

DEPARTMENT OF COMMERCE

Bureau of Industry and Security

[Docket No. 260918–0056]

XRIN 0694–XC163

Guidance to U.S. Customs and Border Protection Regarding the Assessment of “U.S. Content” for Purposes of Implementing Tariffs Pursuant to Clause (2)(D) of Proclamation 11032 of June 1, 2026

AGENCY: Bureau of Industry and Security, Department of Commerce.

ACTION: Notice.

SUMMARY: This notice provides guidance to U.S. Customs and Border Protection regarding the assessment of “U.S. content” for products of Canada and Mexico that qualify for preferential tariff treatment under the United States–Mexico–Canada Agreement, for purposes of implementing tariffs pursuant to Proclamation 11032 of June 1, 2026.

DATES: The guidance set out in this notice is effective with respect to products that are entered for consumption, or withdrawn from warehouse for consumption, on or after 12:01 a.m. Eastern Time on October 14, 2026.

SUPPLEMENTARY INFORMATION:

Background

On June 1, 2026, the President issued Presidential Proclamation 11032 entitled “Further Adjusting the Tariff Regimes for Imports of Aluminum, Steel, and Copper into the United States” (91 FR 34085) (Proclamation). The Proclamation modifies the tariff regimes for metal products imposed in Presidential Proclamation 9704, as amended, Proclamation 9705, as amended, and Proclamation 10962, as amended, and directs the Secretary of Commerce (Secretary) to issue guidance to U.S. Customs and Border Protection regarding the assessment of “U.S. content” for purposes of implementing tariffs pursuant to clause (2)(d) of the Proclamation. The Secretary has delegated this duty to the Deputy Assistant Secretary for Technology Security.

Guidance to U.S. Customs and Border Protection Regarding the Assessment of “U.S. Content” for Purposes of Implementing Tariffs Pursuant to Clause (2)(d) of Proclamation 11032 of June 1, 2026

The Department of Commerce advises that, for purposes of implementing clause (2)(d) of the Proclamation, the

term “U.S. content” means the following:

1. The value of the product attributable to parts wholly obtained, entirely produced, or substantially transformed in the United States, and
2. To the extent not otherwise accounted for in (1), the value of the product attributable to steel that was melted and poured in the United States, aluminum that was smelted and cast in the United States, and/or copper that was smelted and cast in the United States.

Questions regarding the application of this Notice to a specific product may be directed to U.S. Customs and Border Protection.

Jessica Curyto,

Deputy Assistant Secretary for Technology Security.

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DEPARTMENT OF COMMERCE

International Trade Administration

[A–570–018, C–570–019]

Boltless Steel Shelving Units Prepackaged for Sale From the People’s Republic of China: Continuation of Antidumping Duty Order and Countervailing Duty Order

AGENCY: Enforcement and Compliance, International Trade Administration, Department of Commerce.

SUMMARY: As a result of the determinations by the U.S. Department of Commerce (Commerce) and the U.S. International Trade Commission (ITC) that revocation of the antidumping duty (AD) and countervailing duty (CVD) orders on boltless steel shelving units prepackaged for sale from (boltless steel shelving) the People’s Republic of China (China) would likely lead to the continuation or recurrence of dumping, countervailable subsidies, and material injury to an industry in the United States, Commerce is publishing a notice of continuation of these AD and CVD orders.

DATES: Applicable September 29, 2026.

FOR FURTHER INFORMATION CONTACT:

Robert Galantucci, AD/CVD Operations, Office V, Enforcement and Compliance, International Trade Administration, U.S. Department of Commerce, 1401 Constitution Avenue NW, Washington, DC 20230; telephone: (202) 482–2923.

SUPPLEMENTARY INFORMATION:

Background

On October 21, 2015, Commerce published in the **Federal Register** the

AD and CVD orders on boltless steel shelving from China.¹ On April 1, 2026, the ITC instituted,² and Commerce initiated,³ the second sunset review of the *Orders*, pursuant to section 751(c) of the Tariff Act of 1930, as amended (the Act). As a result of its reviews, Commerce determined that revocation of the *Orders* would likely lead to the continuation or recurrence of dumping and countervailable subsidies and, therefore, notified the ITC of the magnitude of the margins of dumping and subsidy rates likely to prevail should the *Orders* be revoked.⁴

On September 29, 2026, the ITC published its determination, pursuant to sections 751(c) and 752(a) of the Act, that revocation of the *Orders* would likely lead to continuation or recurrence of material injury to an industry in the United States within a reasonably foreseeable time.⁵

Scope of the Orders

The scope of the *Orders* covers boltless steel shelving units prepackaged for sale, with or without decks (boltless steel shelving). The term “prepackaged for sale” means that, at a minimum, the steel vertical supports (*i.e.*, uprights and posts) and steel horizontal supports (*i.e.*, beams, braces) necessary to assemble a completed shelving unit (with or without decks) are packaged together for ultimate purchase by the end-user. The scope also includes add-on kits. Add-on kits include, but are not limited to, kits that allow the end-user to add an extension shelving unit onto an existing boltless steel shelving unit such that the extension and the original unit will share common frame elements (*e.g.*, two posts). The term “boltless” refers to

¹ See *Boltless Steel Shelving Units Prepackaged for Sale from the People’s Republic of China: Antidumping Duty Order*, 80 FR 63741 (October 21, 2015); see also *Boltless Steel Shelving Units Prepackaged for Sale from the People’s Republic of China: Amended Final Affirmative Countervailing Duty Determination and Countervailing Duty Order*, 80 FR 63745 (October 21, 2015) (collectively, *Orders*).

² See *Boltless Steel Shelving Units Prepackaged for Sale from China; Institution of Five-Year Reviews*, 91 FR 16234 (April 1, 2026).

³ See *Initiation of Five-Year (Sunset) Reviews*, 91 FR 16181 (April 1, 2026).

⁴ See *Boltless Steel Shelving Units Prepackaged for Sale from the People’s Republic of China: Final Results of the Expedited Sunset Review of the Antidumping Duty Order*, 91 FR 48373 (July 31, 2026), and accompanying Issues and Decision Memorandum (IDM); see also *Boltless Steel Shelving Units Prepackaged for Sale from the People’s Republic of China: Final Results of the Expedited Second Sunset Review of the Countervailing Duty Order*, 91 FR 49410 (August 4, 2026), and accompanying IDM.

⁵ See *Boltless Steel Shelving Units Prepackaged for Sale from China; Determinations*, 91 FR 61439 (September 29, 2026).