

10. Breach Notification—Records may be disclosed to appropriate agencies, entities, and persons when: (a) the Commission suspects or has confirmed that there has been a breach of PII maintained in the system of records; (b) the Commission has determined that as a result of the suspected or confirmed breach there is a risk of harm to individuals, the Commission (including its information system, programs, and operations), the Federal Government, or national security; and (c) the disclosure made to such agencies, entities, and persons is reasonably necessary to assist in connection with the Commission's efforts to respond to the suspected or confirmed breach or to prevent, minimize, or remedy such harm.

11. Assistance to Federal Agencies and Entities Related to Breaches—Records may be disclosed to another Federal agency or Federal entity when the Commission determines that information from this system is reasonably necessary to assist the recipient agency or entity in: (a) responding to a suspected or confirmed breach or (b) preventing, minimizing, or remedying the risk of harm to individuals, the recipient agency or entity (including its information systems, program, and operations), the Federal Government, or national security, resulting from a suspected or confirmed breach.

12. Non-Federal Personnel—Records may be disclosed to non-Federal personnel, including contractors, other vendors (e.g., identity verification services), grantees, and volunteers who have been engaged to assist the FCC in the performance of a service, grant, cooperative agreement, or other activity related to this system of records and who need to have access to the records in order to perform their activity.

13. Department of Treasury—Records may be disclosed to the U.S. Department of Treasury when disclosure of the information is relevant to review payment and award eligibility through the Do Not Pay Working System for the purposes of identifying, preventing, or recouping improper payments to an applicant for, or recipient of, Federal funds, including funds disbursed by a state (meaning a state of the United States, the District of Columbia, a territory or possession of the United States, or a federally recognized Indian tribe) in a state-administered, federally funded program.

14. Prevention of Fraud, Waste, and Abuse Disclosure—Records may be disclosed to Federal agencies, non-Federal entities, their employees, and agents (including contractors, their agents or employees; employees or

contractors of the agents or designated agents); or contractors, their employees or agents with whom the FCC has a contract, service agreement, cooperative agreement, or computer matching agreements for the purpose of: (1) detection, prevention, and recovery of improper payments; (2) detection and prevention of fraud, waste, and abuse in Federal programs administered by a Federal agency or non-Federal entity; (3) detection of fraud, waste, and abuse by individuals in their operations and programs, but only to the extent that the information shared is necessary and relevant to verify pre-award and prepayment requirements prior to the release of Federal funds, prevent and recover improper payments for services rendered under programs of the FCC or of those Federal agencies and non-Federal entities to which the FCC provides information under this routine use.

15. Suspension and Debarment Disclosure—The FCC may disclose information from this system to other Federal agencies considering suspension or debarment action if the information is relevant to the suspension and debarment action.

POLICIES AND PRACTICES FOR STORAGE OF RECORDS:

This is an electronic system of records that resides on the FCC's network, USAC's network, or on an FCC vendor's network.

POLICIES AND PRACTICES FOR RETRIEVAL OF RECORDS:

Records in this system of records can be retrieved by any category field, e.g., first name or email address.

POLICIES AND PRACTICES FOR RETENTION AND DISPOSAL OF RECORDS:

The information in this system is maintained and disposed of in accordance with the National Archives and Records Administration (NARA) General Records Schedule 6.5, Item 020 (DAA-GRS-2017-0002-0002).

ADMINISTRATIVE, TECHNICAL, AND PHYSICAL SAFEGUARDS:

The electronic records, files, and data are stored within FCC, USAC, or a vendor accreditation boundaries and maintained in a database housed in the FCC's, USAC's, or a vendor's computer network databases. Access to the electronic files is restricted to authorized employees and contractors; and to IT staff, contractors, and vendors who maintain the IT networks and services. Other employees and contractors may be granted access on a need-to-know basis. The electronic files and records are protected by the FCC,

USAC, and third-party privacy safeguards, a comprehensive and dynamic set of IT safety and security protocols and features that are designed to meet all Federal IT privacy standards, including those required by the Federal Information Security Modernization Act of 2014 (FISMA), the Office of Management and Budget (OMB), and the National Institute of Standards and Technology (NIST).

RECORD ACCESS PROCEDURES:

Individuals wishing to request access to and/or amendment of records about themselves should follow the Notification Procedures below.

CONTESTING RECORD PROCEDURES:

Individuals wishing to request access to and/or amendment of records about themselves should follow the Notification Procedures below.

NOTIFICATION PROCEDURES:

Individuals wishing to determine whether this system of records contains information about themselves may do so by writing to privacy@fcc.gov. Individuals requesting access must also comply with the FCC's Privacy Act regulations regarding verification of identity to gain access to records as required under 47 CFR part 0, subpart E.

EXEMPTIONS PROMULGATED FOR THE SYSTEM:

None.

HISTORY:

91 FR 9255 (Feb. 25, 2026).

Federal Communications Commission.

Aleta Bowers,

Federal Register Liaison Officer, Office of the Secretary.

[FR Doc. 2026-21301 Filed 10-16-26; 8:45 am]

BILLING CODE 6712-01-P

FEDERAL COMMUNICATIONS COMMISSION

[GN Docket No. 25-59; DA 26-1049; FR ID: 372721]

Wireless Telecommunications Bureau Seeks Comment on Preliminary Cost Catalog for Upper C-Band Incumbent Transition

AGENCY: Federal Communications Commission.

ACTION: Notice; solicitation of comment.

SUMMARY: In this document, the Wireless Telecommunications Bureau (Bureau) invites interested parties to comment on the Upper C-band Transition Preliminary Cost Catalog (Cost Catalog), which is attached as

Attachment A. The Cost Catalog contains preliminary estimates of reasonable and necessary transition costs that eligible space station operators and incumbent earth station operators (collectively, incumbents) may incur as they transition out of 4.0–4.16 GHz to make 160 megahertz of mid-band spectrum available to 3.7 GHz Service licensees for flexible use throughout the contiguous United States. The Cost Catalog also includes the payment categories for incumbent earth station operators that elect lump sum reimbursement in lieu of actual cost reimbursement. In *Upper C-band (3.98–4.2 GHz); Expanding Flexible Use of the 3.7 to 4.2 GHz Band*, GN Docket Nos. 25–59 and 18–122, Report and Order, Order of Proposed Modification, and Order on Reconsideration, FCC 26–46 (July 24, 2026) (*Upper C-band R&O*), the Commission established that new 3.7 GHz Service licensees will reimburse incumbents for their reasonable and necessary relocation costs to transition out of 4.0–4.16 GHz and directed the Bureau to develop the Cost Catalog.

DATES: Comments are due on or before October 20, 2026; reply comments are due on or before November 9, 2026.

ADDRESSES: You may submit comments, identified by GN Docket No. 25–59, by any of the following methods:

- *Federal Communications Commission's Website:* <https://www.fcc.gov/ecfs/filings/standard>. Follow the instructions for submitting comments.

- *People with Disabilities:* Contact the FCC to request reasonable accommodations (accessible format documents, sign language interpreters, CART, etc.) via email at FCC504@fcc.gov or telephone at (202) 418–0530.

For detailed instructions for submitting comments and additional information on the rulemaking process, see the **SUPPLEMENTARY INFORMATION** section of this document.

FOR FURTHER INFORMATION CONTACT: Andrew McArdell, Wireless Telecommunications Bureau, via telephone at (202) 418–1576 or via email at Andrew.McArdell@fcc.gov.

SUPPLEMENTARY INFORMATION: This is a summary of the Commission's document (Public Notice), in GN Docket No. 25–59, DA 26–1049, released on September 30, 2026. The *Public Notice* includes the following attachment: Attachment A, *Upper C-band Transition Preliminary Cost Catalog of Potential Expenses and Estimate Costs*. The complete text of the *Public Notice*, including the attachment, is available on the Commission's website at <https://docs.fcc.gov/public/attachments/DA-26-1049A1.pdf> or by using the search function for GN Docket No. 25–59 on the Commission's ECFS web page at <https://www.fcc.gov/ecfs/>.

Pursuant to 1.415 and 1.419 of the Commission's rules, 47 CFR 1.415, 1.419, interested parties may file comments and reply comments on or before the dates indicated on the first page of the *Public Notice*.

Ex Parte Rules: The proceeding shall be treated as a “permit-but-disclose” proceeding in accordance with the Commission's *ex parte* rules. Persons making *ex parte* presentations must file a copy of any written presentation or a memorandum summarizing any oral presentation within two business days after the presentation (unless a different deadline applicable to the Sunshine period applies). Persons making oral *ex parte* presentations are reminded that memoranda summarizing the presentation must: (1) list all persons attending or otherwise participating in the meeting at which the *ex parte* presentation was made, and (2) summarize all data presented and arguments made during the presentation. If the presentation consisted in whole or in part of the presentation of data or arguments already reflected in the presenter's written comments, memoranda, or other filings in the proceeding, the presenter may provide citations to such data or arguments in his or her prior comments, memoranda, or other filings (specifying the relevant page and/or paragraph numbers where such data or arguments can be found) in lieu of summarizing them. Documents shown or given to Commission staff during *ex parte* meetings are deemed to be written *ex parte* presentations and must be filed consistent with § 1.1206(b) of the Commission's rules. In proceedings governed by § 1.49(f) of the Commission's rules or for which the Commission has made available a method of electronic filing, written *ex parte* presentations and memoranda summarizing oral *ex parte* presentations, and all attachments thereto, must be filed through the electronic comment filing system available for that proceeding, and must be filed in their native format (e.g., .doc, .xml, .ppt, searchable .pdf). Participants in this proceeding should familiarize themselves with the Commission's *ex parte* rules (47 CFR 1.1200 *et seq.*).

Synopsis

With this *Public Notice*, the Bureau invites interested parties to comment on the Cost Catalog contained in Attachment A. In the *Upper C-band*

R&O (91 FR 55281 (Aug. 27, 2026)), the Commission adopted rules to make 160 megahertz of mid-band spectrum available for flexible use throughout the contiguous United States by transitioning incumbent Fixed Satellite Service (FSS) operations out of 4.0–4.16 GHz. The *Upper C-band R&O* established that new Upper C-band wireless licensees in the 3.7 GHz Service will reimburse the reasonable and necessary transition costs of incumbents to transition out of the reconfigured portion of the band. The *Upper C-band R&O* further gives incumbent earth station operators the option to elect on a per-site basis a lump sum payment in lieu of actual cost reimbursement. The lump sum election is irrevocable, and any incumbent earth station operators that select the lump sum will have opted out of the formal transition process, will be responsible for their own transition work for the relevant sites from that point forward, and must comply with the relevant Transition Deadline for the partial economic area (PEA) where they are located.

Actual Cost Reimbursement. To provide additional guidance on compensable costs in connection with actual cost reimbursements, the Commission directed the Bureau to develop a Cost Catalog and instructed the Upper C-band Clearinghouse, which will administer the financial aspects of the transition, to presume as reasonable all reimbursement claims that fall within the estimated range of costs that the Cost Catalog identifies. To this end, the Commission engaged a contractor, Teltrium, Inc. (Teltrium), to assist with developing the Preliminary Cost Catalog in Attachment A, which contains draft categories for the most common anticipated transition tasks and related ranges of presumptively reasonable expenses that incumbents may incur as they clear operations out of 4.0–4.16 GHz. This Preliminary Cost Catalog is based in part upon the Final Cost Catalog that was developed in 2020 for the Lower C-band transition (85 FR 47209), with adjustments for inflation, but it also includes proposed new categories tailored to the different anticipated transition steps implicated by the Upper C-band transition. To compile the information needed for the Preliminary Cost Catalog, Teltrium considered comments and filings in the underlying record in GN Docket No. 25–59, publicly available pricing and technical information, and information obtained from confidential interviews with vendors and other targeted stakeholders, including satellite

operators and earth station operators, about their anticipated transition work.

We seek comment on the Preliminary Cost Catalog, including whether the draft categories and estimated range of expenses for each category are reasonable. As mentioned, this Preliminary Cost Catalog is based in part on the Lower C-band Final Cost Catalog, and we seek comment whether additional updates are necessary to better suit the specific circumstances of the Upper C-band transition. If so, what additional transition tasks and categories should we include? We note that the Cost Catalog is only intended to cover the most common anticipated transition tasks and is not a comprehensive list of every possible relocation action whose costs may ultimately be deemed reimbursable. Claimants may still submit claims for items not included in the final Cost Catalog, and those claims will be subject to review and disposition by the Upper C-band Clearinghouse as part of its remit to prevent fraud, waste, and abuse. Further, in formulating this list as a guidance resource, we do not intend for it to constrain the Upper C-band Clearinghouse from exercising its independent judgment on what claims or elements thereof constitute optional upgrades or non-compensable costs as it assesses the specific merits of individual claims. For the initial categories set forth in the Preliminary Cost Catalog, and for any additions that commenters may suggest, commenters seeking adjustments are encouraged to provide specific pricing information for individual items as well as more general information on the costs that incumbents expect to incur.

Incumbent Earth Station Lump Sum Payments. The Preliminary Cost Catalog sets forth specific lump sum categories and amounts for incumbent earth station operators seeking to opt out of the formal transition process led by the eligible space station operators. This mechanism will afford lump sum electees the option to: (1) perform their own transition work to maintain FSS service; (2) migrate to an alternative distribution technology, such as an IP-delivered service; or (3) discontinue service altogether. While the decision to opt for the lump sum payment in lieu of actual cost reimbursement is irrevocable, incumbent earth station operators may elect lump sum payments on a per-site basis to enable operators with a mix of facilities in urban and rural areas to opt for the type of transition that best meets their long-term needs. We reiterate that any incumbent earth station operators electing the lump sum will be

responsible for their own transition work for the relevant sites from that point forward and must comply with the relevant Transition Deadline for the PEA where they are located.

We seek comment on the preliminary lump sum categories and amounts provided in Appendix A, which, as directed by the Commission in the *Upper C-band R&O*, are based upon the average estimated, reasonable costs of transitioning those facilities out of 4.0–4.16 GHz, including costs related to the potential migration of service or links to the Ku-band. We also seek comment on the proposed lump sum amount for each category and the methodology used to arrive at those amounts. Does the methodology described in Appendix A and these amounts reflect the appropriate lump-sum inputs for each class of earth station? Should we make any adjustments to account for other factors? We also seek comment on the specific filing and certification procedures used in connection with the Lower C-band transition and whether to repurpose them here or adjust them, given the shift to a per-site lump sum approach in the instant transition.

Federal Communications Commission.

Marlene Dortch,

Secretary, Office of the Secretary.

[FR Doc. 2026–21321 Filed 10–16–26; 8:45 am]

BILLING CODE 6712–01–P

FEDERAL COMMUNICATIONS COMMISSION

[FR ID: 372592]

Privacy Act System of Records

AGENCY: Federal Communications Commission.

ACTION: Notice of a modified system of records.

SUMMARY: The Federal Communications Commission (FCC, Commission, or Agency) proposes to modify an existing system of records, FCC/CGB–3, National Deaf-Blind Equipment Distribution Program (NDBEDP), subject to the Privacy Act of 1974, as amended. This action is necessary to meet the requirements of the Privacy Act to publish in the **Federal Register** notice of the existence and character of records maintained by the agency. The Commission uses the information, including personally identifiable information (PII), that is submitted by the certified equipment distribution program in each state, as required by the NDBEDP, to maintain each state's certification to participate in the NDBEDP to support the distribution of

specialized customer premises equipment (CPE) and the provision of associated services. State equipment distribution programs, other public programs, and private entities may apply to the Commission for certification for the state to participate in the NDBEDP and receive reimbursement for its activities. This modification updates the Purposes of the System, Categories of Individuals Covered by the System, and Categories of Records Covered by the System, adds two new routine uses, and updates and revises language in one existing routine use.

DATES: This modified system of records will become effective on October 19, 2026. Written comments on the routine uses are due by November 18, 2026. The new or revised routine uses in this action will become effective on November 18, 2026 unless comments are received that require a contrary determination.

ADDRESSES: Send comments to Shana Yates, FCC, 45 L Street, NE, Washington, DC 20554, care of Office of General Counsel, Privacy Team; or to privacy@fcc.gov.

FOR FURTHER INFORMATION CONTACT: FCC Office of General Counsel, Privacy Team, at privacy@fcc.gov.

SUPPLEMENTARY INFORMATION: This notice serves to modify FCC/CGB–3 to make various necessary changes and updates. The substantive changes and modifications to the previously published version of the FCC/CGB–3 system of records include:

1. Modifying the language in the Purposes of the System, Categories of Individuals Covered by the System, and Categories of Records in the System to reflect the collection and maintenance of information necessary to identify any waste, fraud, or abuse in the program and to identify prior misconduct by program participants for purposes of a suspension and debarment action;

2. Modifying the Categories of Records to reflect the system includes suspension and debarment history and current status of individuals who participate in the NDBEDP;

3. Adding two new routine uses (listed by the routine use number provided in this notice): (12) Prevention of Fraud, Waste, and Abuse Disclosure; and (13) Suspension and Debarment Disclosure; and

4. Updating and revising language in the following routine use (listed by the routine use number provided in this notice): (4) Law Enforcement and Investigation.