties shall be assessed at rates equal to the cash deposit rate for estimated antidumping duties required at the time of entry, or withdrawal from warehouse, for consumption, in accordance with 19 CFR 351.212(c)(1)(i). Commerce intends to issue rescission instructions to CBP no earlier than 35 days after the date of publication of this notice in the **Federal Register**.

The final results of this review shall be the basis for the assessment of antidumping duties on entries of merchandise covered by the final results of this review and for future deposits of estimated duties, where applicable.

If a timely summons is filed at the U.S. Court of International Trade, the assessment instructions will direct CBP not to liquidate relevant entries until the time for parties to file a request for a statutory injunction has expired (i.e., within 90 days of publication).

Cash Deposit Requirements

The following cash deposit requirements will be effective upon publication of the final results of this administrative review for shipments of the subject merchandise from China entered, or withdrawn from warehouse, for consumption on or after the publication date, as provided by sections 751(a)(2)(C) of the Act: (1) for the companies listed above, which have a separate rate, the cash deposit rate will be that established in the final results of this review (except, if the rate is zero or *de minimis*, then zero cash deposit will be required); (2) for previously investigated or reviewed Chinese and non-Chinese exporters not listed above that received a separate rate in a prior segment of this proceeding, the cash deposit rate will continue to be the existing exporter-specific rate; (3) for all Chinese exporters of subject merchandise that have not been found to be entitled to a separate rate, the cash deposit rate will be the existing rate for the China-wide entity of 154.07 percent; and (4) for all non-Chinese exporters of subject merchandise which have not received their own rate, the cash deposit rate will be the rate applicable to the Chinese exporter that supplied that non-Chinese exporter. These deposit requirements, when imposed, shall remain in effect until further notice.

Notification to Importers

This notice also serves as a preliminary reminder to importers of their responsibility under 19 CFR

351.402(f) to file a certificate regarding the reimbursement of antidumping duties prior to liquidation of the relevant entries during this review period. Failure to comply with this requirement could result in Commerce's presumption that reimbursement of antidumping duties occurred and the subsequent assessment of double antidumping duties.

Notification to Interested Parties

We are issuing and publishing these preliminary results of review in accordance with sections 751(a)(1) and 777(i)(1) of the Act, and 19 CFR 351.213(d)(4) and 19 CFR 351.221(b)(4).

Dated: October 7, 2026.

Scot Fullerton,

Acting Deputy Assistant Secretary for Antidumping and Countervailing Duty Operations.

Appendix

List of Topics Discussed in the Preliminary Decision Memorandum

- I. Summary
- II. Background
- III. Scope of the Order
- IV. Application of Facts Available and Use of Adverse Inferences
- V. Rescission of Review, in Part
- VI. Single Entity Treatment
- VII. Discussion of the Methodology
- VIII. Currency Conversion
- IX. Recommendation

[FR Doc. 2026-20899 Filed 10-13-26; 8:45 am]

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DEPARTMENT OF COMMERCE

International Trade Administration

[A-552-836]

Certain Paper Shopping Bags From the Socialist Republic of Vietnam: Preliminary Results of Antidumping Duty Administrative Review; and Rescission of Administrative Review, in Part; 2024-2025

AGENCY: Enforcement and Compliance, International Trade Administration, Department of Commerce.

SUMMARY: The U.S. Department of Commerce (Commerce) preliminarily determines that International Packaging Limited Company (IPSC) made sales of certain paper shopping bags (paper shopping bags) from the Socialist Republic of Vietnam (Vietnam) at less than normal value (NV) during the period of review (POR) January 3, 2024, through June 30, 2025. Additionally, Commerce is rescinding this review with respect to four companies. Commerce invites interested parties to comment on the preliminary results of this review.

²⁵ See 19 CFR 351.310(d).

²⁶ See 19 CFR 351.212(b)(1).

²⁷ See 19 CFR 351.106(c)(2); see also *Antidumping Proceeding: Calculation of the Weighted-Average Dumping Margin and Assessment Rate in Certain Antidumping Proceedings; Final Modification*, 77 FR 8101, 8103 (February 14, 2012).

DATES: Applicable October 14, 2026.

FOR FURTHER INFORMATION CONTACT: Myrna Lobo, AD/CVD Operations, Office VII, Enforcement and Compliance, International Trade Administration, U.S. Department of Commerce, 1401 Constitution Avenue NW, Washington, DC 20230; telephone: (202) 482-2371.

SUPPLEMENTARY INFORMATION:

Background

On August 22, 2025, based on timely requests for an administrative review, in accordance with 19 CFR 351.221(c)(1)(i), we initiated an administrative review of the antidumping duty order on paper shopping bags from Vietnam.¹ On September 5, 11, and 12, 2025, Commerce received one separate rate certification (SRC), and two separate rate applications (SRAs).² On September 12, October 28, and November 19, 2025, four companies submitted withdrawals of their requests for review.³ Thus, as noted below, we are rescinding this review with respect to these four companies. As such, these preliminary results cover one company, the mandatory respondent, IPSC.

Due to the lapse in appropriations and Federal Government shutdown, on November 17, 2025, Commerce tolled all deadlines in administrative proceedings by 47 days.⁴ Additionally, due to a backlog of documents that were electronically filed via Enforcement and Compliance's Antidumping and Countervailing Duty Centralized Electronic Service System (ACCESS) during the Federal Government shutdown, on November 24, 2025, Commerce tolled all deadlines in administrative proceedings by an additional 21 days.⁵ On June 8, 2026,

Commerce extended the deadline for these preliminary results to September 30, 2026.⁶ On September 29, 2026, Commerce further extended the deadline for these preliminary results to October 7, 2026.⁷

For a complete description of the events that followed the initiation of this review, see the Preliminary Decision Memorandum.⁸ A list of topics discussed in the Preliminary Decision Memorandum is attached as an appendix to this notice. The Preliminary Decision Memorandum is a public document and is on file electronically via ACCESS, which is available to registered users at <https://access.trade.gov>. In addition, a complete version of the Preliminary Decision Memorandum can be accessed directly at <https://access.trade.gov/frnotices>.

Scope of the Order

The products covered by the *Order* are paper shopping bags from Vietnam. For a complete description of the scope of this review, see the Preliminary Decision Memorandum.⁹

Rescission of Administrative Review, in Part

Pursuant to 19 CFR 351.213(d)(1), Commerce will rescind an administrative review, in whole or part, if the party that requested a review withdraws its request within 90 days of the date of publication of the notice of initiation. As noted above, the following companies timely withdrew their review requests and no other party requested an administrative review of these companies: Blue Sea Pack Import Export Company Limited, Goldsun Packaging and Printing Joint Stock Company, Vietnam Red Star Industry Company Limited, and Vietnam Red Star Industry Company Limited of Vietnam. Therefore, we are rescinding this administrative review with respect to these companies, pursuant to 19 CFR 351.213(d)(1).

Methodology

Commerce is conducting this review in accordance with section 751(a)(1)(B)

of the Tariff Act of 1930, as amended (the Act). We have calculated constructed export price in accordance with section 772 of the Act. Because Vietnam is a non-market economy country within the meaning of section 771(18) of the Act, we have calculated NV in accordance with section 773(c) of the Act. For a full description of the methodology underlying our conclusions, see the Preliminary Decision Memorandum.

Vietnam-Wide Entity

Commerce's policy regarding conditional review of the Vietnam-wide entity applies to this administrative review.¹⁰ Under this policy, the Vietnam-wide entity will not be under review unless a party specifically requests, or Commerce self-initiates, a review of the entity. Because no party requested review of the Vietnam-wide entity, the entity is not under review and the entity's rate (*i.e.*, 92.34 percent)¹¹ will not be subject to change.

Preliminary Results of Review

Commerce preliminarily determines that the following weighted-average dumping margins exist for the period January 3, 2024, through June 30, 2025:

Exporter	Weighted-average dumping margin (percent)
International Packaging Limited Company	28.52

Disclosure

Commerce intends to disclose its calculations and analysis performed to interested parties for these preliminary results within five days of any public announcement or, if there is no public announcement, within five days of the date of publication of this notice in the **Federal Register**, in accordance with 19 CFR 351.224(b).

Public Comment

Case briefs or other written comments may be submitted to the Assistant Secretary for Enforcement and Compliance. Pursuant to 19 CFR 351.309(c)(1)(ii), we have modified the deadline for interested parties to submit case briefs to Commerce no later than 21

¹ See *Initiation of Antidumping and Countervailing Duty Administrative Reviews*, 90 FR 41043 (August 22, 2025), corrected in *Initiation of Antidumping and Countervailing Duty Administrative Reviews*, 90 FR 46173 (September 25, 2025).

² See Goldsun's Letter, "Separate Rate Certification," dated September 5, 2025; see also BSA PACK's Letter, "Separate Rate Application (Administrative Review POR 01/03/2024-06/30/2025); and IPSC's Letter, "Separate Rate Application," dated September 12, 2025.

³ See Vietnam Red Star of Vietnam's Letter, "Withdrawal of Review Request for Administrative Review of Anti-dumping Duty of Vietnam Red Star Industry Company Limited," dated September 12, 2025; see also Goldsun's and Vietnam Red Star's Letter, "Withdrawal of Request for Administrative Review," dated October 28, 2025; see also Blue Sea's Letter, "Withdrawal of Request for Administrative Review," dated November 19, 2025.

⁴ See Memorandum, "Deadlines Affected by the Shutdown of the Federal Government," dated November 14, 2025.

⁵ See Memorandum, "Tolling of all Case Deadlines," dated November 24, 2025.

⁶ See Memorandum, "Extension of Deadline for Preliminary Results of Antidumping Duty Administrative Review," dated June 8, 2026.

⁷ See Memorandum, "Second Extension of Deadline for Preliminary Results of Antidumping Duty Administrative Review," dated September 29, 2026.

⁸ See Memorandum, "Decision Memorandum for the Preliminary Results of Antidumping Duty Administrative Review of Certain Paper Shopping Bags from the Socialist Republic of Vietnam; 2024-2025," dated concurrently with, and hereby adopted by, this notice (Preliminary Decision Memorandum).

⁹ See Preliminary Decision Memorandum at the "Scope" section for more details.

¹⁰ See *Antidumping Proceedings: Announcement of Change in Department Practice for Respondent Selection in Antidumping Duty Proceedings and Conditional Review of the Nonmarket Economy Entity in NME Antidumping Duty Proceedings*, 78 FR 65963 (November 4, 2013).

¹¹ See *Certain Paper Shopping Bags from Cambodia, Colombia, India, Malaysia, Portugal, Taiwan, the People's Republic of China, and the Socialist Republic of Vietnam: Antidumping Duty Orders*, 89 FR 58334 (July 18, 2024) (*Order*).

days after the date of the publication of this notice.¹² Rebuttal briefs, limited to issues raised in the case briefs, may be filed not later than five days after the date for filing case briefs.¹³ Interested parties who submit case briefs or rebuttal briefs in this proceeding are encouraged to submit with each argument: (1) a table of contents listing each issue; and (2) a table of authorities.¹⁴ All briefs must be filed electronically using ACCESS. An electronically filed document must be received successfully in its entirety in ACCESS by 5:00 p.m. Eastern Time on the established deadline.

As provided under 19 CFR 351.309(c)(2)(iii) and (d)(2)(iii), we request that interested parties provide at the beginning of their briefs a public, executive summary for each issue raised in their briefs.¹⁵ Further, we request that interested parties limit their public, executive summary of each issue to no more than 450 words, not including citations. We intend to use the public, executive summaries as the basis of the comment summaries included in the issues and decision memorandum that we will issue for the final results in this administrative review. We request that interested parties include footnotes for relevant citations in the public, executive summary of each issue. Note that Commerce has amended certain of its requirements pertaining to the service of documents in 19 CFR 351.303(f).¹⁶

Pursuant to 19 CFR 351.310(c), interested parties who wish to request a hearing must submit a written request to the Assistant Secretary for Enforcement and Compliance, filed electronically via ACCESS by 5:00 p.m. Eastern Time within 30 days after the publication of this notice. Hearing requests should contain: (1) the party's name, address and telephone number; (2) the number of participants, and whether any participant is a foreign national; (3) a list of issues to be discussed. Oral presentations at the hearing will be limited to issues raised in the briefs. If a request for a hearing is made, Commerce will inform parties of the scheduled date for the hearing.¹⁷

Assessment Rates

Pursuant to section 751(a)(2)(A) of the Act and 19 CFR 351.212(b)(1), Commerce will determine, and U.S. Customs and Border Protection (CBP) shall assess, antidumping duties on all appropriate entries of subject merchandise in accordance with the final results of this review.¹⁸

If IPSC's weighted-average dumping margin is not zero or *de minimis* (i.e., less than 0.50 percent) in the final results of this review, Commerce intends to calculate importer-specific assessment rates on the basis of the ratio of the total amount of dumping calculated for each importer's examined sales to the total entered value of those sales. Where we do not have entered values for all U.S. sales to a particular importer, we will calculate an importer-specific, per-unit assessment rate on the basis of the ratio of the total amount of dumping calculated for the importer's examined sales to the total quantity of those sales.¹⁹ To determine whether an importer-specific, per-unit assessment rate is *de minimis*, in accordance with 19 CFR 351.106(c)(2), we also will calculate an importer-specific *ad valorem* ratio based on estimated entered values. If IPSC's weighted-average dumping margin is zero or *de minimis* or where an importer-specific *ad valorem* assessment rate is zero or *de minimis*, we will instruct CBP to liquidate appropriate entries without regard to antidumping duties.²⁰

For the companies listed above for which the review is being rescinded, Commerce will instruct CBP to assess antidumping duties on all appropriate entries. Antidumping duties shall be assessed at rates equal to the cash deposit rate for estimated antidumping duties required at the time of entry, or withdrawal from warehouse, for consumption, in accordance with 19 CFR 351.212(c)(1)(i). Commerce intends to issue rescission instructions to CBP no earlier than 35 days after the date of publication of this notice in the **Federal Register**.

The final results of this review shall be the basis for the assessment of antidumping duties on entries of merchandise covered by the final results of this review and for future deposits of estimated duties, where applicable.

If a timely summons is filed at the U.S. Court of International Trade, the

assessment instructions will direct CBP not to liquidate relevant entries until the time for parties to file a request for statutory injunction has expired (i.e., within 90 days of publication).

Cash Deposit Requirements

The following cash deposit requirements will be effective upon publication of the final results of this administrative review for shipments of the subject merchandise from Vietnam entered, or withdrawn from warehouse, for consumption on or after the publication date of the final results of this administrative review, as provided by section 751(a)(2)(C) of the Act: (1) for the company listed above, the cash deposit rate will be equal to the weighted-average dumping margin established in the final results of this review (except, if the rate is zero or *de minimis*, then zero cash deposit will be required); (2) for previously investigated or reviewed Vietnamese and non-Vietnamese exporters not listed above that received a separate rate in a prior segment of this proceeding, the cash deposit rate will continue to be the existing exporter-specific cash deposit rate; (3) for all Vietnamese exporters of subject merchandise that have not been found to be entitled to a separate rate, the cash deposit rate will be that the existing rate for the Vietnam-wide entity of 92.34 percent; (4) for all non-Vietnamese exporters of subject merchandise which have not received their own rate, the cash deposit rate will be the rate applicable to the Vietnamese exporter that supplied the non-Vietnamese exporter. These deposit requirements, when imposed, shall remain in effect until further notice.

Notification To Importers

This notice serves as a preliminary reminder to importers of their responsibility under 19 CFR 351.402(f)(2) to file a certificate regarding the reimbursement of antidumping and/or countervailing duties prior to liquidation of the relevant entries during this review period. Failure to comply with this requirement could result in Commerce's presumption that reimbursement of antidumping duties occurred and the subsequent assessment of double antidumping duties.

Notification to Interested Parties

Commerce is issuing and publishing the preliminary results of this review in accordance with sections 751(a)(1)(B), 751(a)(3), and 777(i) of the Act, and 19 CFR 351.213(d)(4) and 351.221(b)(4).

¹² See 19 CFR 351.309(c)(1)(ii).

¹³ See 19 CFR 351.309(d); see also *Administrative Protective Order, Service, and Other Procedures in Antidumping and Countervailing Duty Proceedings*, 88 FR 67069, 67077 (September 29, 2023) (*APO and Final Service Rule*).

¹⁴ See 19 CFR 351.309(c)(2) and (d)(2).

¹⁵ We use the term "issue" here to describe an argument that Commerce would normally address in a comment of the Issues and Decision Memorandum.

¹⁶ See *APO and Final Service Rule*, 88 FR at 67077.

¹⁷ See 19 CFR 351.310(d).

¹⁸ See 19 CFR 351.212(b)(1).

¹⁹ See 19 CFR 351.212(b)(1).

²⁰ See 19 CFR 351.106(c)(2); see also *Antidumping Proceeding: Calculation of the Weighted-Average Dumping Margin and Assessment Rate in Certain Antidumping Proceedings; Final Modification*, 77 FR 8101, 8103 (February 14, 2012).

Dated: October 7, 2026.

Scot Fullerton,

*Acting Deputy Assistant Secretary for
Antidumping and Countervailing Duty
Operations.*

Appendix

**List of Topics Discussed in the Preliminary
Decision Memorandum**

- I. Summary
- II. Background
- III. Scope of the *Order*
- IV. Rescission of Administrative Review, In Part
- V. Discussion of the Methodology
- VI. Currency Conversion
- VII. Recommendation

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DEPARTMENT OF COMMERCE

International Trade Administration

[A–588–874]

**Certain Hot-Rolled Steel Flat Products
From Japan: Final Results of
Antidumping Duty Administrative
Review; 2023–2024**

AGENCY: Enforcement and Compliance,
International Trade Administration,
Department of Commerce.

SUMMARY: The U.S. Department of
Commerce (Commerce) determines that
certain producers/exporters of hot-
rolled steel flat products (hot-rolled
steel) from Japan sold subject
merchandise in the United States at
prices below normal value during the
period of review (POR) October 1, 2023,
through September 30, 2024.

DATES: Applicable October 14, 2026.

FOR FURTHER INFORMATION CONTACT: Jun
Jack Zhao or Myrna Lobo, AD/CVD
Operations, Office VII, Enforcement and
Compliance, International Trade
Administration, U.S. Department of
Commerce, 1401 Constitution Avenue
NW, Washington, DC 20230; telephone:
(202) 482–1396 or (202) 482–2371,
respectively.

SUPPLEMENTARY INFORMATION:

Background

On October 3, 2016, Commerce
published in the **Federal Register** the
antidumping duty (AD) order on hot-

rolled steel from Japan.¹ On April 10,
2026, Commerce published the
Preliminary Results of this review in the
Federal Register and invited interested
parties to comment.²

For a complete summary of the events
that have occurred since the *Preliminary
Results*, as well as a full discussion of
the issues raised by parties for these
final results, *see* the Issues and Decision
Memorandum.³ Commerce conducted
this review in accordance with section
751(a) of the Tariff Act of 1930, as
amended (the Act).

Scope of the Order⁴

The merchandise covered by the
Order is hot-rolled steel from Japan. For
a complete description of the scope of
the *Order*, *see* the Issues and Decision
Memorandum.

Analysis of Comments Received

We addressed all issues raised in the
case and rebuttal briefs in the Issues and
Decision Memorandum. The list of
topics discussed in the Issues and
Decision Memorandum is attached as an
appendix to this notice. The Issues and
Decision Memorandum is a public
document and is on file electronically
via Enforcement and Compliance's
Antidumping and Countervailing Duty
Centralized Electronic Service System
(ACCESS), which is available to
registered users at [https://access.
trade.gov](https://access.trade.gov). In addition, a complete
version of the Issues and Decision
Memorandum can be accessed directly
at <https://access.trade.gov/frnotices>.

Changes Since the Preliminary Results

Based on our review and analysis of
the comments received from parties, we
made certain changes to the preliminary
margin calculations for Nippon Steel
Corporation (NSC). For a detailed
discussion of these changes, *see* the
Issues and Decision Memorandum.

**Review-Specific Rate for Non-
Examined Companies**

The Act does not address the
establishment of a rate to apply to
companies not selected for individual
examination when Commerce limits its
examination in an administrative review
pursuant to section 777A(c)(2) of the
Act. However, Commerce's regulation at
19 CFR 351.109(g) states that Commerce

will determine the rate for non-selected
companies by following the process set
forth in 19 CFR 351.109(f)(1)–(2), which
generally parallels the process for
determining the all-others rate in an
investigation under section 735(c)(5) of
the Act. Section 735(c)(5)(A) of the Act
and 19 CFR 351.109(f) state that for
companies not investigated, in general,
we will determine an all-others rate by
weight averaging the AD rates
established for each of the companies
individually investigated, excluding
zero and *de minimis* rates or any rates
based entirely on facts available. Where
the estimated weighted-average
dumping margin for each of the
individually examined companies is
zero, *de minimis*, or based entirely on
facts available, section 735(c)(5)(B) of
the Act provides that Commerce may
use “any reasonable method to establish
the estimated all-others rate for
exporters and producers not
individually investigated, including
averaging the estimated weighted-
average dumping margins determined
for the exporters and producers
individually investigated.”

In this review, we calculated
estimated weighted-average dumping
margins of zero percent for Tokyo Steel
Manufacturing Co., Ltd. (Tokyo Steel)
and 13.96 percent for NSC. Section
735(c)(5)(A) of the Act states that “[t]he
estimated all-others rate shall be an
amount equal to the weighted average of
the estimated weighted average
dumping margins established for
exporters and producers individually
investigated, excluding any zero and
de minimis margins, and any margins
determined entirely under section 776.”
Consistent with section 735(c)(5)(A) of
the Act, we assigned the companies not
selected for individual examination in
this review a weighted-average dumping
margin based on the rate of 13.96
percent calculated for Tokyo Steel. The
companies not selected for individual
examination are listed in Appendix II.

Final Results of Review

Commerce determines that the
following estimated weighted-average
dumping margins exist for the period
October 1, 2023, through September 30,
2024:

¹ *See Certain Hot-Rolled Steel Flat Products from
Australia, Brazil, Japan, the Republic of Korea, the
Netherlands, the Republic of Turkey, and the
United Kingdom: Amended Final Affirmative
Antidumping Determinations for Australia, the
Republic of Korea, and the Republic of Turkey and
Antidumping Duty Orders*, 81 FR 67962 (October 3,
2016) (*Order*).

² *See Certain Hot-Rolled Steel Flat Products from
Japan: Preliminary Results and Rescission, In Part,
of Antidumping Duty Administrative Review; 2023–2024*,
91 FR 18410 (April 10, 2026) (*Preliminary Results*),
and accompanying Preliminary Decision
Memorandum.

³ *See* Memorandum, “Issues and Decision
Memorandum for the Final Results of the

*Antidumping Duty Administrative Review: Certain
Hot-Rolled Steel Flat Products from Japan; 2023–
2024*,” dated concurrently with, and hereby
adopted by, this notice (Issues and Decision
Memorandum).

⁴ *See Order*.