also be emailed to *publichearings@irs.gov*.

Regina L. Johnson,

Federal Register Liaison, Publications and Regulations Section, Associate Chief Counsel, (Procedure and Administration).

[FR Doc. 2026–23032 Filed 11–10–26; 8:45 am]

BILLING CODE 4831–GV–P

POSTAL SERVICE

39 CFR Part 501

Authorization To Manufacture and Distribute Postage Evidencing Systems

AGENCY: Postal Service.

ACTION: Proposed rule.

SUMMARY: The Postal Service is amending its Postage Evidencing Systems regulations to align with existing practices and operational realities to better address circumstances where advances by a resetting company on any given day exceed the daily average funds advanced amount maintained on deposit with the Postal Service. The regulations currently allow resetting companies to advance postage to customers by a process where the resetting company maintains a daily average advance balance with the Postal Service. The current regulation contemplates that the amount on deposit will always cover amounts advanced and does not permit a resetting company to advance funds to customers in excess of the amount maintained on deposit. Operational realities will create circumstances where it is necessary to advance funds in excess of the amount on deposit and the average daily balance rule represents a practical and fair method to address circumstances where excess advances occur.

DATES: Comments must be received on or before December 14, 2026.

ADDRESSES: Mail or deliver comments to the Treasurer, United States Postal Service, 475 L'Enfant Plaza SW, RM 8307, Washington, DC 20260. Email comments, containing the name and address of the commenter, to: *PCFederalRegister@usps.gov,* with a subject line of ''[Date], Authorization to Manufacture and Distribute Postage Evidencing Systems.'' Faxed comments are not accepted.

You may inspect and photocopy all written comments at USPS® Headquarters Library, 475 L'Enfant Plaza SW, 11th Floor N, Washington, DC by appointment only between the hours of 9 a.m. and 4 p.m., Monday through Friday by calling 1–202–268–2906 in advance.

FOR FURTHER INFORMATION CONTACT: Michael Milligan, Treasurer, United States Postal Service, 475 L'Enfant Plaza SW, RM 8307, Washington, DC 20260, phone number (202) 384–7296.

SUPPLEMENTARY INFORMATION: The Postal Service invites public comment on the following proposed amendments to the Code of Federal Regulations.

All submitted comments and attachments are part of the public record and subject to disclosure. Do not enclose any material in your comments that you consider to be confidential or inappropriate for public disclosure.

List of Subjects in 39 CFR Part 501

Administrative practice and procedure, Postal Service.

PART 501—AUTHORIZATION TO MANUFACTURE AND DISTRIBUTE POSTAGE EVIDENCING SYSTEMS

■ 1. The authority citation for part 501 continues to read as follows:

Authority: 5 U.S.C. 552(a); 39 U.S.C. 101, 401, 403, 404, 410, 2601, 2605; Inspector General Act of 1978, as amended (Pub. L. 95–452, as amended); 5 U.S.C. App. 3.

■ 2. Amend § 501.15 by revising paragraph (c) to read as follows:

§ 501.15 Computerized Meter Resetting System.

* * * * *

(c) If the RC chooses to offer advancement of funds to customers, the RC is required to maintain a deposit with the Postal Service equal to at least one (1) day's average funds advanced. The provider shall transfer to the Postal Service funds equal to the net amount advanced for any given day on or before the morning of the next business day. The Postal Service shall not be liable for any payment made by the RC on behalf of a customer that is not reimbursed by the customer, since the RC is solely responsible for the collection of advances made by the RC.

* * * * *

Jeffrey Boblick,

Attorney, Ethics & Legal Compliance.

[FR Doc. 2026–23064 Filed 11–10–26; 8:45 am]

BILLING CODE 7710–12–P

ENVIRONMENTAL PROTECTION AGENCY

40 CFR Part 52

[EPA–R05–OAR–2026–4753; FRL–9802.1–01–R5]

Approval and Promulgation of Air Quality Implementation Plans; Michigan; Withdrawal of the Federal Implementation Plan for the Detroit Sulfur Dioxide Area

AGENCY: Environmental Protection Agency (EPA).

ACTION: Proposed rule.

SUMMARY: The U.S. Environmental Protection Agency (EPA) is proposing to withdraw the Federal Implementation Plan (FIP), promulgated on October 12, 2022 (the ''2022 FIP''), for attaining the 2010 1-hour primary sulfur dioxide (SO_2) National Ambient Air Quality Standard (NAAQS) in the Detroit area. On May 19, 2025, the EPA approved a revision to Michigan's State Implementation Plan (SIP) for attaining the 2010 1-hour primary SO_2 NAAQS in the Detroit area, rendering the 2022 FIP duplicative. The EPA is proposing this action pursuant to Clean Air Act (CAA) section 110.

DATES: Comments must be received on or before December 28, 2026.

Virtual Public Hearing. If anyone contacts the EPA requesting to present at a virtual public hearing on or before November 27, 2026, the Agency will hold a virtual public hearing on December 14, 2026.

To request to present at a virtual public hearing, or to pre-register to attend the hearing, if one is held, please use the online registration form available at *https://www.epa.gov/mi/detroit-so2-federal-implementation-plan* or contact Abigail Teener at (312) 353–7314 or by email at *teener.abigail@epa.gov.* The EPA is asking all hearing attendees to register, even those who do not intend to present. The last day to request to present at the hearing will be November 27, 2026. If no request to present at the virtual public hearing is received by 11:59 p.m. Central Time (CT) on November 27, 2026, the EPA will not hold the hearing. If a virtual hearing is held, the EPA will accept registration until the start of the hearing.

The EPA will announce the status of the hearing on November 30, 2026 on the public hearing website at *https://www.epa.gov/mi/detroit-so2-federal-implementation-plan.* Alternatively, interested parties may contact Abigail Teener at (312) 353–7314 or by email at *teener.abigail@epa.gov* to find out if the hearing is being held.

If a request to present at the virtual public hearing is received by November 27, 2026, the EPA will hold a virtual public hearing on December 14, 2026. The EPA will post a general agenda for the hearing on December 10, 2026. The agenda will be available at *https://www.epa.gov/mi/detroit-so2-federal-implementation-plan* and will list pre-registered presenters in approximate order. The hearing will convene at 9:00 a.m. CT and will conclude at 1:00 p.m. CT, or 15 minutes after the last pre-registered presenter in attendance has presented if there are no additional presenters. The EPA will announce further details on the virtual public hearing website at *https://www.epa.gov/mi/detroit-so2-federal-implementation-plan.*

The EPA will make every effort to follow the schedule as closely as possible on the day of the hearing; however, please plan for the hearing to run either ahead of schedule or behind schedule. Each commenter will have five minutes to provide oral testimony. The EPA encourages commenters to provide the Agency with a written copy of their oral testimony electronically by including it in the registration form or emailing it to *teener.abigail@epa.gov.* The EPA may ask clarifying questions during the oral presentations but will not respond to the presentations at that time. Written statements and supporting information submitted during the comment period will be considered with the same weight as oral comments and supporting information presented at the virtual public hearing.

Please note that any updates made to any aspect of the hearing will be posted online at *https://www.epa.gov/mi/detroit-so2-federal-implementation-plan.* Please monitor our website or contact Abigail Teener at (312) 353–7314 or *teener.abigail@epa.gov* to determine if there are any updates. The EPA does not intend to publish a document in the **Federal Register** announcing updates concerning the virtual public hearing.

If you require the services of a translator or a special accommodation such as audio description/closed captioning, please pre-register for the hearing with Abigail Teener at (312) 353–7314 or *teener.abigail@epa.gov* and describe your needs by November 27, 2026. The EPA may not be able to arrange accommodations without advance notice.

ADDRESSES: Submit your comments, identified by Docket ID No. EPA–R05–OAR–2026–4753 at *https://www.regulations.gov,* or via email to *arra.sarah@epa.gov.* For comments submitted at *https://www.regulations.gov,* follow the online instructions for submitting comments. Once submitted, comments cannot be edited or removed from the docket. The EPA may publish any comment received to the Agency's public docket. Do not submit to the EPA's docket at *https://www.regulations.gov* any information you consider to be Confidential Business Information (CBI), Proprietary Business Information (PBI), or other information the disclosure of which is restricted by statute. Multimedia submissions (audio, video, etc.) must be accompanied by a written comment. The written comment is considered the official comment and should include discussion of all points you wish to make. The EPA will generally not consider comments or comment contents located outside of the primary submission (*i.e.,* on the web, cloud, or other file sharing system). For additional submission methods, please contact the person identified in the **FOR FURTHER INFORMATION CONTACT** section. For the full EPA public comment policy, information about CBI, PBI, or multimedia submissions, and general guidance on making effective comments, please visit *https://www.epa.gov/dockets/commenting-epa-dockets.*

FOR FURTHER INFORMATION CONTACT: For information about this proposed rule, please contact Abigail Teener, Air and Radiation Division (AR–18J), U.S. Environmental Protection Agency, Region 5, 77 West Jackson Boulevard, Chicago, Illinois 60604, telephone number: (312) 353–7314, email address: *teener.abigail@epa.gov.*

SUPPLEMENTARY INFORMATION: Throughout this document, the use of ''we,'' ''us,'' or ''our'' is intended to refer to the EPA. We use multiple acronyms and terms in this preamble. While this list may not be exhaustive, to ease the reading of this preamble and for reference purposes, the EPA defines the following terms and acronyms here:

CAA—Clean Air Act
CBI—Confidential Business Information
CT—Central Time
DIG—Dearborn Industrial Generation
EPA—Environmental Protection Agency
FIP—Federal Implementation Plan
NAAQS—National Ambient Air Quality Standard
NSR—New Source Review
OMB—Office of Management and Budget
PBI—Proprietary Business Information
PRA—Paperwork Reduction Act
RACM—Reasonably Available Control Measures
RACT—Reasonably Available Control Technology
RFA—Regulatory Flexibility Act
RFP—Reasonable Further Progress
SIP—State Implementation Plan
SO_2—Sulfur Dioxide
UMRA—Unfunded Mandates Reform Act

Organization of this document. The information presented in this preamble is organized as follows:

I. Background
II. Detroit SO_2 FIP
III. Michigan's Revised SIP for the Detroit SO_2 Area
IV. FIP Withdrawal
V. What action is the EPA taking?
VI. Statutory and Executive Order Reviews

I. Background

On August 5, 2013, the EPA designated the Detroit area, a portion of Wayne County, Michigan, as nonattainment for the 2010 1-hour primary SO_2 NAAQS based on ambient air quality data collected at the Detroit SW monitoring site (AQS ID 26–163–0015) from 2009 to 2011.[1] The nonattainment area designation became effective on October 4, 2013. CAA section 191 directs States to submit a SIP for an area designated as nonattainment for the 2010 1-hour primary SO_2 NAAQS to the EPA within 18 months of the effective date of the designation, *i.e.,* in this case, by no later than April 4, 2015. Under CAA section 192, the SIP must demonstrate attainment of the NAAQS as expeditiously as practicable, but no later than five years from the effective date of designation, which was October 4, 2018, for the Detroit nonattainment area.

On March 18, 2016, the EPA published an action finding that Michigan had failed to submit the required SO_2 attainment plan by the submittal deadline.[2] Under CAA section 110(c), the finding triggered a requirement that the EPA promulgate a FIP within two years of the finding unless, by that time, (a) the State had made the necessary complete submittal, and (b) the Agency had fully approved the submittal as meeting all applicable requirements.

On May 31, 2016, and June 30, 2016, Michigan submitted a Detroit SO_2 attainment plan and associated final enforceable measures, respectively. Michigan's submission of a complete attainment plan terminated the deadlines for imposing sanctions, pursuant to 40 CFR 52.31(d)(5), but it did not terminate the EPA's FIP obligation. On March 19, 2021, the EPA partially approved and partially disapproved Michigan's SO_2 plan as submitted in 2016 (the ''March 2021

[1] 78 FR 47191 (Aug. 5, 2013).
[2] 81 FR 14736 (Mar. 18, 2016).

Action'').[3] The March 2021 Action approved the enforceable control measures for two facilities, approved the base-year emissions inventory, and affirmed that the New Source Review (NSR) requirements for the area had previously been met in the SIP. In the same March 2021 Action, the EPA disapproved the SIP attainment demonstration, as well as the requirements for meeting reasonable further progress (RFP) toward attainment of the NAAQS, reasonably available control measures/reasonably available control technology (RACM/RACT), contingency measures, and control measures for two facilities. The partial disapproval started a new sanctions clock under CAA section 179(a), but it did not have any impact on the FIP clock.

II. Detroit SO_2 FIP

On October 12, 2022, the EPA promulgated the 2022 FIP for the Detroit SO_2 nonattainment area.[4] In accordance with CAA section 172, the 2022 FIP includes an attainment demonstration for the Detroit area and addresses requirements for RFP, RACM/RACT, enforceable emission limitations and control measures, and contingency measures. The 2022 FIP did not address emissions inventory or NSR requirements, as they had already been approved in the SIP as part of the March 2021 Action.

The 2022 FIP, codified at 40 CFR 52.1189, includes emission limits and associated requirements for United States Steel Corporation (''U.S. Steel''), EES Coke Battery (''EES Coke''), Cleveland-Cliffs Steel Corporation, and Dearborn Industrial Generation (DIG). The 2022 FIP also relies upon emission limits for Carmeuse Lime and DTE Trenton Channel, which had already been incorporated into Michigan's SIP at the time the 2022 FIP was promulgated.

The 2022 FIP satisfied the Agency's duty to promulgate a FIP for the area under CAA section 110(c) that resulted from the previous finding of failure to submit. However, the 2022 FIP did not affect the sanctions clock started under CAA section 179 resulting from the EPA's partial disapproval of the prior SIP, which would be terminated by an EPA rulemaking approving a revised SIP.

III. Michigan's Revised SIP for the Detroit SO_2 Area

On December 20, 2022, Michigan submitted a revised attainment plan for the Detroit SO_2 nonattainment area mirroring the 2022 FIP. Michigan's submittal relied in part upon permits that had not yet been issued but would include limits and associated requirements for U.S. Steel, EES Coke, and DIG facilities no less stringent than those set forth in the 2022 FIP. On February 21, 2023, Michigan submitted a clarification letter committing to submit the necessary permits by April 30, 2024. On March 23, 2023, the EPA proposed to conditionally approve Michigan's plan, conditioned upon the issuance, and submission for incorporation into the SIP, of the applicable permits for the U.S. Steel, EES Coke, and DIG facilities.[5]

On December 14, 2023, Michigan submitted three applicable permits for the U.S. Steel, EES Coke, and DIG facilities. On April 2, 2024, Michigan submitted the final applicable permit for the DIG facility, along with a request that the EPA approve the State's revised plan. On May 19, 2025, the EPA fully approved Michigan's revised SIP submission, which the State submitted to the Agency on December 20, 2022, and supplemented on February 21, 2023, December 14, 2023, and April 2, 2024, for attaining the 2010 1-hour primary SO_2 NAAQS for the Detroit area and for meeting other nonattainment area planning requirements of CAA sections 110, 172, 179, and 192.[6] The EPA approved Michigan's demonstration that these requirements provide for attainment of the 2010 1-hour primary SO_2 NAAQS in Detroit and concluded that Michigan had satisfied the other applicable requirements for nonattainment areas.

On May 5, 2025, Michigan submitted a redesignation request and maintenance plan for the Detroit nonattainment area for the 2010 1-hour primary SO_2 NAAQS, which relies on the State's approved attainment plan for the area. On April 2, 2026, the EPA determined that the Detroit, Michigan area is attaining the 2010 1-hour primary SO_2 NAAQS and took action in accordance with Michigan's request to redesignate the area to attainment of the 2010 1-hour primary SO_2 NAAQS and approve the State's maintenance plan for the area.[7] The maintenance plan, designed to ensure the area will continue to maintain attainment of the 2010 1-hour primary SO_2 NAAQS, does not rely on the 2022 FIP and instead relies on the permanent and enforceable SO_2 emission limits and associated requirements in Michigan's SIP.

IV. FIP Withdrawal

The EPA is now proposing to withdraw the 2022 FIP because the Agency has since taken subsequent SIP actions such that Michigan's SIP for the Detroit SO_2 area now satisfies the requirements of the March 2021 Action. As is explained in section III of this preamble, the EPA approved Michigan's complete submittal into the State's SIP, rendering it federally enforceable. As a result, the 2022 FIP is no longer necessary for attainment of the 2010 1-hour primary SO_2 NAAQS in the Detroit area.

Under CAA section 110(l), the EPA cannot approve a plan revision if the revision would interfere with any applicable requirement concerning attainment and maintenance of the NAAQS, RFP, or any other applicable requirement of the CAA. Michigan's SIP for the Detroit SO_2 area mirrors the 2022 FIP and contains SO_2 emission limits and associated requirements that are equally as stringent as those set forth in the 2022 FIP. Therefore, the withdrawal of the 2022 FIP will not interfere with attainment or maintenance of the NAAQS, RFP, or any applicable requirements under the CAA, and the EPA proposes to find that the withdrawal of the 2022 FIP is consistent with CAA section 110(l).

V. What action is the EPA taking?

The EPA is proposing to withdraw the 2022 Detroit SO_2 FIP by removing 40 CFR 52.1189 and all provisions therein because Michigan's SIP for attaining the 2010 1-hour primary SO_2 NAAQS in the Detroit area, which the Agency approved on May 19, 2025, satisfied the requirements of the March 2021 Action. The maintenance plan for the Detroit area, designed to ensure the area will continue to maintain attainment of the 2010 1-hour primary SO_2 NAAQS, does not rely on the 2022 FIP and instead relies on the permanent and enforceable SO_2 emission limits and associated requirements in Michigan's SIP. The EPA is proposing this action pursuant to CAA section 110.

VI. Statutory and Executive Order Reviews

Additional information about these statutes and Executive Orders can be found at *https://www.epa.gov/laws-regulations/laws-and-executive-orders.*

[3] 86 FR 14827 (Mar. 19, 2021).

[4] 87 FR 61514 (Oct. 12, 2022).

[5] 88 FR 17488 (Mar. 23, 2023).

[6] 90 FR 21228 (May 19, 2025).

[7] 91 FR 16562 (Apr. 2, 2026).

A. Executive Order 12866: Regulatory Planning and Review and Executive Order 13563: Improving Regulation and Regulatory Review

This action is exempt from review by the Office of Management and Budget (OMB) for review because it is deemed to be a rule of particular applicability. This action affects and is limited to four specific facilities in the Detroit area.

B. Executive Order 14192: Unleashing Prosperity Through Deregulation

Executive Order 14192 does not apply because rules of particular applicability are exempted from review under Executive Order 12866.

C. Paperwork Reduction Act (PRA)

This rule does not impose an information collection burden under the provisions of the Paperwork Reduction Act of 1995 (44 U.S.C. 3501 *et seq.*). This action does not contain any information collection activities.

D. Regulatory Flexibility Act (RFA)

I certify that this action will not have a significant economic impact on a substantial number of small entities under the RFA (5 U.S.C. 601 *et seq.*). This action will not impose any requirements on small entities. This action merely proposes to remove duplicative requirements and imposes no new requirements.

E. Unfunded Mandates Reform Act (UMRA)

This action does not contain any unfunded mandate as described in UMRA, 2 U.S.C. 1531 through 1538, and does not significantly or uniquely affect small governments. The action imposes no enforceable duty on any State, local, or Tribal governments or the private sector.

F. Executive Order 13132: Federalism

This action does not have federalism implications. It would not have substantial direct effects on the States, on the relationship between the national government and the States, or on the distribution of power and responsibilities among the various levels of government.

G. Executive Order 13175: Consultation and Coordination With Indian Tribal Governments

This rule does not have Tribal implications, as specified in Executive Order 13175. It would not have substantial direct effects on Tribal governments. Thus, Executive Order 13175 does not apply to this rule.

H. Executive Order 13045: Protection of Children From Environmental Health and Safety Risks

The EPA interprets Executive Order 13045 as applying only to those regulatory actions that concern environmental health or safety risks that the Agency has reason to believe may disproportionately affect children, per the definition of ''covered regulatory action'' in section 2–202 of the Executive Order.

Therefore, this action is not subject to Executive Order 13045 because it proposes to withdraw a previously promulgated FIP.

Furthermore, the EPA's Policy on Children's Health does not apply to this action.

I. Executive Order 13211: Actions That Significantly Affect Energy Supply, Distribution, or Use

This action is not subject to Executive Order 13211 because it is not a significant regulatory action under Executive Order 12866.

J. National Technology Transfer Advancement Act

This rulemaking does not involve technical standards.

List of Subjects in 40 CFR Part 52

Environmental protection, Air pollution control, Incorporation by reference, Intergovernmental relations, Reporting and recordkeeping requirements, Sulfur oxides.

Lee Zeldin,

Administrator.

For the reasons stated in the preamble, the EPA proposes to amend 40 CFR part 52 as follows:

PART 52—APPROVAL AND PROMULGATION OF IMPLEMENTATION PLANS

■ 1. The authority citation for part 52 continues to read as follows:

Authority: 42 U.S.C. 7401 *et seq.*

§ 52.1189 [Removed and Reserved]

■ 2. Remove and reserve § 52.1189.

[FR Doc. 2026–23026 Filed 11–10–26; 8:45 am]

BILLING CODE 6569–60–P

DEPARTMENT OF COMMERCE

National Oceanic and Atmospheric Administration

50 CFR Part 622

[Docket No. 261106–0004]

RIN 0648–BN92

Coral, Coral Reefs, and Live/Hardbottom Habitats of the South Atlantic and the Shrimp Fishery of the South Atlantic Region; Amendments 11/12

AGENCY: National Marine Fisheries Service (NMFS), National Oceanic and Atmospheric Administration (NOAA), Commerce.

ACTION: Proposed rule; request for comments.

SUMMARY: NMFS issues this proposed rule to implement Amendment 11 to the Fishery Management Plan for Coral, Coral Reefs, and Live/Hardbottom Habitats of the South Atlantic (Coral FMP) and to implement Amendment 12 to the Fishery Management Plan for the Shrimp Fishery of the South Atlantic Region (Shrimp FMP) (jointly Amendments 11/12), as prepared and submitted by the South Atlantic Fishery Management Council (Council). If implemented, this proposed rule would establish a shrimp fishery access area (SFAA) along the eastern boundary of the northern extension of the Oculina Bank Habitat Area of Particular Concern (OHAPC) where trawling for rock shrimp is currently prohibited. The purpose of this proposed rule is to reinstate access to historic rock shrimp fishing grounds, achieve optimum yield (OY) in the rock shrimp fishery, while minimizing impacts to deep-water corals in the OHAPC.

DATES: Written comments on the proposed rule must be received on or before December 14, 2026.

ADDRESSES: A plain language summary of this proposed rule is available at *https://www.regulations.gov/docket/NOAA-NMFS-2026-1750.* You may submit comments on this document, identified by NOAA–NMFS–2026–1750, by either of the following methods:

- *Electronic Submission:* Submit comments electronically via the Federal e-Rulemaking Portal. Visit *https://www.regulations.gov* and type NOAA–NMFS–2026–1750 in the Search box. Click on the ''Comment'' icon, complete the required fields, and enter or attach your comments.
- *Mail:* Send written comments to Rick DeVictor, NMFS Southeast